2016 SESSION

16106109D 1 **HOUSE BILL NO. 350** 2 FLOOR AMENDMENT IN THE NATURE OF A SUBSTITUTE 3 (Proposed by Senator Newman 4 5 6 7 on March 7, 2016) (Patron Prior to Substitute—Delegate Byron) A BILL to amend and reenact §§ 2.2-4006, 15.2-5307, 32.1-102.1, 32.1-102.1:1, 32.1-102.2. 32.1-102.2:1, 32.1-102.3, 32.1-102.4, 32.1-102.6, 32.1-122.01, 32.1-122.03, 32.1-122.04, and 32.1-122.07 of the Code of Virginia; to amend the Code of Virginia by adding in Article 1.1 of Chapter 4 of Title 32.1 sections numbered 32.1-102.01, 32.1-102.2:2, and 32.1-102.14, by adding in 8 9 10 Chapter 4 of Title 32.1 an article numbered 1.2, consisting of sections numbered 32.1-102.15 and 11 32.1-102.16, and by adding in Chapter 4 of Title 32.1 an article numbered 1.3, consisting of sections 12 numbered 32.1-102.17 through 32.1-102.20; and to repeal §§ 32.1-122.05 and 32.1-122.06 of the 13 Code of Virginia, relating to certificate of public need. 14 Be it enacted by the General Assembly of Virginia: 15 1. That §§ 2.2-4006, 15.2-5307, 32.1-102.1, 32.1-102.1:1, 32.1-102.2, 32.1-102.2:1, 32.1-102.3, 32.1-102.4, 32.1-102.6, 32.1-122.01, 32.1-122.03, 32.1-122.04, and 32.1-122.07 of the Code of 16 Virginia are amended and reenacted and that the Code of Virginia is amended by adding in 17 Article 1.1 of Chapter 4 of Title 32.1 sections numbered 32.1-102.01, 32.1-102.2:2, and 32.1-102.14, 18 by adding in Chapter 4 of Title 32.1 an article numbered 1.2, consisting of sections numbered 19 20 32.1-102.15 and 32.1-102.16, and by adding in Chapter 4 of Title 32.1 an article numbered 1.3, 21 consisting of sections numbered 32.1-102.17 through 32.1-102.20, as follows: 22 § 2.2-4006. Exemptions from requirements of this article. 23 A. The following agency actions otherwise subject to this chapter and § 2.2-4103 of the Virginia 24 Register Act shall be exempted from the operation of this article: 25 1. Agency orders or regulations fixing rates or prices. 26 2. Regulations that establish or prescribe agency organization, internal practice or procedures, 27 including delegations of authority. 28 3. Regulations that consist only of changes in style or form or corrections of technical errors. Each 29 promulgating agency shall review all references to sections of the Code of Virginia within their 30 regulations each time a new supplement or replacement volume to the Code of Virginia is published to 31 ensure the accuracy of each section or section subdivision identification listed. 32 4. Regulations that are: 33 a. Necessary to conform to changes in Virginia statutory law or the appropriation act where no 34 agency discretion is involved. However, such regulations shall be filed with the Registrar within 90 days 35 of the law's effective date; 36 b. Required by order of any state or federal court of competent jurisdiction where no agency 37 discretion is involved; or 38 c. Necessary to meet the requirements of federal law or regulations, provided such regulations do not 39 differ materially from those required by federal law or regulation, and the Registrar has so determined in 40 writing. Notice of the proposed adoption of these regulations and the Registrar's determination shall be 41 published in the Virginia Register not less than 30 days prior to the effective date of the regulation. 42 5. Regulations of the Board of Agriculture and Consumer Services adopted pursuant to subsection B of § 3.2-3929 or clause (v) or (vi) of subsection C of § 3.2-3931 after having been considered at two or 43 more Board meetings and one public hearing. 44 6. Regulations of the regulatory boards served by (i) the Department of Labor and Industry pursuant 45 to Title 40.1 and (ii) the Department of Professional and Occupational Regulation or the Department of 46 47 Health Professions pursuant to Title 54.1 that are limited to reducing fees charged to regulants and **48** applicants. 49 7. The development and issuance of procedural policy relating to risk-based mine inspections by the 50 Department of Mines, Minerals and Energy authorized pursuant to §§ 45.1-161.82 and 45.1-161.292:55. 8. General permits issued by the (a) State Air Pollution Control Board pursuant to Chapter 13 51 (§ 10.1-1300 et seq.) of Title 10.1 or (b) State Water Control Board pursuant to the State Water Control 52 53 Law (§ 62.1-44.2 et seq.), Chapter 24 (§ 62.1-242 et seq.) of Title 62.1 and Chapter 25 (§ 62.1-254 et 54 seq.) of Title 62.1, (c) Virginia Soil and Water Conservation Board pursuant to the Dam Safety Act (§ 10.1-604 et seq.), and (d) the development and issuance of general wetlands permits by the Marine 55 Resources Commission pursuant to subsection B of § 28.2-1307, if the respective Board or Commission 56 (i) provides a Notice of Intended Regulatory Action in conformance with the provisions of 57 § 2.2-4007.01, (ii) following the passage of 30 days from the publication of the Notice of Intended 58 59 Regulatory Action forms a technical advisory committee composed of relevant stakeholders, including

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60 potentially affected citizens groups, to assist in the development of the general permit, (iii) provides notice and receives oral and written comment as provided in § 2.2-4007.03, and (iv) conducts at least 61 62 one public hearing on the proposed general permit.

63 9. The development and issuance by the Board of Education of guidelines on constitutional rights 64 and restrictions relating to the recitation of the pledge of allegiance to the American flag in public 65 schools pursuant to § 22.1-202.

10. Regulations of the Board of the Virginia College Savings Plan adopted pursuant to § 23-38.77.

11. Regulations of the Marine Resources Commission.

68 12. Regulations adopted by the Board of Housing and Community Development pursuant to (i) Statewide Fire Prevention Code (§ 27-94 et seq.), (ii) the Industrialized Building Safety Law (§ 36-70 et 69 seq.), (iii) the Uniform Statewide Building Code (§ 36-97 et seq.), and (iv) § 36-98.3, provided the 70 Board (a) provides a Notice of Intended Regulatory Action in conformance with the provisions of 71 72 § 2.2-4007.01, (b) publishes the proposed regulation and provides an opportunity for oral and written comments as provided in § 2.2-4007.03, and (c) conducts at least one public hearing as provided in 73 74 §§ 2.2-4009 and 36-100 prior to the publishing of the proposed regulations. Notwithstanding the provisions of this subdivision, any regulations promulgated by the Board shall remain subject to the 75 provisions of § 2.2-4007.06 concerning public petitions, and §§ 2.2-4013 and 2.2-4014 concerning 76 77 review by the Governor and General Assembly.

78 13. Amendments to the list of drugs susceptible to counterfeiting adopted by the Board of Pharmacy pursuant to subsection B of § 54.1-3307 or amendments to regulations of the Board to schedule a 79 80 substance in Schedule I or II pursuant to subsection D of § 54.1-3443.

81 14. Waste load allocations adopted, amended, or repealed by the State Water Control Board pursuant to the State Water Control Law (§ 62.1-44.2 et seq.), including but not limited to Article 4.01 (§ 62.1-44.19:4 et seq.) of the State Water Control Law, if the Board (i) provides public notice in the 82 83 84 Virginia Register; (ii) if requested by the public during the initial public notice 30-day comment period, forms an advisory group composed of relevant stakeholders; (iii) receives and provides summary 85 86 response to written comments; and (iv) conducts at least one public meeting. Notwithstanding the 87 provisions of this subdivision, any such waste load allocations adopted, amended, or repealed by the 88 Board shall be subject to the provisions of §§ 2.2-4013 and 2.2-4014 concerning review by the Governor 89 and General Assembly.

90 15. Amendments to the State Health Services Plan adopted by the State Board of Health following 91 review by the State Health Services Advisory Council pursuant to § 32.1-102.2.1 if the Board (i) 92 provides a Notice of Intended Regulatory Action in accordance with the requirements of § 2.2-4007.01, 93 (ii) provides notice and receives comment as provided in § 2.2-4007.03, and (iii) conducts at least one 94 public hearing on the proposed amendments.

95 B. Whenever regulations are adopted under this section, the agency shall state as part thereof that it 96 will receive, consider and respond to petitions by any interested person at any time with respect to 97 reconsideration or revision. The effective date of regulations adopted under this section shall be in 98 accordance with the provisions of § 2.2-4015, except in the case of emergency regulations, which shall 99 become effective as provided in subsection B of § 2.2-4012.

100 C. A regulation for which an exemption is claimed under this section or § 2.2-4002 or 2.2-4011 and 101 that is placed before a board or commission for consideration shall be provided at least two days in 102 advance of the board or commission meeting to members of the public that request a copy of that 103 regulation. A copy of that regulation shall be made available to the public attending such meeting. 104

§ 15.2-5307. Appointment, qualifications, tenure, and compensation of commissioners.

105 An authority shall consist of not more than 15 commissioners appointed by the mayor, and he shall designate the first chairman. No more than three commissioners shall be practicing physicians. No 106 officer or employee of the city, with the exception of the director of a local health department, shall be 107 108 eligible for appointment; however, no director of a local health department shall serve as chairman of 109 the authority. No local health director who serves as a hospital authority commissioner shall serve as a 110 member of the regional health planning agency board simultaneously. No practicing physician shall be 111 appointed to such authority in the City of Hopewell.

112 One-third of the commissioners who are first appointed shall be designated by the mayor to serve for 113 terms of two years, one-third to serve for terms of four years, and one-third to serve for terms of six 114 years, respectively, from the date of their appointment. Thereafter, the term of office shall be six years. No person shall be appointed to succeed himself following four successive terms in office; no term of 115 116 less than six years shall be deemed a term in office for the purposes of this sentence.

A commissioner shall hold office until the earlier of the effective date of his resignation or the date 117 on which his successor has been appointed and has qualified. Vacancies shall be filled for the unexpired 118 term. In the event of a vacancy in the office of commissioner by expiration of term of office or 119 120 otherwise, the remaining commissioners shall submit to the mayor nominations for appointments. The mayor may successively require additional nominations and shall have power to appoint any person so 121

122 nominated. All such vacancies shall be filled from such nominations. A majority of the commissioners 123 currently in office shall constitute a quorum. The mayor may file with the city clerk a certificate of the 124 appointment or reappointment of any commissioner, and such certificate shall be conclusive evidence of 125 the due and proper appointment of such commissioner. A commissioner shall receive no compensation 126 for his services, but he shall be entitled to the necessary expenses including traveling expenses incurred 127 in the discharge of his duties.

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128 § 32.1-102.01. Certificate of public need program.

129 The Board of Health shall establish a certificate of public need program and a permit program to (i) 130 improve the health of all residents of the Commonwealth; (ii) meet the health care needs of all residents 131 of the Commonwealth, including the indigent and uninsured; (iii) ensure availability of essential health 132 care services in all areas of the Commonwealth; (iv) improve the patient experience in the delivery of 133 health care; and (v) reduce the per capita cost of health care.

134 § 32.1-102.1. Definitions.

135 As used in this article, unless the context indicates otherwise:

136 "Advisory Council" means the State Health Services Plan Advisory Council established in **137** § 32.1-102.2:1.

138 "Application" means a prescribed format for the presentation of data and information deemed **139** necessary by the Board to determine a public need for a project.

140 "Certificate" means a certificate of public need for a project required by this article.

141 "Charity care" means health care services for which no compensation is expected provided to
142 uninsured or underinsured individuals whose income is less than or equal to 200 percent of the federal
143 poverty level for a household of that size.

"Clinical health service" means a single diagnostic, therapeutic, rehabilitative, preventive, or palliative
 procedure or a series of such procedures that may be separately identified for billing and accounting
 purposes.

147 "Health planning region" means a contiguous geographical area of the Commonwealth with a
148 population base of at least 500,000 persons which that is characterized by the availability of multiple
149 levels of medical care services, reasonable travel time for tertiary care, and congruence with planning
150 districts.

151 "Medical care facility," as used in this title, means any institution, place, building, or agency, 152 whether or not licensed or required to be licensed by the Board or the Department of Behavioral Health 153 and Developmental Services, whether operated for profit or nonprofit and whether privately owned or 154 privately operated or owned or operated by a local governmental unit, (i) by or in which health services 155 are furnished, conducted, operated or offered for the prevention, diagnosis, or treatment of human 156 disease, pain, injury, deformity, or physical condition, whether medical or surgical, of two or more 157 nonrelated persons who are injured or physically sick or have mental illness, or for the care of two or 158 more nonrelated persons requiring or receiving medical, surgical, or nursing attention or services as 159 acute, chronic, convalescent, aged, physically disabled, or crippled, or (ii) which is the recipient of 160 reimbursements from third-party health insurance programs or prepaid medical service plans. For purposes of this article, only the following medical care facilities shall be subject to review: 161

162 1. General hospitals.

2. Sanitariums.

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164 3. Nursing homes.

4. 3. Intermediate care facilities, except those intermediate care facilities established for individuals
with intellectual disability (ICF/MR) that have no more than 12 beds and are in an area identified as in
need of residential services for individuals with intellectual disability in any plan of the Department of
Behavioral Health and Developmental Services.

169 5. Extended care facilities.

170 6. Mental hospitals.

171 7. Facilities for individuals with intellectual disability.

8. Psychiatric hospitals and intermediate 4. Intermediate care facilities established primarily for the
 medical, psychiatric, or psychological treatment and rehabilitation of individuals with substance abuse.

9. 5. Specialized centers or clinics or that portion of a physician's office developed for the provision of outpatient or ambulatory surgery, cardiac catheterization, computed tomographic (CT) scanning, stereotactic radiosurgery, lithotripsy, magnetic resonance imaging (MRI), magnetic source imaging (MSI), positron emission tomographic (PET) scanning, radiation therapy, stereotactic radiotherapy, proton beam therapy, nuclear medicine imaging, except for the purpose of nuclear cardiac imaging, or such other specialty services as may be designated by the Board by regulation.

- **180** 10. 6. Rehabilitation hospitals.
- **181 11.** 7. Any facility licensed as a hospital.
- 182 The term "medical "Medical care facility" does not include any facility of (i) the Department of

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183 Behavioral Health and Developmental Services; (ii) any nonhospital substance abuse residential treatment 184 program operated by or contracted primarily for the use of a community services board under the 185 Department of Behavioral Health and Developmental Services' Comprehensive State Plan; (iii) an 186 intermediate care facility for individuals with intellectual disability (ICF/MR) that has no more than 12 187 beds and is in an area identified as in need of residential services for individuals with intellectual 188 disability in any plan of the Department of Behavioral Health and Developmental Services; (iv) a 189 physician's office, except that portion of a physician's office described in subdivision 9 5 of the 190 definition of "medical care facility"; (v) the Wilson Workforce and Rehabilitation Center of the Department for Aging and Rehabilitative Services; (vi) the Department of Corrections; or (vii) the 191 Department of Veterans Services. "Medical care facility" shall also not include that portion of a 192 193 physician's office dedicated to providing nuclear cardiac imaging.

194 "Project" means:

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- **195** 1. Establishment of a medical care facility;
- 196 2. An increase in the total number of beds or operating rooms in an existing medical care facility;

3. Relocation of beds from one existing facility to another, provided that "project" does not include 197 198 the relocation of up to 10 beds or 10 percent of the beds, whichever is less, (i) from one existing 199 facility to another existing facility at the same site in any two-year period, or (ii) in any three-year period, from one existing nursing home facility to any other existing nursing home facility owned or 200 201 controlled by the same person that is located either within the same planning district, or within another 202 planning district out of which, during or prior to that three-year period, at least 10 times that number of 203 beds have has been authorized by statute to be relocated from one or more facilities located in that other 204 planning district and at least half of those beds have not been replaced, provided further that, however, a hospital shall not be required to obtain a certificate for the use of 10 percent of its beds as nursing 205 206 home beds as provided in § 32.1-132;

4. Introduction into an existing medical care facility of any new nursing home service, such as intermediate care facility services, extended care facility services, or skilled nursing facility services, regardless of the type of medical care facility in which those services are provided;

210 5. Introduction into an existing medical care facility of any new cardiac catheterization, computed 211 tomographic (CT) scanning, stereotactic radiosurgery, lithotripsy, magnetic resonance imaging (MRI), magnetic source imaging (MSI), medical rehabilitation, neonatal special care, obstetrical, open heart 212 213 surgery, positron emission tomographic (PET) scanning, psychiatric, organ or tissue transplant service, 214 radiation therapy, stereotactic radiotherapy, proton beam therapy, nuclear medicine imaging, except for 215 the purpose of nuclear cardiac imaging, substance abuse treatment, or such other specialty clinical 216 services as may be designated by the Board by regulation, which the facility has never provided or has 217 not provided in the previous 12 months;

218 6. Conversion of beds in an existing medical care facility to medical rehabilitation beds Θ **219** psychiatric beds;

7. The addition by an existing medical care facility of any medical equipment for the provision of
 cardiac catheterization, computed tomographic (CT) scanning, stereotactic radiosurgery, lithotripsy,
 magnetic resonance imaging (MRI), magnetic source imaging (MSI), open heart surgery, positron
 emission tomographic (PET) scanning, radiation therapy, stereotactic radiotherapy, proton beam therapy,
 or other specialized service designated by the Board by regulation. Replacement of existing equipment
 shall not require a certificate of public need;

226 8. Any capital expenditure of \$15 million or more, not defined as reviewable in subdivisions 1 227 through 7 of this definition, by or on behalf of a medical care facility other than a general hospital. 228 Capital expenditures of \$5 million or more by a general hospital and capital expenditures between \$5 229 and \$15 million by a medical care facility other than a general hospital shall be registered with the 230 Commissioner pursuant to regulations developed by the Board. The amounts specified in this subdivision 231 shall be revised effective July 1, 2008, and annually thereafter to reflect inflation using appropriate 232 measures incorporating construction costs and medical inflation. Nothing in this subdivision shall be 233 construed to modify or eliminate the reviewability of any project described in subdivisions 1 through 7 234 of this definition when undertaken by or on behalf of a general hospital; or

235 9. Conversion in an existing medical care facility of psychiatric inpatient beds approved pursuant to a
 236 Request for Applications (RFA) to nonpsychiatric inpatient beds.;

237 "Regional health planning agency" means the regional agency, including the regional health planning
 238 board, its staff and any component thereof, designated by the Virginia Health Planning Board to perform
 239 the health planning activities set forth in this chapter within a health planning region.

9. Establishment of any new rural medical care facility (i) for the provision of computed tomographic (CT) scanning, lithotripsy, magnetic resonance imaging (MRI), magnetic source imaging (MSI), or nuclear medicine imaging other than nuclear cardiac imaging service or (ii) as a psychiatric hospital;

10. Introduction into an existing rural medical care facility of any new computed tomographic (CT)

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245 scanning, lithotripsy, magnetic resonance imaging (MRI), magnetic source imaging (MSI), or nuclear 246 medicine imaging other than nuclear cardiac imaging service that the medical care facility has not 247 provided in the previous 12 months; or

248 11. The addition by an existing rural medical care facility of any medical equipment for the 249 provision of computed tomographic (CT) scanning, lithotripsy, magnetic resonance imaging (MRI), or 250 magnetic source imaging (MSI). Replacement of existing equipment shall not require a permit.

251 12. The addition of psychiatric beds, the relocation of psychiatric beds, or conversion into 252 psychiatric beds at a rural medical care facility

253 "Project" does not include those items listed under the definition of "permit-eligible project" in 254 § 32.1-102.15.

255 "Rural medical care facility" means any medical care facility located (i) in Planning District 1, 256 Planning District 2, or Planning District 3; or (iii) within 40 miles of any hospital located in Planning 257 District 1, Planning District 2, or Planning District 3.

258 "State Medical Facilities Health Services Plan" means the planning document adopted by the Board 259 of Health which shall include, but not be limited to, (i) methodologies for projecting need for medical care facility beds and services; (ii) statistical information on the availability of medical care facilities and 260 261 services; and (iii) procedures, criteria, and standards for review of applications for projects for medical 262 care facilities and services.

§ 32.1-102.1:1. Equipment registration required.

264 Within thirty 30 calendar days of becoming contractually obligated to acquire any medical equipment 265 for the provision of cardiac catheterization, computed tomographic (CT) scanning, stereotactic radiosurgery, lithotripsy, magnetic resonance imaging (MRI), magnetic source imaging (MŠI), open heart 266 267 surgery, positron emission tomographic (PET) scanning, radiation therapy, stereotactic radiotherapy, 268 proton beam therapy, or other specialized service designated by the Board by regulation, any person 269 shall register such purchase with the Commissioner and the appropriate regional health planning agency. 270

§ 32.1-102.2. Regulations.

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A. The Board shall promulgate regulations which that are consistent with this article and:

272 1. Shall establish concise procedures for the prompt review of applications for certificates consistent 273 with the provisions of this article which that may include a structured batching process which 274 incorporates, but is not limited to, authorization for the Commissioner to request proposals for certain 275 projects. In any structured batching process established by the Board, applications, combined or separate, 276 for computed tomographic (CT) scanning, magnetic resonance imaging (MRI), positron emission 277 tomographic (PET) scanning, radiation therapy, sterotactic stereotactic radiotherapy, or proton beam 278 therapy, or nuclear imaging shall be considered in the radiation therapy batch. A single application may 279 be filed for a combination of (i) radiation therapy, sterotactic stereotactic radiotherapy and, proton beam 280 therapy, and (ii) any or all of the computed tomographic (CT) scanning, magnetic resonance imaging 281 (MRI), positron emission tomographic (PET) scanning, and nuclear medicine imaging;

282 2. May classify projects and may eliminate one or more or all of the procedures prescribed in 283 § 32.1-102.6 for different classifications;

3. May provide for exempting from the requirement of a certificate projects determined by the 284 285 Commissioner, upon application for exemption, to be subject to the economic forces of a competitive 286 market or to have no discernible impact on the cost or quality of health services;

287 4. Shall establish specific criteria for determining need in rural areas, giving due consideration to 288 distinct and unique geographic, socioeconomic, cultural, transportation, and other barriers to access to 289 care in such areas and providing for weighted calculations of need based on the barriers to health care 290 access in such rural areas in lieu of the determinations of need used for the particular proposed project 291 within the relevant health systems area as a whole;

292 5. May establish, on or after July 1, 1999, a schedule of fees for applications for certificates to be 293 applied to expenses for the administration and operation of the certificate of public need program-294 fees shall not be less than \$1,000 nor exceed the lesser of one percent of the proposed expenditure for 295 the project or \$20,000. Until such time as the Board shall establish a schedule of fees, such fees shall be 296 one percent of the proposed expenditure for the project; however, such fees shall not be less than \$1,000 297 or more than \$20,000; and

298 6. 5. Shall establish an expedited 45-day application and review process for any certificate for 299 projects reviewable pursuant to subdivision 8 of the definition of "project" in § 32.1-102.1 identified by 300 the Board in regulations to be generally noncontested and to present limited health planning impacts. 301 Regulations establishing the expedited application and review procedure shall include provisions for 302 notice and opportunity for public comment on the application for a certificate, and criteria pursuant to 303 which an application that would normally undergo the review process would instead undergo the full 304 certificate of public need review process set forth in § 32.1-102.6.

305 B. The Board shall promulgate regulations providing for time limitations for schedules for 306 completion and limitations on the exceeding of the maximum capital expenditure amount for all 307 reviewable projects. The Commissioner shall not approve any such extension or excess unless it 308 complies with the Board's regulations. However, the Commissioner may approve a significant change in 309 cost for an approved project that exceeds the authorized capital expenditure by more than 20 percent, 310 provided the applicant has demonstrated that the cost increases are reasonable and necessary under all 311 the circumstances and do not result from any material expansion of the project as approved.

312 C. The Board shall also promulgate regulations authorizing the Commissioner to condition approval of a certificate on the agreement of the applicant to provide a level of care at a reduced rate to indigents 313 314 or accept patients requiring specialized care. Such regulations shall set forth a methodology and formulas for uniform application of, active measuring and monitoring of compliance with, and approval 315 of alternative plans for compliance in satisfaction of such conditions. In addition, the Board's licensure 316 regulations shall direct the Commissioner to condition the issuing or renewing of any license for any 317 318 applicant whose certificate was approved upon such condition on whether such applicant has complied with any agreement to provide a level of care at a reduced rate to indigents or accept patients requiring 319 320 specialized care. 321

§ 32.1-102.2:1. State Health Services Plan Advisory Council established.

322 The Board shall appoint and convene a task force of no fewer than 15 individuals to meet at least 323 once every two years. The task force shall consist of representatives from the Department and the 324 Division of Certificate of Public Need, representatives of regional health planning agencies, 325 representatives of the health care provider community, representatives of the academic medical community, experts in advanced medical technology, and health insurers. The task force shall complete a 326 327 review of the State Medical Facilities Plan updating or validating existing criteria in the State Medical 328 Facilities Plan at least every four years.

A. There is hereby established in the executive branch of state government the State Health Services 329 330 Plan Advisory Council for the purpose of advising the Board on the content of the State Health Services 331 Plan. The Advisory Council shall provide recommendations related to (i) periodic revisions to the State 332 Health Services Plan, (ii) the appropriateness of a certificate of public need review for certain projects, 333 (iii) whether certain projects should be subject to expedited review rather than the full review process, 334 and (iv) improvements in the certificate of public need process. All such recommendations shall be 335 developed in accordance with an analytical framework established by the Commissioner for such 336 purpose.

337 B. The Advisory Council shall consist of the Commissioner and 13 nonlegislative citizen members 338 appointed by the Commissioner as follows: two representatives each of the Virginia Hospital and 339 Healthcare Association, the Medical Society of Virginia, and the Virginia Health Care Association and of physicians or administrators representing teaching hospitals affiliated with a public institution of higher education; one representative each of the Virginia Association of Health Plans, a company that 340 341 342 is self-insured or full-insured for health coverage, a nonprofit organization located in the Commonwealth that engages in addressing access to health coverage for low-income individuals, and a 343 344 rural locality recognized as a medically underserved area; and one individual with experience in health 345 facilities planning. In making such appointments, the Commissioner shall, to the extent feasible, ensure 346 that the membership of the Advisory Council is broadly representative of the interests of all residents of 347 the Commonwealth and of the various geographic regions. The Commissioner shall serve a term 348 coincident with his term in office. All other members of the Advisory Council shall serve two-year terms 349 and may be reappointed. Appointments to fill vacancies, other than by expiration of a term, shall be 350 made for the unexpired term. All vacancies shall be filled in the same manner as the original 351 appointment.

352 C. The Commissioner shall serve as chairman of the Advisory Council. A majority of the members 353 appointed and serving shall constitute a quorum. Final action by the Advisory Council shall only be by 354 affirmative vote of the majority of the members appointed and serving.

355 D. The Advisory Council shall meet quarterly at places and dates fixed by the Commissioner. Special 356 meetings may be called by the Commissioner, the Board, or at least three members of the Advisory 357 Council. The Department shall make available the times and places of meetings of the Advisory Council 358 and shall keep minutes of such meetings and a record of the actions of the Advisory Council and make 359 a brief summary of such meetings and actions available to the public for review.

360 E. Members of the Advisory Council shall receive no compensation but shall be reimbursed for all reasonable and necessary expenses incurred in the performance of their duties as provided in 361 §§ 2.2-2813 and 2.2-2825. 362

F. Staffing and administrative assistance shall be provided to the Advisory Council by the 363 364 Department, which shall have charge of the Advisory Council's offices, records, and accounts. The 365 Department shall provide such staff as may be necessary to allow the proper exercise of the powers and duties of the Advisory Council. 366

367 § 32.1-102.2:2. Powers and duties of the State Health Services Plan Advisory Council.

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368 A. The powers and duties of the Advisory Council shall be:

369 1. To develop, by July 1, 2019, recommendations for a comprehensive State Health Services Plan for 370 adoption by the Board that includes (i) specific formulas for projecting need for medical care facilities and services subject to the requirement to obtain a certificate of public need; (ii) current statistical 371 372 information on the availability of medical care facilities and services; (iii) objective criteria and 373 standards for review of applications for projects for medical care facilities and services; and (iv) 374 methodologies for integrating the goals and metrics of the State Health Services Plan established by the 375 Commissioner into the criteria and standards for review. Criteria and standards for review included in 376 the State Health Services Plan shall take into account current data on drive times, utilization, 377 availability of competing services and patient choice within and among localities included in the health 378 planning district or region, changes and availability of new technology, and other relevant factors identified by the Advisory Council. The State Health Services Plan shall also include specific criteria for 379 determining need in rural areas, giving due consideration to distinct and unique geographic, 380 socioeconomic, cultural, transportation, and other barriers to access to care in such areas and 381 382 providing for weighted calculations of need based on the barriers to health care access in such rural 383 areas in lieu of the determinations of need used for the particular proposed project within the relevant 384 *health planning district or region as a whole;*

385 2. To engage the services of private consultants or request the Department to contract with any 386 private organization for professional and technical assistance and advice or other services to assist the 387 Advisory Council in carrying out its duties and functions pursuant to this section. The Advisory Council 388 may also solicit the input of experts with professional competence in the subject matter of the State 389 Health Services Plan, including representatives of licensed health care providers or health care provider 390 organizations owning or operating licensed health facilities and representatives of organizations 391 concerned with health care consumers and the purchasers and payers of health care services; and

392 3. To review annually and, if necessary, develop recommendations for revisions to each section of 393 the State Health Services Plan on a rotating schedule defined by the Advisory Council at least every two 394 vears following the last date of adoption by the Board. 395

B. The Advisory Council shall exercise its powers and carry out its duties to ensure:

396 1. The availability and accessibility of quality health services at a reasonable cost and within a 397 reasonable geographic proximity for all people in the Commonwealth, competitive markets, and patient 398 choice;

399 2. Appropriate differential consideration of the health care needs of residents in rural localities in 400 ways that do not compromise the quality and affordability of health care services for those residents;

401 3. Elimination of barriers to access to care and introduction and availability of new technologies 402 and care delivery models that result in greater integration and coordination of care, reduction in costs, 403 and improvements in quality; and

404 4. Compliance with the goals of the State Health Services Plan and improvement in population 405 health.

406 C. Not less than 30 days prior to final action on any recommendation of the Advisory Council, the 407 Advisory Council shall (i) submit the proposed action and a concise summary of the expected impact of 408 the proposed action for comment to each member of the Board for review and comment and (ii) solicit 409 public comment on such recommendation. All comments received by the Advisory Council shall be 410 submitted to and reviewed by the Commissioner. If the Commissioner determines that a public hearing 411 is necessary or appropriate to seek further input on a recommendation, the Commissioner may hold one 412 public hearing. Any public hearing shall be conducted no more than 30 days after the close of the 413 public comment period. Prior to such public hearing, the Commissioner shall notify the Board and shall 414 cause notice of the public hearing to be published on the Department's website. Following completion of 415 the public comment period, and if applicable, the public hearing, the Advisory Council shall either approve or disapprove of the proposed recommendation. All final recommendations shall be 416 417 communicated to the Board for consideration at its next regularly scheduled meeting. No 418 recommendation of the Advisory Council shall become effective until such time as it is approved by the 419 Board.

§ 32.1-102.3. Certificate required; criteria for determining need.

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421 A. No person shall commence any project without first obtaining a certificate issued by the 422 Commissioner. No certificate may be issued unless the Commissioner has determined that a public need 423 for the project has been demonstrated. If it is determined that a public need exists for only a portion of 424 a project, a certificate may be issued for that portion and any appeal may be limited to the part of the 425 decision with which the appellant disagrees without affecting the remainder of the decision. Any decision to issue or approve the issuance of a certificate shall be consistent with the most recent 426 427 applicable provisions of the State Medical Facilities Health Services Plan; however, if the Commissioner 428 finds, upon presentation of appropriate evidence, that the provisions of such plan are not relevant to a 8 of 17

429 rural locality's needs, or are inaccurate, outdated, inadequate, or otherwise inapplicable, the 430 Commissioner, consistent with such finding, may issue or approve the issuance of a certificate and shall 431 initiate procedures to make appropriate amendments to such plan. In cases in which a provision of the 432 State Medical Facilities Health Services Plan has been previously set aside by the Commissioner and 433 relevant amendments to the Plan have not yet taken effect, the Commissioner's decision shall be 434 consistent with the applicable portions of the State Medical Facilities Health Services Plan that have not 435 been set aside and the remaining considerations in subsection B.

436 B. In determining whether a public need for a project has been demonstrated, the Commissioner shall 437 consider:

438 1. The extent to which the proposed service or facility will provide or increase access to needed 439 services for residents of the area to be served, and the effects that the proposed service or facility will 440 have on access to needed services in areas having distinct and unique geographic, socioeconomic, 441 cultural, transportation, and other barriers to access to care;

442 2. The extent to which the project will meet the needs of the residents of the area to be served, as 443 demonstrated by each of the following: (i) the level of community support for the project demonstrated 444 by citizens, businesses, and governmental leaders representing the area to be served; (ii) the availability 445 of reasonable alternatives to the proposed service or facility that would meet the needs of the population 446 in a less costly, more efficient, or more effective manner; (iii) any recommendation or report of the 447 regional health planning agency regarding an application for a certificate that is required to be submitted 448 to the Commissioner pursuant to subsection B of § 32.1-102.6; (iv) any costs and benefits of the project; 449 (\mathbf{v}) (iv) the financial accessibility of the project to the residents of the area to be served, including 450 indigent residents; and (vi) (v) at the discretion of the Commissioner, any other factors as may be relevant to the determination of public need for a project; 451

3. The extent to which the application is consistent with the State Medical Facilities Health Services 452 453 Plan;

454 4. The extent to which the proposed service or facility fosters institutional competition that benefits 455 the area to be served while improving access to essential health care services for all persons in the area 456 to be served;

457 5. The relationship of the project to the existing health care system of the area to be served, 458 including the utilization and efficiency of existing services or facilities;

459 6. The feasibility of the project, including the financial benefits of the project to the applicant, the 460 cost of construction, the availability of financial and human resources, and the cost of capital;

461 7. The extent to which the project provides improvements or innovations in the financing and 462 delivery of health services, as demonstrated by: (i) the introduction of new technology that promotes quality, cost effectiveness, or both in the delivery of health care services; (ii) the potential for provision 463 464 of services on an outpatient basis; (iii) any cooperative efforts to meet regional health care needs; and 465 (iv) at the discretion of the Commissioner, any other factors as may be appropriate; and

466 8. In the case of a project proposed by or affecting a teaching hospital associated with a public institution of higher education or a medical school in the area to be served, (i) the unique research, 467 468 training, and clinical mission of the teaching hospital or medical school, and (ii) any contribution the teaching hospital or medical school may provide in the delivery, innovation, and improvement of health 469 470 care for citizens of the Commonwealth, including indigent or underserved populations. 471

§ 32.1-102.4. Conditions of certificates; monitoring; revocation of certificates.

472 A. A certificate shall be issued with a schedule for the completion of the project and a maximum capital expenditure amount for the project. The schedule may not be extended and the maximum capital 473 474 expenditure may not be exceeded without the approval of the Commissioner in accordance with the 475 regulations of the Board.

476 B. The Commissioner shall monitor each project for which a certificate is issued to determine its 477 progress and compliance with the schedule and with the maximum capital expenditure. The 478 Commissioner shall also monitor all continuing care retirement communities for which a certificate is 479 issued authorizing the establishment of a nursing home facility or an increase in the number of nursing 480 home beds pursuant to § 32.1-102.3:2 and shall enforce compliance with the conditions for such **481** applications which that are required by § 32.1-102.3:2. Any willful violation of a provision of 32.1-102.3:2 or conditions of a certificate of public need granted under the provisions of 482 483 § 32.1-102.3:2 shall be subject to a civil penalty of up to \$100 per violation per day until the date the 484 Commissioner determines that such facility is in compliance. 485

C. A certificate may be revoked when:

486 1. Substantial and continuing progress towards completion of the project in accordance with the **487** schedule has not been made;

2. The maximum capital expenditure amount set for the project is exceeded; 488

489 3. The applicant has willfully or recklessly misrepresented intentions or facts in obtaining a 490 certificate; or

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491 4. 3. A continuing care retirement community applicant has failed to honor the conditions of a certificate allowing the establishment of a nursing home facility or granting an increase in the number of nursing home beds in an existing facility which was approved in accordance with the requirements of § 32.1-102.3:2.

495 D. Further, the Commissioner shall not approve an extension for a schedule for completion of any project or the exceeding of the maximum capital expenditure of any project unless such extension or excess complies with the limitations provided in the regulations promulgated by the Board pursuant to § 32.1-102.2.

E. Any person willfully violating the Board's regulations establishing limitations for schedules for completion of any project or limitations on the exceeding of the maximum capital expenditure of any project shall be subject to a civil penalty of up to \$100 per violation per day until the date of completion of the project.

503 F. The Commissioner may condition, pursuant to the regulations of the Board, the approval of a 504 certificate (i) upon the agreement of the applicant to (i) provide a level of *charity* care at a reduced rate 505 to indigents in an amount that is equal to the average amount of charity care provided by holders of 506 certificates of public need and permit holders in the applicant's health planning region or 10 percent of 507 all services provided, whichever is less; or (ii) accept patients requiring specialized care or (ii) upon the 508 agreement of the applicant to; or (iii) facilitate the development and operation of primary medical care 509 services in designated medically underserved areas of the applicant's service area. The Commissioner 510 shall condition pursuant to the regulations of the Board, the approval of a certificate upon the 511 agreement of the applicant to (a) report utilization and other data required by the Board to monitor and 512 evaluate effects on health planning and availability of health care services in the Commonwealth; (b) 513 obtain accreditation from a nationally recognized accrediting organization approved by the Board for 514 the purpose of quality; and (c) accept coverages issued, if the medical care facility is eligible, pursuant to Title XVIII of the Social Security Act, 42 U.S.C. § 1395 et seq. (Medicare); Title XIX of the Social 515 Security Act, 42 U.S.C. § 1396 et seq. (Medicaid), or Title XXI of the Social Security Act, 42 U.S.C. 516 517 § 1397aa et seq. (CHIP); or Chapter 55 of Title 10 of the United States Code, 10 U.S.C. § 1071 et seq. 518 (TRICARE). The value of charity care provided to individuals pursuant to this subsection shall be based 519 on provider reimbursement methodology utilized by the Centers for Medicare and Medicaid Services for 520 reimbursements under Title XVIII of the Social Security Act, 42 U.S.C. § 1395 et seq.

521 The certificate holder shall provide documentation to the Department demonstrating that the 522 certificate holder has satisfied the conditions of the certificate. The Department shall establish a process 523 for auditing a certificate holder to ensure such satisfaction and shall require the certificate holder to 524 submit an audited financial statement demonstrating such satisfaction. If the certificate holder is unable 525 or fails to satisfy the conditions of a certificate, the Department may approve alternative methods to 526 satisfy the conditions pursuant to a plan of compliance. The plan of compliance shall identify a 527 timeframe within which the certificate holder will satisfy the conditions of the certificate, and identify 528 how the certificate holder will satisfy the conditions of the certificate, which may include (i) (1) making 529 direct payments to an organization authorized under a memorandum of understanding with the 530 Department to receive contributions satisfying conditions of a certificate, (ii) (2) making direct payments 531 to a private nonprofit foundation that funds basic insurance coverage for indigents authorized under a memorandum of understanding with the Department to receive contributions satisfying conditions of a 532 533 certificate, or (iii) (3) other documented efforts or initiatives to provide primary or specialized care to 534 underserved populations. In determining whether the certificate holder has met the conditions of the 535 certificate pursuant to a plan of compliance, only such direct payments, efforts, or initiatives made or 536 undertaken after issuance of the conditioned certificate shall be counted towards satisfaction of 537 conditions.

Any person willfully refusing, failing, or neglecting to honor such agreement shall be subject to a civil penalty of up to \$100 per violation per day until the date of compliance. A certificate holder that fails to satisfy the conditions of a certificate or fails to comply with the plan of compliance shall be subject to a fine in an amount determined by the Board which shall be at least equal to the value of services the certificate holder was required to deliver pursuant to its certificate or plan of compliance. Such fines shall be deposited in the Virginia Charity Care Fund established in Article 1.3 (§ 32.1-102.17 et seq.).

545 G. Pursuant to regulations of the Board, the Commissioner may accept requests for and approve
546 amendments to conditions of existing certificates related to the provision of care at reduced rates or to
547 patients requiring specialized care or related to the development and operation of primary medical care
548 services in designated medically underserved areas of the certificate holder's service area.

549 H. For the purposes of this section, "completion" means conclusion of construction activities 550 necessary for the substantial performance of the contract.

551 § 32.1-102.6. Administrative procedures.

552 A. To obtain a certificate for a project, the applicant shall file a completed application for a 553 certificate with the Department and the appropriate regional health planning agency if a regional health 554 planning agency has been designated for that region. An application submitted for review shall be 555 considered complete when all relevant sections of the application form have responses. The applicant 556 shall provide sufficient information to prove public need for the requested project exists without the 557 addition of supplemental or supporting material at a later date. The Department shall ensure that only 558 data necessary for review of an application is required to be submitted and that the application reflects 559 statutory requirements. Nothing in this section shall prevent the Department from seeking, at its 560 discretion, additional information from the applicant or other sources.

561 In order to verify the date of the Department's and the appropriate regional health planning agency's receipt of the application, the applicant shall transmit the document electronically, or by certified mail or a delivery service, return receipt requested, or shall deliver the document by hand, with signed receipt to be provided.

565 Within 10 calendar days of the date on which the document is received, the Department and the 566 appropriate regional health planning agency, if a regional health planning agency has been designated, 567 shall determine whether the application is complete or not and the Department if the application is not complete, shall notify the applicant, if the application is not complete, of the information needed to 568 569 complete the application. If no regional health planning agency is designated for the health planning 570 region in which the project will be located, no filing with a regional health planning agency is required and the Department shall determine if the application is complete and notify the applicant, if the 571 572 application is not complete, of the information needed to complete the application.

573 At least 30 calendar days before any person is contractually obligated to acquire an existing medical care facility, the cost of which is \$600,000 or more, that person shall notify the Commissioner and the 574 appropriate regional health planning agency, if a regional health planning agency has been designated, of 575 the intent, the services to be offered in the facility, the bed capacity in the facility, and the projected 576 impact that the cost of the acquisition will have upon the charges for services to be provided. If clinical 577 578 services or beds are proposed to be added as a result of the acquisition, the Commissioner may require 579 the proposed new owner to obtain a certificate prior to the acquisition. If no regional health planning agency is designated for the health planning region in which the acquisition will take place, no 580 581 notification to a regional health planning agency shall be required.

582 B. For projects proposed in health planning regions with regional planning agencies, the appropriate 583 regional health planning agency shall (i) review each completed application for a certificate within 60 584 calendar days of the day which begins the appropriate batch review cycle as established by the Board by regulation pursuant to subdivision A 1 of § 32.1-102.2, such cycle not to exceed 190 days in duration, 585 and (ii) hold one public hearing on each application in a location in the county or city in which the 586 587 project is proposed or a contiguous county or city. Prior to the public hearing, the regional health 588 planning agency shall notify the local governing bodies in the planning district. At least nine days prior 589 to the public hearing, the regional health planning agency shall cause notice of the public hearing to be 590 published in a newspaper of general circulation in the county or city where the project is proposed to be 591 located. The regional health planning agency shall consider the comments of the local governing bodies 592 in the planning district and all other public comments in making its decision. Such comments shall be 593 part of the record. In no case shall a regional health planning agency hold more than two meetings on 594 any application, one of which shall be the public hearing conducted by the board of the regional health 595 planning agency or a subcommittee of the board. The applicant shall be given the opportunity, prior to 596 the vote by the board of the regional health planning agency or a committee of the agency, if acting for 597 the board, on its recommendation, to respond to any comments made about the project by the regional **598** health planning agency staff, any information in a regional health planning agency staff report, or comments by those voting members of the regional health planning agency board; however, such opportunity shall not increase the 60-calendar-day period designated herein for the regional health 599 600 601 planning agency's review unless the applicant or applicants request a specific extension of the regional 602 health planning agency's review period.

The regional health planning agency shall submit its recommendations on each application and its
 reasons therefor to the Department within 10 calendar days after the completion of its 60-calendar-day
 review or such other period in accordance with the applicant's request for extension.

606 If the regional health planning agency has not completed its review within the specified 60 calendar 607 days or such other period in accordance with the applicant's request for extension and submitted its 608 recommendations on the application and the reasons therefor within 10 calendar days after the 609 completion of its review, the Department shall, on the eleventh calendar day after the expiration of the 610 regional health planning agency's review period, proceed as though the regional health planning agency 611 has recommended project approval without conditions or revision.

612 If no regional health planning agency has been designated for a region, the The Department shall (i) 613 solicit public comment on an application by posting notice of such application and a summary of the 614 proposed project on a website maintained by the Department, together with information about how 615 comments may be submitted to the Department and the date on which the public comment period shall 616 expire, and (ii) in the case of competing applications or in response to a written request by a member of the General Assembly, the Commissioner, the applicant, or a member of the public, hold one hearing 617 618 on each application in a location in the county or city in which the project is proposed or a contiguous 619 county or city. Prior to the hearing, the Department shall notify the local governing bodies in the 620 planning district in which the project is proposed. At least nine days prior to the any required public 621 hearing, the Department shall cause notice of the public hearing to be published in a newspaper of 622 general circulation in the county or city where the project is proposed to be located. The Department 623 shall consider the comments of the local governing bodies in the planning district and all other public 624 comments in making its decision. Such comments shall be part of the record.

625 C. After commencement of any public hearing and before a decision is made there shall be no ex 626 parte contacts concerning the subject certificate or its application between (i) any person acting on 627 behalf of the applicant or holder of a certificate or any person opposed to the issuance or in favor of 628 revocation of a certificate of public need and (ii) any person in the Department who has authority to 629 make a determination respecting the issuance or revocation of a certificate of public need, unless the 630 Department has provided advance notice to all parties referred to in *clause* (i) of the time and place of 631 such proposed contact.

632 D. The Department shall commence the review of each completed application upon the day which
 633 that begins the appropriate batch review cycle and simultaneously with the review conducted by the
 634 regional health planning agency, if a regional health planning agency has been designated.

635 A determination *concerning* whether a public need exists for a project shall be made by the 636 Commissioner within 190 calendar days of the day which *that* begins the appropriate batch cycle.

637 The 190-calendar-day review period shall begin on the date upon which the application is determined 638 to be complete within the batching process specified in subdivision A 1 of § 32.1-102.2.

639 If the application is not determined to be complete within 40 calendar days from submission, the640 application shall be refiled in the next batch for like projects.

641 The Commissioner shall make determinations in accordance with the provisions of the Administrative 642 Process Act (§ 2.2-4000 et seq.) except for those parts of the determination process for which timelines 643 and specifications are delineated in subsection E of this section. Further, if an informal fact-finding 644 conference is determined to be necessary by the Department or is requested by a person seeking good 645 cause standing, the parties to the case shall include only the applicant, any person showing good cause, 646 and any third-party payor providing health care insurance or prepaid coverage to five percent or more of 647 the patients in the applicant's service area, and the relevant health planning agency.

648 É. Upon entry of each completed application or applications into the appropriate batch review cycle:
649 1. The Department shall establish, for every application, a date between the eightieth and ninetieth calendar days within the 190-calendar-day review period for holding an informal fact-finding conference,
651 if such conference is necessary.

652 2. The Department shall review every application at or before the seventy-fifth calendar day within
653 the 190-calendar-day review period to determine whether an informal fact-finding conference is
654 necessary.

655 3. Any person seeking to be made a party to the case for good cause shall notify the Department of
656 his request and the basis therefor on or before the eightieth calendar day following the day which begins
657 the appropriate batch review cycle, no later than four days after the Department has completed its
658 review and submitted its recommendation on an application and has transmitted the same to the
659 applicants and to other interested parties notify the Commissioner and all applicants, in writing and
660 under oath, stating the grounds for good cause and providing the factual basis therefor.

4. In any case in which an informal fact-finding conference is held, a date shall be established forthe closing of the record which shall not be more than 30 calendar days after the date for holding theinformal fact-finding conference.

5. In any case in which an informal fact-finding conference is not held, the record shall be closed on
the earlier of (i) the date established for holding the informal fact-finding conference or (ii) the date that
the Department determines an informal fact-finding conference is not necessary.

667 6. The provisions of subsection C of \S 2.2-4021 notwithstanding, if a determination whether a public 668 need exists for a project is not made by the Commissioner within 45 calendar days of the closing of the 669 record, the Commissioner shall notify the applicant or applicants and any persons seeking to show good 670 cause, in writing, that the application or the application of each shall be deemed approved 25 calendar 671 days after expiration of such 45-calendar-day period, unless the receipt of recommendations from the 672 person performing the hearing officer functions permits the Commissioner to issue his case decision 673 within that 25-calendar-day period. The validity or timeliness of the aforementioned notice shall not, in 674 any event, prevent, delay or otherwise impact the effectiveness of this section.

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675 7. In any case when a determination whether a public need exists for a project is not made by the Commissioner within 70 calendar days after the closing of the record, the application shall be deemed to 676 be approved and the certificate shall be granted. 677

678 8. If a determination whether a public need exists for a project is not made by the Commissioner 679 within 45 calendar days of the closing of the record, any applicant who is competing in the relevant 680 batch or who has filed an application in response to the relevant Request For Applications issued 681 pursuant to § 32.1-102.3:2 may, prior to the application being deemed approved, petition for immediate injunctive relief pursuant to § 2.2-4030, naming as respondents the Commissioner and all parties to the **682** case. During the pendency of the proceeding, no applications shall be deemed to be approved. In such a 683 proceeding, the provisions of § 2.2-4030 shall apply. **684**

685 F. Deemed approvals shall be construed as the Commissioner's case decision on the application pursuant to the Administrative Process Act (§ 2.2-4000 et seq.) and shall be subject to judicial review on 686 **687** appeal as the Commissioner's case decision in accordance with such act.

Any person who has sought to participate in the Department's review of such deemed-to-be-approved 688 689 application as a person showing good cause who has not received a final determination from the 690 Commissioner concerning such attempt to show good cause shall be deemed to be a person showing 691 good cause for purposes of appeal of the deemed approval of the certificate.

In any appeal of the Commissioner's case decision granting a certificate of public need pursuant to a **692** 693 Request for Applications issued pursuant to § 32.1-102.3:2, the court may require the appellant to file a 694 bond pursuant to § 8.01-676.1, in such sum as shall be fixed by the court for protection of all parties 695 interested in the case decision, conditioned on the payment of all damages and costs incurred in 696 consequence of such appeal.

697 G. For purposes of this section, "good cause" shall mean means that (i) there is significant relevant 698 information not previously presented at and not available at the time of the public hearing, (ii) there 699 have been significant changes in factors or circumstances relating to the application subsequent to the 700 public hearing, or (iii) there is a substantial material mistake of fact or law in the Department staff's 701 report on the application or in the report submitted by the health planning agency.

702 H. The project review procedures shall provide for separation of the project review manager functions from the hearing officer functions. No person serving in the role of project review manager 703 704 shall serve as a hearing officer.

705 I. The applicants, and only the applicants, shall have the authority to extend any of the time periods 706 specified in this section. If all applicants consent to extending any time period in this section, the 707 Commissioner, with the concurrence of the applicants, shall establish a new schedule for the remaining 708 time periods.

709 J. This section shall not apply to applications for certificates for projects defined in subdivision 8 of the definition of "project" in § 32.1-102.1. Such projects shall be subject to an expedited application and 710 711 review process developed by the Board in regulation pursuant to subdivision A 2 of § 32.1-102.2. 712

§ 32.1-102.14. Transparency.

713 The Department shall develop a website to make information and materials related to the medical 714 care facilities certificate of public need program and permit program available to the public in order to 715 increase transparency. Such website shall include an automated mechanism for receiving, posting, and tracking letters of intent received by the Department so that information about such letters is available 716 717 to the public upon receipt of such letters. 718

Article 1.2.

Permits for Medical Care Facility Projects.

720 § 32.1-102.15. Definitions.

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721 As used in this article, unless the context requires a different meaning:

722 "Charity care" has the same meaning as specified in § 32.1-102.1.

"Medical care facility" has the same meaning as specified in § 32.1-102.1. 723

724 "Permit-eligible project" means:

725 1. Establishment of any new medical care facility other than a rural medical care facility (i) for the 726 provision of computed tomographic (CT) scanning, lithotripsy, magnetic resonance imaging (MRI), 727 magnetic source imaging (MSI), or nuclear medicine imaging other than nuclear cardiac imaging 728 service or (ii) as a psychiatric hospital;

729 2. Introduction into an existing medical care facility other than a rural medical care facility of any 730 new computed tomographic (CT) scanning, lithotripsy, magnetic resonance imaging (MRI), magnetic 731 source imaging (MSI), or nuclear medicine imaging other than nuclear cardiac imaging service that the 732 medical care facility has not provided in the previous 12 months;

733 3. The addition by an existing medical care facility other than a rural medical care facility of any 734 medical equipment for the provision of computed tomographic (CT) scanning, lithotripsy, magnetic 735 resonance imaging (MRI), or magnetic source imaging (MSI). Replacement of existing equipment shall 736 not require a permit; or

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737 4. The addition of psychiatric beds, the relocation of psychiatric beds, or conversion into psychiatric
738 beds at a medical care facility other than a rural medical care facility.

739 "Rural medical care facility" has the same meaning as specified in § 32.1-102.1.

740 § 32.1-102.16. Permit required; conditions on permits.

741 A. No person shall commence any permit-eligible project without first obtaining a permit from the 742 Commissioner.

743 B. At least 90 days prior to initiating a permit-eligible project for which a permit is required, a
744 person shall file with the Department an application for a permit, together with a fee determined by the
745 Board. The Commissioner shall issue the permit within 30 days of receipt of the application.

746 C. The Commissioner shall condition the issuance of a permit to undertake a permit-eligible project 747 upon the agreement of the applicant to (i) provide a level of charity care in an amount that is equal to 748 the average amount of charity care provided by holders of certificates of public need and permit holders 749 in the applicant's health planning region or 10 percent of all services provided, whichever is less; (ii) 750 accept patients requiring specialized care; or (iii) facilitate the development and operation of primary 751 medical care services in designated medically underserved areas of the applicant's service area. The 752 Commissioner shall also condition the issuance of a permit to undertake a permit-eligible project upon 753 the agreement of the applicant to (a) reporting utilization and other data required by the Board to 754 monitor and evaluate effects on health planning and availability of health care services in the 755 Commonwealth; or (b) accept coverages, if the medical care facility is eligible, issued pursuant to Title 756 XVIII of the Social Security Act, 42 U.S.C. § 1395 et seq. (Medicare); Title XIX of the Social Security 757 Act, 42 U.S.C. § 1396 et seq. (Medicaid), or Title XXI of the Social Security Act, 42 U.S.C. § 1397aa et 758 seq. (CHIP); or Chapter 55 of Title 10 of the United States Code, 10 U.S.C. § 1071 et seq. (TRICARE). 759 The value of charity care provided to individuals pursuant to this subsection shall be based on provider 760 reimbursement methodology utilized by the Centers for Medicare and Medicaid Services for reimbursements under Title XVIII of the Social Security Act, 42 U.S.C. § 1395 et seq. 761

762 The holder of a permit that is subject to conditions pursuant to this subsection shall provide such
763 documentation as may be required by the Commissioner to demonstrate compliance with the conditions
764 imposed.

765 The Commissioner shall monitor compliance with permit conditions pursuant to this subsection and 766 may impose penalties on a permit holder that fails to comply with such permit conditions. If the permit holder is unable to comply with the conditions imposed by the Commissioner, the Commissioner may, 767 768 upon request of the permit holder, approve a plan of compliance with alternate methods to satisfy the 769 permit conditions. Such alternate methods may include (1) a direct payment by the permit holder to an 770 organization authorized under a memorandum of understanding with the Department to receive 771 contributions satisfying conditions of the permit; (2) a direct payment by the permit holder to a private 772 nonprofit foundation that funds basic insurance coverage for indigents authorized under a memorandum 773 of understanding with the Department to receive contributions satisfying conditions of a permit; (3) 774 provision by the permit holder of on-call coverage at a hospital, including the emergency department of 775 a hospital; or (4) such other methods for the provision of primary or specialized care to indigent 776 patients or patients requiring specialized care as may be approved by the Commissioner.

The Department shall establish a process for auditing a permit holder to ensure satisfaction of the conditions of a permit and shall require a permit holder to submit an audited financial statement demonstrating such satisfaction. Any permit holder that fails to satisfy the conditions of a permit or fails to comply with the plan of compliance shall be subject to a fine in an amount determined by the Board that shall be at least equal to the value of services the permit holder was required to deliver pursuant to its permit or plan of compliance. Such fines shall be deposited in the Virginia Charity Care Fund established in § 32.1-102.18.

784 The Commissioner may, pursuant to regulations of the Board, accept requests for and approve **785** amendments to permit conditions pursuant to this subsection upon request of the permit holder.

786 The Board shall adopt regulations governing the issuance and revocation of permits in accordance **787** with the provisions of this subsection.

788 D. The Commissioner shall condition the issuance of a permit to undertake a permit-eligible project
789 upon the compliance of the applicant with quality of care standards established by the Board and may
790 revoke a permit issued in accordance with this section in any case in which the permit holder fails to
791 maintain compliance with such standards.

The Board shall adopt regulations governing the issuance and revocation of permits in accordancewith the provisions of this subsection, which shall include:

794 1. Quality of care standards for the specific specialty service that are consistent with nationally
 795 recognized standards for such specialty service;

796 2. A list of those national accrediting organizations having quality of care standards, compliance **797** with which shall be deemed satisfactory to comply with quality of care standards adopted by the Board; 802

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798 3. Equipment standards and standards for appropriate utilization of equipment and services;

799 4. Requirements for monitoring compliance with quality of care standards, including data reporting 800 and periodic inspections; and

801 5. Procedures for the issuance and revocation of permits pursuant to this subsection.

Article 1.3.

Virginia Charity Care Fund.

804 § 32.1-102.17. Definitions.

- 805 As used in this article, unless the context requires a different meaning:
- "Board" means the Board of Medical Assistance Services. 806
- 807 "Department" means the Department of Medical Assistance Services.
- "Charity care" has the same meaning as specified in § 32.1-102.1. 808
- "Fund" means the Virginia Charity Care Fund established in § 32.1-102.18. 809

"Medical care facility" means any licensed hospital except any public hospital, freestanding 810 psychiatric or rehabilitation hospital, freestanding children's hospital, long-term care hospital, or critical 811 812 access hospital.

§ 32.1-102.18. Virginia Charity Care Fund.

814 A. There is hereby created in the state treasury a special nonreverting fund to be known as the 815 Virginia Charity Care Fund. The Fund shall be established on the books of the Comptroller. All funds 816 appropriated for such purpose, contributions from medical care facilities in accordance with this article, 817 any fines assessed in accordance with Article 1.1 (§ 32.1-102.01 et seq.) or Article 1.2 (§ 32.1-102.15 et seq.), and any gifts, donations, grants, bequests, and other funds received on its behalf shall be paid 818 into the state treasury and credited to the Fund. Interest earned on moneys in the Fund shall remain in 819 the Fund and be credited to it. Any moneys remaining in the Fund, including interest thereon, at the 820 end of each fiscal year shall not revert to the general fund but shall remain in the Fund. Moneys in the 821 822 Fund shall be used solely for the purposes of (i) administering the Fund and this article, (ii) 823 compensating medical care facilities for losses incurred in the provision of care, and (iii) improving 824 reimbursement rates for service provided under the Governor's Access Plan (GAP). Expenditures and 825 disbursements from the Fund shall be made by the State Treasurer on warrants issued by the 826 *Comptroller upon written request signed by the Director.*

827 B. The Board shall promulgate regulations for the administration of the Fund and the 828 implementation of this article.

829 C. No money in the Fund shall be used to implement coverage for individuals described in 42 U.S.C. 830 \$ 1396a(a)(10)(A)(i)(VIII).

831 D. No appropriations, contributions, or other sources of money shall be paid into the Fund and any 832 contributions in the Fund shall be returned to its source if federal matching funds are not available. 833

§ 32.1-102.19. Reporting.

834 No later than 120 days following the end of each fiscal year, each medical care facility shall report 835 to the Department a statement of charity care and any such other data as required by the Department. 836 The Department may grant one 30-day extension to a medical care facility that is unable to meet the 837 120-day requirement. 838

§ 32.1-102.20. Contributions; distributions.

839 A. Contributions shall be made by medical care facilities on an quarterly basis. The Department 840 shall develop the necessary contribution methodology based on the level of charity care provided by a 841 medical care facility and the net operating revenues over operating expenditures of such medical care facility. The total of all medical care facility contributions shall not exceed \$109 million in any given 842 843 year. No one medical care facility shall contribute more than 25 percent of such total.

844 B. Distributions shall be made to medical care facilities quarterly and in accordance with the 845 appropriation act.

846 C. For each permit granted by the Commissioner pursuant to Article 1.2 (§ 32.1-102.15 et seq.) for a 847 permit-eligible project located in the city of Chesapeake, an annual distribution shall be made to any 848 hospital located in the city of Chesapeake operated by a hospital authority established pursuant to 849 Chapter 53 (§ 15.2-5300 et seq.) of Title 15.2, in an amount determined by the appropriation act.

850 § 32.1-122.01. Definitions.

851 As used in this article unless the context requires a different meaning:

- 852 "Board" means the State Board of Health.
- 853 "Commissioner" means the State Health Commissioner.
- 854 "Consumer" means a person who is not a provider of health care services.
- 855 "Department" means the Virginia Department of Health.
- "Health planning region" means a contiguous geographical area of the Commonwealth with a 856 population base of at least 500,000 persons, which is characterized by the availability of multiple levels 857 858 of medical care services, reasonable travel time for tertiary care, and congruence with planning districts.
- "Provider" means a licensed or certified health care practitioner, a licensed health care facility or 859

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860 service administrator, or an individual who has a personal interest in a health care facility or service as 861 defined in the Virginia Conflict of Interests Act (§ 2.2-3100 et seq.).

862 "Regional health planning agency" means the regional agency, including the regional health planning board, its staff and any component thereof, designated by the Board to perform the health planning 863 864 activities set forth in this chapter within a health planning region.

865 "Regional health planning board" means the governing board of the regional health planning agency 866 as described in § 32.1-122.05.

867 "Secretary" means the Secretary of Health and Human Resources of the Commonwealth of Virginia.

868 "State Health Plan" means the document so designated by the Board, which may include analysis of 869 priority health issues, policies, needs, methodologies for assessing statewide health care needs, and such 870 other matters as the Board shall deem appropriate.

871 "Tertiary care" means health care delivered by facilities that provide specialty acute care including, 872 but not limited to, trauma care, neonatal intensive care, and cardiac services. 873

§ 32.1-122.03. State Health Plan.

874 A. The Board may develop, and revise as it deems necessary, the State Health Plan with the support 875 of the Department and the assistance of the regional health planning agencies. Following review and 876 comment by interested parties, including appropriate state agencies, the Board may develop and approve 877 the State Health Plan. The State Health Plan shall be developed in accordance with components and 878 methodologies that take into account special needs or circumstances of local areas. The Plan shall reflect 879 data and analyses provided by the regional health planning agencies and include regional differences 880 where appropriate. The Board, in preparation of the State Health Plan and to avoid unnecessary 881 duplication, may consider and utilize all relevant and formally adopted plans of agencies, councils, and boards of the Commonwealth. 882

883 B. In order to develop and approve the State Health Plan, the Board may conduct such studies as **884** may be necessary of critical health issues as identified by the Governor, the General Assembly, the 885 Secretary, or by the Board. Such studies may include, but not be limited to: (i) collection of data and 886 statistics; (ii) analyses of information with subsequent recommendations for policy development, decision making, and implementation; and (iii) analyses and evaluation of alternative health planning proposals 887 888 and initiatives. 889

§ 32.1-122.04. Responsibilities of the Department.

890 The Department shall have the following responsibilities as directed by the Board: 891

- 1. To conduct the research for the health planning activities of the Commonwealth.
- 892 2. To prepare, review and revise the State Health Plan when so directed by the Board.
- 893 3. To develop, under the direction of the Board and with the cooperation of the regional health **894** planning agencies, the components and methodology for the State Health Plan, including any research, 895 issue analyses, and related reports.
- 896 4. To provide technical assistance to the regional health planning agencies.

897 5. To perform such other functions relating to health planning in the Commonwealth as may be 898 requested by the Governor or the Secretary.

899 § 32.1-122.07. Authority of Commissioner for certain health planning activities; rural health 900 plan; designation as a rural hospital.

901 A. The Commissioner, with the approval of the Board, is authorized to make application for federal 902 funding and to receive and expend such funds in accordance with state and federal regulations.

903 B. The Commissioner shall administer section § 1122 of the United States Social Security Act if the **904** Commonwealth has made an agreement with the United States U.S. Secretary of Health and Human 905 Services pursuant to such section.

906 C. In compliance with the provisions of the Balanced Budget Act of 1997, P.L. 105-33, and any 907 amendments to such provisions, the Commissioner shall submit to the appropriate regional administrator 908 of the Centers for Medicare & Medicaid Services (CMS) an application to establish a Medicare Rural 909 Hospital Flexibility Program in Virginia.

910 D. The Commissioner shall develop and the Board of Health shall approve a rural health care plan 911 for the Commonwealth to be included with the application to establish a Medicare Rural Hospital 912 Flexibility Program. In cooperation and consultation with the Virginia Hospital and Health Care 913 Healthcare Association, the Medical Society of Virginia, representatives of rural hospitals, and experts 914 within the Department of Health on rural health programs, the plan shall be developed and revised as 915 necessary or as required by the provisions of the Balanced Budget Act of 1997, P.L. 105-33, and any 916 amendments to such provisions. In the development of the plan, the Commissioner may also seek the 917 assistance of the regional health planning agencies. The plan shall verify that the Commonwealth is in 918 the process of designating facilities located in Virginia as critical access hospitals, shall note that the Commonwealth wishes to certify facilities as "necessary providers" of health care in rural areas, and 919 shall describe the process, methodology, and eligibility criteria to be used for such designations or 920

921 certifications. Virginia's rural health care plan shall reflect local needs and resources and shall, at
922 minimum, include, but need not be limited to, a mechanism for creating one or more rural health
923 networks, ways to encourage rural health service regionalization, and initiatives to improve access to
924 health services, including hospital services, for rural Virginians.

925 E. Notwithstanding any provisions of this chapter or the Board's regulations to the contrary, the 926 Commissioner shall, in the rural health care plan, (i) use as minimum standards for critical access 927 hospitals, the certification regulations for critical access hospitals promulgated by the Centers for 928 Medicare & Medicaid Services (CMS) pursuant to Title XVIII of the Social Security Act, as amended; 929 and (ii) authorize critical access hospitals to utilize a maximum of ten beds among their inpatient 930 hospital beds as swing beds for the furnishing of services of the type which, if furnished by a nursing 931 home or certified nursing facility, would constitute skilled care services without complying with nursing 932 home licensure requirements or retaining the services of a licensed nursing home administrator. Such 933 hospital shall include, within its plan of care, assurances for the overall well-being of patients occupying 934 such beds.

F. Nothing herein or set forth in Virginia's rural health care plan shall prohibit any hospital designated as a critical access hospital from leasing the unused portion of its facilities to other health care organizations or reorganizing its corporate structure to facilitate the continuation of the nursing home beds that were licensed to such hospital prior to the designation as a critical access hospital. The health care services delivered by such other health care organizations shall not be construed as part of the critical access hospital's services or license to operate.

G. Any medical care facility licensed as a hospital shall be considered a rural hospital on and after
September 30, 2004, pursuant to 42 U.S.C. § 1395ww(d)(8)(E)(ii)(II), if (i) the hospital is located in an
area defined as rural by federal statute or regulation; (ii) the Board of Health defines, in regulation, the
area in which the hospital is located as a rural health area or the hospital as a rural hospital; or (iii) the
hospital was designated, prior to October 1, 2004, as a Medicare-dependent small rural health hospital,
as defined in 42 U.S.C. § 1395ww(d)(5)(G)(iv).

947 2. That §§ 32.1-122.05 and 32.1-122.06 of the Code of Virginia are repealed.

3. That the provisions of the first, second and sixth enactments of this act shall become effective
on January 1, 2019 if monies in the Virginia Charity Care Fund created by this act will be eligible
for federal matching funds as determined by the Centers for Medicare & Medicaid Services.

951 4. That the Board of Health and the Board of Medical Assistance Services shall promulgate 952 regulations to implement the provisions of this act to be effective within 280 days of its enactment. 953 5. That the Chairman of the Heuse Committee on Health Welfere and Institutions and the Senate

953 5. That the Chairmen of the House Committee on Health, Welfare and Institutions and the Senate 954 Committee on Education and Health shall form a task force, consisting of five members of the 955 House of Delegates and four members of the Senate, to develop recommendations concerning the 956 appropriateness of certificates of public need for specific medical care facilities and projects, or 957 whether such projects should be subject to expedited review, and improvements in the certificate 958 of public need process. The Commissioner of Health shall develop, by November 1, 2016, an 959 analytical framework to assist such task force. The analytical framework shall include a specific 960 evaluation of whether certificate of public need review is consistent with the goals of (i) meeting 961 the health care needs of the indigent and uninsured citizens of the Commonwealth, (ii) protecting 962 the public health and safety of the citizens of the Commonwealth, (iii) promoting the teaching 963 missions of academic medical centers and private teaching hospitals, and (iv) ensuring the 964 availability of essential health care services in the Commonwealth, and should be aligned with the 965 goals and metrics of the Commonwealth's State Health Improvement Plan. The analytical 966 framework shall also (a) take into consideration components of the approach utilized prior to 2012 967 in development of the Certificate of Public Need Annual Report; (b) include a recurrent three-year schedule for analysis of all project categories, with procedures for analysis of at least three project 968 969 categories per year, which shall be developed in such a manner as to ensure that projects that are 970 of relatively low complexity and low cost are analyzed first, and projects that are of relatively high 971 complexity and high cost are analyzed subsequently; (c) include appropriate metrics to evaluate 972 the impact of introducing a more competitive health care framework that could reduce costs and 973 increase access to health care services; and (d) include a process for stakeholder involvement in 974 review and public comment on any recommendations.

6. That, after July 1, 2019, the amount appropriated each year by the General Assembly for the purposes of health care services related to Title XIX of the Social Security Act, 42 U.S.C. § 1396 et seq. (Medicaid) shall be at least equal to the average annual amount appropriated for such purposes between July 1, 2014 and July 1, 2019.

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97. That nothing in this act shall be construed or interpreted in any way as an expansion of
980 Medicaid pursuant to the Patient Protection and Affordable Care Act of 2010 or as authorizing
981 the Department of Medical Assistance Services to amend the State Plan for Medicaid Assistance
982 under Title XIX of the Social Security Act, and any waivers thereof, to implement coverage for

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983 individuals described in 42 U.S.C. § 1396a(a)(10)(A)(i)(VIII).