# 2008 SESSION

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1	SENATE BILL NO. 705
2 3	Offered January 16, 2008
	A BILL to amend and reenact the second enactment of Chapters 933 and 943 of the Acts of Assembly of
4 5	2006, relating to the management agreement between the Commonwealth of Virginia and the College of William and Mary.
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8	Referred to Committee on Finance
9 10	Be it enacted by the General Assembly of Virginia:
11	1. That the second enactment of Chapters 933 and 943 of the Acts of Assembly of 2006 is
12	amended and reenacted as follows:
13	2. That the following Chapter 2 shall hereafter be known as the "2006 Management Agreement
14	Between the Commonwealth of Virginia and The College of William and Mary in Virginia:"
15 16	CHAPTER 2. MANAGEMENT AGREEMENT
17	BY AND BETWEEN
18	THE COMMONWEALTH OF VIRGINIA
19	AND
20 21	THE COLLEGE OF WILLIAM AND MARY IN VIRGINIA This MANAGEMENT AGREEMENT, executed this 15th day of November, 2005, by and between
22	the Commonwealth of Virginia (hereafter, the Commonwealth) and The College of William and Mary
23	inVirginia (hereafter, the College) provides as follows:
24	RECITALS
25	WHEREAS, the College has satisfied the conditions precedent set forth in subsections A and B of
26 27	§ 23-38.97 of the Code of Virginia to become a public institution of higher education of the Commonwealth governed by Subchapter 3 (§ 23-38.91 et seq.) of the Restructured Higher Education
28	Administrative and Financial Operations Act, Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code
29	of Virginia (Subchapter 3 and the Act, respectively), as evidenced by:
30	1. Board of Visitors Approval. The minutes of a meeting of the Board of Visitors of the College
31 32	held on April 22, 2005, indicate that an absolute two-thirds or more of the members voted to approve the resolution required by subdivision A 1 of § 23 28 07 of the Act.
3 <u>4</u> 3 <u>3</u>	the resolution required by subdivision A 1 of § 23-38.97 of the Act; 2. Written Application to the Governor. The College has submitted to the Governor a written
34	Application, dated November 2, 2005, with copies to the Chairmen of the House Committee on
35	Appropriations, the House Committee on Education, the Senate Committee on Finance, and the Senate
36	Committee on Education and Health, expressing the sense of its Board of Visitors that the College is
37 38	qualified to be, and should be, governed by Subchapter 3 of the Act, and substantiating that the College has fulfilled the requirements of paragraph 2 of subsection A of § 23-38.97 of the Act; and
39	3. Finding by the Governor. In accordance with subsection B of § 23-38.97 of the Act the Governor
40	has found that the College has fulfilled the requirements of subdivision A 2 of § 23-38.97, and therefore
41	has authorized Cabinet Secretaries to enter into this Management Agreement on behalf of the
42 43	Commonwealth with the College; and WHEREAS, the College is therefore authorized to enter into this Management Agreement as
<b>4</b> 3 <b>4</b> 4	provided in subsection D of § 23-38.88 and Subchapter 3 of the Act.
45	AGREEMENT
<b>46</b>	NOW, THEREFORE, in accordance with the provisions of the Restructured Higher Education
47	Administrative and Financial Operations Act, Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code
48 49	of Virginia, and in consideration of the foregoing premises, the Commonwealth and the College do now agree as follows:
50	ARTICLE 1. DEFINITIONS.
51	As used in this Agreement, the following terms have the following meanings, unless the context
52	requires otherwise:
53 54	"Act" means the Restructured Higher Education Administrative and Financial Operations Act, Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia.
54 55	"Agreement" means "Management Agreement."
56	"Board of Visitors" or "Board" means the Rector and Board of Visitors of the College of William
57	and Mary in Virginia and the Virginia Institute of Marine Science.
58	"College" means the College of William and Mary in Virginia (State Agency 204) and the Virginia

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**59** Institute of Marine Science (State Agency 268).

60 "Covered Employee" means any person who is employed by the College on either a salaried or wage61 basis.

62 "Covered Institution" means, on and after the effective date of its initial management agreement with
63 the Commonwealth, a public institution of higher education of the Commonwealth of Virginia that has
64 entered into a management agreement with the Commonwealth to be governed by and in accordance
65 with the provisions of subsection D of § 23-38.88 and Subchapter 3 of the Act.

"Enabling legislation" means those chapters, other than Chapter 4.10, of Title 23 of the Code of
Virginia, as amended, creating, continuing, or otherwise setting forth the powers, purposes, and missions
of the individual public institutions of higher education of the Commonwealth.

69 "Management Agreement" means this agreement between the Commonwealth of Virginia and the70 College as required by subsection D of § 23-38.88 and Subchapter 3 of the Act.

71 "Parties" means the parties to this Management Agreement, the Commonwealth of Virginia and the 72 College.

"Public institution of higher education" means those two-year and four-year institutions enumerated in
§ 23-14 of the Code of Virginia.

ARTICLE 2. SCOPE OF MANAGEMENT AGREEMENT.

SECTION 2.1. Enhanced Authority Granted and Accompanying Accountability. Subchapter 3 of the 76 77 Act provides that, upon the execution of, and as of the effective date for, this Management Agreement, 78 the College shall become a Covered Institution entitled to be granted by the Commonwealth and to 79 exercise the powers and authority provided in Subchapter 3 of the Act that are expressly contained in 80 this Management Agreement. In general, subject to its management agreement with the Commonwealth, status as a Covered Institution governed by Subchapter 3 of the Act and this Management Agreement is intended to replace (i) the post-General Assembly authorization prior-approval system of reviews, 81 82 83 approvals, policies and procedures carried out and implemented by a variety of central State agencies 84 with (ii) a post-audit system of reviews and accountability under which a Covered Institution is fully 85 responsible and fully accountable for managing itself pursuant to Subchapter 3 of the Act and its 86 management agreement with the Commonwealth.

87 SECTION 2.1.1. Assessments and Accountability. The College and its implementation of the 88 enhanced authority granted by Subchapter 3 of the Act and this Management Agreement, and the Board 89 of Visitors polices attached hereto as Exhibits G through L, shall be subject to the reviews, assessments, 90 and audits (i) set forth in the Act that are to be conducted by the Auditor of Public Accounts, the Joint 91 Legislative Audit and Review Commission, and the State Council of Higher Education for Virginia, or 92 (ii) as may be conducted periodically by the Secretaries of Finance, Administration, Education, or 93 Technology, or by some combination of these four Secretaries, or (iii) as otherwise may be required by 94 law other than the Act.

95 SECTION 2.1.2. Express Grant of Powers and Authority. Subject to the specific conditions and limitations contained in Article 4 (Institutional Management), Article 5 (Capital Projects; Procurement; 96 97 Property Generally), and Article 6 (Human Resources) of Subchapter 3 of the Act, the Commonwealth 98 and the College agree that the Commonwealth has granted to the College by this Management 99 agreement all the powers and authority contained in certain policies adopted by the Board of Visitors of 100 the College attached hereto as Exhibits G through L and governing (1) the undertaking and 101 implementation of capital projects, and other acquisition and disposition of property (Exhibit G), (2) the leasing of property, including capital leases (Exhibit H), (3) information technology (Exhibit I), (4) the 102 103 procurement of goods, services, including certain professional services, insurance, and construction (Exhibit J), (5) human resources (Exhibit K), and (6) its system of financial management (Exhibit L), 104 including, as provided in subsection B of § 23-38.104 of the Act, the sole authority to establish tuition, 105 fees, room, board, and other charges consistent with sum sufficient appropriation authority for 106 107 non-general funds as provided by the Governor and the General Assembly in the Commonwealth's biennial appropriations authorization. Subject to the specific conditions and limitations contained in 108 Article 3 (Powers and Authority Generally) of Subchapter 3 of the Act, in this Management Agreement, 109 and in one or more of the Board of Visitors policies attached hereto as Exhibits G through L, the 110 111 Commonwealth and the College agree that the Commonwealth has expressly granted to the College all the powers and authority permitted by Article 3 (Powers and Authority Generally) of Subchapter 3 of 112 113 the Act.

114 The Board of Visitors of the College shall at all times by fully and ultimately accountable for the 115 proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation 116 of, this Management Agreement and the policies adopted by it and attached as Exhibits G through L.

117 Consistent with this full and ultimate accountability, however, the Board may, pursuant to its legally 118 permissible procedures, specifically delegate the duties and responsibilities set forth in this Management 119 Agreement to its officers, committees, and subcommittees, and, as set forth in the policies adopted by

120 the Board and attached hereto as Exhibits G through L, to a person or persons within the College.

121 SECTION 2.1.3. Reimbursement by the College of Certain Costs. By July 1 of each odd-numbered 122 year, the College shall inform the Secretary of Finance of any intent during the next biennium to 123 withdraw from any health or other group insurance or risk management program made available to the College through any agency, body corporate, political subdivision, authority, or other entity of the 124 125 Commonwealth, and in which the College is then participating, to enable the Commonwealth's actuaries 126 to complete an adverse selection analysis of any such decision and to determine the additional costs to 127 the Commonwealth that would result from any such withdrawal. If upon notice of such additional costs 128 to the Commonwealth, the College proceeds to withdraw from such health or other group insurance or 129 risk management program, the College shall, pursuant to subdivision D 2 c of § 23-38.88, reimburse the 130 Commonwealth for all such additional costs attributable to such withdrawal as determined by the 131 Commonwealth's actuaries.

SECTION 2.1.4. Potential Impact on Virginia College Savings Plan. As required by subdivision D 2 c of § 23-38.88 of the Act, the College has given consideration to potential future impacts of tuition increases on the Virginia College Savings Plan (§ 23-38.75 of the Code of Virginia) and has discussed those potential impacts with the Executive Director and staff of that Plan and with parties in the Administration who participated in the development of this Management Agreement. The Executive Director of the Plan has provided to the College and the Commonwealth the Plan's assumptions underlying the contract pricing of the program.

139 SECTION 2.1.5. Justification for Deviations from the Virginia Public Procurement Act. Pursuant to 140 § 23-38.110 of the Act and subject to the provisions of this Management Agreement, the College may 141 be exempt from the provisions of the Virginia Public Procurement Act (VPPA), Chapter 43 (§ 2.2-4300 142 et seq.) of Title 2.2 of the Code of Virginia. Any procurement policies or rules that deviate from the 143 VPPA must be uniform across all institutions governed by Subchapter 3 of the Act, and the Board of 144 Visitors shall adopt and comply with procurement policies that are based upon competitive principles and seek competition to the maximum practical degree. The Policy Governing the Procurement of 145 Goods, Services, Insurance, and Construction, and the Disposition of Surplus Materials and the Rules 146 147 Governing Procurement of Goods, Services, Insurance, and Construction (the Procurement Rules) 148 attached to that Policy as Attachment 1 constitute the policies and uniform deviations from the VPPA 149 required by subsections A and B of § 23-38.110 of the Act.

150 Subsection D of § 23-38.110 of the Act requires that the College identify the public, educational, and 151 operational interests served by any procurement rule or rules that deviate from those in the VPPA. The 152 adopted Board of Visitors policy on procurement and the Procurement Rules provide the College with 153 the autonomy to administer its procurement process while fully adhering to the principle that 154 competition should be sought to the maximum extent feasible. This autonomy will better position the 155 College to support the requirements of its growing teaching, research and outreach missions. Greater 156 autonomy in procurement will improve internal capacity to respond quickly to emergent material and 157 service issues and, therefore, enable the College to be more efficient and effective in meeting the Commonwealth's goals for institutions of higher education. In some instances, costs will be reduced. 158 159 Taken collectively, the College's procurement policies and rules that differ from those required by the 160 VPPA will enhance procurement "best practices" as they currently are being observed within the higher 161 education community nationally. Further, these changes will provide efficiencies to both the College 162 and public sector suppliers.

163 SECTION 2.1.6. Quantification of Cost Savings. Subsection C of § 23-38.104 of the Act requires 164 that a Covered Institution include in its management agreement with the Commonwealth the 165 quantification of cost savings realized as a result of the additional operational flexibility provided pursuant to Subchapter 3 of the Act. Since this initial Management Agreement with the Commonwealth 166 167 has not yet been implemented by the College, the parties agree that the College is not in a position to quantify any such cost savings at this time, although the College expects that there will be cost savings 168 169 resulting from the additional authority granted to the College pursuant to Subchapter 3 of the Act and that such cost savings will be part of the determinations made during the reviews, assessments, and 170 171 audits to be conducted pursuant to Subchapter 3 of the Act by the Auditor of Public Accounts, the Joint 172 Legislative Audit and Review Commission, and the State Council of Higher Education for Virginia, and 173 as otherwise described in Section 2.1.1 above.

174 SECTION 2.1.7. Participation in State Programs. The Commonwealth intends that the College shall 175 continue to fully participate in, and receive funding support from the many and varied programs 176 established now or in the future by the Commonwealth to provide support for Virginia's public 177 institutions of higher education and for Virginians attending such institutions, including but not limited 178 the state capital outlay and bond financing initiatives undertaken from time to time by the to: 179 Commonwealth; the Higher Education Equipment Trust Fund established pursuant to (§ 23-30.24 et seq.) of the Code of Virginia; the Maintenance Reserve Fund as provided in the Appropriation Act; the 180 181 Eminent Scholars program as provided in the Appropriation Act; the Commonwealth's various student 182 financial assistance programs; and other statewide programs or initiatives that exist, or may be 183 established, in support of the Commonwealth's higher education institutions, programs, or activities.

184 SECTION 2.1.8. Implied Authority. Pursuant to subdivision D 1 of § 23-38.88 of the Act, the only 185 implied authority granted to the College by this Management Agreement is that implied authority that is actually necessary to carry out the expressed grant of financial or operational authority contained in this 186 187 Agreement or in the policies adopted by the College's Board of Visitors and attached hereto as Exhibits 188 G through L.

189 SECTION 2.1.9. Exercise of Authority. The College and the Commonwealth acknowledge and agree that the execution of this Management Agreement constitutes the conclusion of a process that, as 190 191 of the effective date of this Agreement, confers upon the College the enhanced authority and operating flexibility described above, all of which is in furtherance of the purposes of Subchapter 3 of the Act. 192

Therefore, without any further conditions or requirements, the College shall, on and after the effective 193 194 date of this Management Agreement, be authorized to exercise the authority conferred upon it by this 195 Management Agreement, the policies adopted by its Board of Visitors attached hereto as Exhibits G 196 through L, and by Article 3 (Powers and Authority Generally) of Subchapter 3 of the Act except to the 197 extent that the powers and authority contained in Article 3 of Subchapter 3 of the Act have been limited 198 by this Management Agreement or the Board of Visitors policies attached hereto as Exhibits G through 199 L.

200 The College and the Commonwealth also acknowledge and agree that, pursuant to subsection A of 201 § 23-38.91 of the Act and consistent with the terms of this Management Agreement, the Board of 202 Visitors of the College shall assume full responsibility for management of the College, subject to the requirements and conditions set forth in Subchapter 3 of the Act, the general requirements for this 203 Management Agreement as provided in § 23-38.88 of the Act, and this Management Agreement. The 204 205 Board of Visitors shall be fully accountable for (a) the management of the College as provided in the Act, (b) meeting the requirements of §§ 2.2-5004, 23-9.2:3.02, and 23-9.6:1.01 of the Code of Virginia, 206 207 and (c) meeting such other provisions as are set forth in this Management Agreement. 208

SECTION 2.2. State Goals.

209 SECTION 2.2.1. Furthering State Goals. As required for all public institutions of higher education 210 of the Commonwealth by subsection B of § 23-38.88 of the Act, prior to August 1, 2005, the Board of 211 Visitors of the College adopted the resolution setting forth its commitment to the Governor and the 212 General Assembly to meet the State goals specified in that subsection B. In addition to the above 213 commitments, the College commits to furthering these State goals by:

214 1. In addition to its six-year target of achieving \$68 million in external research by 2011-12, the College, including the Virginia Institute of Marine Science, commits to match from institutional funds, 215 216 other than general funds or tuition, on a dollar for dollar basis, any additional research funds provided 217 by the State in the Appropriation Act above the amount provided from institutional funds for research in 218 2005-06.

219 2. In a concerted effort to provide educational opportunities to Virginia students attending 220 institutions in the Virginia Community College System (VCCS) and Richard Bland College, the College 221 commits to work with Virginia Polytechnic Institute and State University (Virginia Tech) and the University of Virginia to establish a program under which these three institutions will increase 222 significantly the number of such students transferring to their institutions. Specifically, pursuant to this 223 224 program, the College, Virginia Tech and the University of Virginia collectively commit to enroll as transfer students from VCCS institutions and Richard Bland College (i) by the 2007-08 fiscal year, not 225 226 less than approximately 300 new such transfer students each year over the number enrolled in 2004-05, 227 for a total of approximately 900 such transfer students each year, and (ii) by the end of the decade, not 228 less than approximately 650 new such transfer students each year over the number enrolled in 2004-05, 229 for a total of approximately 1,250 such transfer students each year. The three institutions have agreed 230 that they will mutually determine how to divide the responsibility for these additional transfer students 231 equitably among themselves.

232 3. As an institutional priority and obligation, the College commits to the Governor and General 233 Assembly to work meaningfully and visibly with an economically distressed region or local area of the Commonwealth, not smaller in size than a city or county, which lags the Commonwealth in education, 234 235 income, employment, and other factors. The College commits to establish a formal partnership with that 236 area to develop jointly a specific action plan that builds on the College's programmatic strengths and 237 uses the College's faculty, staff and, where appropriate, student expertise to stimulate economic 238 development in the area to make the area more economically viable, and to improve student 239 achievement and teacher and administrator skill sets in a school, schools, or the school system in that 240 area. The College shall submit the action plan to the Governor and General Assembly by no later than 241 December 31, 2006, and shall report to the Governor and General Assembly by September 1 of each 242 year on its progress in implementing the action plan during the prior fiscal year.

243 SECTION 2.2.2. Student Enrollment, Tuition, and Financial Aid. As required by § 23-9.2:3.02 of

244 the Code of Virginia, the College, along with all other public institutions of higher education of the 245 Commonwealth, has developed and submitted to the State Council of Higher Education for Virginia 246 (SCHEV) by October 1, 2005, an institution-specific Six-Year Plan addressing the College's academic, 247 financial, and enrollment plans for the six-year period of fiscal years 2006-07 through 2011-12. 248 Subsection A of § 23-9.2:3.02 requires the College to update this Six-Year Plan by October 1 of each 249 odd-numbered year. Subsection B of § 23-38.97 of the Act requires that a management agreement 250 address, among other issues, such matters as the College's in-state undergraduate student enrollment, its 251 financial aid requirements and capabilities, and its tuition policy for in-state undergraduate students. 252 These matters are addressed below and in the College's Six-Year Plan submitted to SCHEV, and the 253 parties therefore agree that the College's Six-Year Plan and the description below meet the requirement 254 of subsection B of § 23-38.97 of the Act.

Subsection B of § 23-38.104 of the Act requires the Board of Visitors of the College to include in this Management Agreement the College's commitment to provide need-based grant aid for middle- and lower-income Virginia students in a manner that encourages student enrollment and progression without respect to potential increases in tuition and fees. The College's commitment in this regard is clear.

The College of William and Mary, under the leadership of its new president, has set as a goal increasing the economic and social diversity of the student body at the College. The College is absolutely committed to assuring access to any qualified and admitted Virginian regardless of family income. The primary initiative in this area is Gateway William and Mary, which shall be substantially as described in the remainder of this Section 2.2.2, as may amended from time to time by the Board of Visitors of the College and reported to the Secretaries of Finance and Education and the Chairmen of the Senate Committee on Finance and the House Committee on Appropriations.

266 At the present time, any needy Virginian at the College receives a combination of grants and loans 267 so that his or her indebtedness will not exceed one year's cost of education. This is as generous as any 268 other public institution in the state or region. Nonetheless, this means that many needy Virginians, 269 including those with low family incomes, will graduate with more than \$16,000 in indebtedness. This 270 burdensome level of debt may discourage students from lower SES groups from applying to or 271 accepting admission from the College. And, if they do attend, their legitimate concern with respect to 272 debt repayment may discourage them from some career choices like K-12 education or from going on to 273 graduate or professional school for fear of adding even more to their personal indebtedness. Hence, over 274 the period of the six-year plan, the College of William and Mary is committed to seeking, from all 275 sources - state-appropriated scholarship funds, federal, and private support — sufficient funds to assure 276 that 1) we meet 100% of financial need for in-state undergraduates and 2) any student whose family's 277 annual income is less than \$40,000 can spend four years at the College and graduate debt-free. The 278 Gateway William and Mary initiative is one of the highest priorities for our new president. In addition, both through our goal to increase the numbers of VCCS graduates who transfer to the College and 279 aggressive efforts to recruit in-state students from lower SES groups, we hope to double the number of 280 students who would receive assistance through the Gateway initiative from 280 students to 560 students 281 282 by the end of the six-year planning period.

As noted, we will continue our commitment to providing additional financial aid through grants and
loans to those Virginians whose families are not in the lower SES groups, but who still have
demonstrable need. Currently approximately 900 in-state undergraduate students receive need-based aid.

286 The College commits to meeting 100% of the need for these students consistent with the federal definition of unmet needs over the six year planning period. In addition, as tuition and fees increase over the period of the six-year plan, we will readjust the level of financial aid for all students to assure that insufficiency of family resources will not be a barrier to attending the College.

**290** The Commonwealth and the College agree that this commitment meets the requirements of **291** subsection B of § 23-38.104 of the Act.

292 SECTION 2.3. Authority Granted to the Virginia Institute of Marine Science. The Virginia Institute 293 of Marine Science (hereafter, the Institute) shall receive the benefits of the additional financial and 294 operational authority granted by this Management Agreement as it and the policies adopted by the Board 295 of Visitors attached as Exhibits G through L are implemented by the College on behalf of the Institute, 296 but the Institute shall not receive any additional independent financial or operational authority as a result 297 of this Management Agreement or the attached Board of Visitors policies beyond the independent 298 financial and operational authority that it had prior to the effective date of this Management Agreement 299 or that it may be granted by law in the future.

300 SECTION 2.4. Other Law. As provided in subsection B of § 23-38.91 of the Act, the College shall
 301 be governed and administered in the manner provided not only in this Management Agreement, but also
 302 as provided in the Appropriation Act then in effect and the College's Enabling Legislation.

**303** SECTION 2.4.1. The Appropriation Act. The Commonwealth and the College agree that, pursuant to the current terms of the Act and the terms of § 4-11.00 of the 2004-06 Appropriation Act, if there is

305 a conflict between the provisions of the Appropriation Act and the provisions of Subchapter 3 of the 306 Act, or this Management Agreement, or the Board of Visitors policies attached to this Management Agreement as Exhibits G through L, the provisions of the Appropriation Act shall control, and shall 307 308 continue to control unless provided otherwise by law.

309 SECTION 2.4.2. The College's Enabling Legislation. As provided in subsection C of § 23-38.91 of 310 the Act, in the event of a conflict between any provision of Subchapter 3 of this Act and the College's 311 Enabling Legislation, the Enabling Legislation shall control.

SECTION 2.4.3. Title 2.2 of the Code of Virginia. As provided in subsection B of § 23-38.92 of 312 313 the Act, except as specifically made inapplicable under Subchapter 3 of the Act and the express terms of this Management Agreement, the provisions of Title 2.2 relating generally to the operation, management, 314 315 supervision, regulation, and control of public institutions of higher education shall be applicable to the College as provided by the express terms of this Management Agreement. As further provided in 316 317 subsection C of § 23-38.92 of the Act, in the event of conflict between any provision of Title 2.2 and any provision of Subchapter 3 of the Act as expressed in this Management Agreement, the provisions of 318 319 this Management Agreement shall control.

320 SECTION 2.4.4. Educational Policies of the Commonwealth. As provided in subsection A of § 23-38.93 of the Act, for purposes of §§ 2.2-5004, 23-1.01, 23-1.1, 23-2, 23-2.1, 23-2.2:1, 23-3, 23-4.2, 321 23-4.3, 23-4.4, 23-7.1:02, 23-7.4; 23-7.4:1, 23-7.4:2, 23-7.4:3, 23-7.5, 23-8.2:1, 23-9.1, 23-9.2, 23-9.2:3, 322 323 23-9.2:3.02, 23-9.2:3.1 through 23-9.2:5, 23-9.6:1.01, and Chapter 4.9 (§ 23-38.75 et seq.) of the Code 324 of Virginia, the College shall remain a public institution of higher education of the Commonwealth 325 following the effective date of this Management Agreement, and shall retain the authority granted and 326 any obligations required by such provisions, unless and until provided otherwise by law other than the 327 Act. In addition, the College shall retain the authority, and any obligations related to the exercise of such authority, that is granted to institutions of higher education pursuant to Chapter 1.1 (§ 23-9.3 et 328 329 seq.), Chapter 3 (§ 23-14 et seq.), Chapter 3.2 (§ 23-30.23 et seq.), Chapter 3.3 (§ 23-30.39 et seq.), Chapter 4 (§ 23-31 et seq.), Chapter 4.01 (§ 23-38.10:2 et seq.), Chapter 4.1 (§ 23-38.11 et seq.), 330 Chapter 4.4 (§ 23-38.45 et seq.), Chapter 4.4:1 (§ 23-38.53:1 et seq.), Chapter 4.4:2 (§ 23-38.53:4 et 331 seq.), Chapter 4.4:3 (§ 23-38.53:11), Chapter 4.4:4 (§ 23-38.53:12 et seq.), Chapter 4.5 (§ 23-38.54 et 332 333 seq.), Chapter 4.7 (§ 23-38.70 et seq.), Chapter 4.8 (§ 23-38.72 et seq.), and Chapter 4.9 (§ 23-38.75 et 334 seq.), unless and until provided otherwise by law other than the Act.

335 SECTION 2.4.5. Public Access to Information. As provided in § 23-38.95 of the Act, the College 336 shall continue to be subject to § 2.2-4342 and to the provisions of the Virginia Freedom of Information 337 Act, Chapter 37 (§ 2.2-3700 et seq.) of Title 2.2 of the Code of Virginia, but shall be entitled to conduct 338 business pursuant to § 2.2-3709 if expressly named therein and, in all cases, may conduct business as a 339 "state public body" for purposes of subsection B of § 2.2-3708.

SECTION 2.4.6. Conflicts of Interests. As provided in § 23-38.96 of the Act, the provisions of the 340 341 State and Local Government Conflict of Interests Act, Chapter 32 (§ 2.2-3100 et seq.) that are applicable 342 to officers and employees of a state governmental agency shall continue to apply to the members of the 343 Board of Visitors of the College and to its Covered Employees.

344 SECTION 2.4.7. Other Provisions of the Code of Virginia. Other than as specified above, any other 345 powers and authorities granted to the College pursuant to any other sections of the Code of Virginia, 346 including other provisions of the Act, are not affected by this Management Agreement or the Board 347 policies attached hereto as Exhibits G through L.

348 AMENDMENTS TO, AND RIGHT AND POWER TO VOID OR REVOKE, ARTICLE 3. 349 MANAGEMENT AGREEMENT.

350 SECTION 3.1. Amendments. Any change to or deviation from this Management Agreement or the Board of Visitors policies attached hereto as Exhibits G through L shall be reported to the Secretaries of 351 352 Finance, Administration, Education, and Technology and to the Chairmen of the Senate Committee on 353 Finance and the House Committee on Appropriations and shall be posted on the College's website. The 354 change or deviation shall become effective unless one of the above persons notifies the College in 355 writing within 60 days that the change or deviation is substantial and material. Any substantial and 356 material change or deviation shall require the execution by the parties of an amendment to this 357 Management Agreement or a new Management Agreement pursuant to the provisions of subsection D of 358 § 23-38.88 and may lead to the Governor declaring this Management Agreement to be void pursuant to 359 subdivision D 4 of § 23-38.88 of the Act. 360

SECTION 3.2. Right and Power to Void, Revoke, or Reinstate Management Agreement.

SECTION 3.2.1. Governor. Pursuant to subdivision D 4 of § 23-38.88, and § 23-38.98, of the Act, 361 if the Governor makes a written determination that the College is not in substantial compliance with the 362 363 terms of this Management Agreement or with the requirements of the Act in general, (i) the Governor 364 shall provide a copy of that written determination to the Rector of the Board of Visitors of the College and to the members of the General Assembly, and (ii) the College shall develop and implement a plan 365 of corrective action, satisfactory to the Governor, for purposes of coming into substantial compliance 366

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367 with the terms of this Management Agreement and with the requirements of the Act, as soon as 368 practicable, and shall provide a copy of such corrective action plan to the members of the General 369 Assembly. If after a reasonable period of time after the corrective action plan has been implemented by 370 the College, the Governor determines that the institution is not yet in substantial compliance with this 371 Management Agreement or the requirements of the Act, the Governor may void this Management 372 Agreement. Upon the Governor voiding this Management Agreement, the College shall no longer be 373 allowed to exercise any restructured financial or operational authority pursuant to the provisions of 374 Subchapter 3 of the Act unless and until the College has entered into a subsequent management 375 agreement with the Secretary or Secretaries designated by the Governor or the voided Management Agreement is reinstated by the General Assembly. 376

SECTION 3.2.2. General Assembly. As provided in subdivision D 4 of § 23-38.88 of the Act, the
General Assembly may reinstate a Management Agreement declared void by the Governor. Pursuant to
§ 23-38.98 of the Act, the College's status as a Covered Institution governed by Subchapter 3 of the Act
may be revoked by an act of the General Assembly (i) if the College fails to meet the requirements of
Subchapter 3 of the Act, or (ii) if the College fails to meet the requirements of this Management
Agreement.

**383** ARTICLE 4. GENERAL PROVISIONS.

384 SECTION 4.1. No Third-Party Beneficiary Status. Nothing in this Agreement, express or implied,385 shall be construed as conferring any third-party beneficiary status on any person or entity.

SECTION 4.2. Sovereign Immunity. Pursuant to subsection E of § 23-38.88 of the Act, the College
and the members of its Board of Visitors, officers, directors, employees, and agents shall be entitled to
the same sovereign immunity to which they would be entitled if the College were not governed by the
Act; provided that the Virginia Tort Claims Act, § 8.01-195.1 et seq. of the Code of Virginia, and its
limitations on recoveries shall remain applicable with respect to the College.

**391** SECTION 4.3. Term of Agreement. This Management Agreement shall expire at midnight on June 30, 2010.

WHEREFORE, the foregoing Management Agreement has been executed as of this 15th day of
November, 2005, and shall become effective on the effective date of the legislation enacted into law
providing for the terms of such Agreement.

- **396** EXHIBIT G **397**
- **398** MANAGEMENT AGREEMENT
- **399** BETWEEN
- **400** THE COMMONWEALTH OF VIRGINIA
- 401 AND
- 402 THE COLLEGE OF WILLIAM AND MARY IN VIRGINIA
- 403 PURSUANT TO
- **404** THE RESTRUCTURED HIGHER EDUCATION
- **405** FINANCIAL AND ADMINISTRATIVE OPERATIONS
- **406** ACT OF 2005
- 407
- 408POLICY GOVERNING CAPITAL PROJECTS409
- 410 THE RECTOR AND VISITORS OF
- 411 THE COLLEGE OF WILLIAM AND MARY IN VIRGINIA
- 412 POLICY GOVERNING CAPITAL PROJECTS
- 413 I. PREAMBLE.

414 The Restructured Higher Education Financial and Administrative Operations Act (the Act), Chapter 415 4.10 of Title 23 of the Code of Virginia, provides that, upon becoming a Covered Institution, the 416 College of William and Mary in Virginia may be delegated the authority to establish its own system for 417 undertaking the implementation of its capital projects. In general, status as a Covered Institution is 418 designed to replace the post-authorization system of reviews, approvals, policies and procedures carried 419 out by a variety of central State agencies, and also the traditional pre-authorization approval process for 420 projects funded entirely with non-general funds and without any proceeds from State Tax Supported 421 Debt. The College's system for carrying out its capital outlay process as a Covered Institution is to be 422 governed by policies adopted by the Board of Visitors. The following provisions of this Policy, together 423 with the Policy Governing the Procurement of Goods, Services, Insurance, and Construction, and the 424 Disposition of Surplus Materials adopted by the Board, and the Rules Governing Procurement of Goods, 425 Services, Insurance, and Construction, which is attached as Attachment 1 to that Policy, constitute the 426 adopted Board of Visitors policies regarding the College's capital projects, whether funded by a state 427 general fund appropriation, State Tax Supported Debt, or funding from other sources.

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This Policy is intended to encompass and implement the authority that may be granted to the College 429 pursuant to Subchapter 3 of the Act. Any other powers and authorities granted to the College pursuant 430 to the Appropriation Act, or any other sections of the Code of Virginia, including other provisions of 431 the Act and the College's Enabling Legislation, are not affected by this Policy. 432 II. DEFINITIONS. 433 As used in this policy, the following terms shall have the following meanings, unless the context 434 requires otherwise: "Act" means the Restructured Higher Education Financial and Administrative Operations Act, 435 436 Chapter 4.10 of Title 23 of the Code of Virginia. "Board of Visitors" or "Board" means the Rector and Visitors of the College of William and Mary in 437 438 Virginia. Capital Lease" means a lease that is defined as such within Generally Accepted Accounting 439 440 Principles pursuant to the pronouncement of the Financial Accounting Standards Board. 441 "Capital Professional Services" means professional engineering, architecture, land surveying and 442 landscape architecture services related to capital projects. 443 "Capital project(s)" means the acquisition of any interest in land, including improvements on the 444 acquired land at the time of acquisition, new construction, improvements or renovations, and Capital 445 Leases. 446 "College" means the College of William and Mary in Virginia, (State Agency 204), and the Virginia 447 Institute of Marine Science, (State Agency 268). 448 "Covered Institution" means, on and after the Effective Date of its initial Management Agreement, a 449 public institution of higher education of the Commonwealth of Virginia that has entered into a 450 management agreement with the Commonwealth to be governed by the provisions of Subchapter 3 of 451 the Act. 452 'Enabling Legislation" means those chapters, other than Chapter 4.10, of Title 23 of the Code of 453 Virginia, as amended, creating, continuing, or otherwise setting forth the powers, purposes, and missions of the individual public institutions of higher education of the Commonwealth, and as provided in 454 455 §§ 2.2-2817.2, 2.2-2905, and 51.1-126.3. 456 "Major Capital Project(s)" means the acquisition of any interest in land, including improvements on 457 the acquired land at the time of acquisition, new construction of 5,000 square feet or greater or costing 458 \$1 million or more, improvements or renovations of \$1 million or more, and Capital Leases. 459 "State Tax Supported Debt" means bonds, notes or other obligations issued under Article X, Section 460 9(a), 9(b), or 9(c), or 9(d), if the debit service payments are made or ultimately are to be made from 461 general government funds, as defined in the December 20, 2004 Report to the Governor and General 462 Assembly of the Debt Capacity Advisory Committee or as that definition is amended from time to time. 463 III. SCOPE OF POLICY. 464 This Policy applies to the planning and budget development for capital projects, capital project 465 authorization, and the implementation of capital projects, whether funded by a general fund appropriation of the General Assembly, proceeds from State Tax Supported Debt, or funding from other 466 467 sources. This Policy provides guidance for 1) the process for developing one or more capital project programs 468

469 for the College, 2) authorization of new capital projects, 3) procurement of Capital Professional Services 470 and construction services, 4) design reviews and code approvals for capital projects, 5) environmental impact requirements, 6) building demolitions, 7) building and land acquisitions, 8) building and land 471 dispositions, 9) project management systems, and 10) reporting requirements. 472 473

IV. BOARD OF VISITORS ACCOUNTABILITY AND DELEGATION OF AUTHORITY.

The Board of Visitors of the College shall at all times be fully and ultimately accountable for the 474 475 proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation 476 of, this Policy. Consistent with this full and ultimate accountability, however, the Board may, pursuant 477 to its legally permissible procedures, specifically delegate either herein or by separate Board resolution 478 the duties and responsibilities set forth in this Policy to a person or persons within the College, who, 479 while continuing to be fully accountable for such duties and responsibilities, may further delegate the 480 implementation of those duties and responsibilities pursuant to the College's usual delegation policies 481 and procedures.

### V. CAPITAL PROGRAM.

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483 The President shall adopt a system for developing one or more capital project programs that defines 484 or define the capital needs of the College for a given period of time consistent with the College's published Master Plan. This process may or may not mirror the Commonwealth's requirements for capital plans. The Board of Visitors shall approve the program for Major Capital Projects. Major 485 486 487 Capital Projects that are to be funded entirely or in part by a general fund appropriation of the General 488 Assembly or proceeds from State Tax Supported Debt shall follow the Commonwealth's requirements 489 for capital plans. The Board may approve amendments to the program for Major Capital Projects

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490 annually or more often if circumstances warrant.

It shall be College policy that each capital project program shall meet the College's mission and 491 492 institutional objectives, and be appropriately authorized by the College. Moreover, it shall be College 493 policy that each capital project shall be of a size and scope to provide for the defined program needs, 494 designed in accordance with all applicable building codes and handicapped accessibility standards as 495 well as the College's design guidelines and standards, and costed to reflect current costs and escalated to 496 the mid-point of anticipated construction.

497 VI. AUTHORIZATION OF CAPITAL PROJECTS

498 The Board of Visitors shall authorize the initiation of each Major Capital Project by approving its 499 size, scope, budget, and funding. The President, acting through his designee, shall adopt procedures for 500 approving the size, scope, budget and funding of all other capital projects. Major Capital Projects that 501 are to be funded entirely or in part by a general fund appropriation of the General Assembly or proceeds from State Tax Supported Debt, shall require both Board of Visitors approval and those 502 503 pre-appropriation approvals of the State's governmental agencies then applicable, and shall follow the 504 State's process for capital budget requests.

505 It shall be the policy of the College that the implementation of capital projects shall be carried out so 506 that the capital project as completed is the capital project approved by the Board for Major Capital 507 Projects and according to the procedures adopted by the President, acting through his designee, for all 508 other capital projects. The President shall ensure strict adherence to this requirement.

509 Accordingly, the budget, size and scope of a capital project shall not be materially changed beyond 510 the plans and justifications that were the basis for the capital project's approval, either before or during 511 construction, unless approved in advance as described above. Minor changes shall be permissible if they 512 are determined by the President, acting through his designee, to be justified.

Major Capital Projects may be submitted for Board of Visitors authorization at any time but must 513 514 include a statement of urgency if not part of the approved Major Capital Project program.

VII. PROCUREMENT OF CAPITAL PROFESSIONAL SERVICES AND CONSTRUCTION 515 516 SERVICES.

It shall be the policy of the College that procurements shall result in the purchase of high quality 517 518 services and construction at reasonable prices and shall be consistent with the Policy Governing the 519 Procurement of Goods, Services, Insurance, and Construction, and the Disposition of Surplus Materials 520 adopted by the Board, and with the Rules Governing Procurement of Goods, Services, Insurance, and 521 Construction, which is attached as Attachment 1 to that Policy. Specifically, the College is committed 522 to:

523 Seeking competition to the maximum practical degree, taking into account the size of the anticipated 524 procurement, the term of the resulting contract and the likely extent of competition;

525 Conducting all procurements in a fair and impartial manner and avoiding any impropriety or the 526 appearance of any impropriety prohibited by State law or College policy; 527

Making procurement rules clear in advance of any competition;

528 Providing access to the College's business to all qualified vendors, firms and contractors, with no 529 potential bidder or offeror excluded arbitrarily or capriciously, while allowing the flexibility to engage in 530 cooperative procurements and to meet special needs of the College;

531 Including in contracts of more than \$10,000 the contractor's agreement not to discriminate against 532 employees or applicants because of race, religion, color, sex, national origin, age, disability or other 533 basis prohibited by State law except where there is a bona fide occupational qualification reasonably 534 necessary to the contractor's normal operations;

535 Providing for a non-discriminatory procurement process, and including appropriate and lawful 536 provisions to effectuate fair and reasonable consideration of women-owned, minority-owned and small 537 businesses and to promote and encourage a diversity of suppliers.

538 The President, acting through his designee, is authorized to develop implementing procedures for the 539 procurement of Capital Professional Services and construction services at the College. The procedures 540 shall implement this Policy and provide for:

541 A system of competitive negotiation for Capital Professional Services, including a procedure for 542 expedited procurement of Capital Professional Services under \$50,000, pursuant to (i) subdivisions 1, 2, 543 and 3 a of the defined term "competitive negotiation" in Rule 4 of the Rules Governing Procurement of 544 Goods, Services, Insurance, and Construction, and (ii) § 4-5.06 of the 2004-2006 Appropriation Act;

545 A pregualification procedure for contractors or products;

546 A procedure for special construction contracting methods, including but not limited to design-build 547 and construction management contracts; and

548 A prompt payment procedure.

549 The College also may enter into cooperative arrangements with other private or public health or 550 educational institutions, healthcare provider alliances, purchasing organizations or state agencies where,

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551 in the judgment of the College, the purposes of this Policy will be furthered.

VIII. DESIGN REVIEWS AND CODE APPROVALS. 552

The Board of Visitors shall review the design of all Major Capital Projects and shall provide final 553 554 Major Capital Project authorization based on the size, scope and cost estimate provided with the design. 555 Unless stipulated by the Board of Visitors at the design review, no further design reviews shall be 556 required. For all capital projects other than Major Capital Projects, the President, acting through his 557 designee, shall adopt procedures for design review and project authorization based on the size, scope and 558 cost estimate provided with the design. It shall be the College's policy that all capital projects shall be designed and constructed in accordance with applicable Virginia Uniform Statewide Building Code 559 560 (VUSBC) standards and the applicable accessibility code.

The President shall designate a Building Official responsible for building code compliance by either 561 (i) hiring an individual to be the College Building Official, or (ii) continuing to use the services of the 562 563 Department of General Services, Division of Engineering and Buildings, to perform the Building Official If option (i) is selected, the individual hired as the College Building Official shall be a 564 function. full-time employee, a registered professional architect or engineer, and certified by the Department of 565 Housing and Community Development to perform this Building Official function. The College Building 566 Official shall issue building permits for each capital project required by the VUSBC to have a building 567 permit, and shall determine the suitability for occupancy of, and shall issue certifications for building 568 569 occupancy for, all capital projects requiring such certification. Prior to issuing any such certification, 570 this individual shall ensure that the VUSBC and accessibility requirements are met for that capital 571 project and that such capital project has been inspected by the State Fire Marshal or his designee. When 572 serving as the College Building Official, such individual shall organizationally report directly and exclusively to the Board of Visitors. If the College hires its own College Building Official, it shall 573 fulfill the code review requirement by maintaining a review unit supported by resources and staff who 574 575 are certified by the Department of Housing and Community Development in accordance with § 36-137 576 of the Code of Virginia for such purpose and who shall review plans, specifications and documents for 577 compliance with building codes and standards and perform required inspections of work in progress and 578 the completed capital project. No Other than the College Building Official, no individual licensed 579 professional architect or engineer hired or contracted with to perform these functions shall also perform 580 other building code-related design, construction, facilities-related project management or facilities 581 management functions for the College on the same capital project.

#### 582 IX. ENVIRONMENTAL IMPACT REPORTS.

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583 It shall be the policy of the College to assess the environmental, historic preservation, and **584** conservation impacts of all capital projects and to minimize and otherwise mitigate all adverse impacts to the extent practicable. The College shall develop a procedure for the preparation and approval of 585 586 environmental impact reports for capital projects, in accordance with State environmental, historic 587 preservation, and conservation requirements generally applicable to capital projects otherwise meeting the definition of Major Capital Projects but, pursuant to § 23-38.109 C 1 of the Act, with a cost of 588 589 \$300,000 or more.

# X. BUILDING DEMOLITIONS.

591 It shall be the policy of the College to consider the environmental and historical aspects of any 592 proposed demolitions. The Board of Visitors shall be responsible for approving demolition requests. 593 The College shall develop a procedure for the preparation and review of demolition requests, including 594 any necessary reviews by the Department of Historic Resources and the Art and Architectural Review 595 Board in accordance with State historic preservation requirements generally applicable to capital projects

596 in the Commonwealth. Further, for any property that was acquired or constructed with funding from a 597 general fund appropriation of the General Assembly or from proceeds from State Tax Supported Debt, 598 general laws applicable to State owned property shall apply. 599

XI. BUILDING OR LAND ACQUISITIONS.

600 It is the policy of the College that capital projects involving building or land acquisition shall be 601 subjected to thorough inquiry and due diligence prior to closing on the acquisition of such real property. **602** The President, acting through his designee, shall ensure that the project management system 603 implemented pursuant to Section XIII below provides for a review and analysis of all pertinent matters **604** relating to the acquisition of buildings and land as any prudent purchaser would perform to the end that 605 any building or land acquired by the College shall be suitable for its intended purpose, that the acquisition can be made without substantial risk of liability to the College and that the cost of the real 606 property to be acquired, together with any contemplated development thereof, shall be such that 607 compliance with the provisions of Section VI of this Policy is achieved. In addition, the President, 608 acting through his designee, shall ensure that, where feasible and appropriate to do so, the following specific policies pertaining to the acquisition of buildings or land for capital projects are carried out. 609 610

A. Environmental and Land Use Considerations. 611

612 It is the policy of the College to reasonably cooperate with each locality affected by the acquisition.

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613 Such cooperation shall include but not be limited to furnishing any information that the locality may
614 reasonably request and reviewing any requests by the locality with regard to any such acquisition. The
615 College shall consider the zoning and comprehensive plan designation by the locality of the building or

616 land and surrounding parcels, as well as any designation by State or federal agencies of historically or

- 617 archeologically significant areas on the land. Nothing herein shall be construed as requiring the College
- 618 to comply with local zoning laws and ordinances.

619 B. Infrastructure and Site Condition.

620 The President, acting through his designee, shall ensure that, in the case of capital projects involving 621 the acquisition of buildings or land, the project management systems implemented under Section XIII 622 below provide for a review of the following matters prior to acquisition of the building or land: that any 623 land can be developed for its intended purpose without extraordinary cost; that an environmental 624 engineer has been engaged by the College to provide an assessment of any environmental conditions on 625 the land; that there is adequate vehicular ingress and egress to serve the contemplated use of the 626 building or land; that utilities and other services to the land are adequate or can reasonably be provided 627 or have been provided in the case of building acquisitions; and that the condition and grade of the soils 628 have been examined to determine if any conditions exist that would require extraordinary site work or 629 foundation systems.

630 C. Title and Survey.

631 A survey shall be prepared for any real property acquired, and an examination of title to the real 632 property shall be conducted by a licensed attorney or, in the alternative, a commitment for title 633 insurance shall be procured from a title insurance company authorized to do business in the 634 Commonwealth. Based upon the survey and title examination or report, the President, acting through his 635 designee, shall conclude, prior to acquisition of the real property, that title thereto will be conveyed to 636 the College in fee simple, free and clear of all liens, encumbrances, covenants, restrictions, easements or 637 other matters that may have a significant adverse effect upon the College's ability to own, occupy, 638 convey or develop the real property.

**639** D. Appraisal.

640 An appraisal shall be conducted of the real property to be acquired to determine its fair market value 641 and the consistency of the fair market value with the price agreed upon by the College.

642 XII. BUILDING OR LAND DISPOSITIONS.

643 The Board of Visitors shall approve the disposition of any building or land. Disposition of land or
644 buildings, the acquisition or construction of which was funded entirely or in part by a general fund
645 appropriation of the General Assembly or proceeds from State Tax Supported Debt, shall require both
646 Board of Visitors approval and other approvals in accordance with general law applicable to
647 State-owned property and with the College's Enabling Legislation.

648 XIII. PROJECT MANAGEMENT SYSTEMS.

649 The President, acting through his designee, shall implement one or more systems for the management
650 of capital projects for the College. The systems may include the delegation of project management
651 authority to appropriate College officials, including a grant of authority to such officials to engage in
652 further delegation of authority as the President deems appropriate.

653 The project management systems for capital projects shall be designed to ensure that such projects
 654 comply with the provisions of this Policy and other Board of Visitors policies applicable to closely
 655 related subjects such as selection of architects or policies applicable to College buildings and grounds.

656 The project management systems may include one or more reporting systems applicable to capital
 657 projects whereby College officials responsible for the management of such projects provide appropriate
 658 and timely reports to the President on the status of such projects during construction.

**659** XIV. ŘEPORTING REQUIREMENTS.

660 In addition to complying with any internal reporting systems contained in the College's project 661 management systems, as described in Section XIII above, the College shall comply with State reporting 662 requirements for those Major Capital Projects funded entirely or in part by a general fund appropriation by the General Assembly or State Tax Supported Debt. Additionally, if any capital project constructs **663 664** improvements on land, or renovates property, that originally was acquired or constructed in whole or in 665 part with a general fund appropriation for that purpose or proceeds from State Tax Supported Debt, and 666 such improvements or renovations are undertaken entirely with funds not appropriated by the General 667 Assembly and, if the cost of such improvements or renovations is reasonably expected to exceed \$2 668 million dollars, the decision to undertake such improvements or renovations shall be communicated as 669 required by § 23-38.109 C 3 of the Act. As a matter of routine, the President, acting through his 670 designee, shall report to the Department of General Services on the status of such capital projects at the 671 initiation of the project, prior to the commencement of construction, and at the time of acceptance of any such capital project. 672

673 EXHIBIT H

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675	MANAGEMENT AGREEMENT
676	BETWEEN
677	THE COMMONWEALTH OF VIRGINIA
678	AND
679	THE COLLEGE OF WILLIAM AND MARY IN VIRGINIA
680	PURSUANT TO
<b>681</b>	THE RESTRUCTURED HIGHER EDUCATION
682 683	FINANCIAL AND ADMINISTRATIVE OPERATIONS ACT OF 2005
684	ACT OF 2003
685	POLICY GOVERNING
686	LEASES OF REAL PROPERTY
687	
688	THE RECTOR AND VISITORS OF
689	THE COLLEGE OF WILLIAM AND MARY IN VIRGINIA
<b>690</b>	POLICY GOVERNING LEASES OF REAL PROPERTY
691	I. PREAMBLE.
692 693	In 1996 the Board of Visitors adopted a Policy Statement Governing Exercise of Autonomy in Leases of Property for certain leases entered into by the College of William and Mary in Virginia,
694	which was amended in 2003 as the Policy Statement Governing Exercise of Autonomy in Operating and
695	Capital Leases of Property. The Restructured Higher Education Financial and Administrative Operations
696	Act (the Act), Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia, provides that, upon
697	becoming a Covered Institution, the College may have the authority to establish its own system for the
<b>698</b>	leasing of real property. The College's system for implementing this authority is to be governed by
699 700	policies adopted by the Board of Visitors. The following provisions of this Policy constitute the adopted
700 701	Board of Visitors policies regarding Leases of real property entered into by the College. This Policy is intended to cover the authority that may be granted to the College pursuant to
701	Subchapter 3 of the Act. Any other powers and authorities granted to the College pursuant to the
702	Appropriation Act, or any other sections of the Code of Virginia, including other provisions of the Act
704	and the College's Enabling Legislation, as defined in § 23-38.89 of the Act, are not affected by this
705	Policy.
706	II. DEFINITIONS.
707	The following words and terms, when used in this Policy, shall have the following meaning unless
708 709	the context clearly indicates otherwise: "Act" means the Restructured Higher Education Financial and Administrative Operations Act,
710	Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia.
711	"Board of Visitors" means the Rector and Visitors of the College of William and Mary in Virginia.
712	"Capital Lease" means a lease that is defined as such within Generally Accepted Accounting
713	Principles pursuant to the pronouncement of the Financial Accounting Standards Board.
714	"College" means the College of William and Mary in Virginia, (State Agency 204), and the Virginia
715	Institute of Marine Science, (State Agency 268).
716 717	"Covered Institution" means a public institution of higher education of the Commonwealth of Virginia that has entered into a Management Agreement with the Commonwealth to be governed by
718	Subchapter 3 of the Act.
719	"Expense Lease" means an Operating Lease of real property under the control of another entity to the
720	College.
721	"Income Lease" means an Operating Lease of real property under the control of the College to
722	another entity.
723 724	"Lease" or "Leases" means any type of lease involving real property. "Operating Lease" means any lease involving real property, or improvements thereon, that is not a
724	Capital Lease.
726	III. SCOPE OF POLICY.
727	This Policy provides guidance for the implementation of all College Leases.
728	IV. BOARD OF VISITORS ACCOUNTABILITY AND DELEGATION OF AUTHORITY.
729	The Board of Visitors of the College shall at all times be fully and ultimately accountable for the
730 731	proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation of this Policy. Consistent with this full and ultimate accountability however the Board may pursuant
731	of, this Policy. Consistent with this full and ultimate accountability, however, the Board may, pursuant to its legally permissible procedures, specifically delegate either herein or by separate Board resolution
732	the duties and responsibilities set forth in this Policy to a person or persons within the College, who,
734	while continuing to be fully accountable for such duties and responsibilities, may further delegate the
735	implementation of those duties and responsibilities pursuant to the College's usual delegation policies

736 and procedures.

737 **V. REQUIREMENTS FOR LEASES.** 

738 A. Factors to Be Considered When Entering into Leases.

739 All Leases shall be for a purpose consistent with the mission of the College. The decision to enter 740 into a Lease shall be further based upon cost, demonstrated need, compliance with this Policy, 741 consideration of all costs of occupancy, and a determination that the use of the property to be leased is 742 necessary and is efficiently planned. Leases shall also conform to the space planning procedures that 743 may be adopted by the President, acting through his designee, to ensure that the plan for the space to be 744 leased is consistent with the purpose for which the space is intended.

745 B. Competition to Be Sought to Maximum Practicable Degree.

746 Competition shall be sought to the maximum practicable degree for all Leases. The President, acting 747 through his designee, is authorized to ensure that Leases are procured through competition to the 748 maximum degree practicable and to determine when, under guidelines that may be developed and adopted by the President, acting through his designee, it is impractical to procure Leases through 749 750 competition.

C. Approval of Form of Lease Required.

752 The form of Leases entered into by the College shall be approved by the College's legal counsel. 753

D. Execution of Leases.

754 All Leases entered into by the College shall be executed only by those College officers or persons 755 authorized by the President or as may subsequently be authorized by the Board of Visitors, and subject 756 to any such limits or conditions as may be prescribed in the delegation of authority. Subject to the 757 College's Policy Governing Capital Projects adopted by the Board as part of the Management 758 Agreement between the Commonwealth and the College, no other College approval shall be required for 759 leases or leasing, nor state approval required except in the case of leases of real property as may be governed by general state law in accordance with §§ 23-38.109 and 23-38.112 of the Act. 760

761 E. Capital Leases.

762 The Board of Visitors shall authorize the initiation of Capital Leases pursuant to the authorization 763 process included in the Policy Governing Capital Projects adopted by the Board as part of the 764 Management Agreement between the Commonwealth and the College.

765 F. Compliance with Applicable Law.

All Leases of real property by the College shall be consistent with any requirements of law that are 766 767 contained in the Act or are otherwise applicable.

768 G. Certification of Occupancy.

769 All real property covered by an Expense Lease or leased by the College under a Capital Lease shall 770 be certified for occupancy by the appropriate public body or building official.

771 772 EXHIBIT I

773 774 MANAGEMENT AGREEMENT

775 BETWEEN

THE COMMONWEALTH OF VIRGINIA 776

777 AND

778 THE COLLEGE OF WILLIAM AND MARY IN VIRGINIA

- PURSUANT TO 779
- 780 THE RESTRUCTURED HIGHER EDUCATION FINANCIAL AND ADMINISTRATIVE 781 **OPERATIONS ACT OF 2005**
- 782

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- 783 POLICY GOVERNING
- 784 INFORMATION TECHNOLOGY
- 785 786 THE RECTOR AND VISITORS OF
- 787 THE COLLEGE OF WILLIAM AND MARY IN VIRGINIA
- POLICY GOVERNING INFORMATION TECHNOLOGY 788

789 I. PREAMBLE.

790 The Restructured Higher Education Financial and Administrative Operations Act (the Act), Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia, provides, inter alia, that public institutions 791 792 of higher education in the Commonwealth of Virginia that have entered into a Management Agreement 793 with the Commonwealth "may be exempt from the provisions governing the Virginia Information 794 Technologies Agency, Chapter 20.1 (§ 2.2-2005 et seq.) of Title 2.2., and the provisions governing the 795 Information Technologies [sic] Investment Board, Article 20 of Chapter 24 (§ 2.2-2457 et seq.) of Title 2.2; provided, however, that the governing body of . . . [such] institution shall adopt, and . . . [such] 796

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797 institution shall comply with, policies" that govern the exempted provisions. See § 23-38.111 of the

798 Code of Virginia. This Information Technology Policy shall become effective upon the effective date of 799

a Management Agreement authorized by subsection D of § 23-38.88 and § 23-38.97 of the Act between 800 the Commonwealth and the College of William and Mary in Virginia that incorporates this Policy.

801 The Board of Visitors of the College is authorized to adopt this Information Technology Policy 802 pursuant to § 23-38.111 of the Code of Virginia.

803 **II. DEFINITIONS.** 

804 As used in this Information Technology Policy, the following terms have the following meanings, 805 unless the context requires otherwise:

806 "Act" means the Restructured Higher Education Financial and Administrative Operations Act, Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia. 807

Board of Visitors" or "Board" means the Rector and Board of Visitors of the College of William 808 809 and Mary in Virginia.

810 "College" means the College of William and Mary in Virginia, (State Agency 204), and the Virginia Institute of Marine Science, (State Agency 268). 811

"Information Technology" or "IT" shall have the same meaning as set forth in § 2.2-2006 of the 812 813 Code of Virginia as it currently exists and from time to time may be amended.

"Major information technology project" or "major IT project" shall have the same meaning as set 814 815 forth in § 2.2-2006 of the Code of Virginia as it currently exists and from time to time may be 816 amended. 817

"Policy" means this Information Technology Policy adopted by the Board of Visitors.

"State Chief Information Officer" or "State CIO" means the Chief Information Officer of the 818 819 Commonwealth of Virginia.

III. SCOPE OF POLICY.

821 This Policy is intended to cover and implement the authority that may be granted to the College 822 pursuant to Subchapter 3 (§ 23-38.91 et seq.) of the Act. This Policy is not intended to affect any other 823 powers and authorities granted to the College pursuant to the Appropriation Act and the Code of Virginia, including other provisions of the Act or the College's enabling legislation as that term is 824 825 defined in § 23-38.89 of the Act.

826 This Policy shall govern the College's information technology strategic planning, expenditure 827 reporting, budgeting, project management, infrastructure, architecture, ongoing operations, security, and 828 audits conducted within, by, or on behalf of the College. Upon the effective date of a Management 829 Agreement between the Commonwealth and the College, as authorized by subsection D of § 23-38.88 830 and § 23-38.111, therefore, the College shall be exempt from those provisions of the Code of Virginia, including those provisions of Chapter 20.1 (§ 2.2-2005 et seq.) (Virginia Information Technologies Agency) and of Article 20 (§ 2.2-2457 et seq.) (Information Technology Investment Board) of Chapter 831 832 833 24 of Title 2.2 of the Code of Virginia, that otherwise would govern the College's information 834 technology strategic planning, expenditure reporting, budgeting, project management, infrastructure, architecture, ongoing operations, security, and audits conducted within, by, or on behalf of the College; 835 836 provided, however, that the College still shall be subject to those provisions of Chapter 20.1 (§ 2.2-2005 837 et seq.) (Virginia Information Technologies Agency) and of Article 20 (§ 2.2-2457 et seq.) (Information 838 Technology Investment Board) of Chapter 24 of Title 2.2 of the Code of Virginia, that are applicable to 839 public institutions of higher education of the Commonwealth and that do not govern information 840 technology strategic planning, expenditure reporting, budgeting, project management, infrastructure, 841 architecture, ongoing operations, security, and audits within, by, or on behalf of the College.

842 The procurement of information technology and telecommunications goods and services, including automated data processing hardware and software, shall be governed by the Policy Governing the 843 Procurement of Goods, Services, Insurance, and Construction, and the Disposition of Surplus Materials 844 845 approved by the Board, and the Rules Governing Procurement of Goods, Services, Insurance, and 846 Construction that are incorporated in and attached to that Policy. 847

IV. GENERAL PROVISIONS.

A. Board of Visitors Accountability and Delegation of Authority.

849 The Board of Visitors of the College shall at all times be fully and ultimately accountable for the 850 proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation 851 of, this Policy. Consistent with this full and ultimate accountability, however, the Board may, pursuant to its legally permissible procedures, specifically delegate either herein or by separate Board resolution 852 853 the duties and responsibilities set forth in this Policy to a person or persons within the College, who, while continuing to be fully accountable for such duties and responsibilities, may further delegate the 854 855 implementation of those duties and responsibilities pursuant to the College's usual delegation policies 856 and procedures.

857 B. Strategic Planning.

858 The President shall be responsible for overall IT strategic planning at the College, which shall be

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**859** linked to and in support of the College's overall strategic plan.

860 At least 45 days prior to each fiscal year, the President shall make available the College's IT 861 strategic plan covering the next fiscal year to the State CIO for his review and comment with regard to 862 the consistency of the College's plan with the intent of the currently published overall five-year IT 863 strategic plan for the Commonwealth developed by the State CIO pursuant to § 2.2-2007 of the Code of 864 Virginia, and into which the College's plan is to be incorporated.

865 C. Expenditure Reporting and Budgeting.

866 The President shall approve and be responsible for overall IT budgeting and investments at the
867 College. The College's IT budget and investments shall be linked to and in support of the College's IT
868 strategic plan, and shall be consistent with general College policies, the Board-approved annual operating
869 budget, and other Board approvals for certain procurements.

870 By October 1 of each year, the President shall make available to the State CIO and the Information871 Technology Investment Board a report on the previous fiscal year's IT expenditures.

872 The College shall be specifically exempt from:

873 Subdivision A 4 of § 2.2-2007 of the Code of Virginia (review by the State CIO of IT budget 874 requests), as it currently exists and from time to time may be amended;

875 §§ 2.2-2022 through 2.2-2024 of the Code of Virginia (Virginia Technology Infrastructure Fund), as
876 they currently exist and from time to time may be amended; and

877 Any other substantially similar provision of the Code of Virginia governing IT expenditure reporting878 and budgeting, as it currently exists and from time to time may be amended.

879 D. Project Management.

Pursuant to § 23-38.111 of the Act, the Board shall adopt the project management policies, standards,
and guidelines developed by the Commonwealth or those based upon industry best practices for project
management as defined by leading IT consulting firms, leading software development firms, or a
nationally-recognized project management association, appropriately tailored to the specific
circumstances of the College. Copies of the Board's policies, standards, and guidelines shall be made
available to the Information Technology Investment Board.

The President, acting through his designee, shall oversee the management of all College IT projects.
IT projects may include, but are not limited to, upgrades to network infrastructure, provision of technology to support research, database development, implementation of new applications, and development of IT services for students, faculty, staff, and patients. Day-to-day management of projects shall be the responsibility of appointed project directors and shall be in accord with the project management policies, standards, and guidelines adopted by the Board, as amended and revised from time to time.

893 On a quarterly basis, the President, acting through his designee, shall report to the Information
894 Technology Investment Board on the budget, schedule, and overall status of the College's major IT
895 projects. This requirement shall not apply to research projects, research initiatives, or instructional
896 programs.

**897** The President shall be responsible for decisions to substantially alter a project's scope, budget, or schedule after initial approval.

**899** The College shall be specifically exempt from:

900 § 2.2-2008 of Title 2.2 of the Code of Virginia (additional duties of the State CIO relating to project management), as it currently exists and from time to time may be amended;

902 §§ 2.2-2016 through 2.2-2021 of Title 2.2 of the Code of Virginia (Division of Project Management),
903 as they currently exist and from time to time may be amended; and

Any other substantially similar provision of the Code of Virginia governing IT project management,as it currently exists or from time to time may be amended.

906 The State CIO and the Information Technology Investment Board shall continue to have the authority
907 regarding project suspension and termination as provided in § 2.2-2015 and in subdivision A 3 of
908 § 2.2-2458, respectively, and the State CIO and the Information Technology Investment Board shall
909 continue to provide the College with reasonable notice of, and a reasonable opportunity to correct, any
910 identified problems before a project is terminated.

911 E. Infrastructure, Architecture, Ongoing Operations, and Security.

912 Pursuant to § 23-38.111 of the Act, the Board shall adopt the policies, standards, and guidelines
913 related to IT infrastructure, architecture, ongoing operations, and security developed by the
914 Commonwealth or those of nationally-recognized associations, appropriately tailored to the specific
915 circumstances of the College. Copies of the policies shall be made available to the Information
916 Technology Investment Board.

917 The President, acting through his designee, shall be responsible for implementing such policies,918 standards, and guidelines adopted by the Board, as amended and revised from time to time.

919 For purposes of implementing this Policy, the President shall appoint an existing College employee

920 to serve as a liaison between the College and the State CIO.

**921** F. Audits.

922 Pursuant to § 23-38.111 of the Act, the Board shall adopt the policies, standards, and guidelines 923 developed by the Commonwealth or those based upon industry best practices for project auditing as 924 defined by leading IT experts, including consulting firms, or a nationally-recognized project auditing 925 association, appropriately tailored to the specific circumstances of the College, which provide for 926 Independent Validation and Verification (IV&V) of the College's major IT projects. Copies of the 927 policies, standards, and guidelines, as amended and revised from time to time, shall be made available to 928 the Information Technology Investment Board.

Audits of IT strategic planning, expenditure reporting, budgeting, project management, infrastructure,
architecture, ongoing operations, and security, shall also be the responsibility of the College's Internal
Audit Department and the Auditor of Public Accounts.

- 932 EXHIBIT J
- 933
- 934 MANAGEMENT AGREEMENT
- 935 BETWEEN
- **936** THE COMMONWEALTH OF VIRGINIA
- 937 AND
- **938** THE COLLEGE OF WILLIAM AND MARY IN VIRGINIA
- 939 PURSUANT TO
- 940 THE RESTRUCTURED HIGHER EDUCATION
- 941 FINANCIAL AND ADMINISTRATIVE OPERATIONS
- **942** ACT OF 2005
- 943
- 944 POLICY GOVERNING
- 945 THE PROCUREMENT OF GOODS, SERVICES,
- 946 INSURANCE, AND CONSTRUCTION AND
- 947 THE DISPOSITION OF SURPLUS MATERIALS
- 948

949 THE RECTOR AND VISITORS OF THE COLLEGE OF WILLIAM AND MARY

- **950** POLICY GOVERNING THE PROCUREMENT OF
- 951 GOODS, SERVICES, INSURANCE AND CONSTRUCTION
- **952** AND THE DISPOSITION OF SURPLUS MATERIALS
- 953 I. PREAMBLE.

A. Subchapter 3 of the Restructured Higher Education Financial and Administrative Operations Act
(the Act), Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia, provides that the
College of William and Mary in Virginia, upon becoming a Covered Institution, shall be authorized to
establish its own system for the procurement of goods, services, insurance, and construction, and for the
independent disposition of surplus materials by public or private transaction.

B. The Act provides that a Covered Institution shall comply with policies adopted by its Board of
Visitors for the procurement of goods, services, insurance, and construction, and the disposition of
surplus materials. The provisions of this Policy set forth below, together with the Rules Governing
Procurement of Goods, Services, Insurance, and Construction attached to this Policy as Attachment 1,
constitute the adopted Board of Visitors policies required by the Act regarding procurement of goods,
services, insurance, and construction, and the disposition of surplus materials by the College.

965 C. This Policy is intended to cover the authority that may be granted to the College pursuant to
966 Subchapter 3 of the Act. Any other powers and authorities granted to the College pursuant to any other
967 sections of the Code of Virginia, including other provisions of the Act, the Appropriation Act, and the
968 College's Enabling Legislation are not affected by this Policy.

969 II. DEFINITIONS.

970 As used in this Policy, the following terms shall have the following meanings, unless the context 971 requires otherwise:

972 "Act" means the Restructured Higher Education Financial and Administrative Operations Act,
973 Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia.

- 974 "Agreement" means "Management Agreement."
- 975 "Board of Visitors" means the Rector and Visitors of the College of William and Mary in Virginia.
- "College" means the College of William and Mary in Virginia, (State Agency 204), and the VirginiaInstitute of Marine Science, (State Agency 268).

978 "Covered Institution" means, on and after the Effective Date of its initial Management Agreement, a 979 public institution of higher education of the Commonwealth of Virginia that has entered into a

- 980 Management Agreement with the Commonwealth to be governed by the provisions of Subchapter 3 of
  - **981** the Act.

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982 "Effective Date" means the effective date of the Management Agreement.

983 "Enabling Legislation" means those chapters, other than Chapter 4.10, of Title 23 of the Code of
984 Virginia, as amended, creating, continuing, or otherwise setting forth the powers, purposes, and missions
985 of the individual public institutions of higher education of the Commonwealth.

986 "Goods" means all material, equipment, supplies, and printing, including information technology and telecommunications goods such as automated data processing hardware and software.

988 "Management Agreement" means the agreement required by subsection D of § 23-38.88 between the989 Commonwealth of Virginia, and the College of William and Mary in Virginia.

"Rules" means the "Rules Governing Procurement of Goods, Services, Insurance, and Construction"attached to this Policy as Attachment 1.

992 "Services" as used in this Policy means any work performed by an independent contractor wherein 993 the service rendered does not consist primarily of acquisition of equipment or materials, or the rental of 994 equipment, materials and supplies, and shall include both professional services, which include the 995 practice of accounting, actuarial services, law, dentistry, medicine, optometry, and pharmacy, and 996 nonprofessional services, which include any service not specifically identified as professional services.

997 "Surplus materials" means personal property including, but not limited to, materials, supplies,998 equipment and recyclable items, that are determined to be surplus by the College.

999 III. BOARD OF VISITORS ACCOUNTABILITY AND DELEGATION OF AUTHORITY.

1000 The Board of Visitors of the College shall at all times be fully and ultimately accountable for the 1001 proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation 1002 of, this Policy. Consistent with this full and ultimate accountability, however, the Board may, pursuant 1003 to its legally permissible procedures, specifically delegate either herein or by separate Board resolution 1004 the duties and responsibilities set forth in this Policy to a person or persons within the College, who, 1005 while continuing to be fully accountable for such duties and responsibilities, may further delegate the 1006 implementation of those duties and responsibilities pursuant to the College's usual delegation policies 1007 and procedures.

IV. GENERAL PROVISIONS.

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A. Adoption of This Policy and Continued Applicability of Other Board of Visitors' ProcurementPolicies.

1011 The College has had decentralization and pilot program autonomy in many procurement functions 1012 and activities since the Appropriation Act of 1994. The Act extends and reinforces the autonomy 1013 previously granted to the College in Item 330 E of the 1994 Appropriation Act. This Policy therefore is 1014 adopted by the Board of Visitors to enable the College to develop a procurement system, as well as a 1015 surplus materials disposition system. Any College electronic procurement system shall integrate or 1016 interface with the Commonwealth's electronic procurement system.

1017 This Policy shall be effective on the Effective Date of the College's initial Management Agreement
1018 with the Commonwealth. The implementing policies and procedures adopted by the President to
1019 implement this Policy shall continue to be subject to any other policies adopted by the Board of Visitors
1020 affecting procurements at the College, including policies regarding the nature and amounts of
1021 procurements that may be undertaken without the approval of the Board of Visitors, or of the President.
1022 B. Scope and Purpose of College Procurement Policies.

This Policy shall apply to procurements of goods, services, insurance, and construction. It shall be the policy of the College that procurements conducted by the College result in the purchase of high quality goods and services at reasonable prices, and that the College be free, to the maximum extent permitted by law and this Policy, from constraining policies that hinder the ability of the College to do business in a competitive environment. This Policy, together with the Rules Governing Procurement of Goods, Services, Insurance, and Construction attached to this Policy as Attachment 1, shall apply to all procurements undertaken by the College, regardless of the source of funds.

**1030** C. Collaboration, Communication, and Cooperation with the Commonwealth.

1031 The College is committed to developing, maintaining, and sustaining collaboration, communication, 1032 and cooperation with the Commonwealth regarding the matters addressed in this Policy, particularly with 1033 the Offices of the Secretaries of Administration and Technology, the Department of General Services, 1034 and the Virginia Information Technologies Agency. Identifying business objectives and goals common 1035 to both the College and the Commonwealth and the mechanisms by which such objectives and goals 1036 may be jointly pursued and achieved are among the desired outcomes of such collaboration, 1037 communication, and cooperation.

**1038** D. Commitment to Statewide Contracts, Electronic Procurement, and SWAM Participation and Use.

1039 The College is committed to maximizing its internal operational efficiencies, economies of scale 1040 among institutions of higher education, and the leveraged buying power of the Commonwealth as a 1041 whole.

**1042** Consistent with this commitment, the College:

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i) May purchase from and participate in all statewide contracts for goods and services, including
information technology goods and services, except that the College shall purchase from and participate
in contracts for communications services and telecommunications facilities entered into by the Virginia
Information Technologies Agency pursuant to § 2.2-2011 of the Code of Virginia unless an exception is
provided in the Appropriation Act or by other law, and provided that orders not placed through
statewide contracts shall be processed directly or by integration or interface through the
Commonwealth's electronic procurement system;

ii) Shall use directly or by integration or interface the Commonwealth's electronic procurementsystem; and

iii) Shall adopt a small, woman-owned, and minority-owned (SWAM) business program that isconsistent with the Commonwealth's SWAM program.

E. Implementation.

1055 To effect its implementation under the Act, and if the College remains in continued substantial 1056 compliance with the terms and conditions of this Management Agreement with the Commonwealth pursuant to § 23-38.88(D)(4) and the requirements of Chapter 4.10 of the Act, the College's procurement 1057 1058 of goods, services, insurance, and construction, and the disposition of surplus materials shall be exempt 1059 from the Virginia Public Procurement Act, Chapter 43 (§ 2.2-4300 et seq.) of Title 2.2, except § 2.2-4342 and §§ 2.2-4367 through 2.2-4377; the oversight of the Virginia Information Technologies 1060 1061 Agency, Chapter 20.1 (§ 2.2-2005 et seq.) of Title 2.2, and the Information Technology Investment 1062 Board, Article 20 (§ 2.2-2457 et seq.) of Chapter 24 of Title 2.2; the state agency requirements 1063 regarding disposition of surplus materials and distribution of proceeds from the sale or recycling of surplus materials in §§ 2.2-1124 and 2.2-1125; the requirement to purchase from the Department for the 1064 Blind and Vision Impaired (VIB) (§ 2.2-1117); and any other state statutes, rules, regulations or 1065 requirements relating to the procurement of goods, services, insurance, and construction, including but 1066 not limited to Article 3 (§ 2.2-1109 et seq.) of Chapter 11 of Title 2.2 of the Code of Virginia, 1067 1068 regarding the duties, responsibilities and authority of the Division of Purchases and Supply of the 1069 Virginia Department of General Services, and Article 4 (§ 2.2-1129 et seq.) of Chapter 11 of Title 2.2 of 1070 the Code of Virginia, regarding the review and the oversight by the Division of Engineering and 1071 Buildings of the Virginia Department of General Services of contracts for the construction of College 1072 capital projects and construction-related professional services (§ 2.2-1132).

- 1073 V. COLLEGE PROCUREMENT POLICIES.
- **1074** A. General Competitive Principles.

1075 In connection with College procurements and the processes leading to award of contracts for goods, 1076 services, insurance, and construction, the College is committed to:

**1077** Seeking competition to the maximum practical degree, taking into account the size of the anticipated procurement, the term of the resulting contract and the likely extent of competition;

1079 Conducting all procurements in an open, fair and impartial manner and avoiding any impropriety or 1080 the appearance of any impropriety;

**1081** Making procurement rules clear in advance of any competition;

Providing access to the College's business to all qualified vendors, firms and contractors, with no
 potential bidder or offeror excluded arbitrarily or capriciously, while allowing the flexibility to engage in
 cooperative procurements and to meet special needs of the College;

1085 Ensuring that specifications for purchases are fairly drawn so as not to favor unduly a particular vendor; and

1087 Providing for the free exchange of information between the College, vendors, firms or contractors
 1088 concerning the goods or services sought and offered while preserving the confidentiality of proprietary
 1089 information.

B. Access to Records.

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Procurement records shall be available to citizens or to interested persons, firms or corporations in accordance with the provisions of the Virginia Freedom of Information Act, Chapter 37 (§ 2.2-3700 et seq.) of Title 2.2 of the Code of Virginia, except those records exempt from disclosure pursuant to § 2.2-3705.1 (7), § 2.2-3705.1 (12), or § 2.2-3705.4 (4), or other applicable exemptions of the Virginia 1095 Freedom of Information Act, and § 2.2-4342 of the Virginia Public Procurement Act.

C. Cooperative Procurements and Alliances.

1097 In circumstances where the College determines and documents that statewide contracts for goods and 1098 services, including information technology and telecommunications goods and services, do not provide 1099 goods and services to the College that meet its business goals and objectives, the College is authorized 1000 to participate in cooperative procurements with other public or private organizations or entities, including 1101 other educational institutions, public-private partnerships, public bodies, charitable organizations, health 1102 care provider alliances and purchasing organizations, so long as the resulting contracts are procured 1103 competitively pursuant to subsections A through J of § 5 of the Rules Governing Procurement of Goods, 1104 Services, Insurance, and Construction attached to this Policy as Attachment 1 and the purposes of this

1105 Policy are furthered. In the event the College engages in a cooperative contract with a private 1106 organization or public-private partnership and the contract was not competitively procured pursuant to 1107 subsections A through J of § 5 of the Rules Governing Procurement of Goods, Services, Insurance, and 1108 Construction attached to this Policy as Attachment 1, use of the contract by other state agencies, 1109 institutions and public bodies shall be prohibited. Notwithstanding all of the above, use of cooperative 1110 contracts shall conform to the business requirements of the Commonwealth's electronic procurement 1111 system, including the requirement for payment of applicable fees. By October 1 of each year, the 1112 President, or his designee, shall make available to the Secretaries of Administration and Technology, the 1113 Joint Legislative Audit and Review Commission, and the Auditor of Public Accounts a list of all 1114 cooperative contracts and alliances entered into or used during the prior fiscal year.

D. Training; Ethics in Contracting.

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1116 The President, acting through his designee, shall take all necessary and reasonable steps to assure (i) 1117 that all College officials responsible for and engaged in procurements authorized by the Act and this 1118 Policy are knowledgeable regarding the requirements of the Act, this Policy, and the Ethics in Public 1119 Contracting provisions of the Virginia Public Procurement Act, Article 6 (§ 2.2-4367 et seq.) of Chapter 1120 43 of Title 2.2 of the Code of Virginia, (ii) that only officials authorized by this Policy and any 1121 procedures adopted by the President to implement this Policy are responsible for and engaged in such 1122 procurements, and (iii) that compliance with the Act and this Policy are achieved.

1123 The College shall maintain an ongoing program to provide professional development opportunities to 1124 its buying staff and to provide methods training to internal staff who are engaged in placing 1125 decentralized small purchase transactions.

1126 E. Ethics and College Procurements.

1127 In implementing the authority conferred by this Policy, the personnel administering any procurement 1128 shall adhere to the following provisions of the Code of Virginia: the Ethics in Public Contracting 1129 provisions of the Virginia Public Procurement Act, Article 6 (§ 2.2-4367 et seq.) of Chapter 43 of Title 2.2 of the Code of Virginia, the State and Local Government Conflict of Interests Act, Chapter 31 1130 (§ 2.2-3100 et seq.) of Title 2.2, and the Virginia Governmental Frauds Act, Article 1.1 (§ 18.2-498.1 et 1131 1132 seq.) of Chapter 12 of Title 18.2. 1133

## VI. COLLEGE SURPLUS MATERIALS POLICY AND PROCEDURES.

1134 The policy and procedures for disposal for surplus materials shall provide for the sale, 1135 environmentally-appropriate disposal, or recycling of surplus materials by the College and the retention 1136 of the resulting proceeds by the College.

1137 VII. ADOPTION AND EFFECTIVE DATES OF RULES AND IMPLEMENTING POLICIES AND 1138 PROCEDURES.

1139 The President shall adopt one or more comprehensive sets of specific procurement policies and 1140 procedures for the College, which, in addition to the Rules, implement applicable provisions of law and 1141 this Policy. College procurements shall be carried out in accordance with this Policy, the Rules, and any 1142 implementing policies and procedures adopted by the College. The implementing policies and 1143 procedures (i) shall include the delegation of procurement authority by the Board to appropriate College 1144 officials who shall oversee College procurements of goods, services, insurance, and construction, 1145 including a grant of authority to such officials to engage in further delegation of authority as the 1146 President deems appropriate, and (ii) shall remain consistent with the competitive principles set forth in 1147 Part V above.

1148 Any implementing policies and procedures adopted pursuant to Part VII A above and the Rules shall 1149 become effective on the Effective Date of the College's initial Management Agreement with the 1150 Commonwealth, and, as of their effective date, shall be applicable to all procurements undertaken by the 1151 College on behalf of the College for goods, services, insurance, and construction. This Policy, the 1152 Rules, and any implementing policies and procedures adopted by the College shall not affect existing 1153 contracts already in effect.

1154 The Rules and College implementing policies and procedures for all College procurements of goods, services, insurance, and construction, and the disposition of surplus property shall be substantially consistent with the Commonwealth of Virginia Purchasing Manual for Institutions of Higher Education 1155 1156 1157 and their Vendors in their form as of the effective date of this Policy and as amended or changed in the 1158 future, and with College procedures specific to the Acquisition of Goods and Services. The Rules and 1159 College implementing policies and procedures shall implement a system of competitive negotiation, and 1160 competitive sealed bidding when appropriate, for goods, services, including professional services as 1161 defined in the Rules, insurance, and construction.

VIII. REQUIREMENTS FOR RULES AND IMPLEMENTING POLICIES AND PROCEDURES. 1162

A. Protests, Appeals and Debarment. 1163

1164 The Rules and College implementing policies and procedures for procurements other than capital 1165 outlay shall include a process or processes for an administrative appeal by vendors, firms or contractors.

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1166 Protests and appeals may challenge determinations of vendor, firm or contractor non-responsibility or 1167 ineligibility, or the award of contracts, provided that such protests and appeals are filed within the times specified by the Rules. Remedies available shall be limited to reversal of the action challenged or, 1168 where a contract already being performed is declared void, compensation for the cost of performance up 1169 1170 to the time of such declaration. The Rules and College implementing policies and procedures also may 1171 establish the basis and process for debarment of any vendor, firm or contractor.

B. Prompt Payment of Contractors and Subcontractors.

1173 The Rules and College implementing policies and procedures shall include provisions related to 1174 prompt payment of outstanding invoices, which shall include payment of interest on properly-presented invoices outstanding more than seven (7) days beyond the payment date, at a rate no higher than the 1175 lowest prime rate charged by any commercial bank as published in the Wall Street Journal. 1176 The payment date shall be the later of thirty (30) days from the date of the receipt of goods or invoice, or 1177 1178 the date established by the contract. All contracts also shall require prompt payment of subcontractors 1179 by the general contractor, upon receipt of payment by the College.

C. Types of Procurements.

1181 The Rules and College implementing policies and procedures shall implement a system of 1182 competitive negotiation for professional services, as defined in the Rules, and shall implement 1183 purchasing procedures developed to maximize competition given the size and duration of the contract, 1184 and the needs of the College. Such policies and procedures may include special provisions for 1185 procurements such as emergency procurements, sole source procurements, brand name procurements, 1186 small purchases, procurements in which only one qualified vendor responds, and others. 1187

D. Approval and Public Notice of Procurements.

1188 The Rules and College implementing policies and procedures shall provide for approval of solicitation documents by an authorized individual and for reasonable public notice of procurements, 1189 1190 given the size and nature of the need and the applicability of any Virginia Freedom of Information Act 1191 exemption. 1192

E. Administration of Contracts.

1193 The Rules and College implementing policies and procedures shall contain provisions related to the administration of contracts, including contract claims, modifications, extensions and assignments. 1194

F. Non-Discrimination.

1196 The Rules and College implementing policies and procedures shall provide for a non-discriminatory 1197 procurement process that prohibits discrimination because of race, religion, color, sex or national origin 1198 of the bidder or offeror in the solicitation and award of contracts; and shall include appropriate 1199 provisions to effectuate fair and reasonable consideration of women-owned, minority-owned and small 1200 businesses and to promote and encourage a diversity of suppliers. 1201

### **ATTACHMENT 1**

1204 Rules Governing Procurement of Goods, Services, Insurance, and Construction

1205 by a Public Institution of Higher Education of the Commonwealth of Virginia

1206 Governed by Subchapter 3 of the

Restructured Higher Education Financial and Administrative Operations Act. 1207

1208 Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia

1209 In accordance with the provisions of the Restructured Higher Education Financial and Administrative 1210 Operations Act (the Act), Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia, and in particular § 23-38.110 of the Act, the governing body of a public institution of higher education of the 1211 1212 Commonwealth of Virginia that has entered into a Management Agreement with the Commonwealth pursuant to Subchapter 3 of the Act, has adopted the following Rules Governing Procurement of Goods, 1213 1214 Services, Insurance, and Construction to govern the procurement of goods, services, insurance, and 1215 construction by the Institution, excluding the University of Virginia Medical Center:

§ 1. Purpose. -

1217 The purpose of these Rules is to enunciate the public policies pertaining to procurement of good, 1218 services, insurance, and construction by the Institution from nongovernmental sources, to include 1219 governmental procurement that may or may not result in monetary consideration for either party. These 1220 Rules shall apply whether the consideration is monetary or nonmonetary and regardless of whether the 1221 Institution, the contractor, or some third party is providing the consideration. 1222

§ 2. Scope of Procurement Authority. -

1223 Subject to these Rules, and the Institution's continued substantial compliance with the terms and 1224 conditions of its Management Agreement with the Commonwealth pursuant to § 23-38.88(D)(4) and the 1225 requirements of Chapter 4.10 of the Act, the Institution shall have and shall be authorized to have and 1226 exercise all of the authority relating to procurement of goods, services, insurance, and construction, 1227 including but not limited to capital outlay-related procurement and information technology-related 1228 procurement, that Institutions are authorized to exercise pursuant to Subchapter 3 of the Restructuring 1229 Act. 1230

§ 3. Competition is the Priority. -

1231 To the end that the Institution shall obtain high quality goods and services at reasonable cost, that all 1232 procurement procedures be conducted in an open, fair and impartial manner with avoidance of any 1233 impropriety or appearance of impropriety, that all qualified vendors have access to the Institution's 1234 business and that no offeror be arbitrarily or capriciously excluded, it is the intent of the governing body 1235 of the Institution that competition be sought to the maximum feasible degree, that procurement 1236 procedures involve openness and administrative efficiency, that individual public bodies enjoy broad 1237 flexibility in fashioning details of such competition, that the rules governing contract awards be made 1238 clear in advance of the competition, that specifications reflect the procurement needs of the purchasing 1239 body rather than being drawn to favor a particular vendor, and that the purchaser and vendor freely 1240 exchange information concerning what is sought to be procured and what is offered. The Institution 1241 may consider best value concepts when procuring goods and nonprofessional services, but not construction or professional services. Professional services will be procured using a qualification-based 1242 1243 selection process. The criteria, factors, and basis for consideration of best value and the process for the 1244 consideration of best value shall be as stated in the procurement solicitation.

1245 § 4. Definitions. -

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1246 As used in these Rules:

1247 "Affiliate" means an individual or business that controls, is controlled by, or is under common 1248 control with another individual or business. A person controls an entity if the person owns, directly or 1249 indirectly, more than 10% of the voting securities of the entity. For the purposes of this definition 1250 "voting security" means a security that (i) confers upon the holder the right to vote for the election of 1251 members of the board of directors or similar governing body of the business or (ii) is convertible into, 1252 or entitles the holder to receive, upon its exercise, a security that confers such a right to vote. A general 1253 partnership interest shall be deemed to be a voting security.

1254 "Best value," as predetermined in the solicitation, means the overall combination of quality, price, 1255 and various elements of required services that in total are optimal relative to the Institution's needs.

1256 "Business" means any type of corporation, partnership, limited liability company, association, or sole 1257 proprietorship operated for profit.

"Competitive negotiation" is a method of contractor selection that includes the following elements:

1259 1. Issuance of a written Request for Proposal indicating in general terms that which is sought to be 1260 procured, specifying the factors that will be used in evaluating the proposal and containing or 1261 incorporating by reference the other applicable contractual terms and conditions, including any unique 1262 capabilities or qualifications that will be required of the contractor.

1263 2. Public notice of the Request for Proposal at least 10 days prior to the date set for receipt of proposals by publication in a newspaper or newspapers of general circulation in the area in which the 1264 1265 contract is to be performed so as to provide reasonable notice to the maximum number of offerors that 1266 can be reasonably anticipated to submit proposals in response to the particular request. Public notice 1267 also shall be published on the Department of General Services' central electronic procurement website 1268 and may be published on other appropriate websites. In addition, proposals may be solicited directly 1269 from potential contractors.

1270 Procurement of professional services. The procurement of professional services for capital 3. a. 1271 projects shall be conducted using a qualification-based selection process. The Institution shall engage in 1272 individual discussions with two or more offerors deemed fully qualified, responsible and suitable on the 1273 basis of initial responses and with emphasis on professional competence, to provide the required 1274 services. Repetitive informal interviews shall be permissible. The offerors shall be encouraged to 1275 elaborate on their qualifications and performance data or staff expertise pertinent to the proposed project, 1276 as well as alternative concepts. The Request for Proposal shall not, however, request that offerors 1277 furnish estimates of man-hours or cost for services. At the discussion stage, the Institution may discuss 1278 nonbinding estimates of total project costs, including, but not limited to, life-cycle costing, and where appropriate, nonbinding estimates of price for services. Proprietary information from competing offerors 1279 1280 shall not be disclosed to the public or to competitors. At the conclusion of discussion, outlined in this 1281 subdivision, on the basis of evaluation factors published in the Request for Proposal and all information 1282 developed in the selection process to this point, the Institution shall select in the order of preference two 1283 or more offerors whose professional qualifications and proposed services are deemed most meritorious.

1284 Negotiations shall then be conducted, beginning with the offeror ranked first. If a contract satisfactory 1285 and advantageous to the Institution can be negotiated at a price considered fair and reasonable, the 1286 award shall be made to that offeror. Otherwise, negotiations with the offeror ranked first shall be 1287 formally terminated and negotiations conducted with the offeror ranked second, and so on until such a contract can be negotiated at a fair and reasonable price. Should the Institution determine in writing and 1288

1289 in its sole discretion that only one offeror is fully qualified, or that one offeror is clearly more highly 1290 qualified and suitable than the others under consideration, a contract may be negotiated and awarded to 1291 that offeror.

1292 A contract for architectural or professional engineering services relating to construction projects may 1293 be negotiated by the Institution, for multiple projects provided (i) the projects require similar experience 1294 and expertise, and (ii) the nature of the projects is clearly identified in the Request for Proposal. Under 1295 such contract, (a) the fair and reasonable prices, as negotiated, shall be used in determining the cost of 1296 each project performed, (b) the sum of all projects performed in one contract term shall be as set in the 1297 Request for Proposal; and (c) the project fee of any single project shall not exceed the term limit as set 1298 in the Request for Proposal. Any unused amounts from any contract term may be carried forward. 1299 Competitive negotiations for such contracts may result in awards to more than one offeror provided the Request for Proposal stated the potential for a multi-vendor award. Multiphase professional services 1300 1301 contracts satisfactory and advantageous to the Institution for environmental, location, design and 1302 inspection work regarding construction of infrastructure projects may be negotiated and awarded based 1303 on qualifications at a fair and reasonable price for the first phase only, when completion of the earlier 1304 phases is necessary to provide information critical to the negotiation of a fair and reasonable price for 1305 Prior to the procurement of any such contract, the Institution shall state the succeeding phases. anticipated intended total scope of the project and determine in writing that the nature of the work is 1306 1307 such that the best interests of such Institution require awarding the contract.

1308 b. Procurement of other than professional services. Selection shall be made of two or more offerors 1309 deemed to be fully qualified and best suited among those submitting proposals, on the basis of the 1310 factors involved in the Request for Proposal, including price if so stated in the Request for Proposal. 1311 Negotiations shall then be conducted with each of the offerors so selected. Price shall be considered, but need not be the sole determining factor. After negotiations have been conducted with each offeror so 1312 1313 selected, the Institution shall select the offeror which, in its opinion, has made the best proposal, and 1314 shall award the contract to that offeror. When the terms and conditions of multiple awards are so 1315 provided in the Request for Proposal, awards may be made to more than one offeror. Should the 1316 Institution determine in writing and in its sole discretion that only one offeror has made the best proposal, a contract may be negotiated and awarded to that offeror. 1317

Competitive sealed bidding" is a method of contractor selection, other than for professional services, 1318 1319 which includes the following elements:

1320 1. Issuance of a written Invitation to Bid containing or incorporating by reference the specifications 1321 and contractual terms and conditions applicable to the procurement. Unless the Institution has provided 1322 for prequalification of bidders, the Invitation to Bid shall include a statement of any requisite 1323 qualifications of potential contractors. When it is impractical to prepare initially a purchase description to support an award based on prices, an Invitation to Bid may be issued requesting the submission of 1324 1325 unpriced offers to be followed by an Invitation to Bid limited to those bidders whose offers have been 1326 qualified under the criteria set forth in the first solicitation.

1327 2. Public notice of the Invitation to Bid at least 10 days prior to the date set for receipt of bids by 1328 publication on the Department of General Services' central electronic procurement website. Public 1329 notice also may be published in a newspaper of general circulation or on other appropriate websites, or 1330 both. In addition, bids may be solicited directly from potential contractors. Any additional solicitations 1331 shall include businesses selected from a list made available by the Department of Minority Business 1332 Enterprise. 1333

3. Public opening and announcement of all bids received.

1334 4. Evaluation of bids based upon the requirements set forth in the invitation, which may include 1335 special qualifications of potential contractors, life-cycle costing, value analysis, and any other criteria such as inspection, testing, quality, workmanship, delivery, and suitability for a particular purpose, which 1336 1337 are helpful in determining acceptability.

1338 Award to the lowest responsive and responsible bidder. When the terms and conditions of 5 1339 multiple awards are so provided in the Invitation to Bid, awards may be made to more than one bidder.

1340 "Construction" means building, altering, repairing, improving or demolishing any structure, building 1341 or highway, and any draining, dredging, excavation, grading or similar work upon real property.

1342 "Construction management contract" means a contract in which a party is retained by the owner to 1343 coordinate and administer contracts for construction services for the benefit of the owner, and may also 1344 include, if provided in the contract, the furnishing of construction services to the owner.

1345 "Covered Institution" or "Institution" means, on and after the effective date of the initial management 1346 agreement with the Commonwealth of Virginia, a public institution of higher education of the 1347 Commonwealth that has entered into a management agreement with the Commonwealth to be governed 1348 by the provisions of Subchapter 3 of the Restructuring Act.

1349 "Design-build contract" means a contract between the Institution and another party in which the party 1350 contracting with the Institution agrees to both design and build the structure, roadway or other item

1351 specified in the contract.

1352 "Goods" means all material, equipment, supplies, and printing, including information technology and 1353 telecommunications goods such as automated data processing hardware and software.

1354 "Informality" means a minor defect or variation of a bid or proposal from the exact requirements of 1355 the Invitation to Bid, or the Request for Proposal, which does not affect the price, quality, quantity or 1356 delivery schedule for the goods, services or construction being procured.

1357 "Multiphase professional services contract" means a contract for the providing of professional 1358 services where the total scope of work of the second or subsequent phase of the contract cannot be 1359 specified without the results of the first or prior phase of the contract.

1360 "Nonprofessional services" means any services not specifically identified as professional services in 1361 the definition of professional services and includes small construction projects valued not over \$1 1362 million; provided that subdivision 3a of the definition of "competitive negotiation" in this section shall 1363 still apply to professional services for such small construction projects.

1364 "Potential bidder or offeror" for the purposes of §§ 50 and 54 of these Rules means a person who, at 1365 the time the Institution negotiates and awards or proposes to award a contract, is engaged in the sale or 1366 lease of goods, or the sale of services, insurance or construction, of the type to be procured under the 1367 contract, and who at such time is eligible and qualified in all respects to perform that contract, and who 1368 would have been eligible and qualified to submit a bid or proposal had the contract been procured 1369 through competitive sealed bidding or competitive negotiation.

1370 "Professional services" means work performed by an independent contractor within the scope of the 1371 practice of accounting, actuarial services, architecture, land surveying, landscape architecture, law, dentistry, medicine, optometry, pharmacy or professional engineering. 1372

1373 "Public body" means any legislative, executive or judicial body, agency, office, department, authority, 1374 post, commission, committee, institution, board or political subdivision created by law to exercise some 1375 sovereign power or to perform some governmental duty, and empowered by law to undertake the 1376 activities described in these Rules.

1377 "Public contract" means an agreement between the Institution and a nongovernmental source that is 1378 enforceable in a court of law.

1379 "Responsible bidder" or "offeror" means a person who has the capability, in all respects, to perform 1380 fully the contract requirements and the moral and business integrity and reliability that will assure good 1381 faith performance, and who has been pregualified, if required.

1382 "Responsive bidder" means a person who has submitted a bid that conforms in all material respects 1383 to the Invitation to Bid.

1384 "Restructuring Act" or "Act" means the Restructured Higher Education Financial and Administrative 1385 Operations Act, Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia.

1386 "Rules" means these Rules Governing Procurement of Goods, Services, Insurance, and Construction 1387 adopted by the governing body of the Covered Institution.

1388 'Reverse auctioning" means a procurement method wherein bidders are invited to bid on specified 1389 goods or nonprofessional services through real-time electronic bidding, with the award being made to 1390 the lowest responsive and responsible bidder. During the bidding process, bidders' prices are revealed 1391 and bidders shall have the opportunity to modify their bid prices for the duration of the time period 1392 established for bid opening.

1393 "Services" means any work performed by an independent contractor wherein the service rendered 1394 does not consist primarily of acquisition of equipment or materials, or the rental of equipment, materials 1395 and supplies.

1396 "Sheltered workshop" means a work-oriented rehabilitative facility with a controlled working 1397 environment and individual goals that utilizes work experience and related services for assisting the 1398 handicapped person to progress toward normal living and a productive vocational status.

1399 § 5. Methods of procurement. -

1400 A. All public contracts with nongovernmental contractors for the purchase or lease of goods, or for 1401 the purchase of services, insurance, or construction, shall be awarded after competitive sealed bidding, or competitive negotiation as provided in this section, unless otherwise authorized by law. 1402

1403 B. Professional services shall be procured by competitive negotiation. Qualification-based selection 1404 shall be used for design services. 1405

C. Goods, services, or insurance may be procured by competitive negotiation.

1406 D. Construction may be procured only by competitive sealed bidding, except that competitive 1407 negotiation may be used in the following instances upon a determination made in advance by the 1408 Institution and set forth in writing that competitive sealed bidding is either not practicable or not fiscally 1409 advantageous to the public, which writing shall document the basis for this determination:

1410 1. By the Institution on a fixed price design-build basis or construction management basis under § 7;

1411 2. By the Institution for the construction, alteration, repair, renovation or demolition of buildings; or 1412 By the Institution for the construction of highways and any draining, dredging, excavation, 3. 1413 grading or similar work upon real property.

1414 E. Upon a determination in writing that there is only one source practicably available for that which 1415 is to be procured, a contract may be negotiated and awarded to that source without competitive sealed bidding or competitive negotiation. The writing shall document the basis for this determination. The 1416 1417 Institution shall issue a written notice stating that only one source was determined to be practicably 1418 available, and identifying that which is being procured, the contractor selected, and the date on which 1419 the contract was or will be awarded. This notice shall be posted in a designated public area, which may 1420 be the Department of General Services' website for the Commonwealth's central electronic procurement system, or published in a newspaper of general circulation on the day the Institution awards or 1421 1422 announces its decision to award the contract, whichever occurs first. Public notice shall also be published on the Department of General Services' website for the Commonwealth's central electronic 1423 1424 procurement system and may be published on other appropriate websites.

1425 In case of emergency, a contract may be awarded without competitive sealed bidding or F. 1426 competitive negotiation; however, such procurement shall be made with such competition as is 1427 practicable under the circumstances. A written determination of the basis for the emergency and for the 1428 selection of the particular contractor shall be included in the contract file. The Institution shall issue a 1429 written notice stating that the contract is being awarded on an emergency basis, and identifying that 1430 which is being procured, the contractor selected, and the date on which the contract was or will be 1431 awarded. This notice shall be posted in a designated public area, which may be the Department of 1432 General Services' website for the Commonwealth's central electronic procurement system, or published 1433 in a newspaper of general circulation on the day the Institution awards or announces its decision to 1434 award the contract, whichever occurs first, or as soon thereafter as is practicable. Public notice may also be published on the Department of General Services' website for the Commonwealth's central electronic 1435 1436 procurement system and other appropriate websites.

1437 The Institution may establish purchase procedures, if adopted in writing, not requiring G. 1438 competitive sealed bids or competitive negotiation for single or term contracts for goods and services 1439 other than professional services if the aggregate or the sum of all phases is not expected to exceed 1440 \$50,000; however, such small purchase procedures shall provide for competition wherever practicable.

1441 The Institution may establish purchase procedures, if adopted in writing, not requiring H. 1442 competitive negotiation for single or term contracts for professional services if the aggregate or the sum 1443 of all phases is not expected to exceed \$50,000; however such small purchase procedures shall provide 1444 for competition wherever practicable.

1445 I. Upon a determination made in advance by the Institution and set forth in writing that the purchase 1446 of goods, products or commodities from a public auction sale is in the best interests of the public, such 1447 items may be purchased at the auction, including online public auctions. The writing shall document the 1448 basis for this determination.

1449 J. The purchase of goods or nonprofessional services, but not construction or professional services, may be made by reverse auctioning. 1450 1451

§ 6. Cooperative procurement. -

1452 In circumstances where the Institution determines and documents that statewide contracts for Α. 1453 goods and services, including information technology and telecommunications goods and services, do not 1454 provide goods and services to the Institution that meet its business goals and objectives, the Institution is 1455 authorized to participate in, sponsor, conduct, or administer a cooperative procurement arrangement on 1456 behalf of or in conjunction with public bodies, public or private health or educational institutions, other public or private organizations or entities, including public-private partnerships, charitable organizations, 1457 1458 health care provider alliances or purchasing organizations or entities, or with public agencies or 1459 institutions or group purchasing organizations of the several states, territories of the United States, or the 1460 District of Columbia, for the purpose of combining requirements to effect cost savings or reduce administrative expense in any acquisition of goods and services, other than professional services. The 1461 1462 Institution may purchase from any authority, department, agency, institution, city, county, town, or other 1463 political subdivision of the Commonwealth's contract even if it did not participate in the request for 1464 proposal or invitation to bid, if the request for proposal or invitation to bid specified that the 1465 procurement was being conducted on behalf of other public bodies. In such instances, deviation from 1466 the procurement procedures set forth in these Rules and the administrative policies and procedures 1467 established to implement these Rules shall be permitted. Notwithstanding all of the above, use of 1468 cooperative contracts shall conform to the business requirements of the Commonwealth's electronic procurement system, including the requirement for payment of applicable fees. Nothing herein shall 1469 prohibit the payment by direct or indirect means of any administrative fee that will allow for 1470 1471 participation in any such arrangement.

In circumstances where statewide contracts for goods and services, including information 1472 Β. 1473 technology and telecommunications goods and services, do not provide goods and services to meet the

Institution's business goals and objectives, and as authorized by the United States Congress and 1474 1475 consistent with applicable federal regulations, and provided the terms of the contract permit such 1476 purchases:

1477 1. The Institution may purchase goods and nonprofessional services, from a United States General 1478 Services Administration contract or a contract awarded by any other agency of the United States 1479 government; and

1480 The Institution may purchase telecommunications and information technology goods and 2. 1481 nonprofessional services from a United States General Services Administration contract or a contract 1482 awarded by any other agency of the United States government.

1483 § 7. Design-build or construction management contracts authorized. -

1484 A. Notwithstanding any other provisions of law, the Institution may enter into contracts on a fixed 1485 price design-build basis or construction management basis in accordance with the provisions of this 1486 section.

1487 B. Procurement of construction by the design-build or construction management method shall be a 1488 two-step competitive negotiation process. In the first step, offerors shall be requested to submit their 1489 qualifications. Based upon the information submitted and any other relevant information which the 1490 Commonwealth may obtain, no more than five offerors deemed most suitable for the project shall be 1491 selected by the Commonwealth and requested to submit proposals.

1492 § 8. Modification of the contract. -

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1493 A. A contract awarded by the Institution may include provisions for modification of the contract 1494 during performance, but no fixed-price contract may be increased by more than 25% of the amount of the contract or \$50,000, whichever is greater, without the advance written approval of the Institution's 1495 1496 president or his designee. In no event may the amount of any contract, without adequate consideration, 1497 be increased for any purpose, including, but not limited to, relief of an offeror from the consequences of 1498 an error in its bid or offer.

1499 B. The Institution may extend the term of an existing contract for services to allow completion of 1500 any work undertaken but not completed during the original term of the contract.

1501 C. Nothing in this section shall prevent the Institution from placing greater restrictions on contract 1502 modifications. 1503

§ 9. Discrimination prohibited; participation of small, women- and minority-owned business. -

1504 A. In the solicitation or awarding of contracts, the Institution shall not discriminate against a bidder 1505 or offeror because of race, religion, color, sex, national origin, age, disability, or any other basis 1506 prohibited by state law relating to discrimination in employment. Whenever solicitations are made, the 1507 Institution shall include businesses selected from a list made available by the Department of Minority 1508 Business Enterprise.

1509 B. The Institution shall establish programs consistent with this section to facilitate the participation 1510 of small businesses and businesses owned by women and minorities in procurement transactions. The 1511 programs established shall be in writing and shall include cooperation with the Department of Minority 1512 Business Enterprise, the United States Small Business Administration, and other public or private 1513 agencies. The Institution shall submit annual progress reports on minority business procurement to the 1514 Department of Minority Business Enterprise.

1515 C. Whenever there exists (i) a rational basis for small business enhancement or (ii) a persuasive 1516 analysis that documents a statistically significant disparity between the availability and utilization of 1517 women- and minority-owned businesses, the Governor is by law authorized and encouraged to require 1518 the Institution to implement appropriate enhancement or remedial measures consistent with prevailing 1519 law.

1520 D. In the solicitation or awarding of contracts, the Institution shall not discriminate against a bidder 1521 or offeror because the bidder or offeror employs ex-offenders unless it has made a written determination 1522 that employing ex-offenders on the specific contract is not in its best interest. 1523

§ 10. Employment discrimination by contractor prohibited; required contract provisions. -

The Institution shall include in every contract of more than \$10,000 the following provisions:

1. During the performance of this contract, the contractor agrees as follows:

1526 a. The contractor will not discriminate against any employee or applicant for employment because of 1527 race, religion, color, sex, national origin, age, disability, or other basis prohibited by state law relating to 1528 discrimination in employment, except where there is a bona fide occupational qualification reasonably 1529 necessary to the normal operation of the contractor. The contractor agrees to post in conspicuous places, 1530 available to employees and applicants for employment, notices setting forth the provisions of this 1531 nondiscrimination clause.

1532 b. The contractor, in all solicitations or advertisements for employees placed by or on behalf of the 1533 contractor, will state that such contractor is an equal opportunity employer.

1534 c. Notices, advertisements and solicitations placed in accordance with federal law, rule or regulation **SB705** 

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1535 shall be deemed sufficient for the purpose of meeting the requirements of this section.

1536 The contractor will include the provisions of the foregoing paragraphs a, b and c in every 2. subcontract or purchase order of over \$10,000, so that the provisions will be binding upon each 1537 1538 subcontractor or vendor.

1539 § 11. Drug-free workplace to be maintained by contractor; required contract provisions.-

The Institution shall include in every contract over \$10,000 the following provisions:

1541 During the performance of this contract, the contractor agrees to (i) provide a drug-free workplace 1542 for the contractor's employees; (ii) post in conspicuous places, available to employees and applicants for 1543 employment, a statement notifying employees that the unlawful manufacture, sale, distribution, 1544 dispensation, possession, or use of a controlled substance or marijuana is prohibited in the contractor's workplace and specifying the actions that will be taken against employees for violations of such 1545 1546 prohibition; (iii) state in all solicitations or advertisements for employees placed by or on behalf of the 1547 contractor that the contractor maintains a drug-free workplace; and (iv) include the provisions of the 1548 foregoing clauses in every subcontract or purchase order of over \$10,000, so that the provisions will be 1549 binding upon each subcontractor or vendor.

1550 For the purposes of this section, "drug-free workplace" means a site for the performance of work 1551 done in connection with a specific contract awarded to a contractor in accordance with these Rules, the 1552 employees of whom are prohibited from engaging in the unlawful manufacture, sale, distribution, 1553 dispensation, possession or use of any controlled substance or marijuana during the performance of the 1554 contract. 1555

§ 12. Use of brand names. -

1556 Unless otherwise provided in the Invitation to Bid, the name of a certain brand, make or manufacturer shall not restrict bidders to the specific brand, make or manufacturer named and shall be 1557 1558 deemed to convey the general style, type, character, and quality of the article desired. Any article that 1559 the Institution in its sole discretion determines to be the equal of that specified, considering quality, 1560 workmanship, economy of operation, and suitability for the purpose intended, shall be accepted. 1561

§ 13. Comments concerning specifications. -

1562 The Institution shall establish procedures whereby comments concerning specifications or other 1563 provisions in Invitations to Bid or Requests for Proposal can be received and considered prior to the 1564 time set for receipt of bids or proposals or award of the contract. 1565

§ 14. Prequalification generally; prequalification for construction. -

1566 A. Prospective contractors may be prequalified for particular types of supplies, services, insurance or 1567 construction, and consideration of bids or proposals limited to prequalified contractors. Anv 1568 prequalification procedure shall be established in writing and sufficiently in advance of its 1569 implementation to allow potential contractors a fair opportunity to complete the process.

1570 B. Any prequalification of prospective contractors for construction by the Institution shall be pursuant 1571 to a prequalification process for construction projects adopted by the Institution. The process shall be 1572 consistent with the provisions of this section.

The application form used in such process shall set forth the criteria upon which the qualifications of 1573 1574 prospective contractors will be evaluated. The application form shall request of prospective contractors 1575 only such information as is appropriate for an objective evaluation of all prospective contractors 1576 pursuant to such criteria. The form shall allow the prospective contractor seeking prequalification to 1577 request, by checking the appropriate box, that all information voluntarily submitted by the contractor 1578 pursuant to this subsection shall be considered a trade secret or proprietary information subject to the provisions of subsection D of § 34 of these Rules. 1579

1580 In all instances in which the Institution requires prequalification of potential contractors for 1581 construction projects, advance notice shall be given of the deadline for the submission of prequalification applications. The deadline for submission shall be sufficiently in advance of the date set 1582 1583 for the submission of bids for such construction so as to allow the procedures set forth in this subsection 1584 to be accomplished.

1585 At least 30 days prior to the date established for submission of bids or proposals under the 1586 procurement of the contract for which the prequalification applies, the Institution shall advise in writing each contractor who submitted an application whether that contractor has been prequalified. In the event 1587 1588 that a contractor is denied prequalification, the written notification to the contractor shall state the 1589 reasons for the denial of prequalification and the factual basis of such reasons.

1590 A decision by the Institution denying prequalification under the provisions of this subsection shall be 1591 final and conclusive unless the contractor appeals the decision as provided in § 54 of these Rules.

1592 C. The Institution may deny prequalification to any contractor only if the Institution finds one of the 1593 following:

1. The contractor does not have sufficient financial ability to perform the contract that would result 1594 1595 from such procurement. If a bond is required to ensure performance of a contract, evidence that the 1596 contractor can acquire a surety bond from a corporation included on the United States Treasury list of

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1597 acceptable surety corporations in the amount and type required by the Institution shall be sufficient to 1598 establish the financial ability of the contractor to perform the contract resulting from such procurement;

1599 The contractor does not have appropriate experience to perform the construction project in 2. 1600 question;

1601 3. The contractor or any officer, director or owner thereof has had judgments entered against him 1602 within the past 10 years for the breach of contracts for governmental or nongovernmental construction, 1603 including, but not limited to, design-build or construction management;

1604 4. The contractor has been in substantial noncompliance with the terms and conditions of prior 1605 construction contracts with the Institution without good cause. If the Institution has not contracted with a 1606 contractor in any prior construction contracts, the Institution may deny prequalification if the contractor 1607 has been in substantial noncompliance with the terms and conditions of comparable construction 1608 contracts with another public body without good cause. The Institution may not utilize this provision to 1609 deny prequalification unless the facts underlying such substantial noncompliance were documented in 1610 writing in the prior construction project file and such information relating thereto given to the contractor 1611 at that time, with the opportunity to respond;

5. The contractor or any officer, director, owner, project manager, procurement manager or chief 1612 1613 financial official thereof has been convicted within the past 10 years of a crime related to governmental 1614 or nongovernmental construction or contracting, including, but not limited to, a violation of (i) Article 6 1615 (§ 2.2-4367 et seq.) of Chapter 43 of Title 2.2 of the Code of Virginia, (ii) the Virginia Governmental Frauds Act (§ 18.2-498.1 et seq.), (iii) Chapter 4.2 (§ 59.1-68.6 et seq.) of Title 59.1, or (iv) any 1616 1617 substantially similar law of the United States or another state;

1618 The contractor or any officer, director or owner thereof is currently debarred pursuant to an 6. 1619 established debarment procedure from bidding or contracting by any public body, agency of another 1620 state or agency of the federal government; and

7. The contractor failed to provide to the Institution in a timely manner any information requested 1621 1622 by the Institution relevant to subdivisions 1 through 6 of this subsection. 1623

§ 15. Negotiation with lowest responsible bidder. -

Unless canceled or rejected, a responsive bid from the lowest responsible bidder shall be accepted as 1624 1625 submitted, except that if the bid from the lowest responsible bidder exceeds available funds, the 1626 Institution may negotiate with the apparent low bidder to obtain a contract price within available funds.

1627 However, the negotiation may be undertaken only under conditions and procedures described in writing 1628 and approved by the Institution prior to issuance of the Invitation to Bid and summarized therein.

1629 § 16. Cancellation, rejection of bids; waiver of informalities. -

1630 A. An Invitation to Bid, a Request for Proposal, any other solicitation, or any and all bids or 1631 proposals, may be canceled or rejected. The reasons for cancellation or rejection shall be made part of 1632 the contract file. The Institution shall not cancel or reject an Invitation to Bid, a Request for Proposal, 1633 any other solicitation, bid or proposal pursuant to this section solely to avoid awarding a contract to a 1634 particular responsive and responsible bidder or offeror.

1635 B. The Institution may waive informalities in bids.

1636 § 17. Exclusion of insurance bids prohibited. -

1637 Notwithstanding any other provision of law, no insurer licensed to transact the business of insurance 1638 in the Commonwealth or approved to issue surplus lines insurance in the Commonwealth shall be 1639 excluded from presenting an insurance bid proposal to the Institution in response to a request for 1640 proposal or an invitation to bid. Nothing in this section shall preclude the Institution from debarring a 1641 prospective insurer pursuant to § 18.

1642 § 18. Debarment. -

1643 Prospective contractors may be debarred from contracting for particular types of supplies, services, 1644 insurance or construction, for specified periods of time. Any debarment procedure shall be established in writing by the Institution. Any debarment procedure may provide for debarment on the basis of a 1645 1646 contractor's unsatisfactory performance for the Institution.

1647 § 19. Purchase programs for recycled goods; Institution responsibilities. -

1648 A. The Institution may implement a purchase program for recycled goods and may coordinate its 1649 efforts so as to achieve the goals and objectives set forth in §§ 10.1-1425.6, 10.1-1425.7, and 1650 10.1-1425.8 of the Code of Virginia and §§ 20 and 22 of these Rules.

1651 B. The Department of Environmental Quality, with advice from the Virginia Recycling Markets 1652 Development Council, shall advise the Institution concerning the designation of recycled goods.

1653 § 20. Preference for Virginia products with recycled content and for Virginia firms. -

A. In the case of a tie bid, preference shall be given to goods produced in Virginia, goods or 1654 1655 services or construction provided by Virginia persons, firms or corporations; otherwise the tie shall be 1656 decided by lot.

1657 B. Whenever any bidder is a resident of any other state and such state under its laws allows a

1658 resident contractor of that state a preference, a like preference may be allowed by the Institution to the 1659 lowest responsive and responsible bidder who is a resident of Virginia.

1660 C. Notwithstanding the provisions of subsections A and B, in the case of a tie bid in instances where goods are being offered, and existing price preferences have already been taken into account, preference 1661 shall be given to the bidder whose goods contain the greatest amount of recycled content. 1662

1663 § 21. Preference for Virginia coal used in the Institution. -

1664 In determining the award of any contract for coal to be purchased for use in the Institution with state 1665 funds, the Institution shall procure using competitive sealed bidding and shall award to the lowest responsive and responsible bidder offering coal mined in Virginia so long as its bid price is not more 1666 than 4% greater than the bid price of the low responsive and responsible bidder offering coal mined 1667 1668 elsewhere. 1669

§ 22. Preference for recycled paper and paper products used by the Institution. -

1670 A. In determining the award of any contract for paper and paper products to be purchased for use 1671 by the Institution, it shall competitively procure recycled paper and paper products of a quality suitable for the purpose intended, so long as the price is not more than 10% greater than the price of the low 1672 1673 responsive and responsible bidder or offeror offering a product that does not qualify under subsection B.

1674 For purposes of this section, recycled paper and paper products means any paper or paper Β. products meeting the EPA Recommended Content Standards as defined in 40 C.F.R. Part 247. 1675 1676

§ 23. Withdrawal of bid due to error. -

1677 A. A bidder for a public construction contract, other than a contract for construction or maintenance 1678 of public highways, may withdraw his bid from consideration if the price bid was substantially lower 1679 than the other bids due solely to a mistake in the bid, provided the bid was submitted in good faith, and 1680 the mistake was a clerical mistake as opposed to a judgment mistake, and was actually due to an 1681 unintentional arithmetic error or an unintentional omission of a quantity of work, labor or material made 1682 directly in the compilation of a bid, which unintentional arithmetic error or unintentional omission can 1683 be clearly shown by objective evidence drawn from inspection of original work papers, documents and 1684 materials used in the preparation of the bid sought to be withdrawn.

1685 If a bid contains both clerical and judgment mistakes, a bidder may withdraw his bid from consideration if the price bid would have been substantially lower than the other bids due solely to the 1686 1687 clerical mistake, that was an unintentional arithmetic error or an unintentional omission of a quantity of 1688 work, labor or material made directly in the compilation of a bid that shall be clearly shown by 1689 objective evidence drawn from inspection of original work papers, documents and materials used in the 1690 preparation of the bid sought to be withdrawn.

1691 One of the following procedures for withdrawal of a bid shall be selected by the Institution and 1692 stated in the advertisement for bids: (i) the bidder shall give notice in writing of his claim of right to 1693 withdraw his bid within two business days after the conclusion of the bid opening procedure and shall 1694 submit original work papers with such notice; or (ii) the bidder shall submit to the Institution or 1695 designated official his original work papers, documents and materials used in the preparation of the bid 1696 within one day after the date fixed for submission of bids. The work papers shall be delivered by the 1697 bidder in person or by registered mail at or prior to the time fixed for the opening of bids. In either 1698 instance, the work papers, documents and materials may be considered as trade secrets or proprietary 1699 information subject to the conditions of subsection F of § 34 of these Rules. The bids shall be opened 1700 one day following the time fixed by the Institution for the submission of bids. Thereafter, the bidder 1701 shall have two hours after the opening of bids within which to claim in writing any mistake as defined herein and withdraw his bid. The contract shall not be awarded by the Institution until the two-hour 1702 period has elapsed. The mistake shall be proved only from the original work papers, documents and 1703 1704 materials delivered as required herein.

1705 B. The Institution may establish procedures for the withdrawal of bids for other than construction 1706 contracts.

1707 C. No bid shall be withdrawn under this section when the result would be the awarding of the 1708 contract on another bid of the same bidder or of another bidder in which the ownership of the withdrawing bidder is more than 5%. 1709

1710 D. If a bid is withdrawn in accordance with this section, the lowest remaining bid shall be deemed 1711 to be the low bid.

1712 E. No bidder who is permitted to withdraw a bid shall, for compensation, supply any material or 1713 labor to or perform any subcontract or other work agreement for the person or firm to whom the 1714 contract is awarded or otherwise benefit, directly or indirectly, from the performance of the project for 1715 which the withdrawn bid was submitted.

1716 F. If the Institution denies the withdrawal of a bid under the provisions of this section, it shall notify 1717 the bidder in writing stating the reasons for its decision and award the contract to such bidder at the bid price, provided such bidder is a responsible and responsive bidder. 1718

1719 § 24. Contract Pricing Arrangements. -

1720 A. Public contracts may be awarded on a fixed price or cost reimbursement basis, or on any other 1721 basis that is not prohibited by these Rules.

1722 B. Except in case of emergency affecting the public health, safety or welfare, no public contract 1723 shall be awarded on the basis of cost plus a percentage of cost.

1724 C. A policy or contract of insurance or prepaid coverage having a premium computed on the basis 1725 of claims paid or incurred, plus the insurance carrier's administrative costs and retention stated in whole 1726 or part as a percentage of such claims, shall not be prohibited by this section.

1727 § 25. Workers' compensation requirements for construction contractors and subcontractors. -

1728 A. No contractor shall perform any work on a construction project of the Institution unless he (i) has 1729 obtained, and continues to maintain for the duration of the work, workers' compensation coverage 1730 required pursuant to the provisions of Chapter 8 (§ 65.2-800 et seq.) of Title 65.2 of the Code of 1731 Virginia, and (ii) provides prior to the award of contract, on a form furnished by the Institution, 1732 evidence of such coverage.

1733 B. The Department of General Services shall provide the form to the Institution. Failure of the 1734 Institution to provide the form prior to the award of contract shall waive the requirements of clause (ii) 1735 of subsection A.

1736 C. No subcontractor shall perform any work on a construction project of the Institution unless he 1737 has obtained, and continues to maintain for the duration of such work, workers' compensation coverage 1738 required pursuant to the provisions of Chapter 8 (§ 65.2-800 et seq.) of Title 65.2 of the Code of 1739 Virginia.

§ 26. Retainage on construction contracts. -

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1741 A. In any contract issued by the Institution for construction that provides for progress payments in 1742 installments based upon an estimated percentage of completion, the contractor shall be paid at least 95% 1743 of the earned sum when payment is due, with no more than 5% being retained to ensure faithful 1744 performance of the contract. All amounts withheld may be included in the final payment.

1745 B. Any subcontract for a public project that provides for similar progress payments shall be subject 1746 to the provisions of this section.

1747 § 27. Public construction contract provisions barring damages for unreasonable delays declared void. 1748

1749 A. Any provision contained in any public construction contract of the Institution that purports to 1750 waive, release, or extinguish the rights of a contractor to recover costs or damages for unreasonable 1751 delay in performing such contract, either on his behalf or on behalf of his subcontractor if and to the 1752 extent the delay is caused by acts or omissions of the Institution, its agents or employees and due to 1753 causes within their control shall be void and unenforceable as against public policy.

1754 Subsection A shall not be construed to render void any provision of a public construction B. 1755 contract awarded by the Institution that:

1756 1. Allows the recovery of that portion of delay costs caused by the acts or omissions of the 1757 contractor, or its subcontractors, agents or employees;

2. Requires notice of any delay by the party claiming the delay;

3. Provides for liquidated damages for delay; or

4. Provides for arbitration or any other procedure designed to settle contract disputes.

1761 A contractor making a claim against the Institution for costs or damages due to the alleged C. 1762 delaying of the contractor in the performance of its work under any public construction contract of the 1763 Institution shall be liable to the Institution and shall pay it for a percentage of all costs incurred by the 1764 Institution in investigating, analyzing, negotiating, litigating and arbitrating the claim, which percentage 1765 shall be equal to the percentage of the contractor's total delay claim that is determined through litigation 1766 or arbitration to be false or to have no basis in law or in fact.

D. If the Institution denies a contractor's claim for costs or damages due to the alleged delaying of 1767 1768 the contractor in the performance of work under any public construction contract for the Institution, it 1769 shall be liable to and shall pay such contractor a percentage of all costs incurred by the contractor to 1770 investigate, analyze, negotiate, litigate and arbitrate the claim. The percentage paid by the Institution 1771 shall be equal to the percentage of the contractor's total delay claim for which the Institution's denial is 1772 determined through litigation or arbitration to have been made in bad faith. 1773

§ 28. Bid bonds. -

1774 A. Except in cases of emergency, all bids or proposals for construction contracts in excess of \$1 1775 million shall be accompanied by a bid bond from a surety company selected by the bidder that is 1776 authorized to do business in Virginia, as a guarantee that if the contract is awarded to the bidder, he will 1777 enter into the contract for the work mentioned in the bid. The amount of the bid bond shall not exceed 1778 5% of the amount bid.

1779 B. No forfeiture under a bid bond shall exceed the lesser of (i) the difference between the bid for 1780 which the bond was written and the next low bid, or (ii) the face amount of the bid bond.

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1781 C. Nothing in this section shall preclude the Institution from requiring bid bonds to accompany bids 1782 or proposals for construction contracts anticipated to be less than \$1 million.

1783 § 29. Performance and payment bonds. -

1784 A. Upon the award by the Institution of any (i) public construction contract exceeding \$1 million 1785 awarded to any prime contractor or (ii) public construction contract exceeding \$1 million awarded to 1786 any prime contractor requiring the performance of labor or the furnishing of materials for buildings, 1787 structures or other improvements to real property owned by the Institution, the contractor shall furnish to 1788 the Institution the following bonds:

1789 1. Except for transportation-related projects, a performance bond in the sum of the contract amount conditioned upon the faithful performance of the contract in strict conformity with the plans, 1790 specifications and conditions of the contract. For transportation-related projects, such bond shall be in a 1791 1792 form and amount satisfactory to the Institution.

1793 2. A payment bond in the sum of the contract amount. The bond shall be for the protection of 1794 claimants who have and fulfill contracts to supply labor or materials to the prime contractor to whom 1795 the contract was awarded, or to any subcontractors, in furtherance of the work provided for in the 1796 contract, and shall be conditioned upon the prompt payment for all materials furnished or labor supplied 1797 or performed in the furtherance of the work.

1798 "Labor or materials" shall include public utility services and reasonable rentals of equipment, but 1799 only for periods when the equipment rented is actually used at the site.

1800 B. Each of the bonds shall be executed by one or more surety companies selected by the contractor 1801 that are authorized to do business in Virginia. 1802

C. The bonds shall be payable to the Commonwealth of Virginia naming also the Institution.

D. Each of the bonds shall be filed with the Institution, or a designated office or official thereof.

1804 E. Nothing in this section shall preclude the Institution from requiring payment or performance 1805 bonds for construction contracts below \$1 million.

1806 F. Nothing in this section shall preclude the contractor from requiring each subcontractor to furnish 1807 a payment bond with surety thereon in the sum of the full amount of the contract with such 1808 subcontractor conditioned upon the payment to all persons who have and fulfill contracts that are directly with the subcontractor for performing labor and furnishing materials in the prosecution of the 1809 1810 work provided for in the subcontract. 1811

§ 30. Alternative forms of security. -

1812 A. In lieu of a bid, payment, or performance bond, a bidder may furnish a certified check or cash 1813 escrow in the face amount required for the bond.

1814 B. If approved by the Institution's General Counsel or his equivalent, a bidder may furnish to the 1815 Institution a personal bond, property bond, or bank or savings institution's letter of credit on certain 1816 designated funds in the face amount required for the bid, payment or performance bond. Approval shall 1817 be granted only upon a determination that the alternative form of security proffered affords protection to 1818 the Institution equivalent to a corporate surety's bond.

§ 31. Bonds on other than construction contracts. -

1820 The Institution may require bid, payment, or performance bonds for contracts for goods or services if provided in the Invitation to Bid or Request for Proposal. 1821

§ 32. Action on performance bond. -

1823 No action against the surety on a performance bond shall be brought by the Institution unless 1824 brought within one year after (i) completion of the contract, including the expiration of all warranties 1825 and guarantees, or (ii) discovery of the defect or breach of warranty that gave rise to the action. 1826

§ 33. Actions on payment bonds; waiver of right to sue. -

1827 A. Subject to the provisions of subsection B, any claimant who has performed labor or furnished 1828 material in accordance with the contract documents in furtherance of the work provided in any contract 1829 for which a payment bond has been given, and who has not been paid in full before the expiration of 90 1830 days after the day on which the claimant performed the last of the labor or furnished the last of the 1831 materials for which he claims payment, may bring an action on the payment bond to recover any 1832 amount due him for the labor or material. The obligee named in the bond need not be named a party to 1833 the action.

1834 Β. Any claimant who has a direct contractual relationship with any subcontractor but who has no 1835 contractual relationship, express or implied, with the contractor, may bring an action on the contractor's 1836 payment bond only if he has given written notice to the contractor within 180 days from the day on 1837 which the claimant performed the last of the labor or furnished the last of the materials for which he 1838 claims payment, stating with substantial accuracy the amount claimed and the name of the person for 1839 whom the work was performed or to whom the material was furnished. Notice to the contractor shall be 1840 served by registered or certified mail, postage prepaid, in an envelope addressed to such contractor at 1841 any place where his office is regularly maintained for the transaction of business. Claims for sums 1842 withheld as retainages with respect to labor performed or materials furnished, shall not be subject to the

1843 time limitations stated in this subsection.

1844 C. Any action on a payment bond shall be brought within one year after the day on which the 1845 person bringing such action last performed labor or last furnished or supplied materials.

1846 D. Any waiver of the right to sue on the payment bond required by this section shall be void unless 1847 it is in writing, signed by the person whose right is waived, and executed after such person has 1848 performed labor or furnished material in accordance with the contract documents.

1849 § 34. Public inspection of certain records. -

1850 A. Except as provided in this section, all proceedings, records, contracts and other public records 1851 relating to procurement transactions shall be open to the inspection of any citizen, or any interested 1852 person, firm or corporation, in accordance with the Virginia Freedom of Information Act (§ 2.2-3700 et 1853 seq.).

1854 B. Cost estimates relating to a proposed procurement transaction prepared by or for the Institution 1855 shall not be open to public inspection.

1856 C. Any competitive sealed bidding bidder, upon request, shall be afforded the opportunity to inspect 1857 bid records within a reasonable time after the opening of all bids but prior to award, except in the event 1858 that the Institution decides not to accept any of the bids and to reopen the contract. Otherwise, bid 1859 records shall be open to public inspection only after award of the contract.

1860 D. Any competitive negotiation offeror, upon request, shall be afforded the opportunity to inspect 1861 proposal records within a reasonable time after the evaluation and negotiations of proposals are 1862 completed but prior to award, except in the event that the Institution decides not to accept any of the 1863 proposals and to reopen the contract. Otherwise, proposal records shall be open to public inspection 1864 only after award of the contract.

1865 E. Any inspection of procurement transaction records under this section shall be subject to 1866 reasonable restrictions to ensure the security and integrity of the records.

1867 F. Trade secrets or proprietary information submitted by a bidder, offeror or contractor in connection 1868 with a procurement transaction or prequalification application submitted pursuant to subsection B of § 14 1869 shall not be subject to the Virginia Freedom of Information Act (§ 2.2-3700 et seq.); however, the 1870 bidder, offeror or contractor shall (i) invoke the protections of this section prior to or upon submission 1871 of the data or other materials, (ii) identify the data or other materials to be protected, and (iii) state the 1872 reasons why protection is necessary.

1873 § 35. Exemption for certain transactions. -

A. The provisions of these Rules shall not apply to:

1875 The selection of services related to the management and investment of the Institution's 1. 1876 endowment funds, endowment income, or gifts pursuant to § 23-76.1. However, selection of these 1877 services shall be governed by the Uniform Management of Institutional Funds Act (§ 55-268.1 et seq.) 1878 as required by § 23-76.1.

1879 2. The purchase of items for resale at retail bookstores and similar retail outlets operated by the 1880 Institution. However, such purchase procedures shall provide for competition where practicable.

1881 3. Procurement of any construction or planning and design services for construction by the 1882 Institution when (i) the planning, design or construction is \$50,000 or less or (ii) the Institution is 1883 obligated to conform to procurement procedures that are established by federal statutes or regulations, 1884 whether or not those federal procedures are in conformance with the provisions of these Rules.

1885 4. The University of Virginia Medical Center.

1886 The purchase of goods and services by the Institution when such purchases are made under a 5. 1887 remedial plan established by the Governor pursuant to subsection C of § 9 of these Rules.

1888 B. Where a procurement transaction involves the expenditure of federal assistance or contract funds, 1889 the receipt of which is conditioned upon compliance with mandatory requirements in federal laws or 1890 regulations not in conformance with the provisions of these Rules, the Institution may comply with such 1891 federal requirements, notwithstanding the provisions of these Rules, only upon the written determination 1892 of the Institution's President or his designee that acceptance of the grant or contract funds under the 1893 applicable conditions is in the public interest. Such determination shall state the specific provision of 1894 these Rules in conflict with the conditions of the grant or contract. 1895

§ 36. Permitted contracts with certain religious organizations; purpose; limitations. -

1896 A. The Opportunity Reconciliation Act of 1996, P.L. 104-193, authorizes public bodies to enter into 1897 contracts with faith-based organizations for the purposes described in this section on the same basis as 1898 any other nongovernmental source without impairing the religious character of such organization, and 1899 without diminishing the religious freedom of the beneficiaries of assistance provided under this section.

1900 B. For the purposes of this section, "faith-based organization" means a religious organization that is 1901 or applies to be a contractor to provide goods or services for programs funded by the block grant 1902 provided pursuant to the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, P.L. 1903 104-193.

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1904 C. The Institution, in procuring goods or services, or in making disbursements pursuant to this section, shall not (i) discriminate against a faith-based organization on the basis of the organization's religious character or (ii) impose conditions that (a) restrict the religious character of the faith-based organization, except as provided in subsection F, or (b) impair, diminish, or discourage the exercise of religious freedom by the recipients of such goods, services, or disbursements.

1909 D. The Institution shall ensure that all invitations to bid, requests for proposals, contracts, and
 1910 purchase orders prominently display a nondiscrimination statement indicating that it does not
 1911 discriminate against faith-based organizations.

1912 E. A faith-based organization contracting with the Institution (i) shall not discriminate against any 1913 recipient of goods, services, or disbursements made pursuant to a contract authorized by this section on the basis of the recipient's religion, religious belief, refusal to participate in a religious practice, or on 1914 the basis of race, age, color, gender or national origin and (ii) shall be subject to the same rules as other 1915 1916 organizations that contract with public bodies to account for the use of the funds provided; however, if 1917 the faith-based organization segregates public funds into separate accounts, only the accounts and programs funded with public funds shall be subject to audit by the Institution. Nothing in clause (ii) 1918 1919 shall be construed to supercede or otherwise override any other applicable state law.

F. Consistent with the Personal Responsibility and Work Opportunity Reconciliation Act of 1996,
P.L. 104-193, funds provided for expenditure pursuant to contracts with public bodies shall not be spent for sectarian worship, instruction, or proselytizing; however, this prohibition shall not apply to expenditures pursuant to contracts, if any, for the services of chaplains.

 G. Nothing in this section shall be construed as barring or prohibiting a faith-based organization from any opportunity to make a bid or proposal or contract on the grounds that the faith-based organization has exercised the right, as expressed in 42 U.S.C. (§ 2000e-1 et seq.), to employ persons of a particular religion.

H. If an individual, who applies for or receives goods, services, or disbursements provided pursuant to a contract between the Institution and a faith-based organization, objects to the religious character of the faith-based organization from which the individual receives or would receive the goods, services, or disbursements, the Institution shall offer the individual, within a reasonable period of time after the date of his objection, access to equivalent goods, services, or disbursements from an alternative provider.

1933 The Institution shall provide to each individual who applies for or receives goods, services, or 1934 disbursements provided pursuant to a contract between the Institution and a faith-based organization a 1935 notice in **bold** face type that states: "Neither the Institution's selection of a charitable or faith-based 1936 provider of services nor the expenditure of funds under this contract is an endorsement of the provider's charitable or religious character, practices, or expression. No provider of services may discriminate 1937 1938 against you on the basis of religion, a religious belief, or your refusal to actively participate in a 1939 religious practice. If you object to a particular provider because of its religious character, you may 1940 request assignment to a different provider. If you believe that your rights have been violated, please 1941 discuss the complaint with your provider or notify the appropriate person as indicated in this form.

**1941** discuss the complaint with your provider or notify the appropriate person as indicated in this for **1942** § 37. Exemptions from competition for certain transactions. -

**1943** The Institution may enter into contracts without competition, as that term is described in subsections **1944** A through J of § 5 (Methods of procurement) of these Rules, for:

1. The purchase of goods or services that are produced or performed by or related to:

a. Persons, or in schools or workshops, under the supervision of the Virginia Department for the Blind and Vision Impaired;

b. Nonprofit sheltered workshops or other nonprofit organizations that offer transitional or supportedemployment services serving the handicapped;

1950 c. Private educational institutions; or

**1951** d. Other public educational institutions.

- **1952** 2. Speakers and performing artists;
- **1953** 3. Memberships and Association dues;
- 4. Sponsored research grant sub-awards and contract sub-awards, not to include the purchase of goods or services by the Institution;
- **1956** 5. Group travel in foreign countries;
- **1957** 6. Conference facilities and services;

1958 7. Participation in intercollegiate athletic tournaments and events including team travel and lodging,1959 registration and tournament fees;

**1960** 8. Royalties; or

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1961 9. The purchase of legal services, provided that the Office of the Attorney General has been consulted, or expert witnesses or other services associated with litigation or regulatory proceedings.

**1963** § 38. Exemptions from competitive sealed bidding and competitive negotiation for certain **1964** transactions; limitations. -

**1965** The Institution may enter into contracts for insurance or electric utility service without competitive

sealed bidding or competitive negotiation if purchased through an association of which the Institution is a member if the association was formed and is maintained for the purpose of promoting the interest and welfare of and developing close relationships with similar public bodies, provided such association has procured the insurance or electric utility services by use of competitive principles and provided that the Institution has made a determination in advance after reasonable notice to the public and set forth in writing that competitive sealed bidding and competitive negotiation are not fiscally advantageous to the public. The writing shall document the basis for this determination.

**1973** § 39. Definitions. -

**1974** As used in §§ 39 through 46, unless the context requires a different meaning:

1975 "Contractor" means the entity that has a direct contract with the Institution.

1976 "Debtor" means any individual, business, or group having a delinquent debt or account with any state1977 agency that obligation has not been satisfied or set aside by court order or discharged in bankruptcy.

1978 "Payment date" means either (i) the date on which payment is due under the terms of a contract for
1979 provision of goods or services; or (ii) if such date has not been established by contract, (a) 30 days after
1980 receipt of a proper invoice by the Institution or its agent or (b) 30 days after receipt of the goods or
1981 services by the Institution.

1982 "Subcontractor" means any entity that has a contract to supply labor or materials to the contractor to
1983 whom the contract was awarded or to any subcontractor in the performance of the work provided for in
1984 such contract.

**1985** § 40. Exemptions. -

**1986** The provisions of §§ 39 through 46 shall not apply to the late payment provisions contained in any public utility tariffs prescribed by the State Corporation Commission.

1988 § 41. Retainage to remain valid. -

**1989** Notwithstanding the provisions of §§ 39 through 46, the provisions of § 26 relating to retainage shall remain valid.

**1991** § 42. Prompt payment of bills by the Institution. -

1992 A. The Institution shall promptly pay for the completely delivered goods or services by the required 1993 payment date.

**1994** Payment shall be deemed to have been made when offset proceedings have been instituted, as authorized under the Virginia Debt Collection Act (§ 2.2-4800 et seq.) of the Code of Virginia.

1996 B. Separate payment dates may be specified for contracts under which goods or services are1997 provided in a series of partial deliveries or executions to the extent that such contract provides for1998 separate payment for such partial delivery or execution.

1999 § 43. Defect or impropriety in the invoice or goods and/or services received. -

2000 In instances where there is a defect or impropriety in an invoice or in the goods or services received,
2001 the Institution shall notify the supplier of the defect or impropriety, if the defect or impropriety would
2002 prevent payment by the payment date. The notice shall be sent within 15 days after receipt of the
2003 invoice or the goods or services.

2004 § 44. Date of postmark deemed to be date payment is made. -

2005 In those cases where payment is made by mail, the date of postmark shall be deemed to be the date 2006 payment is made for purposes of these Rules.

**2007** § 45. Payment clauses to be included in contracts. -

2008 Any contract awarded by the Institution shall include:

2009 1. A payment clause that obligates the contractor to take one of the two following actions within
2010 seven days after receipt of amounts paid to the contractor by the Institution for work performed by the
2011 subcontractor under that contract:

a. Pay the subcontractor for the proportionate share of the total payment received from theInstitution attributable to the work performed by the subcontractor under that contract; or

b. Notify the Institution and subcontractor, in writing, of his intention to withhold all or a part of the subcontractor's payment with the reason for nonpayment.

2016 2. A payment clause that requires (i) individual contractors to provide their social security numbers
2017 and (ii) proprietorships, partnerships, and corporations to provide their federal employer identification numbers.

2019 3. An interest clause that obligates the contractor to pay interest to the subcontractor on all amounts
2020 owed by the contractor that remain unpaid after seven days following receipt by the contractor of
2021 payment from the Institution for work performed by the subcontractor under that contract, except for
2022 amounts withheld as allowed in subdivision 1.

4. An interest rate clause stating, "Unless otherwise provided under the terms of this contract, interest shall accrue at the rate of 1% per month."

Any such contract awarded shall further require the contractor to include in each of its subcontracts a provision requiring each subcontractor to include or otherwise be subject to the same payment and

2027 interest requirements with respect to each lower-tier subcontractor.

2028 A contractor's obligation to pay an interest charge to a subcontractor pursuant to the payment clause 2029 in this section shall not be construed to be an obligation of the Institution. A contract modification shall 2030 not be made for the purpose of providing reimbursement for the interest charge. A cost reimbursement 2031 claim shall not include any amount for reimbursement for the interest charge.

2032 § 46. Interest penalty; exceptions. -

2033 A. Interest shall accrue, at the rate determined pursuant to subsection B, on all amounts owed by the 2034 Institution to a vendor that remain unpaid after seven days following the payment date. However, 2035 nothing in this section shall affect any contract providing for a different rate of interest, or for the 2036 payment of interest in a different manner.

2037 The rate of interest charged the Institution pursuant to subsection A shall be the base rate on B corporate loans (prime rate) at large United States money center commercial banks as reported daily in 2038 2039 the publication entitled The Wall Street Journal. Whenever a split prime rate is published, the lower of 2040 the two rates shall be used. However, in no event shall the rate of interest charged exceed the rate of 2041 interest established pursuant to § 58.1-1812 of the Code of Virginia.

2042 C. Notwithstanding subsection A, no interest penalty shall be charged when payment is delayed because of disagreement between the Institution and a vendor regarding the quantity, quality or time of 2043 2044 delivery of goods or services or the accuracy of any invoice received for the goods or services. The 2045 exception from the interest penalty provided by this subsection shall apply only to that portion of a 2046 delayed payment that is actually the subject of the disagreement and shall apply only for the duration of 2047 the disagreement.

2048 D. This section shall not apply to § 26 pertaining to retainage on construction contracts, during the 2049 period of time prior to the date the final payment is due. Nothing contained herein shall prevent a 2050 contractor from receiving interest on such funds under an approved escrow agreement.

2051 E. Notwithstanding subsection A, no interest penalty shall be paid to any debtor on any payment, or portion thereof, withheld pursuant to the Comptroller's Debt Setoff Program, as authorized by the 2052 2053 Virginia Debt Collection Act (§ 2.2-4800 et seq. of the Code of Virginia), commencing with the date the 2054 payment is withheld. If, as a result of an error, a payment or portion thereof is withheld, and it is 2055 determined that at the time of setoff no debt was owed to the Commonwealth, then interest shall accrue 2056 at the rate determined pursuant to subsection B on amounts withheld that remain unpaid after seven days 2057 following the payment date. 2058

§ 47. Ineligibility. -

2059 Any bidder, offeror or contractor refused permission to participate, or disqualified from Α. 2060 participation, in public contracts to be issued by the Institution shall be notified in writing. Prior to the 2061 issuance of a written determination of disqualification or ineligibility, the Institution shall (i) notify the 2062 bidder in writing of the results of the evaluation, (ii) disclose the factual support for the determination, 2063 and (iii) allow the bidder an opportunity to inspect any documents that relate to the determination, if so 2064 requested by the bidder within five business days after receipt of the notice.

2065 Within 10 business days after receipt of the notice, the bidder may submit rebuttal information 2066 challenging the evaluation. The Institution shall issue its written determination of disqualification or ineligibility based on all information in the possession of the Institution, including any rebuttal 2067 2068 information, within five business days of the date the Institution received such rebuttal information.

2069 If the evaluation reveals that the bidder, offeror or contractor should be allowed permission to 2070 participate in the public contract, the Institution shall cancel the proposed disqualification action. If the 2071 evaluation reveals that the bidder should be refused permission to participate, or disqualified from 2072 participation, in the public contract, the Institution shall so notify the bidder, offeror or contractor. The 2073 notice shall state the basis for the determination, which shall be final unless the bidder appeals the decision within 10 days after receipt of the notice by invoking administrative procedures meeting the 2074 2075 standards of § 55 of these Rules, if available, or in the alternative by instituting legal action as provided 2076 in § 54.

2077 B. If, upon appeal, it is determined that the action taken was arbitrary or capricious, or not in 2078 accordance with the Constitution of Virginia, applicable state law or regulations, the sole relief shall be 2079 restoration of eligibility. 2080

§ 48. Appeal of denial of withdrawal of bid. -

2081 A. A decision denying withdrawal of bid under the provisions of § 23 of these Rules shall be final 2082 and conclusive unless the bidder appeals the decision within 10 days after receipt of the decision by 2083 invoking administrative procedures meeting the standards of § 55, if available, or in the alternative by 2084 instituting legal action as provided in § 54.

2085 B. If no bid bond was posted, a bidder refused withdrawal of a bid under the provisions of § 23, 2086 prior to appealing, shall deliver to the Institution a certified check or cash bond in the amount of the 2087 difference between the bid sought to be withdrawn and the next low bid. Such security shall be released 2088 only upon a final determination that the bidder was entitled to withdraw the bid.

2089 C. If, upon appeal, it is determined that the decision refusing withdrawal of the bid was not (i) an 2090 honest exercise of discretion, but rather was arbitrary or capricious or (ii) in accordance with the 2091 Constitution of Virginia, applicable state law or regulation, or the terms or conditions of the Invitation to 2092 Bid, the sole relief shall be withdrawal of the bid.

2093 § 49. Determination of nonresponsibility. -

2094 Following public opening and announcement of bids received on an Invitation to Bid, the A. 2095 Institution shall evaluate the bids in accordance with element 4 of the definition of "Competitive sealed 2096 bidding" in § 4 of these Rules. At the same time, the Institution shall determine whether the apparent 2097 low bidder is responsible. If the Institution so determines, then it may proceed with an award in 2098 accordance with element 5 of the definition of "Competitive sealed bidding" in § 4. If the Institution 2099 determines that the apparent low bidder is not responsible, it shall proceed as follows:

2100 1. Prior to the issuance of a written determination of nonresponsibility, the Institution shall (i) notify 2101 the apparent low bidder in writing of the results of the evaluation, (ii) disclose the factual support for 2102 the determination, and (iii) allow the apparent low bidder an opportunity to inspect any documents that 2103 relate to the determination, if so requested by the bidder within five business days after receipt of the 2104 notice.

2105 2. Within 10 business days after receipt of the notice, the bidder may submit rebuttal information 2106 challenging the evaluation. The Institution shall issue its written determination of responsibility based 2107 on all information in the possession of the Institution, including any rebuttal information, within five 2108 business days of the date the Institution received the rebuttal information. At the same time, the 2109 Institution shall notify, with return receipt requested, the bidder in writing of its determination.

2110 3. Such notice shall state the basis for the determination, which shall be final unless the bidder 2111 appeals the decision within 10 days after receipt of the notice by invoking administrative procedures 2112 meeting the standards of § 55 of these Rules, if available, or in the alternative by instituting legal action 2113 as provided in § 54.

2114 The provisions of this subsection shall not apply to procurements involving the prequalification of 2115 bidders and the rights of any potential bidders under such prequalification to appeal a decision that such 2116 bidders are not responsible.

2117 B. If, upon appeal pursuant to § 54 or 55 of these Rules, it is determined that the decision of the 2118 Institution was not (i) an honest exercise of discretion, but rather was arbitrary or capricious or (ii) in 2119 accordance with the Constitution of Virginia, applicable state law or regulation, or the terms or 2120 conditions of the Invitation to Bid, and the award of the contract in question has not been made, the 2121 sole relief shall be a finding that the bidder is a responsible bidder for the contract in question or 2122 directed award as provided in subsection A of § 54, or both.

2123 If it is determined that the decision of the Institution was not an honest exercise of discretion, but 2124 rather was arbitrary or capricious or not in accordance with the Constitution of Virginia, applicable state 2125 law or regulation, or the terms or conditions of the Invitation to Bid, and an award of the contract has 2126 been made, the relief shall be as set forth in subsection B of § 54 of these Rules.

2127 C. A bidder contesting a determination that he is not a responsible bidder for a particular contract 2128 shall proceed under this section, and may not protest the award or proposed award under the provisions 2129 of § 50 of these Rules.

2130 D. Nothing contained in this section shall be construed to require the Institution, when procuring by 2131 competitive negotiation, to furnish a statement of the reasons why a particular proposal was not deemed 2132 to be the most advantageous.

§ 50. Protest of award or decision to award. -

2133 2134 A. Any bidder or offeror, who desires to protest the award or decision to award a contract shall 2135 submit the protest in writing to the Institution, or an official designated by the Institution, no later than 2136 10 days after the award or the announcement of the decision to award, whichever occurs first. Public 2137 notice of the award or the announcement of the decision to award shall be given by the Institution in 2138 the manner prescribed in the terms or conditions of the Invitation to Bid or Request for Proposal. Any 2139 potential bidder or offeror on a contract negotiated on a sole source or emergency basis who desires to 2140 protest the award or decision to award such contract shall submit the protest in the same manner no 2141 later than 10 days after posting or publication of the notice of such contract as provided in § 5 of these 2142 Rules. However, if the protest of any actual or potential bidder or offeror depends in whole or in part 2143 upon information contained in public records pertaining to the procurement transaction that are subject 2144 to inspection under § 34 of these Rules, then the time within which the protest shall be submitted shall 2145 expire 10 days after those records are available for inspection by such bidder or offeror under § 34, or at 2146 such later time as provided in this section. No protest shall lie for a claim that the selected bidder or 2147 offeror is not a responsible bidder or offeror. The written protest shall include the basis for the protest 2148 and the relief sought. The Institution or designated official shall issue a decision in writing within 10 days stating the reasons for the action taken. This decision shall be final unless the bidder or offeror 2149

2150 appeals within 10 days of receipt of the written decision by invoking administrative procedures meeting 2151 the standards of § 55 of these Rules, if available, or in the alternative by instituting legal action as provided in § 54. Nothing in this subsection shall be construed to permit a bidder to challenge the 2152 2153 validity of the terms or conditions of the Invitation to Bid or Request for Proposal. The use of 2154 Alternative Dispute Resolution (ADR) shall constitute an administrative appeal procedure meeting the 2155 standards of § 55 of these Rules.

2156 B. If prior to an award it is determined that the decision to award is arbitrary or capricious, then the 2157 sole relief shall be a finding to that effect. The Institution shall cancel the proposed award or revise it 2158 to comply with the law. If, after an award, it is determined that an award of a contract was arbitrary or 2159 capricious, then the sole relief shall be as hereinafter provided.

2160 Where the award has been made but performance has not begun, the performance of the contract 2161 may be enjoined. Where the award has been made and performance has begun, the Institution may 2162 declare the contract void upon a finding that this action is in the best interest of the public. Where a 2163 contract is declared void, the performing contractor shall be compensated for the cost of performance up 2164 to the time of such declaration. In no event shall the performing contractor be entitled to lost profits.

2165 C. Where the Institution, an official designated by it, or an appeals board determines, after a hearing held following reasonable notice to all bidders, that there is probable cause to believe that a decision to 2166 2167 award was based on fraud or corruption or on an act in violation of these Rules, the Institution, 2168 designated official or appeals board may enjoin the award of the contract to a particular bidder. 2169

§ 51. Effect of appeal upon contract. -

2170 Pending final determination of a protest or appeal, the validity of a contract awarded and accepted in 2171 good faith in accordance with these Rules shall not be affected by the fact that a protest or appeal has 2172 been filed. 2173

§ 52. Stay of award during protest. -

2174 An award need not be delayed for the period allowed a bidder or offeror to protest, but in the event of a timely protest as provided in § 50 of these Rules, or the filing of a timely legal action as provided 2175 in § 54, no further action to award the contract shall be taken unless there is a written determination that 2176 2177 proceeding without delay is necessary to protect the public interest or unless the bid or offer would 2178 expire. 2179

§ 53. Contractual disputes. -

2180 A. Contractual claims, whether for money or other relief, shall be submitted in writing no later than 2181 60 days after final payment. However, written notice of the contractor's intention to file a claim shall be given at the time of the occurrence or beginning of the work upon which the claim is based. 2182 2183 Nothing herein shall preclude a contract from requiring submission of an invoice for final payment

2184 within a certain time after completion and acceptance of the work or acceptance of the goods. Pendency 2185 of claims shall not delay payment of amounts agreed due in the final payment.

2186 B. The Institution shall include in its contracts a procedure for consideration of contractual claims. 2187 Such procedure, which may be contained in the contract or may be specifically incorporated into the 2188 contract by reference and made available to the contractor, shall establish a time limit for a final 2189 decision in writing by the Institution. If the Institution has established administrative procedures meeting 2190 the standards of § 55 of these Rules, such procedures shall be contained in the contract or specifically 2191 incorporated in the contract by reference and made available to the contractor. The Institution may 2192 require the submission of contractual claims pursuant to any contract to Alternative Dispute Resolution 2193 (ADR) as an administrative procedure.

C. A contractor may not invoke administrative procedures meeting the standards of § 55 of these 2194 2195 Rules, if available, or institute legal action as provided in § 54, prior to receipt of the Institution's 2196 decision on the claim, unless the Institution fails to render such decision within the time specified in the 2197 contract.

2198 D. The decision of the Institution shall be final and conclusive unless the contractor appeals within 2199 six months of the date of the final decision on the claim by the Institution by invoking administrative 2200 procedures meeting the standards of § 55 of these Rules, if available, or in the alternative by instituting 2201 legal action as provided in § 54. 2202

§ 54. Legal actions. -

2203 Α. A bidder or offeror, actual or prospective, who is refused permission or disqualified from 2204 participation in bidding or competitive negotiation, or who is determined not to be a responsible bidder 2205 or offeror for a particular contract, may bring an action in the appropriate circuit court challenging that decision, which shall be reversed only if the petitioner establishes that the decision was not (i) an honest 2206 2207 exercise of discretion, but rather was arbitrary or capricious; (ii) in accordance with the Constitution of 2208 Virginia, applicable state law or regulation, or the terms or conditions of the Invitation to Bid; or (iii) in 2209 the case of denial of prequalification, based upon the criteria for denial of prequalification set forth in subsection B of § 14 of these Rules. In the event the apparent low bidder, having been previously 2210 2211 determined by the Institution to be not responsible in accordance with § 4, is found by the court to be a 2212 responsible bidder, the court may direct the Institution to award the contract to such bidder in 2213 accordance with the requirements of this section and the Invitation to Bid.

2214 A bidder denied withdrawal of a bid under § 23 of these Rules may bring an action in the B. 2215 appropriate circuit court challenging that decision, which shall be reversed only if the bidder establishes 2216 that the decision of the Institution was not (i) an honest exercise of discretion, but rather was arbitrary 2217 or capricious or (ii) in accordance with the Constitution of Virginia, applicable state law or regulation, 2218 or the terms or conditions of the Invitation to Bid.

2219 C. A bidder, offeror or contractor, or a potential bidder or offeror on a contract negotiated on a sole 2220 source or emergency basis in the manner provided in § 5 of these Rules, whose protest of an award or decision to award under § 50 of these Rules is denied, may bring an action in the appropriate circuit 2221 2222 court challenging a proposed award or the award of a contract, which shall be reversed only if the 2223 petitioner establishes that the proposed award or the award is not (i) an honest exercise of discretion, but 2224 rather is arbitrary or capricious or (ii) in accordance with the Constitution of Virginia, applicable state 2225 law or regulation, or the terms and conditions of the Invitation to Bid or Request for Proposal.

2226 D. If injunctive relief is granted, the court, upon request of the Institution, shall require the posting 2227 of reasonable security to protect the Institution.

2228 A contractor may bring an action involving a contract dispute with the Institution in the E. 2229 appropriate circuit court. Notwithstanding any other provision of law, the Comptroller shall not be 2230 named as a defendant in any action brought pursuant to these Rules or § 33.1-387 of the Code of 2231 Virginia, except for disputes involving contracts of the Office of the Comptroller or the Department of 2232 Accounts.

2233 F. A bidder, offeror or contractor need not utilize administrative procedures meeting the standards of 2234 § 55 of these Rules, if available, but if those procedures are invoked by the bidder, offeror or contractor, 2235 the procedures shall be exhausted prior to instituting legal action concerning the same procurement 2236 transaction unless the Institution agrees otherwise.

2237 G. Nothing herein shall be construed to prevent the Institution from instituting legal action against a 2238 contractor. 2239

§ 55. Administrative appeals procedure. -

2240 A. The Institution may establish an administrative procedure for hearing (i) protests of a decision to 2241 award or an award, (ii) appeals from refusals to allow withdrawal of bids, (iii) appeals from 2242 disqualifications and determinations of nonresponsibility, and (iv) appeals from decisions on disputes 2243 arising during the performance of a contract, or (v) any of these. Such administrative procedure may 2244 include the use of Alternative Dispute Resolution (ADR) or shall provide for a hearing before a 2245 disinterested person or panel, the opportunity to present pertinent information and the issuance of a 2246 written decision containing findings of fact. The disinterested person or panel shall not be an employee 2247 of the governmental entity against whom the claim has been filed. The findings of fact shall be final 2248 and conclusive and shall not be set aside unless the same are (a) fraudulent, arbitrary or capricious; (b) 2249 so grossly erroneous as to imply bad faith; or (c) in the case of denial of prequalification, the findings 2250 were not based upon the criteria for denial of prequalification set forth in subsection B of § 14 of these 2251 Rules. No determination on an issue of law shall be final if appropriate legal action is instituted in a 2252 timely manner. The Institution may seek advice and input from the Alternative Dispute Resolution 2253 Council in establishing an Alternative Dispute Resolution (ADR) procedure.

2254 B. Any party to the administrative procedure, including the Institution, shall be entitled to institute 2255 judicial review if such action is brought within 30 days of receipt of the written decision.

2256 § 56. Alternative dispute resolution. -

2257 The Institution may enter into agreements to submit disputes arising from contracts entered into 2258 pursuant to these Rules to arbitration and utilize mediation and other alternative dispute resolution 2259 procedures. However, such procedures shall be nonbinding and subject to § 2.2-514 of the Code of 2260 Virginia, as applicable.

2261 § 57. Ethics in public contracting. -

2262 The Institution and its governing body, officers and employees shall be governed by the Ethics in 2263 Public Contracting provisions of the Virginia Public Procurement Act, Article 6 (§ 2.2-4367 et seq.) of 2264 Chapter 43 of Title 2.2 of the Code of Virginia.

2265 EXHIBIT K

- 2266
- 2267 MANAGEMENT AGREEMENT
- 2268 **BETWEEN**

2269 THE COMMONWEALTH OF VIRGINIA

- 2270 AND
- 2271 THE COLLEGE OF WILLIAM AND MARY IN VIRGINIA
- 2272 AND

## 2273 THE VIRGINIA INSTITUTE OF MARINE SCIENCE

2274 PURSUANT TO

2275 THE RESTRUCTURED HIGHER EDUCATION FINANCIAL AND ADMINISTRATIVE 2276 OPERATIONS ACT OF 2005

2277

2278 POLICY GOVERNING

- 2279 HUMAN RESOURCES FOR
- 2280 PARTICIPATING COVERED EMPLOYEES
- **2281** AND OTHER COLLEGE EMPLOYEES
- 2282

2314

- 2283 THE RECTOR AND VISITORS OF
- 2284 THE COLLEGE OF WILLIAM AND MARY IN VIRGINIA
- 2285 POLICY GOVERNING HUMAN RESOURCES FOR
- **2286** PARTICIPATING COVERED EMPLOYEES
- 2287 AND OTHER COLLEGE EMPLOYEES

**2288** I. PREAMBLE.

The Restructured Higher Education Financial and Administrative Operations Act (the Act), Chapter 4.10 of Title 23 of the Code of Virginia, establishes a process for the restructuring of institutions of higher education of the Commonwealth of Virginia and provides that upon becoming a Covered Institution, the College of William and Mary in Virginia shall have responsibility and accountability for human resources management for all College employees, defined in the Act as "Covered Employees," who pursuant to subsection A of § 23-38.114 of the Act, "are state employees of" the College.

Specifically, the Act provides that, as of the Effective Date of its initial Management Agreement with the Commonwealth, all Classified Employees shall continue to be covered by the Virginia Personnel 2295 2296 Act, Chapter 29 (§ 2.2-2900 et seq.) of Title 2.2 of the Code of Virginia, and shall be subject to the 2297 2298 policies and procedures prescribed by the Virginia Department of Human Resource Management, provided that they may subsequently elect to become Participating Covered Employees. All Participating 2299 2300 Covered Employees shall: (i) be exempt from the Virginia Personnel Act, Chapter 29 (§ 2.2-2900 et 2301 seq.) of Title 2.2; (ii) remain subject to the state grievance procedure for employees subject to the 2302 Virginia Personnel Act, Chapter 30 (§ 2.2-3000 et seq.) of Title 2.2, provided they were subject to the 2303 state grievance procedure prior to that Effective Date; (iii) participate in a compensation plan that is 2304 subject to the review and approval of the Board of Visitors; (iv) be hired pursuant to procedures that are 2305 based on merit and fitness; and (v) may, subject to certain specified conditions, continue to participate in 2306 either state- or College-sponsored benefit plans as described by the Management Agreement.

2307 The provisions of this Policy are adopted by the Board of Visitors to implement the Governing Law2308 and constitute the human resources policies to be included in any human resources system adopted by2309 the College for its employees.

This Policy is intended to cover the authority that may be granted to the College pursuant to
Subchapter 3 of the Act. Any other powers and authorities granted to the College pursuant to the
Appropriation Act, or any other sections of the Code of Virginia, including other provisions of the Act
and the College's Enabling Legislation, are not affected by this Policy.

II. DEFINITIONS.

As used in this policy, the following terms shall have the following meanings, unless the context requires otherwise:

2317 "Act" means the Restructured Higher Education Financial and Administrative Operations Act,2318 Chapter 4.10 of Title 23 of the Code of Virginia.

"Board of Visitors" or "Board" means the Rector and Board of Visitors of the College of William
and Mary and the Virginia Institute of Marine Science.

"Classified Employees" means employees who are covered by the Virginia Personnel Act, Chapter 29
(§ 2.2-2900 et seq.) of Title 2.2 of the Code of Virginia, and the policies and procedures established by

the Virginia Department of Human Resource Management and who are not Participating CoveredEmployees.

2325 "College" means the College of William and Mary in Virginia, formerly known as (State Agency 2326 204) and the Virginia Institute of Marine Science, formerly known as (State Agency 268).

"College employee" means a Covered Employee.

"College Human Resources System" means the human resources system for College employees asprovided for herein.

2330 "Covered Employee" means any person who is employed by the College on either a salaried or nonsalaried (wage) basis.

2332 "Covered Institution" means, on and after the Effective Date of its initial Management Agreement
2333 with the Commonwealth of Virginia, a public institution of higher education of the Commonwealth that
2334 has entered into a Management Agreement with the Commonwealth to be governed by the provisions of

2335 Subchapter 3 of the Act.

2378

2336 "Employee" means Covered Employee unless the context clearly indicates otherwise.

2337 "Enabling Legislation" means those chapters, other than Chapter 4.10, of Title 23 of the Code of 2338 Virginia, as amended, creating, continuing, or otherwise setting forth the powers, purposes, and missions 2339 of the College.

2340 "Effective Date" means the effective date of the initial Management Agreement between the College 2341 and the Commonwealth.

2342 "Governing Law" means the Act and the College's Enabling Legislation.

2343 "Management Agreement" means the agreement required by subsection D of § 23-38.88 of the Act 2344 between the College and the Commonwealth.

2345 "Participating Covered Employee" means (i) all salaried nonfaculty College employees who were 2346 employed as of the day prior to the Effective Date of the College's initial Management Agreement with 2347 the Commonwealth, and who elect pursuant to § 23-38.115 of the Act, to participate in and be governed 2348 by such human resources program or programs, plans, policies, and procedures established by the 2349 College, (ii) all salaried nonfaculty College employees who are employed by the College on or after the 2350 Effective Date of the initial Management Agreement between the College and the Commonwealth, (iii) 2351 all nonsalaried nonfaculty College employees without regard to when they were hired, (iv) all faculty 2352 College employees without regard to when they were hired.

2353 "Systems" means collectively the College Human Resources System that is in effect from time to 2354 time. 2355

III. SCOPE AND PURPOSE OF COLLEGE HUMAN RESOURCES POLICIES.

2356 The College has had human resources system autonomy through decentralization for its employees 2357 for some time. For example, general faculty at the College are expressly exempt from the Virginia Personnel Act. The College has had decentralization in most human resources functions and activities 2358 2359 since the late 1980s and early 1990s, including, but not limited to, the running of payrolls; the 2360 administration of hiring, classification, and promotion practices.

2361 The Act extends and reinforces the human resources autonomy previously granted to the College. 2362 This Policy therefore is adopted by the Board of Visitors to enable the College to develop, adopt, and 2363 have in place by or after the Effective Date of its initial Management Agreement with the 2364 Commonwealth, a human resources system or systems for all College employees. On that Effective 2365 Date, and until changed by the College or unless otherwise specified in this Policy, the systems for 2366 College employees shall be the same systems applicable to those employees in effect immediately prior 2367 to that Effective Date.

2368 IV. BOARD OF VISITORS ACCOUNTABILITY AND DELEGATION OF AUTHORITY.

2369 The Board of Visitors of the College shall at all times be fully and ultimately accountable for the 2370 proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation 2371 of, this Policy. Consistent with this full and ultimate accountability, however, the Board may, pursuant 2372 to its legally permissible procedures, specifically delegate either herein or by separate Board resolution 2373 the duties and responsibilities set forth in this Policy to a person or persons within the College, who, while continuing to be fully accountable for such duties and responsibilities, may further delegate the 2374 2375 implementation of those duties and responsibilities pursuant to the College's usual delegation policies 2376 and procedures. 2377

V. COLLEGE OF WILLIAM AND MARY HUMAN RESOURCES SYSTEMS.

A. Adoption and Implementation of College Human Resources Systems.

2379 The President is hereby authorized to adopt and implement human resources systems for employees 2380 of the College that are consistent with the Governing Law, other applicable provisions of law, these 2381 College human resources policies for College employees, and any other human resources policies 2382 adopted by the Department of Human Resource Management or the Board of Visitors for College 2383 personnel, unless College employees are exempted from those other human resources policies by law or 2384 policy. The College Human Resources Systems shall include a delegation of personnel authority to 2385 appropriate College officials responsible for overseeing and implementing the College Human Resources 2386 Systems, including a grant of authority to such officials to engage in further delegation of authority as 2387 the President or his designee deems appropriate.

2388 The College commits to regularly engage employees in appropriate discussions and to receive 2389 employee input as the new College Human Resources Systems are developed. The College will regularly 2390 communicate the details of new proposals to all employees who are eligible to participate in the College 2391 Human Resources System through written communication, open meetings, and website postings as 2392 appropriate, so that employees will have full information that will help them evaluate the merits of the 2393 new human resource system compared to the then-current State human resource system.

2394 Effective on the Effective Date of its initial Management Agreement with the Commonwealth, and 2395 until amended as described below, the College's human resources systems shall consist of the following:

SB705

2396 1. The current "College of William and Mary Faculty Handbook," as it is posted on the Provost's 2397 website, http://www.wm.edu/provost/index.php, and periodically amended; and

2398 2. The current human resources system for Classified Employees in the College as posted on the 2399 Department Virginia Human Resource Management of website at 2400 http://www.dhrm.state.va.us/hrpolicy/policy.html; and

2401 3. The human resources system for Participating Covered Employees, which shall include nonsalaried 2402 (wage) employees, as posted on the College Human Resources website, http://www.wm.edu/hr.html and periodically amended. 2403

2404 All the systems describe above, except the system described in paragraph 3, may be amended by the 2405 President, consistent with these human resources policies. The system described in paragraph 3 may be 2406 amended only by the State.

B. Training in and Compliance with Applicable Provisions of Law and Board of Visitors' Human 2407 2408 **Resources** Policies.

2409 The President, or designee, shall take all necessary and reasonable steps to assure (i) that the College 2410 officials who develop, implement and administer the College Human Resources Systems authorized by 2411 Governing Law and these human resources policies are knowledgeable regarding the requirements of the Governing Law, other applicable provisions of law, these College human resources policies, and other 2412 2413 applicable Board of Visitors' human resources policies affecting College employees, and (ii) that 2414 compliance with such laws and human resources policies is achieved. 2415

VI. HUMAN RESOURCES POLICIES.

The College Human Resources Systems adopted by the College pursuant to Governing Law and this 2416 Policy, as set forth in Section V above, shall embody the following human resources policies and 2417 2418 principles: 2419

A. Election by College Salaried Nonfaculty Employees.

2420 Upon the adoption by the College of a College Human Resources System, each salaried nonfaculty 2421 College employee who was in the employment of the College, as of the day prior to the Effective Date 2422 of its initial Management Agreement with the Commonwealth shall be permitted to elect to participate in 2423 and be governed by either (i) the State human resources program set forth in Chapters 28 (§ 2.2-2800 et 2424 seq.) and 29 (§ 2.2-2900 et seq.) of Title 2.2 of the Code of Virginia, and administered by the 2425 Department of Human Resource Management, or (ii) the College Human Resources System, as 2426 appropriate. A salaried nonfaculty College employee who elects to continue to be governed by the State 2427 human resources program described above shall continue to be governed by all State human resources 2428 and benefit plans, programs, policies and procedures that apply to and govern State employees. A 2429 salaried nonfaculty College employee who elects to participate in and be governed by the College 2430 Human Resources System, by that election, shall be deemed to have elected to be eligible to participate 2431 in and to be governed by the College human resources program, authorized alternative insurance, and 2432 severance plans, programs, policies and procedures that are or may be adopted by the College as part of 2433 that College Human Resources System.

2434 The College shall provide each of its salaried nonfaculty College employees who was in the 2435 employment of the College as of the day prior to the Effective Date of the College's initial Management 2436 Agreement with the Commonwealth at least 90 days after the date on which the College Human 2437 Resources System becomes effective for that College employee's classification of employees to make the 2438 election required by the prior paragraph. If such a salaried nonfaculty College employee does not make 2439 an election by the end of that specified election period, that College employee shall be deemed not to 2440 have elected to participate in the College Human Resources System. If such a salaried nonfaculty 2441 College employee elects to participate in the College Human Resources System, that election shall be irrevocable. At least every two years, the College shall offer to salaried nonfaculty College employees 2442 who have elected to continue to participate in the state human resources program set forth in Chapters 28 (§ 22.-2800 et seq.) and 29 (§ 2.2-2900 et seq.) of Title 2.2 of the Code of Virginia, an opportunity 2443 2444 2445 to elect to participate in the College Human Resources System, provided that, each time prior to offering 2446 such opportunity to such salaried nonfaculty College employees, and at least once every two years after 2447 the effective date of the College Human Resources System, the College shall make available to each of 2448 its salaried nonfaculty College employees a comparison of its human resources program for that 2449 classification of salaried nonfaculty College employee with the State human resources program for 2450 comparable State employees, including but not limited to a comparability assessment of compensation 2451 and benefits. A copy of the human resources program comparison shall be provided to the Department 2452 of Human Resource Management. 2453

B. Classification and Compensation.

General. The Systems shall include classification and compensation plans that are fair and reasonable, and are based on the availability of College financial resources. The plans adopted by the 2454 2455 2456 College Participating Covered Employees shall be independent of, and need not be based on, the 2457 classification and compensation plans of the Commonwealth, do not require the approval of any State

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agency or officer, and shall be subject to the review and approval by the Board of Visitors as set forth
in paragraph 3 below. The College shall provide information on its classification and compensation
plans to all College employees. The plans applicable to Participating Covered Employees may or may
not include changes in classification or compensation announced by the Commonwealth depending on
such factors as the availability of necessary financial resources to fund any such changes, and subject to
the review and approval by the Board of Visitors of any major changes in the College's compensation

2465 Classification Plan. The Systems shall include one or more classification plans for College
2466 employees that classify positions according to job responsibilities and qualifications. On the Effective
2467 Date of the College's initial Management Agreement with the Commonwealth, and until changed by the
2468 College, the classification plans shall be the same plans that are in effect for each group of employees
2469 immediately prior to that Effective Date.

2470 Compensation Plan. The Systems shall include one or more compensation plans for each College 2471 employee classification or group. On the Effective Date of the College's initial Management Agreement 2472 with the Commonwealth, and until changed by the Department of Human Resource Management, the 2473 compensation plan for Classified Employees in the College shall be the compensation plan in effect 2474 immediately prior to that Effective Date, known as the Commonwealth's Classified Compensation Plan. 2475 On that Effective Date, and until changed by the College, the compensation plan or plans for all 2476 Participating Covered Employees shall be the compensation plan or plans in effect immediately prior to 2477 that Effective Date. The College may adopt one or more compensation plans for Participating Covered 2478 Employees that are non-graded plan(s) based on internal and external market data and other relevant 2479 factors to be determined annually. Any major change in compensation plans for Participating Covered 2480 Employees shall be reviewed and approved by the Board of Visitors before that change becomes 2481 effective. Any change recommended in the compensation plans may take into account the prevailing 2482 rates in the labor market for the jobs in question, or for similar positions, the relative value of jobs, the 2483 competency and skills of the individual employee, internal equity, and the availability of necessary financial resources to fund the proposed change. The compensation payable to College employees shall 2484 2485 be authorized and approved only by designated College officers delegated such authority by the College, 2486 and shall be consistent with the approved compensation plan for the relevant position or classification.

2487 Further approval by any other State Agency, governmental body or officer is not required for setting,2488 adjusting or approving the compensation payable to individual Participating Covered Employees.

Wages. The Systems shall include policies and procedures for the authorization, computation and payment of wages, where appropriate, for such premium pays as overtime, shift differential, on call, and call back, and for the payment of hourly employees.

2492 Payment of Compensation. The Systems shall include policies and procedures for paying2493 compensation to employees, including the establishment of one or more payday schedules.

2494 Work Schedule and Workweek. The Systems shall include policies and procedures for the
2495 establishment of, and modifications to, work schedules and workweeks for all College employees,
2496 including alternative work schedules and sites, and telecommuting policies and procedures.

2497 Other Classification and Compensation Policies and Procedures. The Systems may include any other
2498 reasonable classification and compensation policies and procedures the President deems appropriate.
2499 C. Benefits.

2500 The Systems shall provide fringe benefits to all benefits eligible employees, including retirement 2501 benefits, health care insurance, life, disability, and accidental death and dismemberment insurance. The 2502 benefits provided shall include a basic plan of benefits for each benefits eligible employee, and may 2503 include an optional benefits plan for benefits eligible employees, including additional insurance 2504 coverage, long-term care, tax deferred annuities, flexible reimbursement accounts, employee assistance 2505 programs, employee intramural and recreational passes, and other wellness programs. As provided in 2506 § 23-38.119 B and C of the Act, the College may require Participating Covered Employees to pay all or 2507 a portion of the cost of group life, disability and accidental death and dismemberment insurance, which 2508 may be collected through a payroll deduction program. Participating Covered Employees shall not be 2509 required to present evidence of insurability for basic group life insurance coverage. The Board of Visitors may elect to provide benefits through Virginia Retirement System group insurance programs 2510 2511 under the terms of and to the extent allowed by § 23-38.119 B and D of the Act or any other provision 2512 of law.

2513 Notwithstanding the above, pursuant to subsection A of § 23-38.114 of the Act, and unless and until that section is amended, the state retirement system, state health insurance program, and state workers' compensation coverage program as they may be amended from time to time, shall continue to apply to and govern all eligible College employees.

**2517** The Systems may provide different benefits plans for reasonably different groups or classifications of employees, and may provide benefits to part-time employees. On the Effective Date of the College's

2519 initial Management Agreement with the Commonwealth, and until changed by the appropriate governing 2520 authority, the benefits plans provided by the College to Classified Employees and Participating Covered 2521 Employees shall be the benefits plans provided to that group or classification as of the date immediately 2522 prior to that Effective Date. On or after that Effective Date, alternative College group life, accidental 2523 death and dismemberment, and short- and long-term disability plans may be provided to eligible 2524 Participating Covered Employees, or at the election of the Board of Visitors and subject to the execution 2525 of participation agreements as provided in subsections B and C of § 23-38.119 of the Act, they may be 2526 provided by the appropriate State programs, but no contributions to the state programs by the College 2527 shall be required for Participating Covered Employees who do not participate in the programs. Subject 2528 to the provisions of the Act, any new plans, programs and material changes permitted under current law in College employee benefit plans, other than Classified Employee benefit plans, shall be approved by 2529 2530 the Board of Visitors, including the authority to increase the Cash Match Contribution rate up to the 2531 limit permitted by the Code of Virginia based on available resources, and the authority to implement 2532 cafeteria-style benefits for College employees other than Classified Employees.

2533 Insurance and all proceeds therefrom provided pursuant to § 23-38.119 of the Act shall be exempt 2534 from legal process and may be subject to voluntary assignment as provided in subsection A of 2535 § 23-38.119. 2536

D. Employee Relations.

2537 1. General. The Systems shall contain provisions that protect the rights and privileges of College 2538 employees consistent with sound management principles and fair employment practice law.

2539 2. Employee Safety and Health. The Systems shall contain provisions that promote workplace safety 2540 compliance with applicable law and regulations.

2541 3. Employee Work Environment. The Systems shall promote a work environment that is conducive 2542 to the performance of job duties, and free from intimidation or coercion in violation of State or federal 2543 law, including sexual harassment or other discrimination.

2544 4. Employee Recognition. The Systems may provide for the use of leave awards and bonuses 2545 specific to policies and procedures for awarding, honoring, or otherwise recognizing College employees, 2546 including but not limited to those who have performed particularly meritorious service for the College, 2547 have been employed by the College for specified periods of time, or have retired from the College after 2548 lengthy service.

2549 5. Counseling Services. The Systems shall provide counseling services through the State's Employee Assistance Program or a College Employee Assistance Program to any eligible College employee 2550 2551 experiencing job-related difficulties and seeking counseling for those difficulties, and shall establish the 2552 circumstances under which the time necessary to participate in such counseling may be granted.

6. Unemployment Compensation. The Systems shall ensure that College employees receive the full 2553 2554 unemployment compensation benefits to which they are legally entitled, and that the College's liability 2555 is limited to legitimate claims for such benefits.

2556 7. Workers' Compensation. The Systems shall ensure that College employees have workers' 2557 compensation benefits to which they are legally entitled pursuant to the State Employees Workers' 2558 Compensation Program administered by the Department of Human Resource Management.

2559 8. Performance Planning and Evaluation. The Systems shall include one or more performance 2560 planning and evaluation processes for College employees that (i) establish and communicate the 2561 College's performance expectations, (ii) help develop productive working relationships, (iii) allow employees to present their views concerning their performance, (iv) identify areas for training or 2562 2563 professional development, (v) establish the process by which evaluations shall be conducted, (vi) clarify 2564 how superlative or inadequate performance shall be addressed, and (vii) ensure that all College 2565 employees are provided relevant information on the evaluation process. The Systems may include separate performance and evaluation processes for reasonably distinguishable groups of College employees. On the Effective Date of the College's initial Management Agreement with the 2566 2567 2568 Commonwealth, the existing merit-based performance management system for faculty shall continue, 2569 until amended by the College. On or after that Effective Date, College nonfaculty salaried Participating 2570 Covered Employees may be subject to a variable merit-based performance management system.

2571 9. Standards of Conduct and Performance. In order to protect the well-being and rights of all 2572 employees and to ensure safe, efficient College operations and compliance with the law, the Systems 2573 shall establish rules of personal conduct and standards of acceptable work performance for College 2574 salaried nonfaculty employees and policies for corrective discipline. In general, the policies for 2575 corrective discipline shall serve to (i) establish a uniform and objective process for correcting or 2576 disciplining unacceptable conduct or work performance, (ii) distinguish between less serious and more 2577 serious actions of misconduct and provide corrective action accordingly, and (iii) limit corrective action 2578 to employee conduct occurring only when employees are at work or are otherwise representing the 2579 College in an official or work-related capacity, unless otherwise specifically provided by the policies of 2580 the Systems or other applicable law. The Systems may provide for a probationary period for new and

re-employed College salaried nonfaculty employees, during which period the policies for corrective discipline shall not be applicable and the employee may not use the grievance procedure set forth in the next paragraph. The Systems may include separate rules of personal conduct and standards of acceptable work performance and policies for corrective discipline for reasonably distinguishable groups of College employees.

2586 10. Grievance Procedure. As provided in the Governing Law, employees shall be encouraged to 2587 resolve employment-related problems and complaints informally, and shall be permitted to discuss their 2588 concerns freely and without fear of retaliation with immediate supervisors and management. In the 2589 event that such problems cannot be resolved informally, all salaried nonfaculty College employees, 2590 regardless of their date of hire, shall have access, as provided in subsection A of § 23-38.114 and in 2591 § 23-38.117 of the Act, to the State Grievance Procedure, Chapter 30 (§ 2.2-3000 et seq.) of Title 2.2 of 2592 the Code of Virginia, to the extent it was applicable to their classification of employees prior to the 2593 Effective Date of the College's initial Management Agreement with the Commonwealth. On that 2594 Effective Date, and until changed by the College, the faculty grievance procedures in effect immediately 2595 prior to the Effective Date shall continue.

11. Discrimination Complaints. If a Classified Employee believes discrimination has occurred, the
Classified Employee may file a complaint with the Department of Human Resource Management Office
of Equal Employment Services. All Covered Employees and applicants for employment after the
Effective Date of the College's initial Management Agreement with the Commonwealth shall file a
complaint with the appropriate College office or with the appropriate federal agencies.

2601 12. Layoff Policy. The Systems shall include one or more layoff policies for salaried College 2602 employees who lose their jobs for reasons other than their job performance or conduct, such as a reduction in force or reorganization at the College. These College layoff policies shall govern such 2603 2604 issues as (i) whether there is a need to effect a layoff, (ii) actions to be taken prior to a layoff, (iii) 2605 notice to employees affected by a layoff, (iv) placement options within the College or its respective major divisions and within other parts of the College, (v) the preferential employment rights, if any, of 2606 2607 various College employees, (vi) the effect of layoff on leave and service, and (vii) the policy for 2608 recalling employees. In accordance with the terms of the Act, College employees who: (i) were 2609 employed prior to the Effective Date of the College's initial Management Agreement with the 2610 Commonwealth, (ii) would otherwise be eligible for severance benefits under the Workforce Transition 2611 Act, (iii) were covered by the Virginia Personnel Act prior to that Effective Date, and (iv) are separated 2612 because of a reduction in force shall have the same preferential hiring rights with State agencies and 2613 other executive branch institutions as Classified Employees have under § 2.2-3201 of the Code of 2614 Virginia. Conversely, the College shall recognize the hiring preference conferred by § 2.2-3201 on State 2615 employees who were hired by a State agency or executive branch institution before the Effective Date of 2616 the College's initial Management Agreement with the Commonwealth and who were separated after that 2617 date by that State agency or executive branch institution because of a reduction in workforce. If the 2618 College has adopted a classification system pursuant to § 23-38.116 of the Act that differs from the 2619 classification system administered by the Department of Human Resource Management, the College shall 2620 classify the separated employee according to its classification system and shall place the separated 2621 The College may include separate policies for reasonably distinguishable employee appropriately. 2622 groups of College employees. On or after the Effective Date of the College's initial Management 2623 Agreement with the Commonwealth, all employees from other State agencies and executive branch 2624 institutions who are placed by the College under the provisions of the State Layoff Policy shall be 2625 Participating Covered Employees.

2626 13. Severance Benefits. In accordance with the terms of the Act, the College shall adopt severance 2627 policies for salaried Participating Covered Employees who are involuntarily separated for reasons 2628 unrelated to performance or conduct. The terms and conditions of such policies shall be determined by 2629 the Board of Visitors. Classified Employees who otherwise would be eligible and were employed prior 2630 to the Effective Date of the College's initial Management Agreement with the Commonwealth shall be 2631 covered by the Workforce Transition Act, Chapter 32 (§ 2.2-3200 et seq.) of Title 2.2 of the Code of 2632 Virginia. The College and the Board of the Virginia Retirement System may negotiate a formula 2633 according to which cash severance benefits may be converted to years of age or creditable service for 2634 Participating Covered Employees who participate in the Virginia Retirement System. An employee's 2635 becoming, on the Effective Date, a Covered Employee shall not constitute a severance or reduction in 2636 force to which severance or Workforce Transition Act policies would apply.

14. Use of Alcohol and Other Drugs. The Systems shall include policies and procedures that (i)
establish and maintain a work environment at the College that is free from the adverse effect of alcohol
and other drugs, (ii) are consistent with the federal Drug-Free Workplace Act of 1988 and with the
College of William and Mary Alcohol and Other Drugs Policy, (iii) describe the range of authorized
disciplinary action, including termination where appropriate, for violations of such policies and

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2642 procedures, and the process to be followed in taking such disciplinary action, (iv) provide College 2643 employees access to assistance and treatment for problems involving alcohol and other drugs, (v) 2644 provide for the circumstances under which employees are required to report certain violations of the 2645 policies and procedures to their supervisor, and the College is required to report those violations to a 2646 federal contracting or granting agency, (vi) describe the circumstances under which personnel records of 2647 actions taken under the College's alcohol and other drugs policy shall not be kept confidential, and (vii) 2648 provide notice to College employees of the scope and content of the College alcohol and other drugs 2649 policy. As part of this alcohol and other drugs policy, and in compliance with the federal Omnibus 2650 Transportation Employee Testing Act of 1991, the Systems may provide for pre-employment, reasonable 2651 suspicion, random, post-accident, return-to-duty and follow-up alcohol and other drug testing for College positions that are particularly safety sensitive, such as those requiring a Commercial Driver's License. 2652

15. Background Checks. The Systems shall include a process for conducting background checks, 2653 2654 which may include but is not limited to reference checks, educational/ professional credentialing checks, 2655 and conviction and driver's records checks on applicants for full-time or part-time positions at the College, and for addressing situations where employees do not disclose a conviction on their application 2656 2657 or otherwise falsify their application with regard to information concerning their education/professional 2658 credential and/or prior convictions.

2659 16. Other Employee Relations Policies and Procedures. The Systems shall include any other 2660 reasonable employee relations policies or procedures that the President deems appropriate, which may 2661 include, but are not limited to, policies or procedures relating to orientation programs for new or 2662 re-employed College employees, an employee suggestion program, the responsibility of College employees for property placed in their charge, work breaks, inclement weather and emergencies, and 2663 employment outside the College. 2664 2665

E. Leave and Release Time.

2666 The Systems shall include policies and procedures regarding leave for eligible employees. The 2667 Systems shall provide reasonable paid leave for purposes such as holidays, vacation, or other personal 2668 uses. The Systems may provide for release time for such matters as the donation of blood, participation 2669 in an employee assistance program and other appropriate employment-related matters. On or after the Effective Date of its initial Management Agreement with the Commonwealth, and until a new program 2670 2671 is adopted by the appropriate authority, the College shall continue to provide leave and release time to 2672 Participating Covered Employees in accordance with the leave and release time policies and procedures 2673 applicable to each classification of employees prior to that Effective Date. On or after that Effective 2674 Date, the College may provide an alternative leave and release time system for salaried nonfaculty 2675 Participating Covered Employees.

F. Equal Employment Opportunity, Nondiscrimination, Employment, and Separation.

1. Equal Employment Opportunity and Nondiscrimination. The Systems shall contain policies and 2677 2678 procedures to ensure that all aspects of human resources management, including the employment of 2679 College employees, meet all requirements of federal and state law, and of the relevant policies of the 2680 Board of Visitors, with regard to equal employment opportunity and nondiscrimination.

2681 Employment. The Systems shall include policies and procedures for the recruitment, selection and 2682 hiring of College employees that are based on merit and fitness, including where appropriate a 2683 requirement for job posting, interviews, pre-employment testing, pre-employment drug testing, reference 2684 checks and conviction record checks. On and after the Effective Date of its initial Management 2685 Agreement with the Commonwealth, the College shall post all salaried nonfaculty position vacancies through the College's job posting system, the Commonwealth's job posting system, and other external media as appropriate. The Systems shall establish designated veterans' re-employment rights in 2686 2687 accordance with applicable law. 2688

2689 In order to encourage employees to attain the highest level positions for which they are qualified, 2690 and to compensate employees for accepting positions of increased value and responsibility, the Systems shall include policies and procedures governing the promotion of employees, including the effect of 2691 2692 promotion on an employee's compensation.

2693 On or after the Effective Date of the College's initial Management Agreement with the 2694 Commonwealth, all employees hired from other state agencies shall be Participating Covered 2695 Employees. College Classified Employees who change jobs within the College through a competitive 2696 employment process - i.e., promotion or transfer - shall have the choice of remaining a Classified Employee or becoming a Participating Covered Employee. If a Classified Employee elects to become a 2697 2698 Participating Covered Employee, that decision shall be irrevocable.

2699 Notice of Separation. The Systems shall include policies and procedures requiring reasonable notice, 2700 where appropriate, of a decision either by the employee or by the College to separate the employee from 2701 the College in accordance with policies governing performance, conduct, or layoff.

2702 G. Information Systems.

2703 The College shall provide an electronic file transfer of information on all salaried College employees

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2704 and shall continue to provide the Employee Position Reports to meet the human resources reporting 2705 requirements specified by law or by request of the Governor or the General Assembly, unless the 2706 College is specifically exempted from those requirements. The College shall conduct assessments to 2707 demonstrate its accountability for human resources practices that comply with laws and regulations. The 2708 Department of Human Resource Management and the College have entered into a Memorandum of 2709 Understanding, attached hereto as Attachment 2, which may be amended from time to time by 2710 agreement of the parties, regarding the specific data and reporting requirements. The College shall be 2711 accountable for ensuring the timeliness and integrity of the data transmitted to the Department of Human 2712 Resources Management.

2713 VII. CONTINUED APPLICABILITY OF OTHER PROVISIONS OF THE CODE OF VIRGINIA2714 AND OTHER BOARD OF VISITORS' POLICIES AFFECTING COLLEGE PERSONNEL.

On and after the Effective Date of its initial Management Agreement with the Commonwealth,
College employees shall be subject to the terms and conditions of the Act and the Management
Agreement between the Commonwealth and the College. Classified Employees shall continue to be
subject to the human resources policies and exceptions to those policies adopted or approved by the
Department of Human Resource Management.

In addition, all College employees also shall remain subject to any other human resources policies
adopted by the Board of Visitors applicable to College personnel unless College employees or a subset
thereof are specifically exempted from those other human resources policies either by those other
policies or by this Policy.

### ATTACHMENT 2

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2727 Memorandum of Understanding

2728 Between The College of William and Mary and the

2729 Department of Human Resources Management Regarding

2730 The Reporting of Human Resources Management Data

This Memorandum of Understanding, which may be amended from time to time by the agreement of
all parties, is an attachment to the Policy Governing Human Resources for Participating Covered
Employees and Other College Employees pursuant to the Restructured Higher Education Financial and
Administrative Operations Act of 2005, and is hereby entered into between the College of William and
Mary and the Department of Human Resource Management (DHRM).

I. This document outlines the provisions for information management pertaining to human resources
data, consistent with the objectives to enable DHRM to meet the Commonwealth's reporting
requirements, to ensure compliance with relevant federal and state laws and regulations, and to do so
through efficient and cost-effective methods.

1. In lieu of data entry into the state's Personnel Management Information System (PMIS), data willbe transmitted through an electronic file transfer to update DHRM's warehouse.

a. The College will provide a flat file of designated personnel data. For "Classified Employees," the data provided will match DHRM's data values for the designated fields. For salaried "Participating Covered Employees," the data provided will include the University's data values for the designated fields. The College will provide a data dictionary to DHRM. The file of designated data will be specifically described by an addendum to this Memorandum upon the agreement of the University and DHRM.

b. The College will provide a second flat file of salaried personnel actions for "Classified
Employees" and salaried "Participating Covered Employees," such as promotions, separations, and salary
adjustments. The file of relevant personnel actions and designated data to be provided for each action
will be specifically described by an addendum to this Memorandum upon the agreement of the
University and DHRM.

2753 2. DHRM will accept the federal Affirmative Action Plan (AAP), including the adverse impact
2754 analyses of employment and compensation actions that are part of the AAP, as demonstration of the
2755 College's compliance with relevant federal and state employment laws and regulations.

2756 3. The College may key data into the Benefits Enrollment System or provide a batch file, or 2757 employees may use Employee Direct (employee self-service).

**2758** 4. Other reports to be provided by the College include the following:

- a. Monthly Employment Position Report.
- b. Annual report on salaried, wage, and contract employees.
- 2761 The undersigned hereby agree to the provisions contained in the MOU.
- **2762** APPROVALS:
- 2763
- 2764 The College of William and Mary:

2765	
2766	By:Date
2767	Vice President for Administration
2768	
2769	
2770	Department of Human Resources Management:
2771 2772	Data Data
2773	By:Date Director, Department of Human Resources Management
2774	Director, Department of Human Resources Management
2775	EXHIBIT L
2776	
2777	MANAGEMENT AGREEMENT
2778	BETWEEN
2779	THE COMMONWEALTH OF VIRGINIA
2780	AND
2781 2782	THE COLLEGE OF WILLIAM AND MARY
2782	PURSUANT TO THE RESTRUCTURED HIGHER EDUCATION
2783 2784	FINANCIAL AND ADMINISTRATIVE OPERATIONS
2785	ACT OF 2005
2786	
2787	POLICY GOVERNING
2788	FINANCIAL OPERATIONS AND MANAGEMENT
2789	
2790	THE RECTOR AND BOARD OF VISITORS
2791	OF THE COLLEGE OF WILLIAM AND MARY
2792	POLICY GOVERNING FINANCIAL OPERATIONS AND MANAGEMENT
2793	I. PREAMBLE. The Destructured Higher Education Eigensich and Administrative Operations Act (the Act) Charter
2794 2795	The Restructured Higher Education Financial and Administrative Operations Act (the Act), Chapter
2795 2796	4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia, establishes by law a process for granting additional authority to institutions of higher education for financial operations and management, subject
2790 2797	to the adoption of policies by their governing boards and the approval of management agreements to be
2798	negotiated with the Commonwealth.
2799	The following provisions of this Policy constitute the adopted Board of Visitors policies regarding
2800	the College of William and Mary's financial operations and management.
2801	This Policy is intended to cover the authority that may be granted to the College pursuant to
2802	Subchapter 3 of the Act. Any other powers and authorities granted to the College pursuant to the
2803	Appropriation Act, or any other sections of the Code of Virginia, including other provisions of the Act
2804	and the College's Enabling Legislation, are not affected by this Policy.
2805	II. DEFINITIONS.
2806 2807	As used in this policy, the following terms shall have the following meanings, unless the context requires otherwise:
2807	"Act" means the Restructured Higher Education Financial and Administrative Operations Act,
2809	Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia.
2810	"Board of Visitors" or "Board" means the Rector and Board of Visitors of the College of William
2811	and Mary and the Virginia Institute of Marine Science.
2812	"College" means the College of William and Mary (State Agency 204) and the Virginia Institute of
2813	Marine Science (State Agency 268).
2814	"Covered Institution" means, on or after the Effective Date of its initial Management Agreement with
2815	the Commonwealth of Virginia, a public institution of higher education of the Commonwealth that has
2816	entered into a Management Agreement with the Commonwealth to be governed by the provisions of
2817	Subchapter 3 of the Act.
2818 2819	"Enabling Legislation" means those chapters, other than Chapter 4.10, of title 23 of the Code of Virginia, as amended, creating, continuing, or otherwise setting forth the powers, purposes, and missions
2819 2820	of the College.
2820	"Effective Date" means the effective date of the initial Management Agreement between the College
2822	and the Commonwealth.
2823	"Management Agreement" means the agreement required by subsection D of § 23-38.88 of the Act
2824	between the College and the Commonwealth of Virginia.
2825	"State Tax Supported Debt" means bonds, notes or other obligations issued under Article X, Section
2826	9(a), 9(b), or 9(c), or 9(d), if the debt service payments are made or ultimately are to be made from

2827 general government funds, as defined in the December 20, 2004 Report to the Governor and General 2828 Assembly of the Debt Capacity Advisory Committee or as that definition is amended from time to time. 2829

III. SCOPE OF POLICY.

2830 This Policy applies to the College's responsibility for management, investment and stewardship of all 2831 its financial resources, including but not limited to, general, non-general and private funds. This 2832 responsibility includes maintaining an independent uniform system of accounting, financial reporting, 2833 and internal controls adequate to protect and account for the College's financial resources.

2834 The Virginia Institute of Marine Science (the Institute) shall receive the benefits of this Policy as it 2835 is implemented by the College on behalf of the Institute, but the Institute shall not receive any 2836 additional independent financial operations and management authority as a result of this Management 2837 Agreement beyond the independent financial operations and management authority that it had prior to 2838 the Effective Date of the College's initial Management Agreement with the Commonwealth or that it 2839 may be granted by law in the future. 2840

IV. BOARD OF VISITORS ACCOUNTABILITY AND DELEGATION OF AUTHORITY.

2841 The Board of Visitors of the College shall at all times be fully and ultimately accountable for the 2842 proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation 2843 of, this Policy. Consistent with this full and ultimate accountability, however, the Board may, pursuant 2844 to its legally permissible procedures, specifically delegate either herein or by separate Board resolution 2845 the duties and responsibilities set forth in this Policy to a person or persons within the College, who, 2846 while continuing to be fully accountable for such duties and responsibilities, may further delegate the 2847 implementation of those duties and responsibilities pursuant to the College's usual delegation policies 2848 and procedures. 2849

V. FINANCIAL MANAGEMENT AND REPORTING SYSTEM.

2850 The President, or designee, shall continue to be authorized by the Board to maintain existing and 2851 implement new policies governing the management of College financial resources. These policies shall 2852 continue to (i) ensure compliance with Generally Accepted Accounting Principles, (ii) ensure consistency 2853 with the current accounting principles employed by the Commonwealth, including the use of fund 2854 accounting principles, with regard to the establishment of the underlying accounting records of the 2855 College and the allocation and utilization of resources within the accounting system, including the 2856 relevant guidance provided by the State Council of Higher Education for Virginia chart of accounts with 2857 regard to the allocation and proper use of funds from specific types of fund sources, (iii) provide 2858 adequate risk management and internal controls to protect and safeguard all financial resources, 2859 including moneys transferred to the College pursuant to a general fund appropriation, and ensure 2860 compliance with the requirements of the Appropriation Act.

2861 The financial management system shall continue to include a financial reporting system to satisfy 2862 both the requirements for inclusion into the Commonwealth's Comprehensive Annual Financial Report, 2863 as specified in the related State Comptroller's Directives, and the College's separately audited financial 2864 statements. To ensure observance of limitations and restrictions placed on the use of the resources 2865 available to the College, the accounting and bookkeeping system of the College shall continue to be 2866 maintained in accordance with the principles prescribed for governmental organizations by the 2867 Governmental Accounting Standards Board.

2868 In addition, the financial management system shall continue to provide financial reporting for the 2869 President, or designee, and the Board of Visitors to enable them to provide adequate oversight of the 2870 financial operations of the College. Upon the Effective Date of the initial Management Agreement 2871 between the College and the Commonwealth, except for the recordation of daily revenue deposits of 2872 State funds as specified in Section VII below, the College shall not be required to record its financial 2873 transactions in of the Commonwealth's Accounting and Reporting System ("CARS"), including the 2874 current monthly interfacing with CARS, or be a part of any subsequent Commonwealth financial systems that replace CARS or are in addition to CARS, but shall have its own financial reporting 2875 2876 system. The College's financial reporting system shall provide (i) summary monthly reports for State 2877 agencies including, but not limited to, the Department of Accounts, the Department of Planning and 2878 Budget, the Joint Legislative Audit and Review Commission, the Auditor of Public Accounts, and the 2879 State Council of Higher Education for Virginia, and for the Chairmen of the Senate Committee on 2880 Finance and the House Committee on Appropriations at a sufficient level of detail, on such schedule, 2881 and using such format that is compatible with the Commonwealth's accounting system, as may be 2882 requested by the requesting State agency, and (ii) such other special reports as may be requested from 2883 time to time.

#### 2884 VI. FINANCIAL MANAGEMENT POLICIES.

2885 The President, or designee, shall create and implement any and all financial management policies 2886 necessary to establish a financial management system with adequate risk management and internal 2887 control processes and procedures for the effective protection and management of all College financial

2888 resources. Such policies will not address the underlying accounting principles and policies employed by 2889 the Commonwealth and the College, but rather will focus on the internal operations of the College's 2890 financial management. These policies shall include, but need not be limited to, the development of a 2891 tailored set of finance and accounting practices that seek to support the College's specific business and 2892 administrative operating environment in order to improve the efficiency and effectiveness of its business 2893 and administrative functions. In general, the system of independent financial management policies shall 2894 be guided by the general principles contained in the Commonwealth's Accounting Policies and 2895 Procedures such as establishing strong risk management and internal accounting controls to ensure 2896 College financial resources are properly safeguarded and that appropriate stewardship of public funds is 2897 obtained through management's oversight of the effective and efficient use of such funds in the 2898 performance of College programs.

2899 Upon the Effective Date of its initial Management Agreement with the Commonwealth, the College
2900 shall continue to follow the Commonwealth's accounting policies until such time as specific alternate
2901 policies can be developed, approved and implemented. Such alternate policies shall include applicable
2902 accountability measures and shall be submitted to the State Comptroller for review and comment before
2903 they are implemented by the College.

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VII. FINANCIAL RESOURCE RETENTION AND MANAGEMENT.

2905 Under § 23-38.104(A)(i) of the Act, subject to applicable accountability measures and audits, the
2906 College shall have the power and authority to manage all monies received by it. All State general funds
2907 to be allocated to the College shall remain subject to the appropriations process.

2908 Pursuant to subsection C of § 23-9.6:1.01 of the Code of Virginia, the State Council of Higher Education for Virginia (SCHEV) annually shall assess and certify to the Governor and General 2909 2910 Assembly the degree to which each public institution of higher education of the Commonwealth has met 2911 the financial and administrative management and educational-related performance benchmarks called for 2912 by that subsection and approved as part of the Appropriation Act then in effect for the State goals and objectives set forth in subdivisions B 1 through B 11 of § 23-38.88 of the Act. Pursuant to § 2.2-5005 2913 2914 of the Code of Virginia, beginning with the fiscal year that immediately follows the first full fiscal year 2915 for which the financial and administrative management and educational-related performance benchmarks 2916 described in § 23-9.6:1.01 are effective, as provided in a general Appropriation Act, and for all fiscal 2917 years thereafter, each public institution of higher education of the Commonwealth that (i) has been 2918 certified during the fiscal year by SCHEV as having met such institutional performance benchmarks and 2919 (ii) meets the conditions prescribed in subsection B of § 23-38.88, shall receive certain financial 2920 incentives, including interest on the tuition and fees and other non-general fund Education and General 2921 Revenues deposited into the State Treasury by the public institution of higher education.

2922 Consistent with the prior paragraph, beginning with the fiscal year following the first fiscal year for 2923 which it has received such certification from SCHEV, the College is authorized to hold and invest 2924 tuition, Educational and General (E&G) fees, research and sponsored program funds, auxiliary enterprise 2925 funds, and all other non-general fund revenues subject to the following requirements:

i) The College shall deposit such funds in the State Treasury pursuant to the State process in placeat the time of such deposit;

ii) Such non-general funds deposited in the State Treasury shall be disbursed as provided in SectionIX below;

2930 iii) The College shall remit to the State Comptroller quarterly and the State Comptroller shall hold 2931 in escrow all interest earned on the College's tuition and fees and other non-general fund Educational 2932 and General Revenues. Upon receipt of the required State Council of Higher Education for Virginia 2933 certification that the College has met such institutional performance benchmarks and the conditions 2934 prescribed in subsection B of § 23-38.88, the Governor shall include in the next budget bill a non-general fund appropriation, payable no later than July 1 of the immediately following fiscal year, 2935 2936 equivalent to the amount deposited in the escrow account as the financial incentive provided in 2937 subdivision 1 of § 2.2-5005, after which time the College may expend the funds for purposes related to 2938 its mission. If public institutions of higher education of the Commonwealth are permitted, or the College 2939 in particular is permitted, by the Appropriation Act or other law to retain or be paid the interest the 2940 Commonwealth would have earned on sponsored programs and research funds, then this paragraph shall 2941 not apply to such interest on such funds, and such interest shall not be held in escrow.

iv) If in any given year the College does not receive the certification from the State Council of
Higher Education for Virginia that it has met for that year the institutional benchmarks called for by
subsection C of § 23-9.6:1.01 and approved in the then-current Appropriation Act, the Comptroller shall
transfer to the general fund the balance in the escrow account as of June 30 of that year.

v) Beginning on the effective date of its initial Management Agreement with the College until the beginning of the first fiscal year following the fiscal year for which it has received the required certification from SCHEV, the College shall continue to deposit tuition and all other non-general funds with the State Treasurer by the same process that it would have been required to use if it had not

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2950 entered into a Management Agreement with the Commonwealth.

vi) On the first business day of the first fiscal year following the fiscal year for which it has
received the required certification from SCHEV, the College may draw down all cash balances held by
the State Treasurer on behalf of the College related to tuition, E&G fees, research and sponsored
programs, auxiliary enterprises, and all other non-general fund revenues.

vii) The Commonwealth shall retain all funds related to general fund appropriations, but shall paythese funds to the College as specified in Section IX below.

2957 The College also shall have sum sufficient appropriation authority for all non-general funds as 2958 approved by the Governor and the General Assembly in the Commonwealth's biennial appropriations 2959 process, and shall report to the Department of Planning and Budget (i) its estimate of the non-general 2960 fund revenues for the sum sufficient appropriation to be included in the biennial Budget Bill for each of 2961 the two years in the next biennium by November 1 of each odd numbered year and the estimate to be 2962 included in the Budget Bill for the first and second year of the then-current biennium by November 1 of 2963 each even numbered year, and (ii) report its actual non-general fund revenues for each fiscal year to the 2964 Department of Planning and Budget by July 31 of the subsequent fiscal year.

2965 The Board of Visitors shall retain the authority to establish tuition, fee, room, board, and other 2966 charges, with appropriate commitment provided to need-based grant aid for middle- and lower-income 2967 undergraduate Virginians. Except as provided otherwise in the Appropriation Act then in effect, it is the 2968 intent of the Commonwealth and the College that the College shall be exempt from the revenue 2969 restrictions in the general provisions of the Appropriation Act related to non-general funds. In addition, 2970 unless prohibited by the Appropriation Act then in effect, it is the intent of the Commonwealth and the 2971 College that the College shall be entitled to retain non-general fund savings generated from changes in 2972 Commonwealth rates and charges, including but not limited to health, life, and disability insurance rates, 2973 retirement contribution rates, telecommunications charges, and utility rates, rather than reverting such 2974 savings back to the Commonwealth. This financial resource policy assists the College by providing the 2975 framework for retaining and managing non-general funds, for the receipt of general funds, and for the 2976 use and stewardship of all these funds.

2977 The President, or designee, shall continue to provide oversight of the College's cash management
2978 system which is the framework for the retention of non-general funds. The Internal Audit Department of
2979 the College shall periodically audit the College's cash management system in accordance with
2980 appropriate risk assessment models and make reports to the Audit Committee of the Board of Visitors.
2981 Additional oversight shall continue to be provided through the annual audit and assessment of internal
2982 controls performed by the Auditor of Public Accounts.

2983 For the receipt of general and non-general funds, the College shall conform to the Security for Public
2984 Deposits Act, Chapter 44 (§ 2.2-4400 et seq.) of Title 2.2 of the Code of Virginia, as it currently exists
2985 and from time to time may be amended.

2986

### VIII. ACCOUNTS RECEIVABLE MANAGEMENT AND COLLECTION.

2987 The President, or designee, shall continue to be authorized to create and implement any and all
2988 Accounts Receivable Management and Collection policies as part of a system for the management of
2989 College financial resources. The policies shall be guided by the requirements of the Virginia Debt
2990 Collection Act, Chapter 48 (§ 2.2-4800 et seq.) of the Code of Virginia, such that the College shall take
2991 all appropriate and cost effective actions to aggressively collect accounts receivable in a timely manner.

2992 These shall include, but not be limited to, establishing the criteria for granting credit to College 2993 customers; establishing the nature and timing of collection procedures within the above general 2994 principles; and the independent authority to select and contract with collection agencies and, after 2995 consultation with the Office of the Attorney General, private attorneys as needed to perform any and all 2996 collection activities for all College accounts receivable such as reporting delinquent accounts to credit 2997 bureaus, obtaining judgments, garnishments, and liens against such debtors, and other actions. In 2998 accordance with sound collection activities, the College shall continue to utilize the Commonwealth's 2999 Debt Set Off Collection programs and procedures, shall develop procedures acceptable to the Tax 3000 Commissioner and the State Comptroller to implement such programs, and shall provide a quarterly 3001 summary report of receivables to the Department of Accounts in accordance with the reporting 3002 procedures established pursuant to the Virginia Debt Collection Act.

**3003** IX. DISBURSEMENT MANAGEMENT.

The President, or designee, shall continue to be authorized to create and implement any and all disbursement policies as part of a system for the management of College financial resources. The disbursement management policies shall continue to define the appropriate and reasonable uses of all funds, from whatever source derived, in the execution of the College's operations. These policies also shall continue to address the timing of appropriate and reasonable disbursements consistent with the Prompt Payment Act, and the appropriateness of certain goods or services relative to the College's mission, including travel-related disbursements. Further, the College's disbursement policy shall

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3011 continue to provide for the mechanisms by which payments are made including the use of charge cards,

3012 warrants, and electronic payments. Since the College no longer will interface to the CARS system or 3013 any replacement for the CARS system for disbursements, the College shall establish its own mechanisms 3014 for electronic payments to vendors through Electronic Data Interchange (EDI) or similar process and payments to the Commonwealth's Debt Set Off Collection Programs. 3015

3016 Beginning with the fiscal year after the first fiscal year for which it first receives the required 3017 certification from SCHEV, the College may draw down its general fund appropriations (subject to available cash) and tuition and E&G fees and other non-general fund revenues from the State Treasury. 3018

3019 Such funds shall be available to the College for disbursement as provided in the then-current rules of the Automated Clearing House (ACH) Network. The draw down of funds may be initiated in accordance 3020 3021 with the following schedule:

3022 i) The College may draw down one-twenty-fourth (1/24) of its annual general fund appropriation for 3023 Educational and General programs on the first and fifteenth days of each month, and up to 50% of its 3024 annual general fund appropriation for Student Financial Assistance on or after September 1 of each year 3025 with the remaining 50% to be drawn on or after February 1 of each year in order to meet student 3026 obligations;

3027 The College may draw down the sum of all tuition and E&G fees and all other non-general ii) 3028 revenues deposited to the State Treasury each day on the same business day they were deposited; and

3029 iii) The College anticipates that expenditures could exceed available revenues from time to time 3030 during the year if the above disbursement schedule is used. When the College projects a cost deficit in activities supported by general fund appropriations, the College may make a request to the State 3031 Comptroller for an early draw on its appropriated general funds deposited in the State Treasury, in a 3032 3033 form and within a timeframe agreeable to the parties, in order to cover expenditures.

3034 These disbursement policies shall authorize the President, or designee, to independently select, 3035 engage, and contract for such consultants, accountants, and financial experts, and other such providers of 3036 expert advice and consultation, and, after consultation with the Office of the Attorney General, private 3037 attorneys, as may be necessary or desirable in his or her discretion. The policies also shall continue to 3038 include the ability to locally manage and administer the Commonwealth's credit card and cost recovery 3039 programs related to disbursements, subject to any restrictions contained in the Commonwealth's contracts 3040 governing those programs, provided that the College shall submit the credit card and cost recovery 3041 aspects of its financial and operations policies to the State Comptroller for review and comment prior to 3042 implementing those aspects of those policies. The disbursement policies shall ensure that adequate risk 3043 management and internal control procedures shall be maintained over previously decentralized processes 3044 for public records, payroll, and non-payroll disbursements. The College shall continue to provide summary quarterly prompt payment reports to the Department of Accounts in accordance with the 3045 3046 reporting procedures established pursuant to the Prompt Payment Act.

3047 The College's disbursement policies shall be guided by the principles of the Commonwealth's 3048 policies as included in the Commonwealth's Accounting Policy and Procedures Manual. Upon the 3049 Effective Date of its initial Management Agreement with the Commonwealth, the College shall continue 3050 to follow the Commonwealth's disbursement policies until such time as specific alternative policies can 3051 be developed, approved and implemented. Such alternate policies shall be submitted to the State 3052 Comptroller for review and comment prior to their implementation by the College. 3053

X. DEBT MANAGEMENT.

3054 The President, or designee, shall continue to be authorized to create and implement any and all debt 3055 management policies as part of a system for the management of College financial resources.

Pursuant to § 23-38.108(B) of the Act, the College shall have the authority to issue bonds, notes, or 3056 3057 other obligations that do not constitute State Tax Supported Debt, as determined by the Treasury Board, 3058 and that are consistent with debt capacity and management policies and guidelines established by its 3059 Board of Visitors, without obtaining the consent of any legislative body, elected official, commission, 3060 board, bureau, or agency of the Commonwealth or of any political subdivision, and without any proceedings or conditions other than those specifically required by Subchapter 3 of the Act; provided 3061 3062 that, the College shall notify the Treasurer of Virginia of its intention to issue bonds pursuant to this 3063 Policy at the time it adopts the bond issuance planning schedule for those bonds. Any new or revised 3064 debt capacity and management policy shall be submitted to the Treasurer of Virginia for review and 3065 comment prior to its adoption by the College.

3066 The College recognizes that there are numerous types of financing structures and funding sources 3067 available each with specific benefits, risks, and costs. All potential funding sources shall be reviewed by the President, or designee, within the context of the overall portfolio to ensure that any financial product 3068 3069 or structure is consistent with the College's objectives. Regardless of the financing structure(s) utilized, 3070 the President, or designee, shall obtain sufficient documentation to gain a full understanding of the 3071 transaction, including (i) the identification of potential risks and benefits, and (ii) an analysis of the 3072 impact on College creditworthiness and debt capacity. All such debt or financial products issued

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**3073** pursuant to the provisions of §§ 23.38-107 and 23.38-108 of the Act, shall be authorized by resolution of the Board of Visitors, providing that they do not constitute State Tax Supported Debt.

3075 The College will establish guidelines relating to the total permissible amount of outstanding debt by 3076 monitoring College-wide ratios that measure debt compared to College balance-sheet resources and annual debt service burden. These measures will be monitored and reviewed regularly in light of the 3078 College's current strategic initiatives and expected debt requirements. The Board of Visitors shall periodically review and approve the College's debt capacity and debt management guidelines. Any change in the guidelines shall be submitted to the Treasurer of Virginia for review and comment prior to their adoption by the College.

**3082** XI. INVESTMENT POLICY.

3083 It is the policy of the College to invest its operating and reserve funds solely in the interest of the College and in a manner that will provide the highest investment return with the maximum security while meeting daily cash flow demands and conforming to the Investment of Public Funds Act (§ 2.2-4500 et seq. of the Code of Virginia). Investments shall be made with the care, skill, prudence and diligence under the circumstances then prevailing that a prudent person acting in a like capacity and familiar with such matters would use in the conduct of an enterprise of a like character and with like aims.

**3090** Endowment investments shall be invested and managed in accordance with the Uniform Management of Institutional Funds Act, §§ 55-268.1 through 55-268.10, and § 23-76.1 of the Code of Virginia.

3092 The Board of Visitors shall periodically review and approve the investment guidelines governing the3093 College's operating and reserve funds.

**3094** XII. INSURANCE AND RISK MANAGEMENT.

3095 By July 1 of each odd-numbered year, the College shall inform the Secretary of Finance of any 3096 intent during the next biennium to withdraw from any insurance or risk management program made 3097 available to the College through the Commonwealth's Division of Risk Management and in which the 3098 College is then participating, to enable the Commonwealth to complete an adverse selection analysis of 3099 any such decision and to determine the additional costs to the Commonwealth that would result from 3100 any such withdrawal. If upon notice of such additional costs to the Commonwealth, the College 3101 proceeds to withdraw from the insurance or risk management program, the College shall reimburse the 3102 Commonwealth for all such additional costs attributable to such withdrawal, as determined by the 3103 Commonwealth's actuaries. Such payment shall be made in a manner agreeable to both the College and 3104 the Commonwealth.