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HOUSE BILL NO. 1058

Offered January 14, 2026

A BILL to amend and reenact §§ 15.2-4901 and 15.2-4902 of the Code of Virginia, relating to industrial development authorities in certain localities; housing.

Patrons—Phillips and Whittle

Referred to Committee on Counties, Cities and Towns

Be it enacted by the General Assembly of Virginia:**1. That §§ 15.2-4901 and 15.2-4902 of the Code of Virginia are amended and reenacted as follows:****§ 15.2-4901. Purpose of chapter.**

It is the intent of the legislature by the passage of this chapter to authorize the creation of industrial development authorities by the localities in the Commonwealth so that such authorities may acquire, own, lease, and dispose of properties and make loans to the end that such authorities may be able to promote industry and develop trade by inducing manufacturing, industrial, governmental, nonprofit, and commercial enterprises, and institutions of higher education to locate in or remain in the Commonwealth and further the use of its agricultural products and natural resources, and to vest such authorities with all powers that may be necessary to enable them to accomplish such purposes, which powers shall be exercised for the benefit of the inhabitants of the Commonwealth, either through the increase of their commerce, or through the promotion of their safety, health, welfare, convenience, or prosperity. Such authority shall not itself be authorized to operate any such manufacturing, industrial, nonprofit, or commercial enterprise, or any facility of an institution of higher education.

It is the further intent of the legislature and shall be the policy of the Commonwealth to grant to industrial development authorities the powers contained herein with respect to pollution control facilities to the end that such authorities may protect and promote the health of the inhabitants of the Commonwealth and the conservation, protection, and improvement of its natural resources by exercising such powers for the control or abatement of land, sewer, water, air, noise, and general environmental pollution derived from the operation of any industrial or medical facility and to vest such authorities with all powers that may be necessary to enable them to accomplish such purpose, which powers shall be exercised for the benefit of the inhabitants of the Commonwealth, either through the increase of their commerce, or through the promotion of their safety, health, welfare, convenience, or prosperity.

It is the further intent of the legislature and shall be the policy of the Commonwealth to grant to industrial development authorities the powers contained herein with respect to medical facilities and facilities for the residence or care of the aged to the end that such authorities may protect and promote the health and welfare of the inhabitants of the Commonwealth by assisting in the acquisition, construction, equipping, expansion, enlargement, and improvement of medical facilities and facilities for the residence or care of the aged in order to provide modern and efficient medical services to the inhabitants of the Commonwealth and care of the aged of the Commonwealth in accordance with their special needs and also by assisting in the refinancing of medical facilities and facilities for the residence or care of the aged owned and operated by organizations which are exempt from taxation pursuant to § 501(c)(3) of the Internal Revenue Code of 1954, as amended, in order to reduce the costs to residents of the Commonwealth of utilizing such facilities and to vest such authorities with all powers that may be necessary to enable them to accomplish such purposes, which powers shall be exercised for the benefit of the inhabitants of the Commonwealth and for the promotion of their health and welfare. It is not intended hereby that any such authority shall itself be authorized to operate any such medical facility or facility for the residence or care of the aged.

It is the further intent of the legislature and shall be the policy of the Commonwealth to grant to industrial development authorities the powers contained herein with respect to facilities for use by organizations (other than institutions organized and operated exclusively for religious purposes) which are described in § 501(c)(3) of the Internal Revenue Code of 1954, as amended, and which are exempt from federal income taxation pursuant to § 501(a) of the Internal Revenue Code of 1954, as amended, to the end that such authorities may protect or promote the safety, health, welfare, convenience, and prosperity of the inhabitants of the Commonwealth by assisting in the acquisition, construction, equipping, expansion, enlargement, improvement, financing, and refinancing of such facilities of the aforesaid entities and organizations in order to provide operations, recreational, activity centers, and other facilities for the use of the inhabitants of the Commonwealth and to vest such authorities with all powers that may be necessary to enable them to accomplish such purposes, which powers shall be exercised for the benefit of the inhabitants of the Commonwealth and for the promotion of their safety, health, welfare, convenience, or prosperity. It is not intended hereby that any such authority shall itself be authorized to operate any such facility.

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59 It is the further intent of the legislature and shall be the policy of the Commonwealth to grant to industrial
60 development authorities the powers contained herein with respect to facilities for accredited nonprofit private
61 institutions of higher education in the Commonwealth whose primary purpose is to provide collegiate or
62 graduate education and not to provide religious training or theological education to the end that such
63 authorities may protect and promote the health and welfare of the inhabitants of the Commonwealth by
64 assisting in the acquisition, construction, equipping, expansion, enlargement, and improvement of facilities of
65 aforesaid institutions in order to provide improved educational facilities for the use of the inhabitants of the
66 Commonwealth and to vest such authorities with all powers that may be necessary to enable them to
67 accomplish such purposes, which powers shall be exercised for the benefit of the inhabitants of the
68 Commonwealth and for the promotion of their health, welfare, convenience, or prosperity. It is not intended
69 hereby that any such authority shall itself be authorized to operate any such educational facility.

70 It is the further intent of the legislature and shall be the policy of the Commonwealth to grant industrial
71 development authorities the powers contained herein with respect to facilities for a locality, the
72 Commonwealth and its agencies, and governmental and nonprofit organizations and to vest such authorities
73 with all powers that may be necessary to enable them to accomplish such purposes, which powers shall be
74 exercised for the benefit of the inhabitants of the Commonwealth and for the promotion of their health,
75 welfare, convenience, or prosperity.

76 It is further the intent of the legislature and shall be the policy of the Commonwealth to grant to industrial
77 development authorities the powers contained herein with respect to facilities for museums and historical
78 education, demonstration, and interpretation, together with any and all buildings, structures, or other facilities
79 necessary or desirable in connection with the foregoing, for use by nonprofit organizations in order to
80 promote tourism and economic development in the Commonwealth, to promote the knowledge of and
81 appreciation by the citizens of the Commonwealth of the historical and cultural development and heritage of
82 the Commonwealth and the United States and to promote thereby their health, welfare, convenience, and
83 prosperity. It is not intended hereby that any such authority shall itself be authorized to operate any such
84 facility.

85 It is the further intent of the legislature and shall be the policy of the Commonwealth to grant to industrial
86 development authorities the powers contained herein with respect to facilities devoted to the staging of equine
87 events and activities (other than racing) for use by governmental or nonprofit, nonreligious organizations and
88 operated by such governmental or nonprofit, nonreligious organizations in order to promote the equine
89 industry and equine-related activities (other than racing) which are integral to the Commonwealth's economy
90 and heritage and to promote thereby the safety, health, welfare, convenience, and prosperity of the inhabitants
91 of the Commonwealth.

92 It is the further intent of the legislature and shall be the policy of the Commonwealth to grant to industrial
93 development authorities the powers contained herein with respect to acquiring, developing, owning, and
94 operating an industrial park and any utilities that are intended primarily to serve the park and to issue bonds
95 for such purposes. The bonds may be secured by revenues generated by the industrial park or the utilities
96 being financed or by any other funds of the authority.

97 It is the further intent of the legislature and shall be the policy of the Commonwealth to grant to industrial
98 development authorities created by one or more municipalities whose housing authorities have not been
99 activated as provided by §§ 36-4 and 36-4.1, in addition to the powers previously or hereafter granted in this
100 chapter, the powers contained herein with respect to facilities used primarily for single or ~~multi-family~~
101 *multifamily* residences in order to promote safe and affordable housing in the Commonwealth and to benefit
102 thereby the safety, health, welfare, and prosperity of the inhabitants of the Commonwealth. It is not intended
103 hereby that any such authority shall itself be authorized to operate any such facility or exercise any powers of
104 eminent domain set forth in § 36-27.

105 *It is the further intent of the legislature and shall be the policy of the Commonwealth to grant to industrial*
106 *development authorities in the Counties of Halifax, Henry, and Pittsylvania and the Cities of Danville and*
107 *Martinsville, in addition to the powers previously or hereafter granted in this chapter, the powers contained*
108 *herein with respect to facilities used primarily for single or multifamily residences in order to promote safe*
109 *and affordable housing in the Commonwealth and to benefit thereby the safety, health, welfare, and*
110 *prosperity of the inhabitants of the Commonwealth. It is not intended hereby that any such authority shall*
111 *itself be authorized to operate any such facility or exercise any powers of eminent domain set forth in*
112 *§ 36-27.*

113 It is the further intent of the legislature and shall be the policy of the Commonwealth to grant to industrial
114 development authorities, in addition to the powers previously or hereafter granted herein, the power to make
115 grants associated with the construction of affordable housing in order to promote safe and affordable housing
116 in the Commonwealth and to benefit thereby the safety, health, welfare, and prosperity of the inhabitants of
117 the Commonwealth.

118 *It is the further intent of the legislature and shall be the policy of the Commonwealth to grant to industrial*
119 *development authorities in the Counties of Halifax, Henry, and Pittsylvania and the Cities of Danville and*
120 *Martinsville, in addition to the powers previously or hereafter granted herein, the power to issue bonds or*

make grants, or any combination thereof, associated with the construction of affordable housing in order to promote safe and affordable housing in the Commonwealth and to benefit thereby the safety, health, welfare, and prosperity of the inhabitants of the Commonwealth.

It is the further intent of the legislature and shall be the policy of the Commonwealth to grant industrial development authorities the powers contained herein with respect to public school buildings and facilities to promote the safety, health, welfare, convenience, and prosperity of the school children of the Commonwealth by assisting in the acquisition, construction, equipping, expansion, enlargement, improvement, financing, and refinancing of such facilities of school boards in order to provide for the modernization of public school buildings or facilities pursuant to Article 3 (§ 22.1-141.1 et seq.) of Chapter 9 of Title 22.1.

It is the further intent of the legislature and shall be the policy of the Commonwealth to grant to industrial development authorities the powers contained herein with respect to facilitating and supporting landowner access to carbon markets through aggregation of landowners to reach a size that attracts the investment of private capital. Such aggregation provides landowners of various size tracts of land enhanced opportunities to access capital and benefits that support and enhance the agriculture and forest industries for the health, welfare, convenience and prosperity of the inhabitants of the Commonwealth.

In any instance in this chapter where an industrial development authority may issue bonds through its authority to finance, the authority may also refinance such bonds.

This chapter shall be liberally construed in conformity with these intentions.

§ 15.2-4902. Definitions.

Wherever used in this chapter, unless a different meaning clearly appears in the context:

"Authority" means any political subdivision, a body politic and corporate, created, organized and operated pursuant to the provisions of this chapter, or if the authority is abolished, the board, body, commission, department or officer succeeding to the principal functions thereof or to whom the powers given by this chapter are given by law.

"Authority facilities" or "facilities" means any or all (i) medical (including, but not limited to, office and treatment facilities), pollution control or industrial facilities; (ii) facilities for the residence or care of the aged; (iii) multi-state regional or national headquarters offices or operations centers; (iv) facilities for private, accredited and nonprofit institutions of collegiate, elementary, or secondary education in the Commonwealth whose primary purpose is to provide collegiate, elementary, secondary, or graduate education and not to provide religious training or theological education, such facilities being for use as academic or administration buildings or any other structure or application usual and customary to a college, elementary or secondary school campus other than chapels and their like; (v) parking facilities, including parking structures; (vi) facilities for use as office space by nonprofit, nonreligious organizations; (vii) facilities for museums and historical education, demonstration and interpretation, together with buildings, structures or other facilities necessary or desirable in connection with the foregoing, for use by nonprofit organizations; (viii) facilities for use by an organization (other than an organization organized and operated exclusively for religious purposes) which is described in § 501(c) (3) of the Internal Revenue Code of 1986, as amended, and which is exempt from federal income taxation pursuant to § 501 (a) of such Internal Revenue Code; (ix) facilities for use by a locality, the Commonwealth and its agencies, or other governmental organizations, provided that any such facilities owned by a locality, the Commonwealth or its agencies or other public bodies subject to the Virginia Public Procurement Act (§ 2.2-4300 et seq.) shall not be exempt from competitive procurement requirements, under the exception granted in subsection B of § 2.2-4344; (x) facilities devoted to the staging of equine events and activities (other than racing events); however, such facilities must be owned by a governmental or nonprofit, nonreligious organization and operated by any such governmental or nonprofit, nonreligious organization; (xi) facilities for commercial enterprises that are not enterprise zone facilities (as defined in § 1394 (b) of the Internal Revenue Code of 1986, as amended) now existing or hereafter acquired, constructed or installed by or for the authority pursuant to the terms of this chapter; however, facilities for commercial enterprise that are not enterprise zone facilities but which are taxable authority facilities shall constitute authority facilities only if the interest on any bonds issued to finance such facilities is not exempt from federal income taxation; (xii) enterprise zone facilities; and (xiii) facilities used primarily for single or multi-family multifamily residences. ~~Clause~~ Except in the Counties of Halifax, Henry, and Pittsylvania and the Cities of Danville and Martinsville, clause (xiii) applies only to industrial development authorities created by one or more localities whose housing authorities have not been activated as provided by §§ 36-4 and 36-4.1. Any facility may be located within or outside or partly within or outside the locality creating the authority. Any facility may consist of or include any or all buildings, improvements, additions, extensions, replacements, machinery or equipment, and may also include appurtenances, lands, rights in land, water rights, franchises, furnishings, landscaping, utilities, approaches, roadways and other facilities necessary or desirable in connection therewith or incidental thereto, acquired, constructed, or installed by or on behalf of the authority. A pollution control facility shall include any facility acquired, constructed or installed or any expenditure made, including the reconstruction, modernization or modification of any existing building, improvement, addition, extension, replacement, machinery or equipment, and which is designed to further the control or abatement of land, sewer, water, air, noise or general environmental pollution derived from the

183 operation of any industrial or medical facility. Any facility may be constructed on or installed in or upon
184 lands, structures, rights-of-way, easements, air rights, franchises or other property rights or interests whether
185 owned by the authority or others.

186 "Bonds" or "revenue bonds" embraces notes, bonds and other obligations authorized to be issued by the
187 authority pursuant to the provisions of this chapter.

188 "Cost" means, as applied to authority facilities, the cost of construction; the cost of acquisition of all
189 lands, structures, rights-of-way, franchises, easements and other property rights and interests; the cost of
190 demolishing, removing or relocating any buildings or structures on lands acquired, including the cost of
191 acquiring any lands to which such buildings or structures may be moved or relocated; the cost of all labor,
192 materials, machinery and equipment; financing charges and interest on all bonds prior to and during
193 construction and, if deemed advisable by the authority, for a period not exceeding one year after completion
194 of such construction; cost of engineering, financial and legal services, plans, specifications, studies, surveys,
195 estimates of cost and of revenues, and other expenses necessary or incident to determining the feasibility or
196 practicability of constructing the authority facilities; administrative expenses, provisions for working capital,
197 reserves for interest and for extensions, enlargements, additions and improvements; and such other expenses
198 as may be necessary or incident to the construction of the authority facilities, the financing of such
199 construction and the placing of the authority facilities in operation. Any obligation or expense incurred by the
200 Commonwealth or any agency thereof, with the approval of the authority, for studies, surveys, borings,
201 preparation of plans and specifications or other work or materials in connection with the construction of the
202 authority facilities may be regarded as a part of the cost of the authority facilities and may be reimbursed to
203 the Commonwealth or any agency thereof out of the proceeds of the bonds issued for such authority facilities
204 as hereinafter authorized.

205 "Enterprise" means any industry for manufacturing, processing, assembling, storing, warehousing,
206 distributing, or selling any products of agriculture, mining, or industry and for research and development or
207 scientific laboratories, including, but not limited to, the practice of medicine and all other activities related
208 thereto or for such other businesses or activities as will be in the furtherance of the public purposes of this
209 chapter.

210 "Loans" means any loans made by the authority in furtherance of the purposes of this chapter from the
211 proceeds of the issuance and sale of the authority's bonds and from any of its revenues or other moneys
212 available to it as provided herein.

213 "Revenues" means any or all fees, rates, rentals and receipts collected by, payable to or otherwise derived
214 by the authority from, and all other moneys and income of whatsoever kind or character collected by, payable
215 to or otherwise derived by the authority in connection with the ownership, leasing or sale of the authority
216 facilities or in connection with any loans made by the authority under this chapter.

217 "Taxable authority facilities" means any private or commercial golf course, country club, massage parlor,
218 tennis club, skating facility (including roller skating, skateboard and ice skating), racquet sports facility,
219 suntan facility, race track, or facility the primary purpose of which is one of the following: (i) retail food and
220 beverage services (excluding grocery stores), (ii) automobile sales and service, (iii) recreation or
221 entertainment, or (iv) banks, savings and loan institutions or mortgage loan companies. The foregoing
222 sentence notwithstanding, no facility financed as an enterprise zone facility using tax-exempt "enterprise zone
223 facility bonds" (as such term is used in § 1394 of the Internal Revenue Code) shall constitute a taxable
224 authority facility.

225 "Trust indenture" means any trust agreement or mortgage under which bonds authorized pursuant to this
226 chapter may be secured.