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## SENATE BILL NO. 323

## AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the House Committee on Public Safety  
on February 13, 2026)

(Patron Prior to Substitute—Senator Ebbin)

A BILL to amend and reenact § 18.2-308.5 of the Code of Virginia and to amend the Code of Virginia by adding a section numbered 18.2-308.5:2, relating to manufacture, import, sale, transfer, or possession of plastic firearms and unfinished frames or receivers and unserialized firearms prohibited; penalties.

**Be it enacted by the General Assembly of Virginia:**

**1. That § 18.2-308.5 of the Code of Virginia is amended and reenacted and that the Code of Virginia is amended by adding a section numbered 18.2-308.5:2 as follows:**

**§ 18.2-308.5. Manufacture, assemble, import, etc., of plastic firearm prohibited; penalty.**

A. As used in this section:

"Frame" and "receiver" have the same meanings attributed to them in 18 U.S.C. § 921 et seq. and regulations issued pursuant thereto.

"Major component" means (i) the slide or cylinder, or the frame or receiver, of the firearm or (ii) in the case of a rifle or shotgun, the barrel of the firearm.

"Plastic firearm" means any firearm, including machine guns and sawed-off shotguns as defined in this chapter, containing less than 3.7 ounces of electromagnetically detectable metal in the barrel, slide, cylinder, frame, or receiver that, when subjected to inspection by the types of detection devices, including X-ray machines, commonly used at airports, government buildings, schools, correctional facilities, and other locations for security screening, does not generate an image that accurately depicts its shape.

B. It ~~shall be~~ is unlawful for any person to knowingly manufacture or assemble, cause to be manufactured or assembled, import, purchase, sell, offer for sale, transfer, or possess (i) any plastic firearm or (ii) any firearm that, after removal of all parts other than a major component, is not detectable as a firearm by the types of detection devices, including X-ray machines, commonly used at airports, government buildings, schools, correctional facilities, and other locations for security screening.

As used in this section, "plastic firearm" means any firearm, including machine guns and sawed-off shotguns as defined in this chapter, containing less than 3.7 ounces of electromagnetically detectable metal in the barrel, slide, cylinder, frame or receiver of which, when subjected to inspection by X-ray machines commonly used at airports, does not generate an image that accurately depicts its shape.

C. A violation of this section ~~shall be~~ is punishable as a Class 5 felony.

**§ 18.2-308.5:2. Prohibition on unfinished frames or receivers and unserialized firearms; penalties.**

A. As used in this section:

"Federal licensee authorized to serialize firearms" means a person, firm, corporation, or other entity that holds any valid federal license that authorizes the person, firm, corporation, or other entity to imprint serial numbers onto firearms and completed or unfinished frames or receivers pursuant to 18 U.S.C. § 921 et seq. and regulations issued pursuant thereto.

"Federally licensed gunsmith, manufacturer, or importer" means a person, firm, corporation, or other entity that holds a valid gunsmith license or license to manufacture or import firearms issued pursuant to 18 U.S.C. § 921 et seq. and regulations issued pursuant thereto.

"Frame" and "receiver" have the same meanings attributed to them in 18 U.S.C. § 921 et seq. and regulations issued pursuant thereto.

"License to manufacture firearms" means a valid license to manufacture firearms issued pursuant to 18 U.S.C. § 921 et seq. and regulations issued pursuant thereto.

"Manufacture or assemble" means to fabricate, construct, fit together component parts of, or otherwise produce a firearm or completed or unfinished frame or receiver, including through additive, subtractive, or other processes.

"Unfinished frame or receiver" means a forging, casting, printing, extrusion, machined body, or similar item that (i) is designed to or may readily be completed, assembled, or otherwise converted to function as a frame or receiver or (ii) is marketed or sold to the public to become or be used as the frame or receiver of a functional firearm once completed, assembled, or otherwise converted. However, "unfinished frame or receiver" does not include a component designed and intended for use in an antique firearm.

"Valid serial number" means a serial number that has been imprinted by a federal licensee authorized to serialize firearms in accordance with federal law, or that has otherwise been assigned to a firearm or completed or unfinished frame or receiver pursuant to the laws of any state or pursuant to 26 U.S.C. § 5801 et seq. and regulations issued pursuant thereto.

B. It is unlawful to knowingly import, purchase, sell, offer for sale, or transfer ownership of any completed or unfinished frame or receiver, unless the completed or unfinished frame or receiver (i) is deemed

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60 to be a firearm pursuant to 18 U.S.C. § 921 et seq. and regulations issued pursuant thereto and (ii) is  
61 imprinted with a valid serial number.

62 C. It is unlawful to knowingly possess a firearm or any completed or unfinished frame or receiver that is  
63 not imprinted with a valid serial number.

64 D. It is unlawful to manufacture or assemble, cause to be manufactured or assembled, import, purchase,  
65 sell, offer for sale, or transfer ownership of any firearm that is not imprinted with a valid serial number.

66 E. Except as authorized by law, it is unlawful for a person who does not have a valid federal license to  
67 manufacture or assemble firearms to sell or transfer ownership of a firearm if (i) the person manufactured or  
68 assembled the firearm without a valid license to manufacture firearms, (ii) the person knowingly caused the  
69 firearm to be manufactured or assembled by another person who does not have a valid federal license to  
70 manufacture firearms, or (iii) the person is aware that the firearm was manufactured or assembled by  
71 another person who does not have a valid federal license to manufacture firearms.

72 F. A federal firearms licensee may serialize a firearm or frame or receiver of a firearm, including a  
73 finished or unfinished frame or receiver, by imprinting a serial number on the firearm, frame, or receiver. To  
74 serialize a firearm, frame, or receiver, the dealer or other licensee shall imprint on the firearm, frame, or  
75 receiver a serial number beginning with the dealer's or licensee's abbreviated federal firearms license  
76 number, which is the first three and last five digits of the license number, followed by a hyphen, before a  
77 unique identification number (12345678-(number)). The serial number shall not be duplicated on any other  
78 firearm, frame, or receiver serialized by the licensee and shall be imprinted in a manner that complies with  
79 the requirements in federal law for imprinting a serial number on a firearm, including the minimum size and  
80 depth of the serial number and that the serial number is not susceptible to being readily obliterated, altered,  
81 or removed.

82 The federal firearms licensee shall retain a record concerning a firearm, frame, or receiver serialized by  
83 the licensee that complies with the requirements under federal law for the sale of a firearm. In addition to  
84 any record required by federal law, a federal firearms licensee that imprints a unique serial number on a  
85 firearm, frame, or receiver pursuant to this subsection shall make a record at the time of the transaction of  
86 each transaction involving serializing a firearm, frame, or receiver and keep that record. The record shall  
87 include the following information: the date, name, age, and residence of any person to whom the item is  
88 transferred and the unique serial number imprinted on the firearm, frame, or receiver.

89 G. A violation of this section is punishable as a Class 1 misdemeanor. A second or subsequent violation of  
90 this section is punishable as a Class 4 felony.

91 H. The provisions of subsection B or C shall not apply to any person possessing or receiving the firearm  
92 who is a local, state, or federal law-enforcement officer or a federal firearms importer or federal firearms  
93 manufacturer in the scope and course of his official duties or employment.

94 I. This section does not apply to any of the following:

95 1. A firearm, frame, receiver, or unfinished frame or receiver that (i) is an antique firearm as defined in  
96 subsection F of § 18.2-308.2:2; (ii) has been rendered permanently inoperable; or (iii) was manufactured  
97 before October 22, 1968;

98 2. The sale, offer for sale, or transfer of ownership of a firearm or any completed or unfinished frame or  
99 receiver to a law-enforcement agency;

100 3. The manufacture or assembly, importation, purchase, transfer, or possession of a firearm or any  
101 completed or unfinished frame or receiver by a law-enforcement agency for law-enforcement purposes;

102 4. The sale or transfer of ownership of a firearm or any completed or unfinished frame or receiver to a  
103 federally licensed gunsmith, manufacturer, or importer or to any other federal licensee authorized to  
104 serialize firearms;

105 5. The manufacture or assembly, importation, purchase, or possession of a firearm or any completed or  
106 unfinished frame or receiver by a federally licensed gunsmith, manufacturer, or importer or by any other  
107 federal licensee authorized to serialize firearms;

108 6. A member of the Armed Forces of the United States or the National Guard while on duty and acting  
109 within the scope and course of employment or any law-enforcement agency or forensic laboratory;

110 7. A common carrier, motor carrier, air carrier, or carrier affiliated with an air carrier through common  
111 controlling interest that is subject to Title 49 of the United States Code, or an authorized agent of any such  
112 carrier, when acting in the course and scope of duties incident to the receipt, processing, transportation, or  
113 delivery of property;

114 8. An authorized representative of a local, state, or federal government that receives a firearm or any  
115 completed or unfinished frame or receiver as part of an authorized, voluntary buyback program in which the  
116 governmental entity is buying or receiving such firearms or completed or unfinished frames or receivers from  
117 private individuals;

118 9. The possession and disposition of a firearm or any completed or unfinished frame or receiver by a  
119 person who meets all of the following:

120 a. The person is not prohibited by Virginia or federal law from possessing the firearm or completed or  
121 unfinished frame or receiver;

122 *b. The person possessed the firearm or any completed or unfinished frame or receiver no longer than was*  
123 *necessary to deliver it to a law-enforcement agency for that agency's disposition according to law; and*

124 *c. If the person is transporting the firearm or any completed or unfinished frame or receiver, the person is*  
125 *transporting it to a law-enforcement agency in order to deliver it to the agency for the agency's disposition*  
126 *according to law;*

127 *10. The possession or importation of a firearm or any completed or unfinished frame or receiver by a*  
128 *nonresident of the Commonwealth who:*

129 *a. Is traveling with the firearm or completed or unfinished frame or receiver in the Commonwealth in*  
130 *accordance with the provisions of 18 U.S.C. § 926A; or*

131 *b. Possesses or imports the firearm or completed or unfinished frame or receiver in the Commonwealth*  
132 *exclusively for use in an organized sport shooting event or competition and no longer than reasonably*  
133 *necessary to participate in such an event or competition; or*

134 *11. The possession or importation of a firearm or any completed or unfinished frame or receiver by a new*  
135 *resident moving into the Commonwealth who, within 90 days of moving into the Commonwealth, causes the*  
136 *firearm or completed or unfinished frame or receiver to be imprinted with a valid serial number, removes the*  
137 *firearm or completed or unfinished frame or receiver from the Commonwealth, or otherwise comes into*  
138 *compliance with this section.*

139 **2. That the provisions of this act may result in a net increase in periods of imprisonment or**  
140 **commitment. Pursuant to § 30-19.1:4 of the Code of Virginia, the estimated amount of the necessary**  
141 **appropriation cannot be determined for periods of imprisonment in state adult correctional facilities;**  
142 **therefore, Chapter 725 of the Acts of Assembly of 2025 requires the Virginia Criminal Sentencing**  
143 **Commission to assign a minimum fiscal impact of \$50,000. Pursuant to § 30-19.1:4 of the Code of**  
144 **Virginia, the estimated amount of the necessary appropriation cannot be determined for periods of**  
145 **commitment to the custody of the Department of Juvenile Justice.**

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