

**Department of Planning and Budget**  
**2026 General Assembly Session**  
**State Fiscal Impact Statement**

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**ORIGINAL**

**Bill Number:** HB1473

**Patron:** Schmidt

**Bill Title:** Public institutions of higher education; students and campus; restrictions on student speech; limitations.

**Bill Summary:** Clarifies the requirements for and limitations on the ability of a public institution of higher education to impose restrictions on the time, place, or manner of student speech that occurs in outdoor areas of the institution's campus and is protected by the First Amendment to the Constitution of the United States by (i) clarifying the criteria for demonstrating that the restriction is permissible; (ii) prohibiting any public institution of higher education from imposing certain restrictions, punishments, policies, or restraints designed to restrict student speech in ways that violate the First Amendment rights of students, faculty, and staff; and (iii) requiring any public institution of higher education that deems any student speech or assembly unlawful and imposes a restriction on the time, place, or manner of such speech to submit to the Senate Committee on Education and Health and the House Committee on Education within 45 days of imposing such restriction a report detailing the justification for such restriction, demonstrating how the restriction satisfies the criteria required pursuant to applicable law and the First Amendment to the Constitution of the United States.

**Budget Amendment Necessary:** No

**Items Impacted:** N/A

**Explanation:** Any fiscal impact is expected to be supported with existing resources.

**Fiscal Summary:** This bill impacts public institutions of higher education (IHEs). Some responding IHEs anticipate no fiscal impact from the provisions of this bill. Additional impact is contingent upon the current policies of each institution and primarily would require reallocation of personnel resources to support compliance and safety. Additionally, some IHEs anticipate potentially significant fiscal impact associated with administrative costs and staff time to report to the General Assembly every time a restriction is imposed. The actual fiscal impact to IHEs is indeterminate at this time.

**Other:** This fiscal impact statement is preliminary and based on feedback from agencies as of the date of publication.