

26106390D

## SENATE BILL NO. 5

## AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the Senate Committee on General Laws and Technology  
on February 4, 2026)

(Patron Prior to Substitute—Senator Locke)

An *BILL* to direct the Department of Housing and Community Development to establish an Income-Qualified Energy Efficiency and Weatherization Task Force; report.

## Be it enacted by the General Assembly of Virginia:

1. § 1. The Department of Housing and Community Development (the Department) shall establish, in  
2 collaboration with the Department of Energy, and with assistance from the Department of Social Services,  
3 the Income-Qualified Energy Efficiency and Weatherization Task Force (the Task Force). The purpose of  
4 the Task Force shall be to determine barriers to access and enrollment in the current energy efficiency  
5 programs for income-qualified energy customers and to evaluate and develop a plan to address any  
6 necessary improvements regarding coordination among state and federal government agencies for utility  
7 services and resources to more effectively deliver energy-efficient housing, weatherization resources, and  
8 energy efficiency upgrades for income-qualified individuals and households in the Commonwealth,  
9 including small and large multifamily buildings, single-family dwellings, and manufactured homes. The  
10 Task Force shall provide a report of its recommendations to remedy current issues identified by the Task  
11 Force by September 30, 2027.

12. § 2. The Department shall select the members of the Task Force. In addition to one representative each  
13 from the Department, the Department of Energy, and the Department of Social Services, the Task Force shall  
14 include a representative from the staff of the Commission on Electric Utility Regulation, a representative of  
15 the Division of Consumer Counsel of the Office of the Attorney General, and no less than 12 nonlegislative  
16 citizen members of the Commonwealth, including at least one clean energy advocate, a representative of the  
17 residential construction industry, a representative from a firm based in the Commonwealth and specializing  
18 in residential and commercial building energy performance, building diagnostics, or energy code  
19 compliance, an energy burden advocate, an income-qualified ratepayer advocate, a representative of a state  
20 institution of higher education, and no more than three utility providers that offer energy efficiency  
21 programs. The Task Force shall also include at least one income-qualified ratepayer located in the  
22 Commonwealth who has either received weatherization assistance or attempted to obtain weatherization  
23 assistance, at least one member representing an organization that provides home energy assessments and  
24 weatherization services from each region of the Commonwealth, at least one member representing an  
25 organization that provides affordable housing advocacy, and any other representative deemed appropriate by  
26 the Department. The members of the Task Force shall, by majority vote, select a chairperson and may select  
27 other officers or establish subcommittees as the members deem necessary.

28. § 3. As used in this act, unless the context requires a different meaning:

29. "Income-qualified individual or household" means a person or household in the Commonwealth whose  
30 income is no more than 60 percent of the Virginia median income or 200 percent of the federal poverty level,  
31 whichever is higher, or any individual or household that qualifies for an income-qualified assistance  
32 program.

33. "Manufactured homes" means homes, which may include mobile homes, that are built in the controlled  
34 environment of a manufacturing plant and are transported in one or more sections on a permanent chassis.

35. "Total cumulative energy savings" means energy savings attributable to specific energy efficiency  
36 upgrades or deferral repairs.

37. "Weatherization" means the process of protecting a home's interior from outdoor elements.

38. "Weatherization deferral repairs" means repairs funded by the Department's Weatherization Deferral  
39 Repair Program, or any other programs that provide weatherization assistance, that are necessary to make  
40 homes weatherization ready.

41. "Weatherization-ready repairs" means any repairs necessary to ensure that a home is eligible to receive  
42 efficiency and health and safety measures.

43. "Whole-home energy efficiency retrofit" means renovations or upgrades following a comprehensive  
44 energy assessment that are designed to increase housing quality, resident health, safety, resilience, and  
45 efficiency of a home while reducing energy costs, with such upgrades including but not limited to removing  
46 mold, lead, and asbestos, upgrading electrical panels, providing weatherization, improving energy efficiency,  
47 or conducting repairs necessary for electrification.

48. § 4. On or before September 30, 2027, the Task Force shall submit a report of its findings and  
49 recommendations to the Governor, the Chairs of the House Committee on Labor and Commerce and the  
50 Senate Committee on Commerce and Labor, the Secretary of Health and Human Resources, the Secretary of  
51 Natural and Historic Resources, the State Corporation Commission, and the Commission on Electric Utility

60     *Regulation. The report shall (i) describe the federal, state, and utility funding resources available to support*  
61     *the energy efficiency and weatherization needs of income-qualified individuals and households in the*  
62     *Commonwealth; (ii) describe the barriers that should be addressed and the additional resources needed in*  
63     *order to meet the existing energy efficiency and weatherization needs of all income-qualified individuals and*  
64     *households; (iii) describe any barriers unique to the weatherization and energy efficiency needs of*  
65     *individuals and households residing in multifamily buildings and manufactured homes, with due*  
66     *consideration to the needs of residents of both small and large multifamily buildings; (iv) provide policy*  
67     *recommendations to coordinate federal, state, and utility resources; and (v) submit a plan, including*  
68     *estimated budget, prospective timeline, and potential funding sources, to ensure that weatherization-ready*  
69     *repairs and whole-home energy efficiency retrofits are provided to all eligible income-qualified individuals*  
70     *and households in the Commonwealth residing in multifamily buildings, single-family dwellings, and*  
71     *manufactured homes by December 31, 2034. The report shall also provide recommendations to grow and*  
72     *sustain the workforce needed to provide these services. The Task Force may prepare any supplements or*  
73     *revisions to its report that it deems appropriate.*

74     *§ 5. The report required by this act shall include, at a minimum, (i) an estimate and analysis of the total*  
75     *number of income-qualified individuals and households by geography and housing type in the*  
76     *Commonwealth; (ii) the number of income-qualified individuals and households that remain in need of*  
77     *energy efficiency and weatherization improvements by geography and housing type in the Commonwealth;*  
78     *(iii) the total number of income-qualified individuals and households who were made weatherization-ready*  
79     *through pre-weatherization repairs; (iv) the number of households by geography and housing type who have*  
80     *applied for weatherization and been deferred and the number of households that have applied for*  
81     *weatherization but are still on a service provider's waitlist, including how long they have been on the*  
82     *waitlist; (v) the number of income-qualified individuals or households that received energy efficiency*  
83     *upgrades, weatherization assistance, or deferral repairs from government-sponsored or utility-sponsored*  
84     *programs to date, and the corresponding bill and total cumulative energy savings achieved; (vi) any*  
85     *implementation barriers, including workforce issues, preventing or inhibiting households from accessing and*  
86     *enrolling in weatherization and energy efficiency programs; and (vii) any other information necessary to*  
87     *inform policy decisions that seek to increase and improve the engagement of income-qualified households in*  
88     *weatherization and any energy efficiency programs available to such households.*

89     *§ 6. The report required by this act shall make publicly available information from the last five years that*  
90     *identifies by census tract or zip code how many income-qualified households received energy efficiency*  
91     *improvements, weatherization, or weatherization repairs from any program administered by the Department*  
92     *or funded by an electric or gas utility, the cost of these improvements, and, if available, the amount or*  
93     *estimated amount of energy saved.*

94     *§ 7. In order to carry out the duties required by this act, the Task Force shall meet at least six times*  
95     *between July 1, 2026, and September 30, 2027. The meetings of the Task Force shall follow procedures for*  
96     *public open meetings. A majority vote of the members at a meeting with a quorum shall be required for the*  
97     *Task Force to approve the report or any supplements or revisions to such report.*