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SENATE BILL NO. 806

Offered January 23, 2026

A BILL to amend and reenact § 2, as amended, of Chapter 34 of the Acts of Assembly of 1918, which provided a charter for the City of Norfolk, relating to conformity with the zoning ordinance.

Patron—Williams Graves

Unanimous consent to introduce

Referred to Committee on Local Government

Be it enacted by the General Assembly of Virginia:

1. That § 2, as amended, of Chapter 34 of the Acts of Assembly of 1918 is amended and reenacted as follows:

§ 2. Power of the city.

In addition to the powers mentioned in the preceding section, the said city shall have power:

(1) To raise annually by taxes and assessments in said city such sums of money as the council hereinafter provided for shall deem necessary for the purposes of said city, and in such manner as said council shall deem expedient, in accordance with the Constitution and the laws of this State and of the United States; provided, however, that it shall impose no tax on the bonds of this city.

(2) To impose special or local assessments for local improvements and enforce payment thereof, subject, however, to such limitations prescribed by the Constitution of Virginia as may be in force at the time of the imposition of such special or local assessments.

(3) Subject to the provisions of the Constitution of Virginia and of § 86, as amended, of this charter, to contract debts, borrow money and make and issue evidence of indebtedness.

(4) To expend the money of the city for all lawful purposes.

(5) To acquire by purchase, gift, devise, condemnation or otherwise, property, real or personal, or any estate or interest therein within or without the city or State and for any of the purposes of the city; and to hold, improve, sell, lease, mortgage, pledge or otherwise dispose of the same or any part thereof.

(6) To acquire, in any lawful manner, for the purpose of encouraging commerce and manufacture, lands within and without the city not exceeding at any one time 5,000 acres in the aggregate, and from time to time to sell or lease the same or any part thereof for industrial or commercial uses and purposes.

(7) To make and maintain public improvements of all kinds, including municipal and other public buildings, armories, markets and all buildings and structures necessary or appropriate for the use of the departments of fire and police; and to acquire by condemnation or otherwise all lands, riparian and other rights and easements necessary for such improvements, or any of them.

(8) To furnish all local public service; to purchase, hire, construct, own, maintain and operate, or lease local public utilities, to acquire by condemnation or otherwise, within or without the corporate limits, land and property necessary for any such purposes.

(9) To acquire, in any lawful manner, in any county of the State, or without the State, such water, lands and lands under water as the council of said city may deem necessary for the purpose of providing an adequate water supply for said city and of piping or conducting the same; to lay all necessary mains; to erect and maintain all necessary dams, pumping stations and other works in connection therewith; to make reasonable rules and regulations for promoting the purity of its said water supply and for protecting the same from pollution; and for this purpose to exercise full police powers and sanitary patrol over all lands comprised within the limits of the watershed tributary to any such water supply wherever such lands may be located in this State; to impose and enforce adequate penalties for the violation of any such rules and regulations; and to prevent by injunction any pollution or threatened pollution of such water supply and any and all acts likely to impair the purity thereof; and for the purpose of acquiring lands or material for any such use to exercise within the State all powers of eminent domain possessed by railroad corporations under the laws of this State; provided that the lands and lands under water which may be held in this State by said city for such purpose shall not exceed, in the aggregate, 30,000 acres at any one time. For any of the purposes aforesaid, said city may, if the council shall so determine, acquire by condemnation, purchase or otherwise, any estate or interest in such lands or any of them, or any right or easement therein, or may acquire such lands or any of them in fee, reserving to the owner or owners thereof such rights or easements therein as may be prescribed in the ordinance providing for such condemnation or purchase. The said city may sell or supply to persons, firms or industries residing or located outside of the city limits any surplus of water it may have over and above the amount required to supply its own inhabitants.

(10) To establish, impose and enforce water rates and rates and charges for public utilities, or other

59 service, products, or conveniences, operated, rendered or furnished by the city.

60 (10 1/2) To establish, in the manner hereinafter provided, adjacent to or near the lines of existing streets,
61 on either or both sides thereof, building lines, and to provide that no new buildings shall thereafter be erected
62 upon the property (hereinafter called the interlying property) lying between said building lines and the street
63 lines. Said building lines may be established for the whole or any part of a street (but not for less than one
64 block or the distance between two cross streets), as the council may determine. Before any such lines shall be
65 established, the council shall cause to be published, for at least 10 days in some paper of general circulation
66 in the city, a notice addressed generally, but without naming them, to the owners of the property on which
67 building lines are proposed to be established, stating that it is proposed to establish building lines thereon and
68 naming a day when a hearing will be had in respect thereof. After said hearing the council may proceed to
69 establish such lines, and the ordinance establishing the same shall be recorded by the city clerk and indexed
70 in the name of the street near which said building lines are to be established; and thereafter all persons shall
71 be deemed to be affected with notice of the establishment of such lines, and no permits shall be granted for
72 the construction of any building on the interlying property.

73 But the ordinance establishing said lines shall become null and void as against any owner of property
74 objecting thereto, unless:

75 (a) When the interlying property shall be unoccupied by buildings, the city shall, within 60 days after the
76 passage of the ordinance establishing said lines, purchase the same or institute condemnation proceedings for
77 the acquisition thereof; or

78 (b) When the interlying property is occupied, in whole or in part, by buildings, the city shall, within 60
79 days after receipt of notice in writing that the said buildings have been removed from said interlying property
80 (it being hereby made the duty of the said owner to give such notice), purchase said interlying property or
81 institute condemnation proceedings for the acquisition thereof, and thereafter complete its acquisition of
82 property in said proceedings.

83 The rights of the city shall not be prejudiced by any defect in the proceedings instituted under paragraph
84 (a) and (b) hereof, resulting in their dismissal, if within 30 days after said dismissal new proceedings shall be
85 instituted for the same purpose. Nothing herein contained shall be construed as limiting or abridging in any
86 degree the power of eminent domain now possessed by the city under existing law.

87 (11) To establish, open, widen, extend, grade, improve, construct, maintain, light, sprinkle and clean,
88 public highways, streets, alleys, boulevards and parkways, and to alter or close the same; to establish and
89 maintain parks, playgrounds and other public grounds; to construct, maintain and operate bridges, viaducts,
90 subways, tunnels, sewers and drains and to regulate the use of all such highways, parks, public grounds and
91 works; to plant and maintain shade trees along the streets and upon such public grounds; to prevent the
92 obstructing of such streets and highways, abolish and prevent grade crossings over the same by railroads;
93 regulate the operation and speed of all cars and vehicles using the same, as well as the operation and speed of
94 all engines, cars and trains on railroads within the city; to regulate the services to be rendered and rates to be
95 charged by busses, motor cars, cabs and other vehicles for the carrying of passengers and by vehicles for the
96 transfer of baggage; require all telephone and telegraph wires and all wires and cables carrying electricity to
97 be placed in conduits under ground and prescribe rules and regulations for the construction and use of such
98 conduits; and to do all other things whatsoever adapted to make said streets and highways safe, convenient
99 and attractive.

100 (12) To construct and maintain, or aid in constructing and maintaining, public roads, boulevards,
101 parkways and bridges beyond the limits of the city, in order to facilitate public travel to and from said city
102 and its suburbs, and to and from said city and any property owned by said city and situated beyond the
103 corporate limits thereof, and to acquire land necessary for such purpose by condemnation or otherwise.

104 (13) To establish, construct, maintain and operate public lands, public wharves and docks either within or
105 without the city; to acquire by condemnation or otherwise all lands, riparian and other rights and easements
106 necessary for the purposes aforesaid; to lay and collect reasonable duties or wharfage fees on vessels coming
107 to or using said landings, wharves or docks; to regulate the manner of using other wharves and docks within
108 the city and rates of wharfage to be paid by vessels using the same; to dredge or deepen the harbor or river or
109 any branch or portion thereof; to prescribe and enforce reasonable rules and regulations for the protection and
110 use of its said properties, whether within or without the city; and to impose and enforce adequate penalties for
111 the violation of such rules and regulations.

112 (14) Subject to the provisions of the Constitution of Virginia and of §§ 100, 104 and 105 of this charter,
113 both inclusive, to grant franchises for public utilities.

114 (15) To collect and dispose of sewage, offal, ashes, garbage, carcasses of dead animals and other refuse,
115 and to acquire and operate reduction or other plants for the utilization or destruction of such materials, or any
116 of them; or to contract for and regulate the collection and disposal thereof.

117 (16) To compel the abatement and removal of all nuisances within the city or upon property owned by the
118 city beyond its limits at the expense of the person or persons causing the same, or of the owner or occupant of
119 the ground or premises whereon the same may be; to require all lands, lots and other premises within said city
120 to be kept clean, sanitary and free from weeds, or to make them so at the expense of the owners or occupants

121 thereof; to regulate or prevent slaughter houses or other noisome or offensive business within said city, the
 122 keeping of animals, poultry or other fowl therein, or the exercise of any dangerous or unwholesome business,
 123 trade or employment therein; to regulate the transportation of all articles through the streets of the city; to
 124 compel the abatement of smoke and dust, and prevent unnecessary noise therein; to regulate the location of
 125 stables and the manner in which they shall be kept and constructed, and generally to define, prohibit, abate,
 126 suppress and prevent all things detrimental to the health, morals, comfort, safety, convenience and welfare of
 127 the inhabitants of the city.

128 (17) To inspect, test, measure and weigh any commodity or article of consumption or use within the city
 129 and to establish, regulate, license and inspect weights, meters, measures and scales.

130 (18) To extinguish and prevent fires and to compel citizens to render assistance to the fire department in
 131 case of need, and to establish, regulate and control a fire department or division; to regulate the size, materials
 132 and construction of buildings, fences and other structures hereafter erected in such manner as the public
 133 safety and convenience may require; to remove, or require to be removed, any building, structure or addition
 134 thereto which by reason of dilapidation, defect of structure or other causes may have become dangerous to
 135 life or property, or which may be erected contrary to law; to establish and designate from time to time fire
 136 limits, within which limits wooden buildings shall not be constructed, removed, added to or enlarged, and to
 137 direct that any or all future buildings within such limits shall be constructed of stone, natural or artificial,
 138 concrete, brick, iron or other fireproof material; provided, however, that by a vote of four-fifths of all the
 139 members of the council permission may be granted for storage sheds constructed on pile piers or wharves on
 140 the waterfront, the sides and roofs of which shall be covered with corrugated iron or other fireproof material.

141 (19) To provide for the care, support and maintenance of children and of sick, aged, insane or poor
 142 persons and paupers.

143 (20) To organize and administer public schools and libraries subject to the general laws establishing a
 144 standard of education for the State.

145 (21) To provide and maintain, either within or without the city, charitable, recreative, curative, corrective,
 146 detentive or penal institutions.

147 (22) To prevent persons having no visible means of support, paupers and persons who may be dangerous
 148 to the peace or safety of the city from coming to said city from without the same; and for this purpose to
 149 require any railroad company, the master of any ship or vessel or the owners of any conveyance bringing
 150 such person to the city, to take such person back to the place whence he was brought, or enter into bond with
 151 satisfactory security that such person shall not become a charge upon said city within one year from the date
 152 of his arrival; and also to expel therefrom any such person who has been in said city less than 90 days.

153 (23) To provide for the preservation of the general health of the inhabitants of said city, make regulations
 154 to secure the same, inspect all foods and foodstuffs and prevent the introduction and sale in said city of any
 155 article or thing intended for human consumption which is adulterated, impure or otherwise dangerous to
 156 health, and to condemn, seize and destroy or otherwise dispose of any such article or thing without liability to
 157 the owner thereof; prevent the introduction or spread of contagious or infectious diseases, and prevent and
 158 suppress diseases generally; to provide and regulate hospitals within or without the city limits and to enforce
 159 the removal of persons afflicted with contagious or infectious diseases to hospitals provided for them; to
 160 provide for the organization of a department or bureau of health, to supplement the salary paid by the
 161 Commonwealth to the Director of Public Health, to have the powers of a board of health, for said city, with
 162 the authority necessary for the prompt and efficient performance of its duties, with power to invest any or all
 163 the officials or employees of such department of health with such powers as the police officers of the city
 164 have; to establish a quarantine ground within or without the city limits, and such quarantine regulations
 165 against infectious and contagious diseases as the said council may see fit, subject to the laws of the State and
 166 of the United States; to provide and keep records of vital statistics and compel the return of all births, deaths
 167 and other information necessary thereto.

168 (24) To acquire, by purchase, gift, devise, condemnation or otherwise, lands, either within or without the
 169 city, to be used, kept and improved as a place for the interment of the dead, and to make and enforce all
 170 necessary rules and regulations for the protection and use thereof, and generally regulate the burial and
 171 disposition of the dead.

172 (25) To exercise full police powers, and establish and maintain a department or division of police.

173 (26) To do all things whatsoever necessary or expedient for promoting or maintaining the general welfare,
 174 comfort, education, morals, peace, government, health, trade, commerce or industries of the city or its
 175 inhabitants.

176 (27) To make and enforce all ordinances, rules and regulations necessary or expedient for the purpose of
 177 carrying into effect the powers conferred by this charter or by any general law, and to provide and impose
 178 suitable penalties for the violation of such ordinances, rules and regulations, or any of them in a manner
 179 consistent with § 2(e), as amended, of this charter. The city may maintain a suit to restrain by injunction the
 180 violation of any ordinance, notwithstanding such ordinance may provide punishment for its violation.

181 ~~The council may, by ordinance,~~ (28) To establish, by ordinance, certain voluntary design guidelines for
 182 new construction or rehabilitation of residential real property in certain designated districts. The guidelines

183 shall be voluntary and may only be applied at the request of the property owner. A fee may be charged for
184 review, which shall not exceed the actual cost of such review process or \$200, whichever is less.

185 *(29) To require that, on any property where there is a substantial negative impact on public health, safety,*
186 *and welfare, all land, buildings and structures and uses thereof that do not conform to the regulations and*
187 *restrictions prescribed for the zoning district in which each is situated shall conform to the regulations and*
188 *restrictions prescribed for the zone or zones in which each property is situated within a reasonable period of*
189 *time to be specified by ordinance, including a zoning ordinance, but never less than two years.*

190 The enumeration of particular powers in this charter shall not be deemed or held to be exclusive, but in
191 addition to the powers enumerated herein, implied thereby, or appropriate to the exercise thereof, the said city
192 shall have and may exercise all other powers which are now or may hereafter be possessed or enjoyed by
193 cities under the Constitution and general laws of this State.