

26105044D

**HOUSE BILL NO. 1463**

Offered January 23, 2026

*A BILL to amend and reenact § 15.2-2307 of the Code of Virginia, relating to zoning; nonconforming uses; manufactured homes.*

---

Patron—Thomas

---

Referred to Committee on Counties, Cities and Towns

---

**Be it enacted by the General Assembly of Virginia:****1. That § 15.2-2307 of the Code of Virginia is amended and reenacted as follows:****§ 15.2-2307. Vested rights not impaired; nonconforming uses.**

A. Nothing in this article shall be construed to authorize the impairment of any vested right. Without limiting the time when rights might otherwise vest, a landowner's rights shall be deemed vested in a land use and such vesting shall not be affected by a subsequent amendment to a zoning ordinance when the landowner (i) obtains or is the beneficiary of a significant affirmative governmental act which remains in effect allowing development of a specific project, (ii) relies in good faith on the significant affirmative governmental act, and (iii) incurs extensive obligations or substantial expenses in diligent pursuit of the specific project in reliance on the significant affirmative governmental act.

B. For purposes of this section and without limitation, the following are deemed to be significant affirmative governmental acts allowing development of a specific project: (i) the governing body has accepted proffers or proffered conditions which specify use related to a zoning amendment; (ii) the governing body has approved an application for a rezoning for a specific use or density; (iii) the governing body or board of zoning appeals has granted a special exception or use permit with conditions; (iv) the board of zoning appeals has approved a variance; (v) the designated agent has approved a preliminary subdivision plat, site plan or plan of development for the landowner's property and the applicant diligently pursues approval of the final plat or plan within a reasonable period of time under the circumstances; (vi) the designated agent has approved a final subdivision plat, site plan or plan of development for the landowner's property; or (vii) the zoning administrator or other administrative officer has issued a written order, requirement, decision or determination regarding the permissibility of a specific use or density of the landowner's property that is no longer subject to appeal and no longer subject to change, modification or reversal under subsection C of § 15.2-2311.

C. A zoning ordinance may provide that land, buildings, and structures and the uses thereof which do not conform to the zoning prescribed for the district in which they are situated may be continued only so long as the then existing or a more restricted use continues and such use is not discontinued for more than two years, and so long as the buildings or structures are maintained in their then structural condition; and that the uses of such buildings or structures shall conform to such regulations whenever, with respect to the building or structure, the square footage of a building or structure is enlarged, or the building or structure is structurally altered as provided in the Uniform Statewide Building Code (§ 36-97 et seq.). If a use does not conform to the zoning prescribed for the district in which such use is situated, and if (i) a business license was issued by the locality for such use and (ii) the holder of such business license has operated continuously in the same location for at least 15 years and has paid all local taxes related to such use, the locality shall permit the holder of such business license to apply for a rezoning or a special use permit without charge by the locality or any agency affiliated with the locality for fees associated with such filing. Further, a zoning ordinance may provide that no nonconforming use may be expanded, or that no nonconforming building or structure may be moved on the same lot or to any other lot which is not properly zoned to permit such nonconforming use.

D. Notwithstanding any local ordinance to the contrary, if (i) the local government has issued a building permit, the building or structure was thereafter constructed in accordance with the building permit, and upon completion of construction, the local government issued a certificate of occupancy or a use permit therefor, (ii) a property owner, relying in good faith on the issuance of a building permit, incurs extensive obligations or substantial expenses in diligent pursuit of a building project that is in conformance with the building permit and the Uniform Statewide Building Code (§ 36-97 et seq.), or (iii) the owner of the building or structure has paid taxes to the locality for such building or structure for a period of more than the previous 15 years, a zoning ordinance shall not provide that such building or structure is illegal and subject to removal solely due to such nonconformity. Such building or structure shall be nonconforming. A zoning ordinance may provide that such building or structure be brought in compliance with the Uniform Statewide Building Code, provided that to do so shall not affect the nonconforming status of such building or structure. If the local government has issued a permit, other than a building permit, that authorized construction of an improvement to real property and the improvement was thereafter constructed in accordance with such

INTRODUCED

HB1463

59 permit, the ordinance may provide that the improvements are nonconforming, but not illegal. If the structure  
60 is one that requires no permit, and an authorized local government official informs the property owner that  
61 the structure will comply with the zoning ordinance, and the improvement was thereafter constructed, a  
62 zoning ordinance may provide that the structure is nonconforming but shall not provide that such structure is  
63 illegal and subject to removal solely due to such nonconformity. In any proceeding when the authorized  
64 government official is deceased or is otherwise unavailable to testify, uncorroborated testimony of the oral  
65 statement of such official shall not be sufficient evidence to prove that the authorized government official  
66 made such statement.

67 E. A zoning ordinance shall permit the owner of any residential or commercial building damaged or  
68 destroyed by a natural disaster or other act of God to repair, rebuild, or replace such building to eliminate or  
69 reduce the nonconforming features to the extent possible, without the need to obtain a variance as provided in  
70 § 15.2-2310. If such building is damaged greater than 50 percent and cannot be repaired, rebuilt or replaced  
71 except to restore it to its original nonconforming condition, the owner shall have the right to do so. The owner  
72 shall apply for a building permit and any work done to repair, rebuild or replace such building shall be in  
73 compliance with the provisions of the Uniform Statewide Building Code (§ 36-97 et seq.) and any work done  
74 to repair, rebuild or replace such building shall be in compliance with the provisions of the local flood plain  
75 regulations adopted as a condition of participation in the National Flood Insurance Program. Unless such  
76 building is repaired, rebuilt or replaced within two years of the date of the natural disaster or other act of God,  
77 such building shall only be repaired, rebuilt or replaced in accordance with the provisions of the zoning  
78 ordinance of the locality. However, if the nonconforming building is in an area under a federal disaster  
79 declaration and the building has been damaged or destroyed as a direct result of conditions that gave rise to  
80 the declaration, then the zoning ordinance shall provide for an additional two years for the building to be  
81 repaired, rebuilt or replaced as otherwise provided in this paragraph. For purposes of this section, "act of  
82 God" shall include any natural disaster or phenomena including a hurricane, tornado, storm, flood, high  
83 water, wind-driven water, tidal wave, earthquake or fire caused by lightning or wildfire. For purposes of this  
84 section, owners of property damaged by an accidental fire have the same rights to rebuild such property as if  
85 it were damaged by an act of God. Nothing herein shall be construed to enable the property owner to commit  
86 an arson under § 18.2-77 or 18.2-80, and obtain vested rights under this section.

87 F. Notwithstanding any local ordinance to the contrary, an owner of real property shall be permitted to  
88 replace an existing on-site sewage system for any existing building in the same general location on the  
89 property even if a new on-site sewage system would not otherwise be permitted in that location, unless access  
90 to a public sanitary sewer is available to the property. If access to a sanitary sewer system is available, then  
91 the connection to such system shall be required. Any new on-site system shall be installed in compliance with  
92 applicable regulations of the Department of Health in effect at the time of the installation.

93 G. Nothing in this section shall be construed to prevent a locality, after making a reasonable attempt to  
94 notify such property owner, from ordering the removal of a nonconforming sign that has been abandoned. For  
95 purposes of this section, a sign shall be considered abandoned if the business for which the sign was erected  
96 has not been in operation for a period of at least two years. Any locality may, by ordinance, provide that  
97 following the expiration of the two-year period any abandoned nonconforming sign shall be removed by the  
98 owner of the property on which the sign is located, if notified by the locality to do so. If, following such two-  
99 year period, the locality has made a reasonable attempt to notify the property owner, the locality through its  
100 own agents or employees may enter the property upon which the sign is located and remove any such sign  
101 whenever the owner has refused to do so. The cost of such removal shall be chargeable to the owner of the  
102 property. Nothing herein shall prevent the locality from applying to a court of competent jurisdiction for an  
103 order requiring the removal of such abandoned nonconforming sign by the owner by means of injunction or  
104 other appropriate remedy.

105 H. Nothing in this section shall be construed to prevent the land owner or home owner from removing a  
106 valid nonconforming manufactured home from a mobile or manufactured home park and replacing that home  
107 with another comparable manufactured home that meets the current HUD manufactured housing code. *A land*  
108 *owner or home owner may also place a manufactured home that meets the current HUD manufactured*  
109 *housing code upon any open lot in a valid nonconforming mobile or manufactured home park regardless of*  
110 *whether a valid nonconforming manufactured home is currently located on such lot.* In such mobile or  
111 manufactured home park, a single-section home may replace a single-section home and a multi-section home  
112 may replace a multi-section home.

113 I. The owner of a valid nonconforming mobile or manufactured home not located in a mobile or  
114 manufactured home park may replace that home with a newer manufactured home, either single- or  
115 multi-section, that meets the current HUD manufactured housing code. *For the purposes of determining*  
116 *whether a use has been continuous pursuant to subsection C and this subsection, an existing mobile or*  
117 *manufactured home shall be considered a valid nonconforming mobile or manufactured home regardless of*  
118 *whether such mobile or manufactured home has been occupied during the preceding two-year period.* Any  
119 such replacement home shall retain the valid nonconforming status of the prior home.