

2026 SESSION

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1 **SENATE BILL NO. 509**

2 Offered January 14, 2026

3 Prefiled January 13, 2026

4 *A BILL to amend and reenact § 56-577 of the Code of Virginia, relating to electric utilities; licensed*
5 *suppliers of electric energy; aggregate demands; total retail load limit.*

6 Patron—VanValkenburg

7 Referred to Committee on Commerce and Labor

8 **Be it enacted by the General Assembly of Virginia:**

9 **1. That § 56-577 of the Code of Virginia is amended and reenacted as follows:**

10 **§ 56-577. Schedule for transition to retail competition; Commission authority; exemptions; pilot**
11 **programs.**

12 A. Retail competition for the purchase and sale of electric energy shall be subject to the following
13 provisions:

14 1. Each incumbent electric utility owning, operating, controlling, or having an entitlement to transmission
15 capacity shall join or establish a regional transmission entity, which entity may be an independent system
16 operator, to which such utility shall transfer the management and control of its transmission system, subject
17 to the provisions of § 56-579.

18 2. The generation of electric energy shall be subject to regulation as specified in this chapter.

19 3. Subject to the provisions of subdivisions 4 and 5, only individual retail customers of electric energy
20 within the Commonwealth, regardless of customer class, whose demand during the most recent calendar year
21 exceeded five megawatts but did not exceed one percent of the customer's incumbent electric utility's peak
22 load during the most recent calendar year unless such customer had noncoincident peak demand in excess of
23 90 megawatts in calendar year 2006 or any year thereafter, shall be permitted to purchase electric energy
24 from any supplier of electric energy licensed to sell retail electric energy within the Commonwealth, except
25 for any incumbent electric utility other than the incumbent electric utility serving the exclusive service
26 territory in which such a customer is located, subject to the following conditions:

27 a. If such customer does not purchase electric energy from licensed suppliers, such customer shall
28 purchase electric energy from its incumbent electric utility.

29 b. Except as provided in subdivision 4, the demands of individual retail customers may not be aggregated
30 or combined for the purpose of meeting the demand limitations of this provision, any other provision of this
31 chapter to the contrary notwithstanding. For the purposes of this section, each noncontiguous site will
32 nevertheless constitute an individual retail customer even though one or more such sites may be under
33 common ownership of a single person.

34 c. If such customer does purchase electric energy from licensed suppliers after the expiration or
35 termination of capped rates, it shall not thereafter be entitled to purchase electric energy from the incumbent
36 electric utility without giving five years' advance written notice of such intention to such utility, except where
37 such customer demonstrates to the Commission, after notice and opportunity for hearing, through clear and
38 convincing evidence that its supplier has failed to perform, or has anticipatorily breached its duty to perform,
39 or otherwise is about to fail to perform, through no fault of the customer, and that such customer is unable to
40 obtain service at reasonable rates from an alternative supplier. If, as a result of such proceeding, the
41 Commission finds it in the public interest to grant an exemption from the five-year notice requirement, such
42 customer may thereafter purchase electric energy at the costs of such utility, as determined by the
43 Commission pursuant to subdivision 3 d hereof, for the remainder of the five-year notice period, after which
44 point the customer may purchase electric energy from the utility under rates, terms and conditions determined
45 pursuant to § 56-585.1. However, such customer shall be allowed to individually purchase electric energy
46 from the utility under rates, terms, and conditions determined pursuant to § 56-585.1 if, upon application by
47 such customer, the Commission finds that neither such customer's incumbent electric utility nor retail
48 customers of such utility that do not choose to obtain electric energy from alternate suppliers will be
49 adversely affected in a manner contrary to the public interest by granting such petition. In making such
50 determination, the Commission shall take into consideration, without limitation, the impact and effect of any
51 and all other previously approved petitions of like type with respect to such incumbent electric utility. Any
52 customer that returns to purchase electric energy from its incumbent electric utility, before or after expiration
53 of the five-year notice period, shall be subject to minimum stay periods equal to those prescribed by the
54 Commission pursuant to subdivision C 1.

55 d. The costs of serving a customer that has received an exemption from the five-year notice requirement
56 under subdivision 3 c hereof shall be the market-based costs of the utility, including (i) the actual expenses of

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59 procuring such electric energy from the market, (ii) additional administrative and transaction costs associated
60 with procuring such energy, including, but not limited to, costs of transmission, transmission line losses, and
61 ancillary services, and (iii) a reasonable margin as determined pursuant to the provisions of subdivision A 2
62 of § 56-585.1. The methodology established by the Commission for determining such costs shall ensure that
63 neither utilities nor other retail customers are adversely affected in a manner contrary to the public interest.

64 4. Two or more individual nonresidential retail customers of ~~electric energy within the Commonwealth a~~
65 ~~Phase I or Phase II Utility, as such terms are described in subdivision A 1 of § 56-585.1~~, whose individual
66 ~~noncoincident peak demand during the most recent calendar year~~ did not exceed five megawatts *in calendar*
67 *year 2024 or any year thereafter, may petition the Commission for permission shall be authorized* to
68 aggregate or combine their demands, for the purpose of meeting the demand limitations of subdivision 3, so
69 as to become qualified to purchase electric energy from any supplier of electric energy licensed to sell retail
70 electric energy within the Commonwealth under the conditions specified in subdivision 3. *The Commission*
71 *may, after notice and opportunity for hearing, approve such petition if it finds that:*

72 a. ~~Neither such customers' incumbent electric utility nor retail customers of such utility that do not choose~~
73 ~~to obtain electric energy from alternate suppliers will be adversely affected in a manner contrary to the public~~
74 ~~interest by granting such petition. In making such determination, the Commission shall take into~~
75 ~~consideration, without limitation, the impact and effect of any and all other previously approved petitions of~~
76 ~~like type with respect to such incumbent electric utility; and~~

77 b. Approval of such petition is consistent with the public interest.

78 If such petition is approved, all customers whose load has been aggregated or combined *Each individual*
79 *nonresidential retail customer that has elected to aggregate or combine its demand with another individual*
80 *nonresidential retail customer shall notify the Commission and the incumbent electric utility in writing that,*
81 *when aggregated or combined, such customers' demands satisfy the provisions of this subdivision. Such*
82 *customers shall thereafter be subject in all respects to the provisions of subdivision 3 and shall be treated as a*
83 *single, individual customer for the purposes of said subdivision. In addition, the Commission shall may*
84 *impose reasonable periodic monitoring and reporting obligations on such customers to demonstrate that they*
85 *continue, as a group, to meet the demand limitations of subdivision 3. If the Commission finds, after notice*
86 *and opportunity for hearing, that such group of customers no longer meets the above demand limitations, the*
87 *Commission may revoke its previous approval of the petition, or take such other actions as may be consistent*
88 *with the public interest.*

89 5. Individual retail customers of electric energy within the Commonwealth, regardless of customer class,
90 shall be permitted:

91 a. To purchase electric energy provided 100 percent from renewable energy from any supplier of electric
92 energy licensed to sell retail electric energy within the Commonwealth, other than any incumbent electric
93 utility that is not the incumbent electric utility serving the exclusive service territory in which such a
94 customer is located, if the incumbent electric utility serving the exclusive service territory does not offer an
95 approved tariff for electric energy provided 100 percent from renewable energy; and

96 b. To continue purchasing renewable energy pursuant to the terms of a power purchase agreement in
97 effect on the date there is filed with the Commission a tariff for the incumbent electric utility that serves the
98 exclusive service territory in which the customer is located to offer electric energy provided 100 percent from
99 renewable energy, for the duration of such agreement.

100 6. To the extent that an incumbent electric utility has elected as of February 1, 2019, the Fixed Resource
101 Requirement alternative as a Load Serving Entity in the PJM Region and continues to make such election and
102 is therefore required to obtain capacity for all load and expected load growth in its service area, any customer
103 of a utility subject to that requirement that purchases energy pursuant to subdivision 3 or 4 from a supplier
104 licensed to sell retail electric energy within the Commonwealth shall continue to pay its incumbent electric
105 utility for the non-fuel generation capacity and transmission related costs incurred by the incumbent electric
106 utility in order to meet the customer's capacity obligations, pursuant to the incumbent electric utility's
107 standard tariff that has been approved by and is on file with the Commission. In the case of such customer,
108 the advance written notice period established in subdivisions 3 c and d shall be three years. This subdivision
109 shall not apply to the customers of licensed suppliers that (i) had an agreement with a licensed supplier
110 entered into before February 1, 2019, or (ii) had aggregation petitions pending before the Commission prior
111 to January 1, 2019, unless and until any customer referenced in clause (i) or (ii) has returned to purchase
112 electric energy from its incumbent electric utility, pursuant to the provisions of subdivision 3 or 4, and is
113 receiving electric energy from such incumbent electric utility.

114 7. A tariff for one or more classes of residential customers filed with the Commission for approval by a
115 cooperative on or after July 1, 2010, shall be deemed to offer a tariff for electric energy provided 100 percent
116 from renewable energy if it provides undifferentiated electric energy and the cooperative retires a quantity of
117 renewable energy certificates equal to 100 percent of the electric energy provided pursuant to such tariff. A
118 tariff for one or more classes of nonresidential customers filed with the Commission for approval by a
119 cooperative on or after July 1, 2012, shall be deemed to offer a tariff for electric energy provided 100 percent
120 from renewable energy if it provides undifferentiated electric energy and the cooperative retires a quantity of

121 renewable energy certificates equal to 100 percent of the electric energy provided pursuant to such tariff. For
122 purposes of this section, "renewable energy certificate" means, with respect to cooperatives, a tradable
123 commodity or instrument issued by a regional transmission entity or affiliate or successor thereof in the
124 United States that validates the generation of electricity from renewable energy sources or that is certified
125 under a generally recognized renewable energy certificate standard. One renewable energy certificate equals
126 1,000 kWh or one MWh of electricity generated from renewable energy. A cooperative offering electric
127 energy provided 100 percent from renewable energy pursuant to this subdivision that involves the retirement
128 of renewable energy certificates shall disclose to its retail customers who express an interest in purchasing
129 energy pursuant to such tariff (i) that the renewable energy is comprised of the retirement of renewable
130 energy certificates, (ii) the identity of the entity providing the renewable energy certificates, and (iii) the
131 sources of renewable energy being offered.

132 B. The Commission shall promulgate such rules and regulations as may be necessary to implement the
133 provisions of this section.

134 C. 1. By January 1, 2002, the Commission shall promulgate regulations establishing whether and, if so,
135 for what minimum periods, customers who request service from an incumbent electric utility pursuant to
136 subsection D of § 56-582 or a default service provider, after a period of receiving service from other suppliers
137 of electric energy, shall be required to use such service from such incumbent electric utility or default service
138 provider, as determined to be in the public interest by the Commission.

139 2. Subject to (i) the availability of capped rate service under § 56-582, and (ii) the transfer of the
140 management and control of an incumbent electric utility's transmission assets to a regional transmission entity
141 after approval of such transfer by the Commission under § 56-579, retail customers of such utility (a)
142 purchasing such energy from licensed suppliers and (b) otherwise subject to minimum stay periods prescribed
143 by the Commission pursuant to subdivision 1, shall nevertheless be exempt from any such minimum stay
144 obligations by agreeing to purchase electric energy at the market-based costs of such utility or default
145 providers after a period of obtaining electric energy from another supplier. Such costs shall include (i) the
146 actual expenses of procuring such electric energy from the market, (ii) additional administrative and
147 transaction costs associated with procuring such energy, including, but not limited to, costs of transmission,
148 transmission line losses, and ancillary services, and (iii) a reasonable margin. The methodology of
149 ascertaining such costs shall be determined and approved by the Commission after notice and opportunity for
150 hearing and after review of any plan filed by such utility to procure electric energy to serve such customers.
151 The methodology established by the Commission for determining such costs shall be consistent with the
152 goals of (a) promoting the development of effective competition and economic development within the
153 Commonwealth as provided in subsection A of § 56-596, and (b) ensuring that neither incumbent utilities nor
154 retail customers that do not choose to obtain electric energy from alternate suppliers are adversely affected.

155 3. Notwithstanding the provisions of subsection D of § 56-582 and subsection C of § 56-585, however,
156 any such customers exempted from any applicable minimum stay periods as provided in subdivision 2 shall
157 not be entitled to purchase retail electric energy thereafter from their incumbent electric utilities, or from any
158 distributor required to provide default service under subsection B of § 56-585, at the capped rates established
159 under § 56-582, unless such customers agree to satisfy any minimum stay period then applicable while
160 obtaining retail electric energy at capped rates.

161 4. The Commission shall promulgate such rules and regulations as may be necessary to implement the
162 provisions of this subsection, which rules and regulations shall include provisions specifying the
163 commencement date of such minimum stay exemption program.