

1 SENATE BILL NO. 134

2 AMENDMENT IN THE NATURE OF A SUBSTITUTE

3 (Proposed by the Senate Committee on Education and Health

4 on January 22, 2026)

5 (Patron Prior to Substitute—Senator Locke)

6 *A BILL to amend and reenact § 22.1-289.03 of the Code of Virginia, relating to public education; early*
7 *childhood care and education; child care access calculation; report.*8 **Be it enacted by the General Assembly of Virginia:**9 **1. That § 22.1-289.03 of the Code of Virginia is amended and reenacted as follows:**10 **§ 22.1-289.03. Early childhood care and education system; establishment; need-based and demand-
11 based funding.**12 A. The Board shall establish a statewide unified public-private system for early childhood care and
13 education in the Commonwealth to ensure that every child has the opportunity to enter kindergarten healthy
14 and ready to learn. Such system shall be administered by the Board, the Superintendent, and the Department
15 and shall be formed, implemented, and sustained through a structure that engages and leverages both state-
16 level authority and regional-level public-private partnership assets.17 B. It is the intent of the General Assembly that the system established pursuant to subsection A shall (i)
18 provide families with coordinated access for referral to early childhood education programs, (ii) provide
19 families with easy-to-understand information about the quality of publicly funded early childhood care and
20 education programs, (iii) establish expectations for the continuous improvement of early childhood care and
21 education programs, and (iv) establish shared expectations for early childhood care and education programs
22 among the Department of Education, the Department of Social Services, local school divisions, and state and
23 regional stakeholders.24 C. The system established pursuant to subsection A shall consist of a combination of programs offered
25 through (i) the Virginia Preschool Initiative, pursuant to § 22.1-289.09, or any other school-based early
26 childhood care and education program; (ii) licensed programs, pursuant to Article 3 (§ 22.1-289.010 et seq.);
27 and (iii) unlicensed programs, pursuant to Article 4 (§ 22.1-289.030 et seq.).28 D. To address family demand and preferences for affordable, high-quality early childhood care and
29 education services, ~~state general funds that support the provision of services to families for early childhood~~
30 ~~care and education shall be provided as specified in the general appropriation act. Each year, no later than~~
31 ~~November 15, the Department shall report to the Governor and the Chairs of the House Committee on~~

32 Appropriations, the House Committee on Education, the Senate Committee on Education and Health, and the
33 Senate Committee on Finance and Appropriations the projected general funds needed for the upcoming two
34 fiscal years based on cost of quality rate per child in order to (i) maintain the current number of slots, (ii)
35 increase the number of slots using a projected growth rate, and (iii) increase the number of slots to fully
36 accommodate parent demand and eliminate waitlists *the Department shall establish and maintain a*
37 *calculation that shall be used to provide a cost estimate for funding needed per biennium to address parental*
38 *demand. Such projected general funds to meet such needs calculation shall be based on include:*

39 1. An annual per-child cost determined through re-benchmarking for the Virginia Preschool Initiative;
40 2. An annual per-child cost based on *a re-benchmarking of* the Department's federally approved
41 alternative cost methodology for the Mixed Delivery Program identified in the general appropriation act;

42 3. An annual per-child cost based on *a re-benchmarking of* the Department's federally approved
43 alternative cost methodology for the Child Care Subsidy Program, which program shall be open to each child
44 who is under the age of 13 in each family for as long as:

45 a. The family's income does not exceed 85 percent of the state median income;
46 b. The family includes at least one child who is five years of age or younger and has not started
47 kindergarten; and
48 c. The family meets all other eligibility requirements;

49 4. *Current program An estimate of parental demand and choice preferences based on historic growth and*
50 *current eligibility criteria for each program; and*

51 5. *Maximization of An estimate of the number of slots to be added to support local or regional (i)*
52 *economic development efforts and (ii) public-private partnerships focused on increasing the supply of child*
53 *care services. Priority shall be given to localities or regions identified as child care deserts.*

54 *Such calculation shall not affect regularly recurring federal funding including federal funding provided*
55 *for the Child Care Subsidy Program, Early Head Start, or Head Start, or pursuant to Part B of the federal*
56 *Individuals with Disabilities Education Act, 20 U.S.C. § 1411 et seq. Pursuant to the calculation, such*
57 *federal funding shall be maximized and fully expended prior to expending any state general funds. Such*
58 *calculation shall not obligate the General Assembly to a specific appropriation of funds but shall be used to*
59 *provide information to guide the General Assembly in making decisions about the proportion of parental*
60 *demand for and supply of early childhood care and education services to be addressed and level of*
61 *appropriation required to address such demand. Annual overall funding available shall be subject to*
62 *appropriation as determined by the General Assembly.*

63 No later than May 15 before each upcoming year, each regional entity established by the Board pursuant
64 to subsection D of § 22.1-289.05 shall indicate the number of slots needed in the region for the Mixed
65 Delivery Program, each local school division shall indicate the number of slots needed in the local school
66 division for the Virginia Preschool Initiative, and each locality shall indicate the number of slots needed in
67 the locality for the Child Care Subsidy Program. *In determining the number of slots to be added to support*
68 *local or regional economic development efforts and public-private partnerships pursuant to subdivision 5,*
69 *the Department, in consultation with the Virginia Economic Development Partnership Authority and the*
70 *Virginia Early Childhood Foundation's Virginia Business Roundtable for Early Education, shall calculate*
71 *slots needed to ensure adequate supply for the biennium in regions with (i) active, recognized economic*
72 *development initiatives; (ii) public-private partnerships focused on building supply of quality child care*
73 *services; or (iii) identified child care deserts.* The Department shall reallocate slots with available funding
74 from the Child Care Subsidy Program and Mixed Delivery Program as determined pursuant to this subsection
75 no later than July 1. Following fall enrollment periods, the Department shall make adjustments based on
76 family preferences. In providing funding for slots pursuant to this subsection, all current-year state general
77 funds shall be expended first. *If waitlists for slots at early childhood care and education sites remain,*
78 *available state and general funds from prior years shall be used to address family demand and preferences.*

79 *E. The Department shall, no later than the third Wednesday in December of each year, submit to the*
80 *Commission on Early Childhood Care and Education, established pursuant to § 2.2-208.1, and post in a*
81 *publicly accessible location on its website a report on the data used to calculate the minimum funding and*
82 *number of slots for the calculation pursuant to subsection D.*