

2026 SESSION

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HOUSE BILL NO. 1058

Offered January 14, 2026

Prefiled January 14, 2026

A BILL to amend and reenact §§ 15.2-4901 and 15.2-4902 of the Code of Virginia, relating to industrial development authorities in certain localities; housing.

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Patrons—Phillips and Whittle

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Referred to Committee on Counties, Cities and Towns

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10 Be it enacted by the General Assembly of Virginia:

11 1. That §§ 15.2-4901 and 15.2-4902 of the Code of Virginia are amended and reenacted as follows:

12 § 15.2-4901. Purpose of chapter.

13 It is the intent of the legislature by the passage of this chapter to authorize the creation of industrial
14 development authorities by the localities in the Commonwealth so that such authorities may acquire, own,
15 lease, and dispose of properties and make loans to the end that such authorities may be able to promote
16 industry and develop trade by inducing manufacturing, industrial, governmental, nonprofit, and commercial
17 enterprises, and institutions of higher education to locate in or remain in the Commonwealth and further the
18 use of its agricultural products and natural resources, and to vest such authorities with all powers that may be
19 necessary to enable them to accomplish such purposes, which powers shall be exercised for the benefit of the
20 inhabitants of the Commonwealth, either through the increase of their commerce, or through the promotion of
21 their safety, health, welfare, convenience, or prosperity. Such authority shall not itself be authorized to
22 operate any such manufacturing, industrial, nonprofit, or commercial enterprise, or any facility of an
23 institution of higher education.

24 It is the further intent of the legislature and shall be the policy of the Commonwealth to grant to industrial
25 development authorities the powers contained herein with respect to pollution control facilities to the end that
26 such authorities may protect and promote the health of the inhabitants of the Commonwealth and the
27 conservation, protection, and improvement of its natural resources by exercising such powers for the control
28 or abatement of land, sewer, water, air, noise, and general environmental pollution derived from the operation
29 of any industrial or medical facility and to vest such authorities with all powers that may be necessary to
30 enable them to accomplish such purpose, which powers shall be exercised for the benefit of the inhabitants of
31 the Commonwealth, either through the increase of their commerce, or through the promotion of their safety,
32 health, welfare, convenience, or prosperity.

33 It is the further intent of the legislature and shall be the policy of the Commonwealth to grant to industrial
34 development authorities the powers contained herein with respect to medical facilities and facilities for the
35 residence or care of the aged to the end that such authorities may protect and promote the health and welfare
36 of the inhabitants of the Commonwealth by assisting in the acquisition, construction, equipping, expansion,
37 enlargement, and improvement of medical facilities and facilities for the residence or care of the aged in order
38 to provide modern and efficient medical services to the inhabitants of the Commonwealth and care of the
39 aged of the Commonwealth in accordance with their special needs and also by assisting in the refinancing of
40 medical facilities and facilities for the residence or care of the aged owned and operated by organizations
41 which are exempt from taxation pursuant to § 501(c)(3) of the Internal Revenue Code of 1954, as amended,
42 in order to reduce the costs to residents of the Commonwealth of utilizing such facilities and to vest such
43 authorities with all powers that may be necessary to enable them to accomplish such purposes, which powers
44 shall be exercised for the benefit of the inhabitants of the Commonwealth and for the promotion of their
45 health and welfare. It is not intended hereby that any such authority shall itself be authorized to operate any
46 such medical facility or facility for the residence or care of the aged.

47 It is the further intent of the legislature and shall be the policy of the Commonwealth to grant to industrial
48 development authorities the powers contained herein with respect to facilities for use by organizations (other
49 than institutions organized and operated exclusively for religious purposes) which are described in §
50 501(c)(3) of the Internal Revenue Code of 1954, as amended, and which are exempt from federal income
51 taxation pursuant to § 501(a) of the Internal Revenue Code of 1954, as amended, to the end that such
52 authorities may protect or promote the safety, health, welfare, convenience, and prosperity of the inhabitants
53 of the Commonwealth by assisting in the acquisition, construction, equipping, expansion, enlargement,
54 improvement, financing, and refinancing of such facilities of the aforesaid entities and organizations in order
55 to provide operations, recreational, activity centers, and other facilities for the use of the inhabitants of the
56 Commonwealth and to vest such authorities with all powers that may be necessary to enable them to
57 accomplish such purposes, which powers shall be exercised for the benefit of the inhabitants of the
58 Commonwealth and for the promotion of their safety, health, welfare, convenience, or prosperity. It is not

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59 intended hereby that any such authority shall itself be authorized to operate any such facility.

60 It is the further intent of the legislature and shall be the policy of the Commonwealth to grant to industrial
61 development authorities the powers contained herein with respect to facilities for accredited nonprofit private
62 institutions of higher education in the Commonwealth whose primary purpose is to provide collegiate or
63 graduate education and not to provide religious training or theological education to the end that such
64 authorities may protect and promote the health and welfare of the inhabitants of the Commonwealth by
65 assisting in the acquisition, construction, equipping, expansion, enlargement, and improvement of facilities of
66 aforesaid institutions in order to provide improved educational facilities for the use of the inhabitants of the
67 Commonwealth and to vest such authorities with all powers that may be necessary to enable them to
68 accomplish such purposes, which powers shall be exercised for the benefit of the inhabitants of the
69 Commonwealth and for the promotion of their health, welfare, convenience, or prosperity. It is not intended
70 hereby that any such authority shall itself be authorized to operate any such educational facility.

71 It is the further intent of the legislature and shall be the policy of the Commonwealth to grant industrial
72 development authorities the powers contained herein with respect to facilities for a locality, the
73 Commonwealth and its agencies, and governmental and nonprofit organizations and to vest such authorities
74 with all powers that may be necessary to enable them to accomplish such purposes, which powers shall be
75 exercised for the benefit of the inhabitants of the Commonwealth and for the promotion of their health,
76 welfare, convenience, or prosperity.

77 It is further the intent of the legislature and shall be the policy of the Commonwealth to grant to industrial
78 development authorities the powers contained herein with respect to facilities for museums and historical
79 education, demonstration, and interpretation, together with any and all buildings, structures, or other facilities
80 necessary or desirable in connection with the foregoing, for use by nonprofit organizations in order to
81 promote tourism and economic development in the Commonwealth, to promote the knowledge of and
82 appreciation by the citizens of the Commonwealth of the historical and cultural development and heritage of
83 the Commonwealth and the United States and to promote thereby their health, welfare, convenience, and
84 prosperity. It is not intended hereby that any such authority shall itself be authorized to operate any such
85 facility.

86 It is the further intent of the legislature and shall be the policy of the Commonwealth to grant to industrial
87 development authorities the powers contained herein with respect to facilities devoted to the staging of equine
88 events and activities (other than racing) for use by governmental or nonprofit, nonreligious organizations and
89 operated by such governmental or nonprofit, nonreligious organizations in order to promote the equine
90 industry and equine-related activities (other than racing) which are integral to the Commonwealth's economy
91 and heritage and to promote thereby the safety, health, welfare, convenience, and prosperity of the inhabitants
92 of the Commonwealth.

93 It is the further intent of the legislature and shall be the policy of the Commonwealth to grant to industrial
94 development authorities the powers contained herein with respect to acquiring, developing, owning, and
95 operating an industrial park and any utilities that are intended primarily to serve the park and to issue bonds
96 for such purposes. The bonds may be secured by revenues generated by the industrial park or the utilities
97 being financed or by any other funds of the authority.

98 It is the further intent of the legislature and shall be the policy of the Commonwealth to grant to industrial
99 development authorities created by one or more municipalities whose housing authorities have not been
100 activated as provided by §§ 36-4 and 36-4.1, in addition to the powers previously or hereafter granted in this
101 chapter, the powers contained herein with respect to facilities used primarily for single or multi family
102 multifamily residences in order to promote safe and affordable housing in the Commonwealth and to benefit
103 thereby the safety, health, welfare, and prosperity of the inhabitants of the Commonwealth. It is not intended
104 hereby that any such authority shall itself be authorized to operate any such facility or exercise any powers of
105 eminent domain set forth in § 36-27.

106 *It is the further intent of the legislature and shall be the policy of the Commonwealth to grant to industrial*
107 *development authorities in the Counties of Halifax, Henry, and Pittsylvania and the Cities of Danville and*
108 *Martinsville, in addition to the powers previously or hereafter granted in this chapter, the powers contained*
109 *herein with respect to facilities used primarily for single or multifamily residences in order to promote safe*
110 *and affordable housing in the Commonwealth and to benefit thereby the safety, health, welfare, and*
111 *prosperity of the inhabitants of the Commonwealth. It is not intended hereby that any such authority shall*
112 *itself be authorized to operate any such facility or exercise any powers of eminent domain set forth in*
113 *§ 36-27.*

114 It is the further intent of the legislature and shall be the policy of the Commonwealth to grant to industrial
115 development authorities, in addition to the powers previously or hereafter granted herein, the power to make
116 grants associated with the construction of affordable housing in order to promote safe and affordable housing
117 in the Commonwealth and to benefit thereby the safety, health, welfare, and prosperity of the inhabitants of
118 the Commonwealth.

119 *It is the further intent of the legislature and shall be the policy of the Commonwealth to grant to industrial*
120 *development authorities in the Counties of Halifax, Henry, and Pittsylvania and the Cities of Danville and*

121 *Martinsville, in addition to the powers previously or hereafter granted herein, the power to issue bonds or*
 122 *make grants, or any combination thereof, associated with the construction of affordable housing in order to*
 123 *promote safe and affordable housing in the Commonwealth and to benefit thereby the safety, health, welfare,*
 124 *and prosperity of the inhabitants of the Commonwealth.*

125 It is the further intent of the legislature and shall be the policy of the Commonwealth to grant industrial
 126 development authorities the powers contained herein with respect to public school buildings and facilities to
 127 promote the safety, health, welfare, convenience, and prosperity of the school children of the Commonwealth
 128 by assisting in the acquisition, construction, equipping, expansion, enlargement, improvement, financing, and
 129 refinancing of such facilities of school boards in order to provide for the modernization of public school
 130 buildings or facilities pursuant to Article 3 (§ 22.1-141.1 et seq.) of Chapter 9 of Title 22.1.

131 It is the further intent of the legislature and shall be the policy of the Commonwealth to grant to industrial
 132 development authorities the powers contained herein with respect to facilitating and supporting landowner
 133 access to carbon markets through aggregation of landowners to reach a size that attracts the investment of
 134 private capital. Such aggregation provides landowners of various size tracts of land enhanced opportunities to
 135 access capital and benefits that support and enhance the agriculture and forest industries for the health,
 136 welfare, convenience and prosperity of the inhabitants of the Commonwealth.

137 In any instance in this chapter where an industrial development authority may issue bonds through its
 138 authority to finance, the authority may also refinance such bonds.

139 This chapter shall be liberally construed in conformity with these intentions.

140 **§ 15.2-4902. Definitions.**

141 Wherever used in this chapter, unless a different meaning clearly appears in the context:

142 "Authority" means any political subdivision, a body politic and corporate, created, organized and operated
 143 pursuant to the provisions of this chapter, or if the authority is abolished, the board, body, commission,
 144 department or officer succeeding to the principal functions thereof or to whom the powers given by this
 145 chapter are given by law.

146 "Authority facilities" or "facilities" means any or all (i) medical (including, but not limited to, office and
 147 treatment facilities), pollution control or industrial facilities; (ii) facilities for the residence or care of the
 148 aged; (iii) multi-state regional or national headquarters offices or operations centers; (iv) facilities for private,
 149 accredited and nonprofit institutions of collegiate, elementary, or secondary education in the Commonwealth
 150 whose primary purpose is to provide collegiate, elementary, secondary, or graduate education and not to
 151 provide religious training or theological education, such facilities being for use as academic or administration
 152 buildings or any other structure or application usual and customary to a college, elementary or secondary
 153 school campus other than chapels and their like; (v) parking facilities, including parking structures; (vi)
 154 facilities for use as office space by nonprofit, nonreligious organizations; (vii) facilities for museums and
 155 historical education, demonstration and interpretation, together with buildings, structures or other facilities
 156 necessary or desirable in connection with the foregoing, for use by nonprofit organizations; (viii) facilities for
 157 use by an organization (other than an organization organized and operated exclusively for religious purposes)
 158 which is described in § 501(c) (3) of the Internal Revenue Code of 1986, as amended, and which is exempt
 159 from federal income taxation pursuant to § 501 (a) of such Internal Revenue Code; (ix) facilities for use by a
 160 locality, the Commonwealth and its agencies, or other governmental organizations, provided that any such
 161 facilities owned by a locality, the Commonwealth or its agencies or other public bodies subject to the
 162 Virginia Public Procurement Act (§ 2.2-4300 et seq.) shall not be exempt from competitive procurement
 163 requirements, under the exception granted in subsection B of § 2.2-4344; (x) facilities devoted to the staging
 164 of equine events and activities (other than racing events); however, such facilities must be owned by a
 165 governmental or nonprofit, nonreligious organization and operated by any such governmental or nonprofit,
 166 nonreligious organization; (xi) facilities for commercial enterprises that are not enterprise zone facilities (as
 167 defined in § 1394 (b) of the Internal Revenue Code of 1986, as amended) now existing or hereafter acquired,
 168 constructed or installed by or for the authority pursuant to the terms of this chapter; however, facilities for
 169 commercial enterprise that are not enterprise zone facilities but which are taxable authority facilities shall
 170 constitute authority facilities only if the interest on any bonds issued to finance such facilities is not exempt
 171 from federal income taxation; (xii) enterprise zone facilities; and (xiii) facilities used primarily for single or
 172 ~~multi-family multifamily~~ residences. *Clause Except in the Counties of Halifax, Henry, and Pittsylvania and*
 173 *the Cities of Danville and Martinsville, clause (xiii) applies only to industrial development authorities created*
 174 *by one or more localities whose housing authorities have not been activated as provided by §§ 36-4 and*
 175 *36-4.1. Any facility may be located within or outside or partly within or outside the locality creating the*
 176 *authority. Any facility may consist of or include any or all buildings, improvements, additions, extensions,*
 177 *replacements, machinery or equipment, and may also include appurtenances, lands, rights in land, water*
 178 *rights, franchises, furnishings, landscaping, utilities, approaches, roadways and other facilities necessary or*
 179 *desirable in connection therewith or incidental thereto, acquired, constructed, or installed by or on behalf of*
 180 *the authority. A pollution control facility shall include any facility acquired, constructed or installed or any*
 181 *expenditure made, including the reconstruction, modernization or modification of any existing building,*
 182 *improvement, addition, extension, replacement, machinery or equipment, and which is designed to further the*

183 control or abatement of land, sewer, water, air, noise or general environmental pollution derived from the
184 operation of any industrial or medical facility. Any facility may be constructed on or installed in or upon
185 lands, structures, rights-of-way, easements, air rights, franchises or other property rights or interests whether
186 owned by the authority or others.

187 "Bonds" or "revenue bonds" embraces notes, bonds and other obligations authorized to be issued by the
188 authority pursuant to the provisions of this chapter.

189 "Cost" means, as applied to authority facilities, the cost of construction; the cost of acquisition of all
190 lands, structures, rights-of-way, franchises, easements and other property rights and interests; the cost of
191 demolishing, removing or relocating any buildings or structures on lands acquired, including the cost of
192 acquiring any lands to which such buildings or structures may be moved or relocated; the cost of all labor,
193 materials, machinery and equipment; financing charges and interest on all bonds prior to and during
194 construction and, if deemed advisable by the authority, for a period not exceeding one year after completion
195 of such construction; cost of engineering, financial and legal services, plans, specifications, studies, surveys,
196 estimates of cost and of revenues, and other expenses necessary or incident to determining the feasibility or
197 practicability of constructing the authority facilities; administrative expenses, provisions for working capital,
198 reserves for interest and for extensions, enlargements, additions and improvements; and such other expenses
199 as may be necessary or incident to the construction of the authority facilities, the financing of such
200 construction and the placing of the authority facilities in operation. Any obligation or expense incurred by the
201 Commonwealth or any agency thereof, with the approval of the authority, for studies, surveys, borings,
202 preparation of plans and specifications or other work or materials in connection with the construction of the
203 authority facilities may be regarded as a part of the cost of the authority facilities and may be reimbursed to
204 the Commonwealth or any agency thereof out of the proceeds of the bonds issued for such authority facilities
205 as hereinafter authorized.

206 "Enterprise" means any industry for manufacturing, processing, assembling, storing, warehousing,
207 distributing, or selling any products of agriculture, mining, or industry and for research and development or
208 scientific laboratories, including, but not limited to, the practice of medicine and all other activities related
209 thereto or for such other businesses or activities as will be in the furtherance of the public purposes of this
210 chapter.

211 "Loans" means any loans made by the authority in furtherance of the purposes of this chapter from the
212 proceeds of the issuance and sale of the authority's bonds and from any of its revenues or other moneys
213 available to it as provided herein.

214 "Revenues" means any or all fees, rates, rentals and receipts collected by, payable to or otherwise derived
215 by the authority from, and all other moneys and income of whatsoever kind or character collected by, payable
216 to or otherwise derived by the authority in connection with the ownership, leasing or sale of the authority
217 facilities or in connection with any loans made by the authority under this chapter.

218 "Taxable authority facilities" means any private or commercial golf course, country club, massage parlor,
219 tennis club, skating facility (including roller skating, skateboard and ice skating), racquet sports facility,
220 suntan facility, race track, or facility the primary purpose of which is one of the following: (i) retail food and
221 beverage services (excluding grocery stores), (ii) automobile sales and service, (iii) recreation or
222 entertainment, or (iv) banks, savings and loan institutions or mortgage loan companies. The foregoing
223 sentence notwithstanding, no facility financed as an enterprise zone facility using tax-exempt "enterprise zone
224 facility bonds" (as such term is used in § 1394 of the Internal Revenue Code) shall constitute a taxable
225 authority facility.

226 "Trust indenture" means any trust agreement or mortgage under which bonds authorized pursuant to this
227 chapter may be secured.