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**HOUSE BILL NO. 1034**

Offered January 14, 2026

Prefiled January 14, 2026

*A BILL to amend and reenact §§ 18.2-340.16 and 18.2-340.19 of the Code of Virginia, relating to charitable gaming; use of proceeds; charitable gaming adjusted gross receipts.*

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Patron—Wilt

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Committee Referral Pending

**Be it enacted by the General Assembly of Virginia:****1. That §§ 18.2-340.16 and 18.2-340.19 of the Code of Virginia are amended and reenacted as follows:****§ 18.2-340.16. Definitions.**

As used in this article, unless the context requires a different meaning:

"Bingo" means a specific game of chance played with (i) individual cards having randomly numbered squares ranging from one to 75, (ii) Department-approved electronic devices that display facsimiles of bingo cards and are used for the purpose of marking and monitoring players' cards as numbers are called, or (iii) Department-approved cards, in which prizes are awarded on the basis of designated numbers on such cards conforming to a predetermined pattern of numbers selected at random.

"Bona fide member" means an individual who participates in activities of a qualified organization other than such organization's charitable gaming activities.

"Charitable gaming" or "charitable games" means those raffles, Texas Hold'em poker tournaments, and games of chance explicitly authorized by this article. Unless otherwise specified, "charitable gaming" includes electronic gaming authorized by this article.

"Charitable gaming adjusted gross receipts" means the gross receipts derived from charitable gaming other than electronic gaming less the amount of prize money paid out to players.

"Charitable gaming permit" or "permit" means a permit issued by the Department to an organization that authorizes such organization to conduct charitable gaming, and if such organization is qualified as a social organization, electronic gaming.

"Charitable gaming supplies" includes bingo cards or sheets, devices for selecting bingo numbers, instant bingo cards, pull-tab cards and seal cards, playing cards for Texas Hold'em poker, poker chips, and any other equipment or product manufactured for or intended to be used in the conduct of charitable games. However, for the purposes of this article, charitable gaming supplies shall not include items incidental to the conduct of charitable gaming such as markers, wands, or tape.

"Commissioner" means the Commissioner of the Department of Agriculture and Consumer Services.

"Conduct" means the actions associated with the provision of a gaming operation during and immediately before or after the permitted activity, which may include (i) selling bingo cards or packs, electronic devices, instant bingo or pull-tab cards, or raffle tickets, (ii) calling bingo games, (iii) distributing prizes, and (iv) any other services provided by volunteer workers.

"Department" means the Department of Agriculture and Consumer Services.

"Electronic gaming" or "electronic games" means any instant bingo, pull tabs, or seal card gaming that is conducted primarily by use of an electronic device. "Electronic gaming" does not include (i) the game of chance identified in clause (ii) of the definition of "bingo" or (ii) network bingo.

"Electronic gaming adjusted gross receipts" means the gross receipts derived from electronic gaming less the total amount in prize money paid out to players.

"Electronic gaming manufacturer" means a manufacturer of electronic devices used to conduct electronic gaming.

"Fair market rental value" means the rent that a rental property will bring when offered for lease by a lessor who desires to lease the property but is not obligated to do so and leased by a lessee under no necessity of leasing.

"Gaming expenses" means prizes, supplies, costs of publicizing gaming activities, audit and administration or permit fees, and a portion of the rent, utilities, accounting and legal fees, and such other reasonable and proper expenses as are directly incurred for the conduct of charitable gaming.

"Gross receipts" means the total amount of money generated by an organization from charitable gaming before the deduction of expenses, including prizes.

"Instant bingo," "pull tabs," or "seal cards" means specific games of chance played by the random selection of one or more individually prepacked cards with winners being determined by the preprinted or predetermined appearance of concealed letters, numbers, or symbols that must be exposed by the player to determine wins and losses and may include the use of a seal card that conceals one or more numbers or

59 symbols that have been designated in advance as prize winners. Such cards may be dispensed by mechanical  
60 equipment.

61 "Jackpot" means a bingo game that the organization has designated on its game program as a jackpot  
62 game in which the prize amount is greater than \$100.

63 "Landlord" means any person or his agent, firm, association, organization, partnership, or corporation,  
64 employee, or immediate family member thereof, which owns and leases, or leases any premises devoted in  
65 whole or in part to the conduct of bingo games or other charitable gaming pursuant to this article, and any  
66 person residing in the same household as a landlord.

67 "Management" means the provision of oversight of a gaming operation, which may include the  
68 responsibilities of applying for and maintaining a permit or authorization, compiling, submitting, and  
69 maintaining required records and financial reports, and ensuring that all aspects of the operation are in  
70 compliance with all applicable statutes and regulations.

71 "Network bingo" means a specific bingo game in which pari-mutuel play is permitted.

72 "Network bingo provider" means a person licensed by the Department to operate network bingo.

73 "Operation" means the activities associated with production of a charitable gaming or electronic gaming  
74 activity, which may include (i) the direct on-site supervision of the conduct of charitable gaming and  
75 electronic gaming; (ii) coordination of volunteers; and (iii) all responsibilities of charitable gaming and  
76 electronic gaming designated by the organization's management.

77 "Organization" means any one of the following:

78 1. A volunteer fire department or volunteer emergency medical services agency or auxiliary unit thereof  
79 that has been recognized in accordance with § 15.2-955 by an ordinance or resolution of the political  
80 subdivision where the volunteer fire department or volunteer emergency medical services agency is located as  
81 being a part of the safety program of such political subdivision;

82 2. An organization that is exempt from income tax pursuant to § 501(c)(3) of the Internal Revenue Code,  
83 is operated, and has always been operated, exclusively for educational purposes, and awards scholarships to  
84 accredited public institutions of higher education or other postsecondary schools licensed or certified by the  
85 Board of Education or the State Council of Higher Education for Virginia;

86 3. An athletic association or booster club or a band booster club established solely to raise funds for  
87 school-sponsored athletic or band activities for a public school or private school accredited pursuant to  
88 § 22.1-19 or to provide scholarships to students attending such school;

89 4. An association of war veterans or auxiliary units thereof organized in the United States;

90 5. A fraternal association or corporation operating under the lodge system;

91 6. An organization that is exempt from income tax pursuant to § 501(c)(3) of the Internal Revenue Code  
92 and is operated, and has always been operated, exclusively to provide services and other resources to older  
93 Virginians, as defined in § 51.5-116;

94 7. An organization that is exempt from income tax pursuant to § 501(c)(3) of the Internal Revenue Code  
95 and is operated, and has always been operated, exclusively to foster youth amateur sports;

96 8. An organization that is exempt from income tax pursuant to § 501(c)(3) of the Internal Revenue Code  
97 and is operated, and has always been operated, exclusively to provide health care services or conduct medical  
98 research;

99 9. An accredited public institution of higher education or other postsecondary school licensed or certified  
100 by the Board of Education or the State Council of Higher Education for Virginia that is exempt from income  
101 tax pursuant to § 501(c)(3) of the Internal Revenue Code;

102 10. A church or religious organization that is exempt from income tax pursuant to § 501(c)(3) of the  
103 Internal Revenue Code;

104 11. An organization that is exempt from income tax pursuant to § 501(c)(3) or 501(c)(4) of the Internal  
105 Revenue Code and is operated, and has always been operated, exclusively to (i) create and foster a spirit of  
106 understanding among the people of the world; (ii) promote the principles of good government and  
107 citizenship; (iii) take an active interest in the civic, cultural, social, and moral welfare of the community; (iv)  
108 provide a forum for the open discussion of matters of public interest; (v) encourage individuals to serve the  
109 community without personal financial reward; and (vi) encourage efficiency and promote high ethical  
110 standards in commerce, industries, professions, public works, and private endeavors;

111 12. An organization that is exempt from income tax pursuant to § 501(c)(3) of the Internal Revenue Code  
112 and is operated, and has always been operated, exclusively to (i) raise awareness of law-enforcement officers  
113 who died in the line of duty; (ii) raise funds for the National Law Enforcement Officers Memorial and  
114 Museum; and (iii) raise funds for the charitable causes of other organizations that are exempt from income  
115 tax pursuant to § 501(c)(3) of the Internal Revenue Code;

116 13. An organization that is exempt from income tax pursuant to § 501(c)(3) of the Internal Revenue Code  
117 and is operated, and has always been operated, exclusively to (i) promote the conservation of the  
118 environment, caves, or other natural resources; (ii) promote or develop opportunities for the use of science  
119 and technology to advance the conservation of the environment, caves, or other natural resources; and (iii)  
120 raise funds for the conservation of the environment, caves, or other natural resources or provide grant

opportunities to other nonprofit organizations that are devoted to such conservation efforts;

14. An organization that is exempt from income tax pursuant to § 501(c)(3) of the Internal Revenue Code that manages a museum that is operated, and has always been operated, exclusively for the purposes of musical heritage and the legacy of the "1927 Bristol Sessions";

15. An organization (i) established on or before December 31, 1963, as a result of its members being prohibited from joining similar existing organizations because of laws such as the Public Assemblages Act of 1926, which required the racial segregation of all public events in the Commonwealth; (ii) that is exempt from income tax pursuant to § 501(c)(7) of the Internal Revenue Code; and (iii) that is operated, and has always been operated, for community awareness and action through educational, economic, and cultural service activities;

16. An organization established on or before December 31, 1977, that is exempt from income tax pursuant to § 501(c)(7) of the Internal Revenue Code and is incorporated, in part, to raise funds for donation to organizations whose missions include promoting early detection of and public education about and supporting research and treatment options for heart disease and various cancers;

17. A local chamber of commerce; or

18. Any other nonprofit organization that is exempt from income tax pursuant to § 501(c) of the Internal Revenue Code and that raises funds by conducting raffles, bingo, instant bingo, pull tabs, or seal cards that generate annual gross receipts of \$40,000 or less, provided that such gross receipts, less expenses and prizes, are used exclusively for charitable, educational, religious, or community purposes. Notwithstanding § 18.2-340.26:1, proceeds from instant bingo, pull tabs, and seal cards shall be included when calculating an organization's annual gross receipts for the purposes of this subdivision.

"Pari-mutuel play" means an integrated network operated by a licensee of the Department comprised of participating charitable organizations for the conduct of network bingo games in which the purchase of a network bingo card by a player automatically includes the player in a pool with all other players in the network, and where the prize to the winning player is awarded based on a percentage of the total amount of network bingo cards sold in a particular network.

"Qualified organization" means any organization to which a valid permit has been issued by the Department to conduct charitable gaming or any organization that is exempt pursuant to § 18.2-340.23.

"Raffle" means a lottery in which the prize is won by (i) a random drawing of the name or prearranged number of one or more persons purchasing chances or (ii) a random contest in which the winning name or preassigned number of one or more persons purchasing chances is determined by a race involving inanimate objects floating on a body of water, commonly referred to as a "duck race."

"Reasonable and proper business expenses" means business expenses actually incurred by a qualified organization in the conduct of charitable gaming and not otherwise allowed under this article or under Department regulations on real estate and personal property tax payments, travel expenses, payments of utilities and trash collection services, legal and accounting fees, costs of business furniture, fixtures and office equipment and costs of acquisition, maintenance, repair, or construction of an organization's real property. For the purpose of this definition, (i) salaries and wages of employees whose primary responsibility is to provide services for the principal benefit of an organization's members or (ii) expenses for social or recreational activities for the principal benefit of a social organization's members may qualify as a business expense, if so determined by the Department. However, payments made pursuant to § 51.1-1204 to the Volunteer Firefighters' and Rescue Squad Workers' Service Award Fund shall be deemed a reasonable and proper business expense.

"Social organization" means any qualified organization that provides certification to the Department that it is:

1. An accredited public institution of higher education or other postsecondary school licensed or certified by the Board of Education or the State Council of Higher Education for Virginia qualified under § 501(c)(3) of the Internal Revenue Code;

2. An organization established on or before November 10, 1922, that is qualified under § 501(c)(4) of the Internal Revenue Code, is the only federally chartered Marine Corps-related veterans organization in the country, and is operated for the purpose of promoting the interest and preserving the traditions of the United States Marine Corps;

3. An organization established on or before December 31, 1963, as a result of its members being prohibited from joining similar existing organizations because of laws such as the Public Assemblages Act of 1926, which required the racial segregation of all public events in the Commonwealth, that is qualified under § 501(c)(7) of the Internal Revenue Code;

4. An organization established on or before December 31, 1977, that is qualified under § 501(c)(7) of the Internal Revenue Code and is incorporated, in part, to raise funds for donation to organizations whose missions include promoting early detection of and public education about and supporting research and treatment options for heart disease and various cancers;

5. A fraternal beneficiary society, order, or association qualified under § 501(c)(8) of the Internal Revenue Code;

6. A domestic fraternal society, order, or association qualified under § 501(c)(10) of the Internal Revenue Code; or

7. A post or organization of past or present members of the Armed Forces of the United States, or an auxiliary unit or society of, or a trust or foundation for, any such post or organization qualified under § 501(c)(19) of the Internal Revenue Code.

"Social quarters" means, in addition to any specifications prescribed by the Department, an area at a social organization's primary location that (i) such organization designates to be used predominantly by its members for social and recreational activities, (ii) is accessible exclusively to members of the social organization and their guests, and (iii) is not advertised or open to the general public. It shall not disqualify the area from being considered social quarters if guests occasionally accompany members into the area, so long as such guests do not spend their own funds to participate in charitable gaming or electronic gaming activities conducted in the area. In determining if an area is social quarters for purposes of § 18.2-340.26:3, the Department may rely on publications of the Internal Revenue Service regarding the allowable participation of guests in an organization's social and recreational activities for purposes of § 501 of the Internal Revenue Code.

"Supplier" means any person who offers to sell, sells, or otherwise provides charitable gaming supplies to any qualified organization.

"Texas Hold'em poker game" means a variation of poker in which (i) players receive two cards facedown that may be used individually, (ii) five cards shown face up are shared among all players in the game, (iii) players combine any number of their individual cards with the shared cards to make the highest five-card hand to win the value wagered during the game, and (iv) the ranking of hands and the rules of the game are governed by the official rules of the Poker Tournament Directors Association.

"Texas Hold'em poker tournament" or "tournament" means an organized competition of players (i) who pay a fixed fee for entry into the competition and for a certain amount of poker chips for use in the competition; (ii) who may be allowed to pay an additional fee, during set preannounced times of the competition, to receive additional poker chips for use in the competition; (iii) who may be seated at one or more tables simultaneously playing Texas Hold'em poker games; (iv) who upon running out of poker chips are eliminated from the competition; and (v) a pre-set number of whom are awarded prizes of value according to how long such players remain in the competition.

#### **§ 18.2-340.19. Regulations of the Department.**

A. The Department shall adopt regulations that:

1. Require, as a condition of receiving a charitable gaming permit or authorization to conduct electronic gaming, that the applicant use a predetermined percentage of its receipts for those lawful religious, charitable, community, or educational purposes for which the organization is specifically chartered or organized, including (i) those expenses relating to the acquisition, construction, maintenance, or repair of any interest in real property or (ii) expenses related to the rental of real property by an organization as described by subdivision 5, 6, or 7 of the definition of "social organization" in § 18.2-340.16 where such real property is involved in the operation of the organization and used for lawful religious, charitable, community, or educational purposes, as follows:

a. With respect to charitable gaming, other than electronic gaming, a predetermined percentage of its *charitable gaming adjusted* gross receipts, *not to exceed 10 percent*.

b. With respect to electronic gaming, a predetermined percentage of its electronic gaming adjusted gross receipts, *not to exceed 10 percent*. *For purposes of this subdivision, "electronic gaming adjusted gross receipts" means the gross receipts derived from electronic gaming less (i) the total amount in prize money paid out to players and (ii) the contractually agreed-upon percentage retained by the electronic gaming manufacturer.*

2. Specify the conditions under which a complete list of the organization's members who participate in the management, operation, or conduct of charitable gaming may be required in order for the Department to ascertain the percentage of Virginia residents in accordance with subdivision A 3 of § 18.2-340.24.

Membership lists furnished to the Department in accordance with this subdivision shall not be a matter of public record and shall be exempt from disclosure under the provisions of the *Virginia* Freedom of Information Act (§ 2.2-3700 et seq.).

3. Prescribe fees for processing applications for charitable gaming permits and authorizing social organizations to conduct electronic gaming. Such fees may reflect the nature and extent of the charitable gaming activity proposed to be conducted.

4. Establish requirements for the audit of all reports required in accordance with §§ 18.2-340.30 and 18.2-340.30:2.

5. Define electronic and mechanical equipment used in the conduct of charitable gaming. Department regulations shall include capacity for such equipment to provide full automatic daubing as numbers are called. For the purposes of this subdivision, electronic or mechanical equipment for instant bingo, pull tabs, or seal cards shall include such equipment that displays facsimiles of instant bingo, pull tabs, or seal cards and are used solely for the purpose of dispensing or opening such paper or electronic cards, or both; but shall not include (i) devices operated by dropping one or more coins or tokens into a slot and pulling a handle or

pushing a button or touchpoint on a touchscreen to activate one to three or more reels marked into horizontal segments by varying symbols, where the predetermined prize amount depends on how and how many of the symbols line up when the rotating reels come to rest, or (ii) other similar devices that display flashing lights or illuminations, or bells, whistles, or other sounds, solely intended to entice players to play. Such regulations shall not prohibit (a) devices that display spinning, rotating, or rolling reels or animations or flashing lights; (b) devices that accept vouchers; (c) the purchase and play of an electronic pull tab with a single press or touch of a button; or (d) the use of multiple video monitors or touchscreens on an electronic gaming device.

6. Prescribe the conditions under which a qualified organization may (i) provide food and nonalcoholic beverages to its members who participate in the management, operation, or conduct of bingo; (ii) permit members who participate in the management, operation, or conduct of bingo to play bingo; and (iii) subject to the provisions of subdivision 12 of § 18.2-340.33, permit nonmembers to participate in the conduct of bingo so long as the nonmembers are under the direct supervision of a bona fide member of the organization during the bingo game.

7. Prescribe the conditions under which a qualified organization may sell raffle tickets for a raffle drawing that will be held outside the Commonwealth pursuant to subsection B of § 18.2-340.26.

8. Prescribe the conditions under which persons who are bona fide members of a qualified organization or a child, above the age of 13 years, of a bona fide member of such organization may participate in the conduct or operation of bingo games.

9. Prescribe the conditions under which a person below the age of 18 years may play bingo, provided that such person is accompanied by his parent or legal guardian.

10. Require all qualified organizations that are subject to Department regulations to post in a conspicuous place in every place where charitable gaming is conducted a sign that bears a toll-free telephone number for the National Problem Gambling Helpline.

11. Require all qualified organizations that are subject to Department regulations to post in a conspicuous place in every place where charitable gaming is conducted a sign that bears the toll-free telephone number and website for the illegal gaming tip line established and administered by the Office of the Gaming Enforcement Coordinator in the Department of State Police pursuant to § 52-54 for members of the public to report concerns about, or suspected instances of, illegal gaming activities.

12. Prescribe the conditions under which a qualified organization may sell network bingo cards in accordance with § 18.2-340.28:1 and establish a percentage of proceeds derived from network bingo sales to be allocated to (i) prize pools, (ii) the organization conducting the network bingo, and (iii) the network bingo provider. The regulations shall also establish procedures for the retainage and ultimate distribution of any unclaimed prize.

13. Prescribe the conditions under which a qualified organization may manage, operate, or contract with operators of, or conduct Texas Hold'em poker tournaments.

14. Prescribe the conditions under which a qualified organization may lease the premises of a permitted social organization for the purpose of conducting bingo, network bingo, instant bingo, pull tabs, seal cards, and electronic gaming permitted under this article and establish requirements for proper financial reporting of all disbursements, gross receipts, and electronic gaming adjusted gross receipts and payment of all fees required under this article.

B. The Commissioner may, by regulation, approve variations to the card formats for bingo games, provided that such variations result in bingo games that are conducted in a manner consistent with the provisions of this article. Department-approved variations may include bingo games commonly referred to as player selection games and 90-number bingo.

**2. That the Department of Agriculture and Consumer Services (the Department) shall promulgate regulations in accordance with subdivision A 1 of § 18.2-340.19 of the Code of Virginia, as amended by this act, that establish uniform standards and metrics for determining a specified amount of expenses relating to (i) the acquisition, construction, maintenance, or repair of any interest in real property or (ii) the rental of real property by an organization as described by subdivision 5, 6, or 7 of the definition of "social organization" in § 18.2-340.16 of the Code of Virginia, as amended by this act, where such real property is involved in the operation of the organization and used for lawful religious, charitable, community, or educational purposes that a qualified organization may count toward meeting their use of proceeds requirements. The Department shall promulgate such regulations to become effective on July 1, 2028.**

**3. That the provisions of the first enactment of this act shall become effective on January 1, 2027.**