

2026 SESSION

INTRODUCED

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1 **HOUSE BILL NO. 178**

2 Offered January 14, 2026

3 Prefiled January 6, 2026

4 A BILL to amend the Code of Virginia by adding in Article 5 of Chapter 14 of Title 22.1 a section numbered
5 22.1-289.01:1, relating to public schools; student support services; student personal information and data
6 security; certification; requirements; grants; report.

7 Patron—Anthony (By Request)

8 Committee Referral Pending

9 Be it enacted by the General Assembly of Virginia:

10 1. That the Code of Virginia is amended by adding in Article 5 of Chapter 14 of Title 22.1 a section
11 numbered 22.1-289.01:1 as follows:

12 § 22.1-289.01:1. *Student support services; certified student support agencies; student personal
13 information and data security; requirements; grants; report.*

14 A. As used in this section:

15 "Certified student support agency" means a nonprofit organization certified by the Commonwealth
16 pursuant to subsection B to provide student support programs to students enrolled in a public elementary or
17 secondary school.

18 "Personal profile" does not include account information that is collected and retained by a student
19 support agency and remains under control of a student, parent, or elementary or secondary school.

20 "Secure data transfer" means a method of transmitting data, including personally identifiable
21 information, through the use of certain technical and organizational measures and protocols, including data
22 encryption and authentication, to ensure that the integrity and confidentiality of such data is not
23 compromised during such transfer and is only accessible by authorized recipients.

24 "Student personal information" means information collected through a student support program that
25 identifies a currently or formerly enrolled individual student or is linked to information that identifies a
26 currently or formerly enrolled student.

27 "Student support program" means a program administered for the purpose of providing direct services to
28 at-risk students, including housing stabilization, case management, tutoring or instructional support, youth
29 mentoring and development, or summer enrichment services.

30 "Targeted advertising" means advertising that is presented to a student and selected on the basis of
31 information obtained or inferred over time from such student's online behavior, use of applications, or
32 sharing of student personal information.

33 B. Each nonprofit organization seeking to provide student support programs to students enrolled in a
34 public elementary or secondary school shall register and maintain status as a certified student support
35 agency. In order to register and maintain status as a certified student support agency, each such nonprofit
36 organization shall:

37 1. Provide at the time of registration and once every three years thereafter or upon request of the
38 Department (i) documentation establishing the organization's nonprofit status; (ii) a copy of the
39 organization's (a) privacy policy and procedures, (b) background check policy and procedures, and (c)
40 mandated reporting policy and procedures; and (iii) a description of each student support program that such
41 organization provides;

42 2. Agree to provide at least 30 days' notice to the Department prior to the cessation of providing any
43 student support program to public school students in the Commonwealth; and

44 3. Comply with the provisions of subsections D and E.

45 C. The Department shall be responsible for administering and overseeing the certification of any certified
46 student support agency, in accordance with the provisions of subsection B. In administering and overseeing
47 the certification of any certified student support agency, the Department shall:

48 1. Develop a certification process;

49 2. Establish and maintain a registry of each certified student support agency;

50 3. Develop policies and procedures for the secure disposal of student personal information upon such
51 student's withdrawal from a student support program, upon the cessation of any such program, or upon such
52 student's graduation or transfer from the school division;

53 4. Develop and implement compliance monitoring and enforcement mechanisms and subsequent penalties
54 for noncompliance to ensure that each certified student support agency complies with the provisions of this
55 section, any Department policies established in accordance with this section, and any other applicable state
56 or federal law or regulation, including any policies and procedures necessary for the implementation and

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59 administration of a regular audit;

60 5. Develop a model memorandum of understanding and guidelines and policies for the implementation of
61 such memorandum of understanding to facilitate and establish requirements and limitations relating to the
62 exchange of student personal information between certified student support agencies and school boards in
63 the Commonwealth. Such model memorandum of understanding shall:

64 a. Act as template for the memorandum of understanding that, pursuant to subdivision D 7, each certified
65 student support agency shall enter into with the applicable school board of any public elementary or
66 secondary school through which it seeks to provide any student support program;

67 b. Contain specific authorizations of the applicable school board relating to the transmission, collection,
68 and use of student personal information by the certified student support agency; and

69 c. Require the signed consent of the parent of any student or, in the case of a student who is 18 years of
70 age or older, any student who participates in student support programs to the transmission of student
71 personal information between school boards and the certified student support agency and to the
72 transmission, collection, and use of such specific student's personal information as authorized pursuant to
73 this subdivision;

74 6. Develop and make available to each certified student support program upon certification standard
75 consent forms and procedures to be used by such certified student support programs to obtain the necessary
76 consent from the parent of any student or, in the case of a student who is 18 years of age or older, any
77 student, in accordance with the provisions of this section;

78 7. Develop and make available to each school board and each certified student support program upon
79 certification guidelines on recommended information and data security programs, systems, and protocols and
80 best practices relating to information and data security;

81 8. Develop and implement policies and procedures for mediating any disputes or disagreements that may
82 arise between a school board or public elementary or secondary school and any certified student support
83 agency that operates a student support program in accordance with this section;

84 9. Develop and maintain in a publicly accessible webpage on the Department's website through which the
85 parent of any student participating in any student support program in accordance with this section can
86 access the annual compliance report submitted by each certified student support agency to the Department
87 pursuant to subdivision D 13;

88 10. With such funds as are appropriated for such purpose, establish and administer a grant program
89 through which any certified student support agency with an annual budget that does not exceed \$500,000
90 shall be eligible to receive, upon application, a grant to be used to fund data security upgrades, training for
91 staff, and third-party audits. Any moneys collected from fines imposed for violations of this section shall be
92 deposited into a fund dedicated to and used solely for the purpose of administering such grant program. The
93 Department shall award grants on a competitive basis and prioritize grant awards to agencies that serve
94 high-need populations or demonstrate significant financial need. The Department shall (i) review and select
95 applications for award of a grant within 90 days of the date on which applications are submitted; (ii) develop
96 any guidelines and policies deemed necessary or appropriate for the administration of such grant program;
97 and (iii) annually submit to the Senate Committee on Education and Health and the House Committee on
98 Education and post in a publicly accessible location on its website a report on the activities of the grant
99 program for the preceding year detailing the number of grants awarded, total amount of grant funds
100 awarded, and any measurable outcomes demonstrating the success of the grant program achieved by grant
101 recipients; and

102 11. Collaborate with the Virginia Information Technologies Agency to develop and provide to any
103 certified student support agency that operates a student support program in accordance with this section (i)
104 free or reduced-price cybersecurity training; (ii) access to encryption tools, software, or programs; and (iii)
105 templates for the privacy policies required pursuant to subdivision D 3 and compliance reports required
106 pursuant to subdivision D 13.

107 D. Each certified student support agency that operates a student support program in accordance with this
108 section shall:

109 1. Conform to the provisions of the federal Family Educational Rights and Privacy Act (20 U.S.C. §
110 1232g) (FERPA);

111 2. Annually notify the parent of each student or, in the case of a student who is 18 years of age or older,
112 the student, of the student's rights under FERPA and the provisions of this section;

113 3. Maintain a privacy policy relating to the security of student personal information that may be collected
114 by the certified student support agency and provide prompt and prominent notice of any changes or updates
115 made to such privacy policy to the applicable school board and to the parents of each student or, in the case
116 of a student who is 18 years of age or older, each student receiving any support services through any such
117 student support program;

118 4. Provide clear and accessible information to the applicable school board, to be distributed to each
119 student or the parent of each student, detailing (i) the types of student personal information the student
120 support agency collects through the provision of any student support program; (ii) how it maintains and

transmits any student personal information collected in a manner that ensures the security, integrity, and confidentiality of such information; (iii) the uses for which any student personal information is collected by the certified student support agency; and (iv) the certified student support agency's privacy policy relating to the security of student personal information;

5. Maintain a comprehensive information security program that is reasonably designed to protect the security, privacy, confidentiality, and integrity of student personal information and makes use of appropriate administrative, technological, and physical safeguards;

6. Establish policies and procedures for facilitating access to and correction of student personal information collected, maintained, used, or shared by a certified student support agency, either directly or through a student's school or teacher, by the parent of each student or, in the case of a student who is 18 years of age or older, each student receiving student support services through the applicable student support program;

7. Execute a memorandum of understanding, in accordance with the memorandum of understanding developed by the Department pursuant to subdivision C 5;

8. Collect, maintain, and use student personal information only (i) with the informed consent of the parent of each student or, in the case of a student who is 18 years of age or older, each student, receiving support services through the applicable student support program and (ii) for the purposes authorized pursuant to the memorandum of understanding executed in accordance with subdivision 7;

9. Require any successor nonprofit organization with which the certified student support agency shall exchange any student personal information to comply with the agency's privacy policies and procedures, the provisions of FERPA, and the provisions of this section;

10. Upon request of the parent of any student or, in the case of a student who is 18 years of age or older, any student securely dispose of all student personal information within 30 days of receiving the request;

11. Except as provided in subdivision 10, retain student personal information on behalf of each student from whom student personal information was collected pursuant to this section for three years after such student graduated, aged out of, transferred from, or otherwise left the applicable school division;

12. In the event that the certified student support agency closes without any successor nonprofit organization, provide for the secure data transfer of any student personal information collected pursuant to this section to the school board of the school division in which each such student is or was enrolled, to be retained by the school board as a part of the student's scholastic record in accordance with § 22.1-289; and

13. Annually submit to the Department a compliance report (i) detailing (a) basic security measures the certified student support agency took to ensure compliance with the provisions of this section for the immediately preceding school year and (b) any known security breaches or other relevant incidents and (ii) summarizing (a) program participation and student and parent outcomes for the immediately preceding school year and (b) any program goals for the forthcoming school year.

E. No certified student support agency that operates a student support program in accordance with this section shall knowingly:

1. Use or share or permit any affiliated platform or partner organization to use or share any student personal information for the purpose of targeted advertising or for any other purpose that is not essential to the provision of student support programs or otherwise authorized or permitted by this section;

2. Use or share any student personal information to create a personal profile of any student other than for student support programs without the consent of the parent of the student or, in the case of a student who is 18 years of age or older, the student;

3. Transfer or transmit any student personal information except as provided by this section; or

4. Retain any student personal information in violation of the provisions of subsection B.

F. Nothing in this section shall be construed to prohibit any certified student support agency from:

1. Using student personal information for adaptive learning or customized education purposes;

2. Using student personal information for maintaining, developing, supporting, improving, or evaluating the applicable certified student support program;

3. Using aggregate data collected in whole or in part from student personal information collected through providing any student support program for assessing student population needs and student support program performance;

4. Providing recommendations to any student through a student support program relating to employment, education, or purposes relating to learning or postsecondary achievement provided that any such recommendations are not in whole or in part determined by or based on consideration from a third party;

5. Disclosing student personal information (i) as necessary to comply with applicable state or federal law or regulation; (ii) to protect against liability; or (iii) to protect the security or integrity of the applicable student support program; or

6. Disclosing student personal information for the purpose of coordinating student support services with a governmental entity, provided that the certified student support agency, pursuant to a contract with the governmental entity, (i) prohibits such governmental entity from using any such student personal information for any purpose other than providing a student support service through or on behalf of the certified student

183 support agency; (ii) prohibits such governmental entity from disclosing to any third party any student
184 personal information provided by the certified student support agency, except to the extent such disclosure is
185 permitted by subdivision D 8; and (iii) requires the governmental entity to comply with the provisions of this
186 section, any policies and procedures developed in accordance with this section, or any other applicable
187 federal or state law or regulation.

188 *G. Each school board that enters into a memorandum of understanding with a certified student support*
189 *agency to provide student support programs to students enrolled therein, pursuant to subdivision D 7, shall*
190 *transmit any of the student personal information, as authorized by the memorandum of understanding, to the*
191 *certified student support agency within one calendar week of the date on which the school board receives*
192 *from the parent of such student or, in the case of a student who is 18 years of age or older, the student's*
193 *signed consent to the memorandum of understanding, pursuant to subdivision C 5 c and, upon receiving any*
194 *request for additional student personal information thereafter, within one calendar week of the date upon*
195 *which any such request was received, provided that the transmission of any such requested student personal*
196 *information is permitted in accordance with the provisions of this section. However, in any case designated*
197 *by the Department as an exceptional case, such requirement shall be waived and the transmission of such*
198 *student personal information may be delayed. Upon designating any case as an exceptional case, the*
199 *Department shall notify the requesting party of the delay and provide in such notification a timeline for the*
200 *transmission of such student personal information. The Department shall develop guidelines for determining*
201 *whether a case should be designated as an exceptional case and for handling such exceptional cases.*

202 *H. Nothing in this section shall be construed to prohibit any school board from:*

203 *1. Establishing policies and procedures relating to the protection of student personal information that are*
204 *more comprehensive than those required by the provisions of this section;*

205 *2. Requesting or receiving student personal information from any certified student support agency with*
206 *which it has a memorandum of understanding, pursuant to subdivision D 7, for the purpose of coordinating*
207 *any applicable student support programs; or*

208 *3. Establishing a regional collaboration network with one or more school board that governs a*
209 *contiguous school division and one or more certified student support agency providing any student support*
210 *programs pursuant to this section for the purpose of facilitating resource sharing, providing compliance*
211 *assistance, and collaborating to improve the efficiency and reduce the cost of delivering any such student*
212 *support programs.*

213 *I. In the case of any data breach or unauthorized disclosure of any student personal information*
214 *transmitted or collected by a certified student support agency in accordance with this section, such certified*
215 *student support agency shall take immediate corrective action and promptly provide notice to the parent of*
216 *each student or, in the case of a student who is 18 years of age or older, each student who was affected by*
217 *such breach or unauthorized disclosure and to the applicable school board. Such notice shall be made (i) in*
218 *writing to the residence of each such student or to the school board which, upon receipt of such notice, shall*
219 *provide the notice directly to the student or his parent; (ii) by telephone; (iii) through e-mail; or (iv) upon*
220 *demonstration by the certified student support agency that providing notice pursuant to clauses (i), (ii), or*
221 *(iii) would be unduly burdensome due to cost or inability to obtain the requisite contact information for each*
222 *affected individual in a reasonable amount of time, substitute notice by posting such notice conspicuously on*
223 *the website of the student support agency and providing it to any major local and state news media.*

224 *J. No school board or public elementary or secondary school shall be liable for any civil damages for any*
225 *acts or omissions resulting from any certified student support agency's noncompliance with the provisions of*
226 *this section.*

227 *2. That the Department of Education shall (i) by the beginning of the 2027–2028 school year, develop*
228 *and fully implement the registry of student support agencies, required pursuant to subdivision C 3 of*
229 *§ 22.1-289.01:1 of the Code of Virginia, as created by this act, and shall develop and make available to*
230 *each school board the model memorandum of understanding, required pursuant to subdivision C 5 of*
231 *§ 22.1-289.01:1 of the Code of Virginia, as created by this act; (ii) by the beginning of the 2028–2029*
232 *school year, begin administering the grant program in accordance with subdivision C 10 of*
233 *§ 22.1-289.01:1 of the Code of Virginia, as created by this act, and collaborating with the Virginia*
234 *Information Technologies Agency to develop and provide the cybersecurity tools, software, programs,*
235 *and training in accordance with subdivision C 11 of § 22.1-289.01:1 of the Code of Virginia, as created*
236 *by this act; and (iii) by the beginning of the 2029–2030 school year, conduct the first regular audit of*
237 *any registered student support agencies in accordance with subdivision C 4 of § 22.1-289.01:1 of the*
238 *Code of Virginia, as created by this act.*