



## Fiscal Impact Statement for Proposed Legislation

### Virginia Criminal Sentencing Commission

**House Bill 2783**  
**Amendment in the Nature of a Substitute**  
**Proposed by the Governor**  
*(Patron Prior to Substitute— Simon)*

**LD #:** 25108190

**Date:** 03/20/2025

**Topic:** Placing swastika on property to intimidate

#### Fiscal Impact Summary:

- **State Adult Correctional Facilities:**  
\$50,000 \*
- **Local Adult Correctional Facilities:**  
Cannot be determined
- **Adult Community Corrections Programs:**  
Cannot be determined

- **Juvenile Direct Care:**  
Cannot be determined\*\*
- **Juvenile Detention Facilities:**  
Cannot be determined\*\*

\*\*Provided by the Department of Juvenile Justice

\* The estimated amount of the necessary appropriation cannot be determined for periods of imprisonment in state adult correctional facilities; therefore, Chapter 2 of the Acts of Assembly of 2024, Special Session I, requires the Virginia Criminal Sentencing Commission to assign a minimum fiscal impact of \$50,000.

Pursuant to § 30-19.1:4, fiscal impact statements prepared by the Virginia Criminal Sentencing Commission only include the estimated increase in operating costs associated with additional state-responsible prison beds and do not reflect any other costs or savings that may be associated with the proposed legislation.

#### Summary of Proposed Legislation:

The proposal amends § 18.2-423.1 to make it a Class 6 felony for any person to place a swastika on the private property of another without permission with the intent of intimidating any individual or group. The proposal would also make it a Class 6 felony for any person to place a swastika on a highway or other public place with the intent of intimidating and in a manner having a direct tendency to place another person in reasonable fear of death or bodily injury.<sup>1</sup> Language in the proposal clarifies what symbols are included and excluded from the provision.

#### Analysis:

Existing data sources do not contain sufficient detail to identify the number of individuals who would be affected by the proposal. According to Circuit Court Case Management System (CMS) data for fiscal year (FY) 2019 through FY2024, one offender was convicted of the Class 6 felony under the current provisions of § 18.2-423.1 during the six-year period. However, it was not the primary, or most serious, offense in the

<sup>1</sup> Under current law, the felony offenses defined in § 18.2-423.1 are eligible for the enhanced sentence credits specified in § 53.1-202.3 for a first offense; therefore, offenders will serve a minimum of 67% of the sentence ordered by the court. However, for a subsequent offense, offenders would serve 85% of the sentence ordered by the court. The proposed legislation does not change the earned sentence credits available to offenders convicted of these felonies.

sentencing event. The defendant received a local-responsible sentence of six months for placing a swastika on a building and a total sentence of nine months for all the offenses in the sentencing event.

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**Impact of Proposed Legislation:**

**State adult correctional facilities.** By expanding the applicability of an existing Class 6 felony, the proposal may increase the state-responsible (prison) bed space needs of the Commonwealth. Available data are insufficient, however, to identify the number of defendants who may be convicted of the proposed felonies or to estimate the number of new state-responsible sentences that may result from enactment of the proposal. Thus, the magnitude of the impact on prison bed space needs cannot be determined.

**Local adult correctional facilities.** Similarly, the proposal may increase local-responsible (jail) bed space needs, but the magnitude of the impact cannot be quantified.

**Adult community corrections programs.** Because the proposal could result in additional felony convictions and subsequent supervision requirements for an additional number of offenders, the proposal may increase the need for adult community corrections resources. Since the number of cases that may be affected cannot be determined, the potential impact on community corrections resources cannot be estimated.

**Virginia's Sentencing Guidelines.** Currently, convictions under § 18.2-423.1 are not covered by the Sentencing Guidelines as the primary (or most serious) offense. The proposed new felony also would not be covered. Such convictions, however, could augment the Guidelines recommendation as additional offenses if the most serious offense at sentencing is covered by the Guidelines. All felonies in § 18.2-423.1 are defined as violent under § 17.1-805(C) for Guidelines purposes. No immediate adjustment to the Guidelines would be necessary under the proposal. If the proposal is enacted, the Sentencing Commission in the future would conduct analyses to determine the feasibility of adding the new felony to the Guidelines system.

**Juvenile direct care.** According to the Department of Juvenile Justice, the impact of the proposal on direct care (juvenile correctional center or alternative commitment placement) bed space needs cannot be determined.

**Juvenile detention facilities.** The Department of Juvenile Justice reports that the proposal's impact on the bed space needs of juvenile detention facilities cannot be determined.

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**Pursuant to § 30-19.1:4, the estimated amount of the necessary appropriation cannot be determined for periods of imprisonment in state adult correctional facilities; therefore, Chapter 2 of the Acts of Assembly of 2024, Special Session I, requires the Virginia Criminal Sentencing Commission to assign a minimum fiscal impact of \$50,000.**

**Pursuant to § 30-19.1:4, the estimated amount of the necessary appropriation cannot be determined for periods of commitment to the custody of the Department of Juvenile Justice.**

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