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HOUSE BILL NO. 1721**AMENDMENT IN THE NATURE OF A SUBSTITUTE**(Proposed by the Joint Conference Committee
on February 21, 2025)

(Patron Prior to Substitute—Delegate Watts)

A *BILL* to amend the Code of Virginia by adding in Chapter 1 of Title 25.1 a section numbered 25.1-110 and by adding in Chapter 3 of Title 55.1 an article numbered 1.1, consisting of sections numbered 55.1-315.1 through 55.1-315.12, relating to condemnation of conservation or open-space easement; compensation; Uniform Easement Relocation Act.

Be it enacted by the General Assembly of Virginia:

1. That the Code of Virginia is amended by adding in Chapter 1 of Title 25.1 a section numbered 25.1-110 and by adding in Chapter 3 of Title 55.1 an article numbered 1.1, consisting of sections numbered 55.1-315.1 through 55.1-315.12, as follows:

§ 25.1-110. Condemnation of conservation or open-space easement; compensation.

Notwithstanding any other provision of law, if a person takes by condemnation proceedings any land or right-of-way or similar interest therein that is subject to a conservation easement, as such term is defined in § 10.1-1009, or an open-space easement, as such term is defined in § 10.1-1700, the person, in addition to any compensation determined under the provisions of this title, shall compensate, in amounts proportionate to the land or interest therein being condemned, (i) the Commonwealth for the value of any tax credit received by the landowner under the provisions of the Virginia Land Conservation Incentives Act of 1999 (§ 58.1-510 *et seq.*) during the pendency of the conservation easement or open-space easement and (ii) the locality in which the land or interest therein is located for any property tax avoided by the landowner during the pendency of the conservation easement or open-space easement.

Compensation required to be paid to the Commonwealth under clause (i) shall be in addition to (1) any compensation required by the provisions of the conservation easement due to the landowner and holder, as such term is defined in § 10.1-1009, or compensation required by the provisions of the open-space easement due to the landowner and the public body, as such term is defined in § 10.1-1700, and (2) fulfillment of the requirements of § 10.1-1704 pertaining to the conversion or diversion of open-space land.

Any compensation paid to the Commonwealth or the locality shall be used in a manner consistent with the conservation purposes of the conservation or open-space easement extinguished or open-space land that is converted or diverted.

The provisions of this section shall not apply to a natural gas utility, as defined by § 56-265.4:6, and a natural-gas company, as defined by 15 U.S.C. § 717a.

*Article 1.1.***UNIFORM EASEMENT RELOCATION ACT.****§ 55.1-315.1. Definitions.**

As used in this article, unless the context requires a different meaning:

"Appurtenant easement" means an easement tied to or dependent on ownership or occupancy of a unit or a parcel of real property.

"Conservation easement" means a nonpossessory property interest created for one or more of the following conservation purposes:

1. Retaining or protecting the natural, scenic, wildlife, wildlife-habitat, biological, ecological, or open-space values of real property;

2. Ensuring the availability of real property for agricultural, forest, outdoor-recreational, or open-space uses;

3. Protecting natural resources, including wetlands, grasslands, and riparian areas;

4. Maintaining or enhancing air or water quality;

5. Preserving the historical, architectural, archeological, paleontological, or cultural aspects of real property; or

6. Any other purpose under Title 10.1.

"Dominant estate" means an estate or interest in real property benefited by an appurtenant easement.

"Easement" means a nonpossessory property interest that:

1. Provides a right to enter, use, or enjoy real property owned by or in the possession of another; and

2. Imposes on the owner or possessor a duty not to interfere with the entry, use, or enjoyment permitted by the instrument creating the easement or, in the case of an easement not established by express grant or reservation, the entry, use, or enjoyment authorized by law.

"Easement holder" means:

1. In the case of an appurtenant easement, the dominant estate owner; or

59 2. In the case of an easement in gross, public utility easement, conservation easement, or negative
60 easement, the grantee of the easement or a successor.

61 "Easement in gross" means an easement not tied to or dependent on ownership or occupancy of a unit or
62 a parcel of real property.

63 "Lessee of record" means a person holding a lessee's interest under a recorded lease or memorandum of
64 lease.

65 "Negative easement" means a nonpossessory property interest whose primary purpose is to impose on a
66 servient estate owner a duty not to engage in a specified use of the estate.

67 "Person" has the same meaning as provided in § 8.01-2.

68 "Public utility easement" means a nonpossessory property interest in which the easement holder is a
69 public service corporation or a municipal corporation as those terms are defined in § 56-1 or is a publicly
70 regulated or publicly owned utility under federal law or laws of the Commonwealth or is a locality or
71 another political subdivision of the Commonwealth. "Public utility easement" includes an easement, whether
72 recorded, unrecorded, implied, prescriptive, or otherwise, benefitting a public service, including any
73 easement containing facilities owned or operated by a public service corporation.

74 "Railroad easement" means an easement that provides the easement holder with the right to enter, use, or
75 enjoy real property for the construction, operation, maintenance, or use of rail facilities, including
76 trackwork, train controls, stations, and maintenance facilities. "Railroad easement" includes easements that
77 are associated with and support rail facilities, including granting easements, drainage easements, and access
78 easements.

79 "Real property" means an estate or interest in, over, or under land, including structures, fixtures, and
80 other things that by custom, usage, or law pass with a conveyance of land whether or not described or
81 mentioned in the contract of sale or instrument of conveyance. "Real property" includes the interest of a
82 lessor and lessee and, unless the interest is personal property under law of the Commonwealth other than this
83 article, an interest in a common-interest community.

84 "Record," used as a noun, means information that is inscribed on a tangible medium or that is stored in
85 an electronic or other medium and is retrievable in perceivable form.

86 "Security instrument" means a mortgage, deed of trust, security deed, contract for deed, lease, or other
87 record that creates or provides for an interest in real property to secure payment or performance of an
88 obligation, whether by acquisition or retention of a lien, a lessor's interest under a lease, or title to the real
89 property. "Security instrument" includes:

90 1. A security instrument that also creates or provides for a security interest in personal property;

91 2. A modification or amendment of a security instrument; and

92 3. A record creating a lien on real property to secure an obligation under a covenant running with the
93 real property or owed by a unit owner to a common-interest community association.

94 "Security-interest holder of record" means a person holding an interest in real property created by a
95 recorded security instrument.

96 "Servient estate" means an estate or interest in real property that is burdened by an easement.

97 "Telecommunications easement" means a nonpossessory property interest in which the easement holder is
98 a telecommunications, cable, or broadband provider.

99 "Title evidence" means a title insurance policy, preliminary title report or binder, title insurance
100 commitment, abstract of title, attorney's opinion of title based on examination of public records or an
101 abstract of title, or any other means of reporting the state of title to real property that is customary in the
102 locality.

103 "Unit" means a physical portion of a common-interest community designated for separate ownership or
104 occupancy with boundaries described in a declaration establishing the common-interest community.

105 "Utility cooperative" means a nonprofit entity whose purpose is to deliver a utility service, such as
106 electricity, oil, natural gas, water, sanitary sewer, storm water, or telecommunications, to its customers or
107 members and includes an electric cooperative, rural electric cooperative, rural water district, and rural
108 water association.

109 **§ 55.1-315.2. Scope; exclusions.**

110 A. Except as otherwise provided in subsection B, this article applies to an easement established by express
111 grant or reservation or by prescription, implication, necessity, estoppel, or other method.

112 B. This article shall not be used to relocate:

113 1. A railroad easement;

114 2. A public service corporation easement and any facility operated by a public service corporation;

115 3. An easement if the proposed location would encroach on an area of an estate burdened by a
116 conservation easement or would interfere with the use or enjoyment of a public utility easement, a railroad
117 easement, or an easement appurtenant to a conservation easement;

118 4. A telecommunications easement; or

119 5. Any easement held by the Commonwealth of Virginia or the Virginia Passenger Rail Authority.

120 C. This article does not apply to relocation of an easement by consent.

121 **§ 55.1-315.3. Right of servient estate owner to relocate.**

122 A servient estate owner may relocate an easement under this article only if the relocation does not
123 materially:

124 1. Lessen the utility of the easement;

125 2. After the relocation, increase the burden on the easement holder in its reasonable use and enjoyment of
126 the easement;

127 3. Impair an affirmative, easement-related purpose for which the easement was created;

128 4. During or after the relocation, impair the safety of the easement holder or another entitled to use and
129 enjoy the easement;

130 5. During the relocation, disrupt the use and enjoyment of the easement by the easement holder or
131 another entitled to use and enjoy the easement, unless the servient estate owner substantially mitigates the
132 duration and nature of the disruption;

133 6. Impair the physical condition, use, or value of the dominant estate or improvements on the dominant
134 estate; or

135 7. Impair the value of the collateral of a security-interest holder of record in the servient estate or
136 dominant estate, impair a real-property interest of a lessee of record in the dominant estate, or impair a
137 recorded real-property interest of any other person in the servient estate or dominant estate.

138 **§ 55.1-315.4. Commencement of civil action.**

139 A. To obtain an order to relocate an easement under this article, a servient estate owner shall commence
140 a civil action in the circuit court of the city or county in which the easement or any part of the easement is
141 located in accordance with the provisions of § 55.1-304.

142 B. A servient estate owner that commences a civil action under subsection A:

143 1. Shall serve a summons and petition on:

144 a. The easement holder whose easement is the subject of the relocation;

145 b. A security-interest holder of record of an interest in the servient estate or dominant estate;

146 c. A lessee of record of an interest in the dominant estate; and

147 d. Except as otherwise provided in subdivision 2, any other owner of a recorded real-property interest if
148 the relocation would encroach on an area of the servient estate or dominant estate burdened by the interest;
149 and

150 2. Is not required to serve a summons and petition on the owner of a recorded real-property interest in
151 oil, gas, or minerals unless the interest includes an easement to facilitate oil, gas, or mineral development.

152 C. A petition under this section shall state:

153 1. The intent of the servient estate owner to seek the relocation;

154 2. The nature, extent, and anticipated dates of commencement and completion of the proposed relocation;

155 3. The current and proposed locations of the easement;

156 4. The reason the easement is eligible for relocation under § 55.1-315.2;

157 5. The reason the proposed relocation satisfies the conditions for relocation under § 55.1-315.3;

158 6. That the servient estate owner has made a reasonable attempt to notify the holders of any public utility
159 easement, conservation easement, or negative easement on the servient estate or dominant estate of the
160 proposed relocation; and

161 7. For all easements where the dominant estate holder is a local government, that the servient estate
162 owner has made a written request to the governing body or appropriate agency of the locality to relocate the
163 easement and that the request was denied.

164 D. At any time before the court renders a final order in an action under subsection A, a person served
165 under subdivision B 1 b, c, or d may file a document, in recordable form, that waives its rights to contest or
166 obtain relief in connection with the relocation or subordinates its interests to the relocation. On filing of the
167 document, the court may order that the person is not required to answer or participate further in the action.

168 **§ 55.1-315.5. Required findings; order.**

169 A. The court may not approve relocation of an easement under this article unless the servient estate
170 owner:

171 1. Establishes that the easement is eligible for relocation under § 55.1-315.2; and

172 2. Satisfies the conditions for relocation under § 55.1-315.3.

173 B. An order under this article approving relocation of an easement shall:

174 1. State that the order is issued in accordance with this article;

175 2. Recite the recording data of the instrument creating the easement, if any, and any amendments;

176 3. Identify the immediately preceding location of the easement;

177 4. Describe in a legally sufficient manner the new location of the easement;

178 5. Describe mitigation required of the servient estate owner during relocation;

179 6. Refer in detail to the plans and specifications of improvements necessary for the easement holder to
180 enter, use, and enjoy the easement in the new location;

181 7. Specify conditions to be satisfied by the servient estate owner to relocate the easement and construct
182 improvements necessary for the easement holder to enter, use, and enjoy the easement in the new location;

- 183 8. Include a provision for payment by the servient estate owner of expenses under § 55.1-315.6;
184 9. Include a provision for compliance by the parties with the obligation of good faith under § 55.1-315.7;
185 and
186 10. Instruct the servient estate owner to record an affidavit, if required under subsection A of §
187 55.1-315.8, when the servient estate owner substantially completes relocation.
188 C. An order under subsection B may include any other provision consistent with this article for the fair
189 and equitable relocation of the easement.
190 D. Before a servient estate owner proceeds with relocation of an easement under this article, the owner
191 shall record, in the land records of each jurisdiction where the servient estate is located, a certified copy of
192 the order under subsection B.
- 193 **§ 55.1-315.6. Expenses of relocation.**
194 A servient estate owner is responsible for reasonable expenses of relocation of an easement under this
195 article, including the expense of:
196 1. Constructing improvements in accordance with an order under § 55.1-315.5;
197 2. During the relocation, mitigating disruption in the use and enjoyment of the easement by the easement
198 holder or another person entitled to use and enjoy the easement;
199 3. Obtaining a governmental approval or permit to relocate the easement and construct necessary
200 improvements;
201 4. Preparing and recording the certified copy required by subsection D of § 55.1-315.5 and any other
202 document required to be recorded;
203 5. Obtaining any title work required to complete the relocation or required by a party to the civil action
204 as a result of the relocation;
205 6. Purchasing applicable premiums for title insurance related to the relocation;
206 7. Engaging the services of any expert necessary to review plans and specifications for an improvement to
207 be constructed in the relocated easement or on the dominant estate and to confirm compliance with the plans
208 and specifications referred to in the order under subdivision B 6 of § 55.1-315.5;
209 8. Paying any maintenance cost associated with the relocated easement that is greater than the
210 maintenance cost associated with the easement before relocation; and
211 9. Obtaining any third-party consent required to relocate the easement.
- 212 **§ 55.1-315.7. Duty to act in good faith.**
213 After the court, pursuant to § 55.1-315.5, approves relocation of an easement and the servient estate
214 owner commences the relocation, the servient estate owner, the easement holder, and other parties in the
215 civil action shall act in good faith to facilitate the relocation in compliance with this article.
- 216 **§ 55.1-315.8. Relocation affidavit.**
217 A. If an order under § 55.1-315.5 requires the construction of an improvement as a condition for
218 relocation of an easement, relocation is substantially complete, and the easement holder is able to enter, use,
219 and enjoy the easement in the new location, the servient estate owner shall:
220 1. Record, in the land records of each jurisdiction where the servient estate is located, an affidavit
221 certifying that the easement has been relocated; and
222 2. Send, by certified mail, a copy of the recorded affidavit to the easement holder and parties to the civil
223 action.
224 B. Until an affidavit under subsection A is recorded and sent, the easement holder may enter, use, and
225 enjoy the easement in the current location, subject to the court's order under § 55.1-315.5 approving
226 relocation.
227 C. If an order under § 55.1-315.5 does not require an improvement to be constructed as a condition of the
228 relocation, recording the order under subsection D of § 55.1-315.5 constitutes relocation.
- 229 **§ 55.1-315.9. Limited effect of relocation.**
230 A. Relocation of an easement under this article:
231 1. Is not a new transfer or a new grant of an interest in the servient estate or the dominant estate;
232 2. Is not a breach or default of, and does not trigger, a due-on-sale clause or other transfer-restriction
233 clause under a security instrument, except as otherwise determined by a court under law other than this
234 article;
235 3. Is not a breach or default of a lease, except as otherwise determined by a court under law other than
236 this article;
237 4. Is not a breach or default by the servient estate owner of a recorded document affected by the
238 relocation, except as otherwise determined by a court under law other than this article;
239 5. Does not affect the priority of the easement with respect to other recorded real-property interests
240 burdening the area of the servient estate where the easement was located before the relocation; and
241 6. Is not a fraudulent conveyance or voidable transaction under law.
242 B. This article does not affect any other method of relocating an easement permitted under law of the
243 Commonwealth other than this article.
- 244 **§ 55.1-315.10. Non-waiver.**

245 *The right of a servient estate owner to relocate an easement under this article shall not be waived,*
246 *excluded, or restricted by agreement even if:*

247 *1. The instrument creating the easement prohibits relocation or contains a waiver, exclusion, or*
248 *restriction of this article;*

249 *2. The instrument creating the easement requires consent of the easement holder to amend the terms of the*
250 *easement; or*

251 *3. The location of the easement is fixed by the instrument creating the easement, another agreement,*
252 *previous conduct, acquiescence, estoppel, or implication.*

253 **§ 55.1-315.11. Uniformity of application and construction.**

254 *In applying and construing this uniform act, consideration shall be given to the need to promote*
255 *uniformity of the law with respect to its subject matter among the states that enact it.*

256 **§ 55.1-315.12. Relation to Electronic Signatures in Global and National Commerce Act.**

257 *This article modifies, limits, or supersedes the Electronic Signatures in Global and National Commerce*
258 *Act, 15 U.S.C. § 7001 et seq., but does not modify, limit, or supersede § 101(c) of that act, 15 U.S.C. §*
259 *7001(c), or authorize electronic delivery of any of the notices described in § 103(b) of that act, 15 U.S.C. §*
260 *7003(b).*

261 **2. That the provisions of Article 1.1 (§ 55.1-315.1 et seq.) of Chapter 3 of Title 55.1 of the Code of**
262 **Virginia, as created by this act, shall not become effective unless reenacted by the 2026 Session of the**
263 **General Assembly.**

264 **3. That the Boyd-Graves Conference shall conduct a study on the provisions of Article 1.1. (§**
265 **55.1-315.1 et seq.) of Chapter 3 of Title 55.1 of the Code of Virginia, as created by this act. The Boyd-**
266 **Graves Conference shall report any findings of such study to the Chairmen of the Senate and House**
267 **Committees for Courts of Justice by November 1, 2025.**