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HOUSE BILL NO. 2755

AMENDMENT IN THE NATURE OF A SUBSTITUTE
(Proposed by the House Committee on Labor and Commerce
on January 30, 2025)

(Patron Prior to Substitute—Delegate Singh)

A *BILL to amend and reenact § 56-585.1:5 of the Code of Virginia, relating to pilot program for underground transmission lines; qualifying projects; report.*

Be it enacted by the General Assembly of Virginia:

1. That § 56-585.1:5 of the Code of Virginia is amended and reenacted as follows:

§ 56-585.1:5. Pilot program for underground transmission lines; report.

A. There is hereby established a pilot program to further the understanding of underground electric transmission lines in regard to electric reliability, construction methods and related cost and timeline estimating, the probability of meeting such projections, and the benefits of undergrounding existing electric transmission lines to promote economic development within the Commonwealth. The pilot program shall consist of the approval to construct qualifying electrical transmission lines, *at least a portion of which lines have a capacity of 230 500 kilovolts or less (but greater than 69 kilovolts), which portion shall be constructed in whole or in part underground.* Such pilot program shall consist of a total of two qualifying electrical transmission line projects, constructed in whole or in part underground, as specified and set forth in this section.

B. ~~Notwithstanding any other law to the contrary, as a part of the pilot program established pursuant to this section, the~~ *In reviewing any application submitted by a public utility for a certificate of public convenience and necessity for the construction of an electrical transmission line of 500 kilovolts filed between January 1, 2025, and July 1, 2032, the Commission shall may approve as a qualifying project a transmission line of 230 kilovolts or less that is pending final approval of a certificate of public convenience and necessity from the Commission as of December 31, 2017, for the construction of an electrical transmission line approximately 5.3 miles in length utilizing both overhead and underground transmission facilities, of which the underground portion shall be approximately 3.1 miles in length, which has been previously proposed for construction within or immediately adjacent to the right-of-way of an interstate highway. Once the Commission has affirmed the project need through an order, the project shall be constructed up to two applications for qualifying projects to be constructed in whole or in part underground; and the underground portion shall consist of a double circuit as part of the pilot program. The Commission shall provide an expedited review of any such application.*

The Commission shall approve such underground construction within 30 days of receipt of the written request of the public utility to participate in the pilot program pursuant to this section. The Commission shall not require the submission of additional technical and cost analyses as a condition of its approval but may request such analyses for its review. The Commission shall approve the underground construction of one contiguous segment of the transmission line that is approximately 3.1 miles in length that was previously proposed for construction within or immediately adjacent to the right-of-way of the interstate highway, for which, by resolution, the locality has indicated general community support. The remainder of the construction for the transmission line shall be aboveground. The Commission shall not be required to perform any further analysis as to the impacts of this route, including environmental impacts or impacts upon historical resources.

The electric utility may proceed to acquire right-of-way and take such other actions as it deems appropriate in furtherance of the construction of the approved transmission line, including acquiring the cables necessary for the underground installation.

C. ~~In reviewing applications submitted by public utilities for certificates of public convenience and necessity for the construction of electrical transmission lines of 230 kilovolts or less filed between July 1, 2018, and October 1, 2020, the Commission shall approve, consistent with the requirements of subsection D, one additional application as a qualifying project to be constructed in whole or in part underground, as a part of this pilot program. The one qualifying project shall be in addition to the qualifying project described in subsection B and shall be the relocation or conversion of an existing 230-kilovolt overhead line to an underground line.~~

~~D. For purposes of subsection C this section, a project shall be qualified to be placed underground, in whole or in part, if it meets all of the following criteria: (i) an~~

~~1. An engineering analysis demonstrates that it is technically feasible to place the proposed line, in whole or in part, underground; (ii) the~~

~~2. After the feasibility of placing the proposed line, in whole or part, underground is demonstrated pursuant to subdivision 1, the Commission, in consultation with the applicant and other stakeholders, provides a projection of the overall cost of the project and its impact on electric service rates; and~~

~~3. After the steps in subdivisions 1 and 2 are complete, the governing body of each locality in which a~~

60 portion of the proposed line will be placed underground indicates, by resolution, general community support
61 for the project and that it supports the transmission line to be placed underground. *Such locality shall take*
62 *into account the projected overall cost and indicate whether and to what extent the locality will provide any*
63 *funding to defray such cost.*

64 *The Commission may, in its discretion, deny an application for a project that otherwise meets the criteria*
65 *set forth in this subsection provided that it publicly shares its rationale for doing so; (iii) a project has been*
66 *filed with the Commission or is pending issuance of a certificate of public convenience and necessity by*
67 *October 1, 2020; (iv) the estimated additional cost of placing the proposed line, in whole or in part,*
68 *underground does not exceed \$40 million or, if greater than \$40 million, the cost does not exceed 2.5 times*
69 *the cost of placing the same line overhead; assuming accepted industry standards for undergrounding to*
70 *ensure safety and reliability; if the public utility, the affected localities, and the Commission agree, a*
71 *proposed underground line whose cost exceeds 2.5 times the cost of placing the line overhead may also be*
72 *accepted into the pilot program; (v) the public utility requests that the project be considered as a qualifying*
73 *project under this section; and (vi) the primary need of the project shall be for purposes of grid reliability,*
74 *grid resiliency, or to support economic development priorities of the Commonwealth, including the economic*
75 *development priorities and the comprehensive plan of the governing body of the locality in which at least a*
76 *portion of line will be placed, and shall not be to address aging assets that would have otherwise been*
77 *replaced in due course.*

78 ~~E. D.~~ A transmission line project that is found to meet the criteria of subsection ~~D~~ C shall be deemed to
79 satisfy the requirements of subsection B of § 56-46.1 with respect to a finding of the Commission that the line
80 is needed.

81 ~~F. E.~~ Approval of a transmission line pursuant to this section for inclusion in the pilot program shall be
82 deemed to satisfy the requirements of § 15.2-2232 and local zoning ordinances with respect to such
83 transmission line and any associated facilities, such as stations, substations, transition stations and locations,
84 and switchyards or stations, that may be required.

85 ~~F.~~ The Commission shall report annually to the Commission on Electric Utility Restructuring, the Joint
86 Commission on Technology and Science, Regulation and the Governor on the progress of the pilot program
87 by no later than December 1 of each year that this section is in effect. The Commission shall submit a final
88 report to the Commission on Electric Utility Restructuring, the Joint Commission on Technology and
89 Science, Regulation and the Governor no later than December 1, 2024 2032, analyzing the entire program
90 and making recommendations about the continued placement of transmission lines underground in the
91 Commonwealth. ~~The Commission's final report shall include analysis and findings of the costs of~~
92 ~~underground construction and historical and future consumer rate effects of such costs, effect of underground~~
93 ~~transmission lines on grid reliability, operability (including operating voltage), probability of meeting cost~~
94 ~~and construction timeline estimates of such underground transmission lines, and economic development,~~
95 ~~aesthetic or other benefits attendant to the placement of transmission lines underground.~~

96 ~~H. G.~~ For the qualifying projects chosen pursuant to this section and not fully recoverable as charges for
97 new transmission facilities pursuant to subdivision A 4 of § 56-585.1, the Commission shall approve a rate
98 adjustment clause. The rate adjustment clause shall provide for the full and timely recovery of any portion of
99 the cost of such project not recoverable under applicable rates, terms, and conditions approved by the Federal
100 Energy Regulatory Commission and shall include the use of the fair return on common equity most recently
101 approved in a State Corporation Commission proceeding for such utility. Such costs shall be ~~entirely assigned~~
102 ~~to the utility's Virginia jurisdictional customers allocated by the Commission in a manner that is just and~~
103 ~~reasonable for customers.~~ The Commission's final order regarding any petition filed pursuant to this
104 subsection shall be entered not more than three months after the filing of such petition.

105 ~~I. H.~~ *If a transmission line is included in the pilot program pursuant to subsection C that includes only*
106 *radial, rather than networked, electric service, there shall be a presumption of need for any applications for*
107 *certificates of public convenience and necessity for electrical transmission lines that will complete the*
108 *network for such qualifying project. The Commission shall give priority on its docket for any such application*
109 *by a public utility.*

110 *I.* Approval of a proposed transmission line for inclusion in the pilot program shall not preclude the
111 placement of existing or future overhead facilities in the same area or corridor by other transmission
112 projects.

113 *J.* The provisions of this section shall not be construed to limit the ability of the Commission to approve
114 additional applications for placement of transmission lines underground. ~~Approval by the Commission of a~~
115 ~~transmission line for inclusion in the program pursuant to subsection B shall preclude the placement of future~~
116 ~~overhead electrical transmission lines of at least 69 kilovolts in the same right-of-way as described in~~
117 ~~subsection B for a period of 10 years from July 1, 2018, but shall not preclude the placement of (i) any~~
118 ~~underground transmission lines in such right-of-way or (ii) any electrical distribution lines in such~~
119 ~~right-of-way.~~

120 *J.* If two applications are not submitted to the Commission that meet the requirements of this section, the

121 Commission shall document the failure of the projects to qualify for the pilot program in order to justify
122 approving fewer than two projects to be placed underground, in whole or in part.
123 K. Insofar as the provisions of this section are inconsistent with the provisions of any other law or local
124 ordinance, the provisions of this section shall be controlling.