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HOUSE BILL NO. 2538

House Amendments in [] - February 3, 2025

A BILL to amend and reenact § 22.1-289.03 of the Code of Virginia, relating to public education; early childhood care and education; funding formula calculations; Early Childhood Care and Education Fund established; report.

Patron Prior to Engrossment—Delegate Bulova

Referred to Committee on Education

Be it enacted by the General Assembly of Virginia:**1. That § 22.1-289.03 of the Code of Virginia is amended and reenacted as follows:****§ 22.1-289.03. Early childhood care and education system; establishment; need-based and demand-based funding.**

A. The Board shall establish a statewide unified public-private system for early childhood care and education in the Commonwealth to ensure that every child has the opportunity to enter kindergarten healthy and ready to learn. Such system shall be administered by the Board, the Superintendent, and the Department and shall be formed, implemented, and sustained through a structure that engages and leverages both state-level authority and regional-level public-private partnership assets.

B. It is the intent of the General Assembly that the system established pursuant to subsection A shall (i) provide families with coordinated access for referral to early childhood education programs, (ii) provide families with easy-to-understand information about the quality of publicly funded early childhood care and education programs, (iii) establish expectations for the continuous improvement of early childhood care and education programs, and (iv) establish shared expectations for early childhood care and education programs among the Department of Education, the Department of Social Services, local school divisions, and state and regional stakeholders.

C. The system established pursuant to subsection A shall consist of a combination of programs offered through (i) the Virginia Preschool Initiative, pursuant to § 22.1-289.09, or any other school-based early childhood care and education program; (ii) licensed programs, pursuant to Article 3 (§ 22.1-289.010 et seq.); and (iii) unlicensed programs, pursuant to Article 4 (§ 22.1-289.030 et seq.).

D. To address family demand and preferences for affordable, high-quality early childhood care and education services, ~~state general funds that moneys from the Fund shall be used to~~ support the provision of services to families for early childhood care and education ~~shall be provided as specified in the general appropriation act. Each year, no later than November 15, the Department shall report to the Governor and the Chairs of the House Committee on Appropriations, the House Committee on Education, the Senate Committee on Education and Health, and the Senate Committee on Finance and Appropriations the projected general funds needed for the upcoming two fiscal years based on cost of quality rate per child in order to (i) maintain the current number of slots, (ii) increase the number of slots using a projected growth rate, and (iii) increase the number of slots to fully accommodate parent demand and eliminate waitlists using a funding formula established and maintained by the Department that establishes the minimum funding and number of slots per biennium based on a cost of quality rate per child, actual data from the prior year, unserved waitlists, and a multiplier based on enrollment and parent demand growth in prior biennia. Such projected general funds to meet such needs funding formula shall be based on include:~~

1. An annual per-child cost determined through re-benchmarking for the Virginia Preschool Initiative;
2. An annual per-child cost based on the Department's federally approved alternative cost methodology for the Mixed Delivery Program identified in the general appropriation act;
3. An annual per-child cost based on the Department's federally approved alternative cost methodology for the Child Care Subsidy Program, which program shall be open to each child who is under the age of 13 in each family for as long as:

- a. The family's income does not exceed 85 percent of the state median income;
- b. The family includes at least one child who is five years of age or younger and has not started kindergarten; and

- c. The family meets all other eligibility requirements;

4. Current program eligibility criteria; and

5. ~~Maximization of~~ *An estimate of the number of slots to be added to support local or regional (i) economic development efforts and (ii) public-private partnerships focused on increasing the supply of child care services. Priority shall be given to localities or regions identified as child care deserts.*

Such funding formula shall not affect regularly recurring federal funding including federal funding provided for the Child Care Subsidy Program, Early Head Start, or Head Start, or pursuant to Part B of the

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59 federal Individuals with Disabilities Education Act, 20 U.S.C. § 1411 et seq. *Pursuant to the funding formula,*
60 *such federal funding shall be maximized and fully expended prior to expending any state general funds or*
61 *moneys from the Fund.*

62 No later than May 15 before each upcoming year, each regional entity established by the Board pursuant
63 to subsection D of § 22.1-289.05 shall indicate the number of slots needed in the region for the Mixed
64 Delivery Program, each local school division shall indicate the number of slots needed in the local school
65 division for the Virginia Preschool Initiative, and each locality shall indicate the number of slots needed in
66 the locality for the Child Care Subsidy Program. *In determining the number of slots to be added to support*
67 *local or regional economic development efforts and public private partnerships pursuant to subdivision 5, the*
68 *Department, in consultation with the Virginia Economic Development Partnership and the Virginia Early*
69 *Childhood Foundation's Virginia Business Roundtable for Early Education, shall calculate slots needed to*
70 *ensure adequate supply for the biennium in regions with (i) active, recognized economic development*
71 *initiatives, (ii) public private partnerships focused on building supply of quality child care services, or (iii)*
72 *identified child care deserts. The Department shall reallocate slots with available funding from the Child*
73 *Care Subsidy Program and Mixed Delivery Program as determined pursuant to this subsection no later than*
74 *July 1. Following fall enrollment periods, the Department shall make adjustments based on family*
75 *preferences. In providing funding for slots pursuant to this subsection, all current-year state general funds*
76 *shall be expended first. If waitlists for slots at early childhood care and education sites remain, available*
77 *state and general funds from prior years shall be used to address family demand and preferences.*

78 E. There is hereby created in the state treasury a special nonreverting fund to be known as the Early
79 Childhood Care and Education Fund, referred to in this section as "the Fund." The Fund shall be established
80 on the books of the Comptroller. All funds appropriated for such purpose and any gifts, donations, grants,
81 bequests, and other funds received on its behalf shall be paid into the state treasury and credited to the Fund.
82 Interest earned on moneys in the Fund shall remain in the Fund and be credited to it. Any moneys remaining
83 in the Fund, including interest thereon, at the end of each fiscal year shall not revert to the general fund but
84 shall remain in the Fund. Moneys in the Fund shall be used solely for the purpose of supporting the provision
85 of early childhood care and education services. Expenditures and disbursements from the Fund shall be
86 made by the State Treasurer on warrants issued by the Comptroller upon written request signed by the
87 Superintendent. The Superintendent shall submit to the General Assembly no later than November 1 of each
88 year a report on Fund revenues, distributions, and balances.

89 F. The Department shall submit to the Commission on Early Childhood Care and Education, established
90 pursuant to § 2.2-208.1, a report on the status of the Fund established pursuant to subsection E, including the
91 data used to calculate the minimum funding and number of slots for the funding formula pursuant to
92 subsection D.

93 **[2. That the provisions of this act shall not become effective unless reenacted by the 2026 Session of the**
94 **General Assembly.]**