

**DEPARTMENT OF TAXATION  
2025 Fiscal Impact Statement**

1. **Patron** Karen Keys-Gamarra

3. **Committee** House Finance

4. **Title** Taxes; Period of Limitations on Collection

2. **Bill Number** HB 2114

**House of Origin:**

  X   **Introduced**

       **Substitute**

       **Engrossed**

**Second House:**

       **In Committee**

       **Substitute**

       **Enrolled**

**5. Summary/Purpose:**

This bill would remove a provision that suspends the statute of limitations on tax collection by the Department of Taxation ("the Department") during the period of time during which an installment agreement is in effect between a taxpayer and the Department for the payment of income taxes.

Under current law, collection actions must cease after seven years from the date of assessment. The running of the seven-year statute of limitations is suspended while the taxpayer is in bankruptcy, is located outside of Virginia for more than 6 months, or has entered into an installment agreement.

If enacted during the regular session of the 2025 General Assembly, this bill would become effective July 1, 2025.

**6. Budget amendment necessary:** No.

**7. Fiscal Impact Estimates are:** Preliminary (See Line 8.)

**8. Fiscal implications:**

Administrative Costs

The Department of Taxation ("the Department") considers implementation of this bill as routine and does not require additional funding.

Revenue Impact

To the extent that an installment agreement between taxpayers and the Department extends beyond the collections statute of limitations period, there would be a negative impact on revenues, as otherwise collectible assessment would be discharged, regardless of whether an installment agreement was in place.

**9. Specific agency or political subdivisions affected:**

Department of Taxation

**10. Technical amendment necessary:** No.

**11. Other comments:**

Current Law

Until 1990, there was no limitation on the Department's ability to collect assessments. In 1990, legislation was passed (1990 *Acts of Assembly*, Chapter 659, Senate Bill 82) that imposed a period of limitations for the Department to make or institute collection action by levy, proceeding in court, or any other means available to the Tax Commissioner under the laws of the Commonwealth to twenty years from the date of the assessment. This period of limitations was reduced from twenty years to ten years from the date of assessment in 2010 (2010 *Acts of Assembly*, Chapter 30, House Bill 17) and from ten years to seven years in 2012 (2012 *Acts of Assembly*, Chapter 840, House Bill 35). Since some form of collection action was usually initiated within the seven-year limitations period, most assessments remained collectible until satisfied.

In 2016, legislation was enacted (2016 *Acts of Assembly*, Chapter 634, House Bill 643) that required the Department to cease all collection actions seven years after an assessment was made, even if the collection action had been initiated before the expiration of the seven-year period. However, collections actions pursuant to execution of liens created by a judgment lien or a memorandum of lien under *Va. Code* § 58.1-1805 would not be affected. The seven-year period would be suspended during periods when (i) the taxpayer's assets are in control or custody of the U.S. Bankruptcy or any other federal or state court; (ii) the taxpayer is outside the Commonwealth for six months or more; or (iii) an installment payment agreement between the taxpayer and the Department is in effect. This legislation was effective for assessments made on and after July 1, 2016, so the expiration of the seven-year statute of limitations for such assessments will begin expiring on July 1, 2023.

Proposal

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cc : Secretary of Finance

Date: 01/20/2025 SJH  
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